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Commuter Departure Time Choice Behavior under Congestion Charge: Analysis Based on Cumulative Prospect Theory

3 Abstract:

4 An often-overlooked problem in the evaluation and prediction of congestion charge 5 policies is commuters' bounded rationality. Although some studies have sought to account for 6 this using cumulative prospect theory (CPT), the specific behavioral parameters that reflect 7 travelers' decision-making process in response to congestion charge scenarios are based on 8 assumptions and lack empirical evidence. This paper aims to provide empirical evidence to 9 define the shape parameters in CPT-while accounting for systematic heterogeneity due to 10 commuters' characteristics-in order to build more realistic behavioral models for car 11 commuters' departure time choice behavior under congestion charge scenarios. A stated 12 preference (SP) experiment with four time-based congestion charge scenarios is designed to 13 obtain commuters' departure time choices when facing uncertain travel conditions. A genetic 14 algorithm (GA) is used to estimate the CPT coefficients that reflect car commuters' cognitive 15 biases under the congestion charge. The results suggest that commuters' departure time choice 16 under the congestion charge policy is consistent with the assumption of CPT. We find evidence 17 of risk-averse and risk-taking behavior, loss aversion, and large distortion in probability 18 weighting, and individuals' personal and commuting characteristics had heterogeneous effects 19 on CPT coefficients. The results shed light on travelers' behavioral responses to congestion 20 charge schemes and provide an important empirical reference.

21 Keywords: Cumulative Prospect Theory, Congestion Charge, Departure Time Choice,
22 Genetic Algorithm.

23 1. Introduction

24 Private cars are an essential part of everyday life. Along with their convenience, however, 25 the negative externality caused by excess travel demand over road capacity is steadily rising. 26 Traffic congestion is a pervasive problem in most megacities around the world and impacts the 27 quality of life by increasing air and noise pollution (e.g., Alvanchi et al., 2019; Armah et al., 28 2010; Chin, 1996; Greenwood et al., 2007); decreasing the safety of streets (e.g., Albalate & 29 Fageda, 2019; Noland & Quddus, 2005); and, more directly, increasing travel time variability 30 and arrival time uncertainty (Li & Hensher, 2012). According to the "2016 China Major Urban 31 Traffic Analysis Report" released by AutoNavi Software Co., one-third of Chinese urban 32 commuting trips are threatened by traffic congestion. The peak hour congestion delay index 33 (which is total travel time divided by free-flow travel time) for cities such as Jinan, Harbin, and Beijing exceeded 2.0, which means that commuters in these cities spend more than twice as 34 35 much commuting time due to traffic congestion as they would otherwise. Of the 60 major cities 36 in the report, 32 have a peak hour congestion delay index greater than 1.8.

37 Traffic congestion is caused by the mismatch between travel demand and road capacity. In economics, the standard approach to internalize negative externalities from daily traffic is 38 39 congestion charging (Pigou, 1920). Empirical evidence and analytical models in transportation 40 have found that congestion charging is able to affect commuters' travel behavior, including 41 decisions related to departure time choice, route choice, and mode choice (e.g., Saleh & Farrell, 42 2005; Ubbels & Verhoef, 2006; Yamamoto et al., 2000; Börjesson et al., 2012). Some large 43 cities worldwide have adopted congestion charging to alleviate urban traffic congestion and 44 obtained notable results, such as Singapore (1975), London (2003), and Stockholm (2007). In 45 contrast, other cities have failed to implement congestion charging (e.g., Edinburgh), and still 46 others hesitated to implement it for a long time (e.g., Beijing). One of the main concerns of 47 decision-makers is uncertainty regarding how travelers will respond to a congestion charge48 policy.

49 From a microeconomic standpoint, traffic demand and supply change stochastically, and 50 travelers seek to make choices that will reduce their disutility of traveling (Lu et al., 2019). 51 Experimental evidence in behavioral economics shows that individuals are boundedly rational 52 and affected by cognitive biases when making decisions under risk and uncertainty (Kahneman 53 & Tversky, 1982). On a daily basis, commuters make decisions in a highly variable 54 environment and cope with the uncertainty of traffic conditions. Thus, commuters are expected 55 to make travel choices that largely deviate from the predictions of standard economic theory 56 (McFadden, 1999) due to multiple factors; these include a lack of road traffic information, a 57 limited cognitive span to process numerous stimuli present in the traffic environment, and the 58 complex pattern of risk attitudes exhibited by individuals in experimental studies. A congestion 59 charge scheme renders traffic decisions more complex, and thus commuters become more 60 sensitive to the uncertainty and unreliability of traffic conditions (Li & Hensher, 2010). 61 Therefore, conducting systematic studies before the implementation of congestion charging and developing predictive models of travelers' responses that account for their bounded 62 63 rationality is critical for designing and evaluating ex ante a policy's impact.

The majority of research on travelers' behavior under congestion charging uses modeling frameworks that are consistent with expected utility theory (EUT) (e.g., Brownstone & Small, 2005; Small et al., 2005; Arellana et al., 2012; Lizana et al., 2021). Some work investigates the impact of bounded rational behaviors in the preference for congestion charge schemes, but still within the EUT framework (Thorhauge et al., 2019, 2020). However, since the early 1950s, the EUT framework has proved to not be a close representation of people's decision-making process in reality (Starmer, 2000). Several empirical studies have found that actual choice

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behaviors appear to be inconsistent with EUT—notably, violations of the independence axiom
of EUT discovered by Allais (1953), the preference reversal phenomenon observed by
Lindman (1971), and the framing effect identified by Tversky and Kahneman (1981).

74 Given the limitations of EUT, some researchers have expanded the traditional scheduling 75 model by embedding features from prospect theory, such as the fourfold pattern of risk attitudes 76 (Li et al., 2012) and reference dependence (Fujii & Kitamura, 2004). Other decision-making 77 theories developed in the behavioral sciences have been gained attention in the transportation field and have been used with the goal of enhancing travel behavior models (see Li & Hensher, 78 79 2019, for a review). In particular, prospect theory (PT) (Kahneman & Tversky, 1979) and 80 cumulative prospect theory (CPT) (Tversky & Kahneman, 1992) have attracted great interest 81 due to their advantages in modeling decisions under risk and uncertainty. PT has been applied 82 to model a variety of transportation behaviors, including departure time choices (Jou et al., 83 2008; Schwanen & Ettema, 2009; Tian et al., 2012). In our view, the application of PT is crucial 84 in accounting for cognitive biases triggered by the more complex and uncertain traffic 85 environment that results from implementing a congestion charging scheme. Some studies have emphasized the importance of considering travelers' behavioral biases when evaluating the 86 87 effectiveness of a congestion charge policy by using PT elements in theoretical modeling (Pan 88 & Zuo, 2014; Xu et al., 2011a), but the specific behavioral parameters that reflect travelers' 89 decision-making process in response to congestion charge scenarios are based on assumptions 90 and lack of empirical evidence.

91 The purpose of this paper is to provide empirical evidence to define the shape parameters 92 in CPT, while accounting for systematic heterogeneity due to commuters' characteristics, to 93 build more realistic behavioral models for car commuters' departure time choice behavior 94 under congestion charge scenarios. We aim to address the following three questions: (1) How 95 can we build a more realistic behavioral model for travelers' time choices under congestion 96 charge scenarios based on CPT? (2) What are the most relevant shape parameters in CPT to 97 model departure time choices under congestion charge scenarios? (3) How will these CPT 98 parameters change among commuters with heterogeneous characteristics? To answer these 99 questions, the shape parameters in CPT functions are fitted using mixed logit models and data 100 collected from a stated preference (SP) experiment. The parameter search was performed using 101 a genetic algorithm (GA) to optimize a highly non-concave likelihood function.

102 The remainder of the paper is organized as follows. Section 2 reviews the literature on 103 travelers' behavioral responses to a congestion charge and the application of PT in 104 transportation studies. Section 3 introduces the model specification and estimation procedure. 105 Section 4 describes the survey design, data collection, and descriptive statistics. Section 5 106 reports the estimated results. Section 6 concludes with a further discussion of the results and 107 policy implications.

108 2. Literature review

109 **2.1 Behavioral responses to a congestion charge**

The idea of congestion charges can be traced back to the Pigouvian tax proposed by Pigou (1920). He argued for a tax on congestion to internalize the negative externality caused by travelers. By levying a specific charge for each road section based on its marginal cost, the user's equilibrium travel pattern can achieve the social optimum (Beckmann et al., 1956). Road traffic in cities that implemented congestion charge schemes provides empirical evidence of the effectiveness of this policy (Börjesson & Kristoffersson, 2018; Lehe, 2019). Hence, a number of studies support the use of congestion charges, and abundant research has been conducted to explore travelers' short-term and long-term behavioral responses to differentcongestion charge schemes (see Li & Hensher, 2012, for a review).

119 Looking at the methodology, previous work on congestion charging can be divided into 120 three categories. The first category explores the effectiveness of congestion charge schemes 121 for managing traffic flows using theoretical models and numerical examples. For example, Zhu 122 et al. (2015) compared social welfare before and after imposing congestion charges on taxis 123 and developed a bilevel programming model that solves the network equilibrium in the lower 124 level and maximizes social welfare in the upper level. Knockaert et al. (2016) used a traditional 125 bottleneck model and explored measures to improve the efficiency of a coarse charge by 126 differentiating across heterogeneous travelers. De Palma et al. (2018) estimated the 127 performance of a congestion charge in a parallel road and public transport network under 128 uncertainty and compared its performance with a tradable credit scheme. They found that when 129 the congestion charge can be adapted from day to day, it can be equivalent to a quantity 130 instrument (i.e., tradable credits)-but when the congestion charge cannot be adaptive, it 131 performs worse.

132 The second category of studies uses simulation-based approaches to evaluate and predict 133 the practical impact of congestion charge schemes at city level. For example, Cipriani et al. 134 (2019) designed and tested different zone-based pricing policies for Rome while accounting 135 for equity. Zhang et al. (2019) proposed and tested a dynamic traffic assignment system that 136 could precisely predict traffic conditions when applying a congestion charge in a real network. 137 In their system, travelers made route choices based on discrete choice models, and toll revenue 138 was the optimization object. He et al. (2021) evaluated a congestion charge plan using a multi-139 agent simulation model for New York City that can capture traffic dynamics and the 140 substitution effects of multiple modes in different segments of the city. They found that the 141 number of trip reductions evaluated by their model was more than the government proposal142 under the same charging scheme, even though the annual revenues collected were similar.

143 Empirical work has conducted SP experiments to study consumers' preference for 144 congestion charge policies that are not currently in place. Compared with the above categories, 145 this stream of research helps us better understand how individuals respond to congestion charge 146 schemes from a behavioral perspective. The congestion charge mechanism analyzed mainly 147 includes charges by transit times, charges by distance, flat time charges, and differentiated time 148 charges (Siddique & Choudhury, 2017; Arellana et al., 2012; Tillema et al., 2010a, b; Ubbels 149 et al., 2008). Most studies have shown that a dynamic charge that changes over time has the 150 best effect on alleviating traffic congestion (Ubbels & Verhoef, 2006). In terms of the group 151 charged, papers have mostly focused on car commuters (Andani et al., 2021; Arellana et al., 152 2012). In terms of charging area, a congestion charge scheme for the whole road network is 153 considered to have the greatest impact (Siddique & Choudhury, 2017). Most studies have been 154 conducted in European countries (such as the Netherlands, Greece, Denmark, the United 155 Kingdom, and Sweden); a few countries in Asia (such as Singapore); Chile; and Australia, and 156 travelers' responses to congestion charge policies are likely to differ depending on culture and 157 political circumstances. Congestion charge studies that focus on Chinese contexts and Chinese 158 travelers are still limited.

Some studies on behavioral departure time models have applied descriptive behavioral theories that consider travelers' bounded rationality in travel behavior research. For example, Koster and Verhoef (2010) took into account that travelers could treat the probabilities of arrivals in a nonlinear way, following rank-dependent utility theory. Koster et al. (2015) modeled commuters' scheduling choices with the assumption that individuals showed limited memory capacity, retrieval constraints, and anchoring, which was also termed "memory-based 165 adaptive expectations." De Borger and Fosgerau (2008) developed a reference-dependent choice model to explain individuals' valuation of travel time within the framework of prospect 166 167 theory. Using data from a large-scale choice experiment, they found that models that account 168 for reference dependence had a better fit than their counterparts. Their parameter estimates also supported the presence of loss aversion. Hjorth and Fosgerau (2012) further extended the above 169 170 research by reformulating the model proposed by De Borger and Fosgerau (2008) in a way that 171 separates the value of travel time from value functions. They also identified and tested all 172 model parameters using data from a new SP experiment in Norway.

173 In congestion charge contexts, Lindsey (2011) developed a model of reference-dependent 174 preferences to analyze travelers' aversion to price variation based on the theory developed by 175 Köszegi and Rabin (2006). He divided travelers' utility into two elements: an intrinsic utility 176 and a gain-loss utility. Xu et al. (2011a) proposed a user equilibrium model with endogenous 177 reference points based on PT and developed an optimal pricing model that could capture 178 travelers' route choices in response to pricing signals under risk. They found that commuter 179 decisions under congestion charge scenarios are affected by subjective factors, such as risk 180 preferences. They argue that when commuters' bounded rational responses are considered in 181 the design stage of a congestion charge policy, it is more likely to achieve the expected outcome. 182 Pan and Zuo (2014) developed an improved stochastic user equilibrium model based on 183 prospect theory. They proposed the concept of perceived prospect and assumed that the 184 prospect of each route was constituted by a fixed term and a random one. Then, they analyzed 185 optimal congestion pricing to manage users' route choices.

As suggested by theoretical work, when evaluating a congestion charge scheme with a differentiated toll—which could create more uncertainty for drivers (Li & Hensher, 2010)—it is crucial to understand travelers' bounded behavioral rules. However, the empirical evidence is still limited. Zou et al. (2016) provided empirical insight into travelers' bounded rational

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190 behavior under a time-flat congestion charge policy. The authors developed an agent-based 191 choice model for travel mode and departure time in which travelers' searching and decision process is represented by a production rule based on fuzzy set theory. The model is validated 192 193 using data collected from an online SP survey in Beijing in which respondents dynamically 194 switched their choices based on the latest scenario after the last adjustment. This work 195 considers travelers' bounded rationality when searching for the traffic equilibrium, but it does 196 not consider the uncertainty or behavioral biases that travelers would face when making such 197 choices. Other work has investigated the impact of bounded rational behavior on travelers' departure time choices in their preference for congestion charge schemes, such as habit-driven 198 199 behavior or the effect of intention, but still within the EUT framework (Thorhauge et al., 2019, 200 2020).

		Whether behavioral	Whether behavioral	Type of congestion		
Study	Methodology	biases for travel choices parameters are	charge	Benavioral choices	Country/City	
		are considered	estimated			
Zhu et al., 2015	Modeling and	No	No	Link toll	Mode choice, route	None
	numerical example				choice	
Knockaert et al., 2016	Modeling and	No	No	Coarse charge	Time choice	None
	numerical example					
de Palma et al., 2018	Modeling and	No	No	Tolls versus tokens	Number of trips	None
	numerical example					
Cipriani et al., 2019	Simulation	No	No	Zone-based toll	Mode choice	Rome
Zhang et al., 2019	Simulation	No	No	Real-time proactive	Route choice	Texas
				charging system		
He et al., 2021	Simulation	No	No	Time- and link-based	Mode choice	New York
				toll		
Ubbels & Verhoef,	SP experiment	No	No	Fixed, distance-based,	Mode choice and	Netherlands
2006				and time-based charge	number of trips	
Siddique &	SP experiment	No	No	Trip duration and	Mode choice	Dhaka
Choudhury, 2017				purpose-based toll		

Table 1 Key characteristics of reviewed studies on congestion charge

Andani et al., 2021	SP experiment	No	No	Link toll	Residential location,	Indonesia
					route, and mode choices	
Arellana et al., 2012	Three-step RP-SP-	No	No	Time-based charge	Mode choice and time	Santiago
	attitudinal survey				choice	
Lizana et al. 2021	Forecasting RP-SP	No	No	Time-based charge	Mode choice and time	Santiago
					choice	
Lindsey, 2011	Modeling and	Yes	No	State-dependent toll	Whether to use a	None
	numerical example				congestible facility	
Xu et al, 2011a	Modeling and	Yes	No	Link toll	Route choice	None
	numerical example					
Pan & Zuo, 2014	Modeling and	Yes	No	Link toll	Route choice	None
	numerical example					
Zou et al., 2016	SP experiment	Yes	No	Fixed toll	Mode, time, route, and	Beijing
					number of trips change	
Thorhauge et al., 2019	SP experiment	Yes	No	Time-based toll	Time choice	Copenhagen
Thorhauge et al., 2020	SP experiment	Yes	No	Time-based toll	Time choice	Copenhagen

203 **2.2 Applications of prospect theory in travel behavior modeling**

204 Prospect theory is one of the most common frameworks used to study decision-making 205 under risk and uncertainty (Kahneman & Tversky, 1979). Compared with EUT, PT is based on 206 a new specification of the deterministic component of the utility function, which makes it more advantageous to describe travelers' decision-making under uncertainty (Avineri & Ben-Elia, 207 208 2015). PT models are typically estimated as random utility models in which the deterministic 209 component of the utility function accounts for both the S-shaped value function and the 210 probability weighting function. The CPT proposed by Tversky and Kahneman (1992) further 211 generalizes PT by using a rank-dependent weighting function. Although the difference between 212 PT and CPT is not significant, the application of CPT is expected to provide a more scientific 213 and realistic approach to modeling commuters' choice behavior (Yang & Liu, 2018).

The systematic utility structure in PT and CPT can capture various kinds of behaviors that fail to be reflected in EUT, including:

Reference dependence: In the EUT model, preferences do not depend on current assets
 but on states of wealth, which is a great simplification of the actual decision process
 (Tversky & Kahneman, 1991). To generalize the EUT model, a value function in which
 the outcomes are defined as gains and losses relative to a reference point is introduced
 in PT and CPT models (Kahneman & Tversky, 1979, 1984; Tversky & Kahneman,
 1991).

Loss aversion: Although EUT doesn't distinguish between different evaluations of gains and losses, the asymmetry between gains and losses has been observed in a variety of field data (Tversky & Kahneman, 1991). Hence, the principle that losses loom larger than corresponding gains has been applied in PT and CPT by using a steeper

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value function for losses than for gains (Kahneman & Tversky, 1984; Tversky &
Kahneman, 1992).

- Framing effect: The assumption of description invariance is implicit in EUT, which
 means that equivalent formulations of a choice problem should induce the same
 preference order (Arrow, 1982). However, widespread evidence has shown that
 variations in the framing of prospects can dramatically impact preference and choice
 (Tversky & Kahneman, 1981, 1986). As a result, PT embodied such violations of EUT
 based on the psychological principles of evaluation (Tversky & Kahneman, 1986).
- Risk seeking: Given the assumption of EUT, individuals' risk preference should be
 independent of the probability of losses and gains, which has been found to be
 inconsistent with empirical data (Starmer, 2000). Tversky and Kahneman (1992)
 proposed a distinctive fourfold pattern of risk attitudes in CPT, which considered both
 risk aversion and risk seeking. The pattern shows risk aversion for gains and risk
 seeking for losses of high probability, and risk seeking for gains and risk aversion for

241 Nonlinear probability weighting: According to EUT, the utility of a risky outcome is 242 linear in its objective probability, and individuals' preferences should follow the 243 independence axiom. However, the empirical evidence of Allais (1953) challenged this 244 principle by demonstrating that a reduction of probabilities from 1.00 to 0.99 has more 245 impact on preference and choice than from 0.11 to 0.10. This phenomenon was 246 explained by Kahneman and Tversky (1979) as the certainty effect and is captured in 247 the original PT. They introduced a nonlinear weighting function, which overweights 248 small probabilities and underweights moderate and high probabilities. Considering that 249 the separable decision weights cannot always satisfy stochastic dominance and be

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extended to prospects with a large number of outcomes (Tversky & Kahneman, 1992), they further used a cumulative functional representation of probability in CPT.

252 A number of recent studies on travel behavior use PT or CPT (see Li & Hensher, 2011, for 253 a review). Most of these studies highlight the advantages of PT and CPT in describing 254 commuters' decision-making compared with EUT (e.g., Fujii & Kitamura, 2004; Huang, Burris, 255 & Shaw, 2017; Yang & Jiang, 2014). In an attempt to challenge the premises of EUT in travel 256 behavior models, Fujii and Kitamura (2004) hypothesized that (1) car commuters consider uncertain travel time as a time interval; (2) car commuters choose their departure time based 257 258 on the time interval and use their preferred early departure time and preferred departure time 259 as reference points. Their empirical data verified their hypotheses and refuted previous studies 260 based on EUT that argue that travel time conforms to a subjective continuous distribution. The authors concluded that EUT is not suitable for describing car commuters' departure time choice 261 262 behavior.

263 2.2.1 Exogenous versus endogenous estimation

264 Many early studies based on PT or CPT fix the shape parameters of the value and 265 weighting functions using the estimates obtained by Tversky and Kahneman (1992) from 266 financial experiments (Avineri, 2004; Avineri & Prashker, 2005; Gao et al., 2010; Tian et al., 267 2012). As Li and Hensher (2011) demonstrate, however, biased or even incorrect findings and 268 conclusions may occur because PT parameters are highly context-dependent. For instance, 269 Yang and Liu (2018) theoretically proved that different subjective gain-loss ratios highly 270 influence the optimal solution of commuters' departure time choice. While some studies 271 estimate the parameters of PT models using choice data, a subset of the parameters is always 272 fixed arbitrarily, mainly for identification purposes. Using experimental data on route choice 273 behavior, Xu et al. (2011b) estimate the risk preference parameter and loss aversion parameter

in the value function of PT but fix the parameter in the weighting function to 0.74 based on
results of previous studies. Using both revealed preference household travel survey data and
empirically observed travel time data, Ghader et al. (2019) study travel mode behavior based
on CPT. Since they model all outcomes as losses, the loss aversion parameter has been fixed
to one and other parameters in CPT have been estimated using a logit model.

279 With increasing awareness of the particularity of travel behaviors in different contexts, 280 few studies jointly estimate all CPT parameters based on their specific travel context. For 281 example, Schwanen and Ettema (2009) explore the CPT parameters of employed parents' 282 choice regarding collecting their child(ren) from the nursery by themselves at the end of the 283 workday or letting their partner do it. They designed an SP experiment and set three reference 284 points: (1) the time when most parents pick up children, (2) the time specified by the nursery, 285 and (3) the nursery's closing time. They used a binary logit model and a GA to estimate the 286 CPT parameters. Results show that the value function curve has an inverse "S" shape: slightly 287 convex for gains (arrive early or on time) and concave for losses (arrive late). The results 288 suggest that parents exhibit risk seeking behavior for gains and risk aversion for losses. Though 289 this is opposite to Tversky and Kahneman's (1992) results, they consider their results plausible 290 because arriving late for collecting children should become more objectionable as lateness 291 increases. Also, individual characteristics, such as gender and share of collection duties, have 292 significant effects on the parameters.

The use of more advanced discrete choice model techniques has also enhanced the development of PT models. Wen et al. (2019) estimate passengers' loss aversion, diminishing sensitivity, and probability-weighting coefficients for alternative travel arrangements when facing flight delays. They use an SP experiment to obtain empirical data on passengers' choices to retain the booked flight or the next available flight on the same airline, or to transfer to

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another airline. A mixed logit model combined with CPT is used to estimate passengers'
preferences for each alternative. The results show that air travelers with different travel
distances have different sensitivity to delay times.

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2.2.2 Multiple reference points

302 The choice of reference points is a critical component of PT models, since they define whether time outcomes are framed as gains or losses in utility. Seminal work used PT defined 303 304 a single reference point to model monetary decisions, but travel behavior models have extended 305 this definition to allow for multiple reference points. Jou and Chen (2013) estimate CPT 306 parameters to reflect the risk attitudes of freeway drivers in route choices. They use three 307 reference points: free-flow travel time, average travel time, and longest travel time. CPT 308 parameters are estimated using data from an SP survey and a logit model. Consistent with CPT, 309 drivers were risk averse in the gain domain and risk seeking in the loss domain. Drivers 310 exhibited loss aversion for travel time losses and distortion in probability weighting, especially 311 in the loss domain. Moreover, drivers who usually encounter traffic congestion show higher 312 sensitivity to gains. In another study, Jou et al. (2008) set three reference points: the earliest 313 arrival time, the expected arrival time, and the work starting time. They divided the value 314 function into two gain parts and two loss parts, then estimated the risk preference parameter 315 and loss aversion parameter in PT using empirical data. Senbil and Kitamura (2004a) proposed 316 two reference points for work activity: the earliest tolerable arrival time and the latest tolerable 317 arrival time. A key assumption is that commuters perceive losses when arriving before the 318 earliest acceptable arrival time and after the latest tolerable arrival time.

319 **2.2 Research gaps and contribution of the present study**

320 Overall, the evidence from previous studies suggests that travelers' preferences vary 321 among different travel decisions in various travel contexts. The choice of reference points, the 322 construction of travelers' utility functions, and the sociodemographic and traveling 323 characteristics of samples may all lead to different estimates of CPT parameters. Evidence 324 provided by theoretical work has shown that when assuming that travelers' utility function 325 follows CPT, the traffic equilibrium condition can be far from a context that uses the EUT assumption (Pan & Zuo, 2014; Xu et al., 2011a). However, the numerical results of the above 326 327 studies are directly applied to behavioral parameters estimated by previous studies in quite 328 different contexts from ours, and thus might not correctly reflect commuters' departure time 329 choice mechanisms under congestion charge scenarios. As a result, evaluation of the policy's 330 effectiveness may be biased. Therefore, it is necessary to conduct more empirical studies to 331 further examine travelers' behavioral responses to the congestion charge and calibrate CPT 332 parameters in each context.

This study contributes to filling these gaps in three ways. First, it presents new evidence on congestion charging using an SP experiment that includes CPT-based scenarios and a time choice model with CPT. Second, it expands previous PT/CPT studies by empirically examining specific CPT parameters and Beijing commuters' value of time in congestion charge scenarios. In addition, the effects of commuters' heterogeneous characteristics on CPT parameters have been analyzed.

339 **3. Model specification and estimation procedure**

340 **3.1 Cumulative prospect theory**

341 **3.1.1 Reference point**

Following Senbil and Kitamura (2004a) and Jou et al. (2008), in this study we set up three reference points for commuters: Earliest Acceptable Arrival Time (TE), Work Starting Time (TW), and Latest Acceptable Arrival Time (TL). An important difference from previous studies that consider only the time change (e.g., Jou et al., 2008; Schwanen & Ettema, 2009) is that we
consider both temporal and monetary change relative to reference points, and hence CPT is
applied to gains and losses in multi-attribute utility.

348 **3.1.2 Observable component of the utility function**

Let's define v_s and t_s as the observable components of commuters' utility function and the reference time in the scenario $s = \{r, c\}$; and β_{τ} and β_{VOT} as commuters' travel cost coefficient and commuters' value of time, respectively. It should be noted that v_s is linear in the parameters utility function that does not account for loss aversion, reference dependence, or distortion in probability weighting, as in PT models.

354 The reference scenario (s = r) corresponds to a pre-congestion charge situation in which 355 net utility v_r is composed of a free toll with no charge ($\tau = 0$) and the benefit attained by 356 arriving at the reference arrival time (t_r) . In the post-congestion charge situation (s = c), each 357 commuter needs to pay a congestion charge τ and the benefit of arriving at the actual arrival time (t_c) is based on their departure time choices under congestion charge scenarios, in which 358 359 the actual arrival time is their arrival time in the congestion charge. Hence, when changing from the pre-congestion charge situation to the post-congestion charge situation, travelers will 360 361 suffer a monetary loss from the congestion charge and will perceive a benefit or loss depending 362 on the deviation $\Delta T = t_c - t_r$ between the actual and reference arrival time. Thus, the deviation of observable utilities Δv between the post-congestion charge situation v_c and the 363 reference situation v_r is given by 364

$$365 \qquad \Delta v = v_c - v_r = \beta_\tau \left((\beta_{VOT} t_c) - \tau \right) - \beta_\tau (\beta_{VOT} t_r) = \beta_\tau (\beta_{VOT} (t_c - t_r) - \tau) = \beta_\tau (\beta_{VOT} \Delta T - \tau) \tag{1}$$

Note that the weight between β_{VOT} and ΔT is by construction in monetary units, and the parameter β_{τ} multiplies the entire remainder of the function, which means that we seek to obtain direct estimates of β_{VOT} through working in the willingness-to-pay space (Train & Weeks, 2005). Here, several important assumptions have been used to formulate Eq. (1): First, commuters' Value-of-Time (VOT) is assumed to be linear in travel time; second, income effects are assumed away by using the willingness-to-pay space. These assumptions can be empirically tested using the data. However, since this study focuses on the estimation of CPT parameters, we chose not to test these effects, which could be explored in future studies.

374 There are three possible arrival times after implementing the congestion charge: on-time, earlier, and later arrivals; however, in this study we focus on the late and on-time arrival cases 375 (i.e., $t_c \ge t_r$). This is based on the following considerations. (1) The results of previous 376 empirical studies show that offering three or more possibilities would confuse respondents in 377 378 the test phase and lead to lower response rates (Schwanen and Ettema, 2009). (2) Although 379 including both early arrival and late arrival is the most typical choice in scheduling models 380 (e.g., Adnan, 2010; Arnott et al., 1990; Cantelmo & Viti, 2019; Feil et al., 2009), focusing only 381 on the late one or the early one is still correct, because it depends on the context under study (e.g., Arnott & Kraus, 1993, 1995; Kraus & Yoshida, 2002; Kraus, 2003; van den Berg & 382 383 Verhoef, 2014). These theoretical studies usually ignore the late arrival of commuters, under 384 the assumption that the shadow value of time late is infinite, since commuters will incur a 385 heavy penalty for arriving late. However, in this empirical study, late arrival is an important 386 situation that will lead to additional time costs for commuters and affect their departure time 387 choices. (3) We followed the setup of Senbil and Kitamura (2004), which considers only three 388 parts of the decision frame rather than the whole picture of commuters' departure time decision 389 frame. Two are loss regions, which are defined as when commuters arrive later than the work 390 starting time or the acceptable latest arrival time. Another is a gain region, which is defined as 391 when commuters arrive after the acceptable earliest arrival time. The CPT parameters are thus 392 estimated for these three alternative decision frames.

393 Finally, we also note that Chinese workers live in a culture that promotes overtime work, 394 which means that they cannot go home earlier if they start working earlier. This causes workers 395 to have no incentive to arrive early, and instead prefer to arrive at work right on time. At the 396 same time, workers who choose to arrive early may not perceive the loss as we assume, since arriving early can help them establish a good image in the mind of their supervisor. We are 397 398 unclear whether early arrival is a gain or loss for workers. Thus, we treat early arrival and on-399 time arrival indifference in our work—and given that the value of schedule delay late is always 400 more negative than the value of early arrival (i.e., Small, 1982; Arellana et al., 2012), we 401 believe that the penalty of late arrival is important and sufficient to cause commuters to choose 402 their departure time. Hence, in this study we assume that commuters will incur additional time 403 costs for late arrival and no time cost for arriving on time, without designing detailed gains for 404 arriving early.

It is important to note that the difference between the actual and the reference arrival time (ΔT) is a quantity that is assumed to be known and a result of the information presented to participants across the decision scenarios. For on-time arrivals, the actual arrival time t_c is assumed to be equal to the reference arrival time t_r , and thus the deviation ΔT is zero by construction (Eq. 1). For late arrivals, a predefined amount of lateness is assigned to ΔT and it is allowed to vary depending on the reference point. As a consequence, the outcome of ontime arrivals only depends on the congestion charge commuters would have to pay.

For late arrivals (i.e., arrivals after the reference arrival time), it is plausible to assume that commuters will perceive a loss when arriving late if TW or TL are used as reference points. This loss can be interpreted as the value of time loss for the schedule delay that corresponds to the reference time. In contrast, when using TE as the reference point, late arrival will be perceived as a gain. This is because arriving before TE will be too early and will be a loss for commuters who value staying at home more than waiting at the workplace for that amount of 418 time. Conversely, arriving after TE will be perceived as a gain (Jou et al., 2008). Therefore, 419 ΔT will be negative with respect to the reference arrival times TW or TL and positive with 420 respect to TE. Hence, the absolute value of ΔT becomes equals to

421
$$|\Delta T| = \begin{cases} t_r - t_c, & \text{if } t_r = TW \text{ or } t_r = TL \\ t_c - t_r, & \text{if } t_r = TE \end{cases}$$
(2)

422 **3.1.3 CPT value function**

423 According to the CPT, the value function is

424
$$V(x) = \begin{cases} x^{\alpha}, & x \ge 0\\ -\lambda x^{\beta}, & x < 0 \end{cases}$$

425 where *x* represents the deviation between an outcome value—e.g., monetary charge, travel 426 time, or the utility of an alternative (Ghader et al., 2019)—and the reference point. Our model 427 equates *x* with $\Delta v = v_c - v_r$, which is the difference between the observable utilities with 428 and without a congestion charge. Thus, the CPT value function can be expressed as

429
$$V(v_r, v_c) = \begin{cases} (v_c - v_r)^{\alpha} , v_c \ge v_r \\ -\lambda (v_r - v_c)^{\beta} , v_c < v_r \end{cases}$$
(3)

When the post-congestion charge situation is better than the reference situation, commuters would perceive a gain $(v_c - v_r \ge 0)$; when it is worse, commuters would perceive a loss $(v_c - v_r < 0)$. If $(v_c - v_r)$ is replaced by Eq. (1), the value function can be expressed in terms of T and τ as shown below:

434
$$V(T,\tau) = \begin{cases} [\beta_{\tau}(\beta_{VOT}\Delta T - \tau)]^{\alpha} , v_c - v_r \ge 0\\ -\lambda \{-[\beta_{\tau}(\beta_{VOT}\Delta T - \tau)]\}^{\beta}, v_c - v_r < 0 \end{cases}$$
(4)

where α and β (0< α , β <1) are risk preference parameters and represent the corresponding degree of risk aversion or risk-seeking behavior in the gain and loss domains. λ is the lossaversion coefficient, which is expected to be greater than 1 (λ > 1). Except for the case in which the reference point is set as the Acceptable Earliest Arrive Time (TE), we only consider the loss domain of the value function ($\Delta T \le 0, \tau \ge 0$). In addition, to avoid overfitting the model, we set $\alpha = \beta$, which means that a single parameter is fitted for the exponents of both the gain and loss domains of the value function (Tversky & Kahneman, 1992; Harrison & Rutström, 2008; Schwanen & Ettema, 2009).

To further explore commuters' heterogeneities of behavior under uncertainty, we also incorporated the interactions of each CPT parameter with social economics variables in the value function and the weighting function. The covariates interact with the parameters according to the following specification:

447
$$\alpha = \bar{\alpha} * (1 + \Delta \alpha * X_i)$$

448
$$\lambda = \bar{\lambda} * (1 + \Delta \lambda * X_i)$$

449
$$\gamma = \bar{\gamma} * (1 + \Delta \gamma * X_i)$$

450 where $\bar{\alpha}$, $\bar{\lambda}$, $\bar{\gamma}$ are the means of parameters α , λ , γ . X_i is a vector of covariates, and $\Delta \alpha$, 451 $\Delta \lambda$, $\Delta \gamma$ are parameter vectors associated with characteristics X_i , which captures the 452 heterogeneous impact of covariates on each CPT coefficient.

453 **3.1.4 Probability-weighting function**

454 In the original PT, the weighting function is

455
$$W(p)^{+} = \frac{p^{\gamma^{+}}}{\left(p^{\gamma^{+}} + (1-p)^{\gamma^{+}}\right)^{1/\gamma^{+}}} \cdot W(p)^{-} = \frac{p^{\gamma^{-}}}{\left(p^{\gamma^{-}} + (1-p)^{\gamma^{-}}\right)^{1/\gamma^{-}}}$$
(5)

where W^+ and W^- indicate the decision weights in the gains and losses domains, respectively. In our application, p is defined as the probability of arriving on time or late, and thus γ^+ and γ^- are estimable parameters that moderate the level of distortion in the probability judgment regarding on-time arrival. A common parameter is estimated for both gain and loss domains ($\gamma^+ = \gamma^- = \gamma$) to avoid overfitting (Harrison and Rutström, 2008; 461 Harrison and Rutström, 2009; Schwanen and Ettema, 2009; Ghader et al., 2019). Also, 462 following the setting of Schwanen and Ettema (2009), we assume that p is departure time-463 specific. This is to say that the probability of arriving on time or late will change along with 464 the user's departure time choices. The earlier the user chooses to depart, the higher the 465 probability they will arrive on time.

According to Tversky and Kahneman (1992), to define the cumulative weighting function, the outcome of each position should be arranged in increasing order. Then, decision weight π_i associated with an outcome *i* is the difference between the weight of outcomes that are strictly better/worse than the outcome *i* and outcomes that are at least as good/bad as outcome *i*. Then, the cumulative decision weight of outcome *i* can be deemed to be its marginal contribution. In this study, commuters only face two outcomes: arrive on time Δv^o or arrive late Δv^l . There are three types of situations:

473 1. When
$$\Delta v^o < 0 < \Delta v^l$$
, which occurs when using TE as the reference point,

474
$$\pi_0 = W(p_0)^-, \ \pi_L = W(p_L)^+$$
 (6)

475 2. When $\Delta v^o < \Delta v^l \le 0$ or $\Delta v^o > \Delta v^l \ge 0$,

476
$$\pi_0 = W(p_0)^{+/-}, \ \pi_L = 1 - W(p_0)^{+/-}$$
(7)

477 3. When $\Delta v^l < \Delta v^o \le 0$ or $\Delta v^l > \Delta v^o \ge 0$,

478
$$\pi_L = W(p_L)^{+/-}, \ \pi_0 = 1 - W(p_L)^{+/-}$$
 (8)

479 **3.1.5 The prospect**

In CPT, commuters' utility attained by some outcome (e.g., arriving late) is given by the cumulative prospect value (CPV) function. Similar to the expected utility function, EU = $\sum_{I} p_{i}u(x_{i})$ —i.e., the cumulative prospect value is the product of the subjective value 483 (calculated by the value function) and the associated probability (calculated by the weighting484 function), which in this case is

485
$$CPV(T,\tau,p) = \pi_0 V(\Delta v^0) + \pi_L V(\Delta v^l)$$
(9)

Since we didn't include early arrival in the experimental setup, only three parts of the decision frames have been considered, rather than the whole picture of commuters' departure time decision frame (Senbil & Kitamuta, 2004). Two are loss regions, which are defined as when commuters arrive later than the working starting time (TW) or the acceptable latest arrival time (TL). Another is the gain region, which is defined as when commuters arrive after the acceptable earliest arrival time (TE). CPT parameters are thus estimated for these three alternative decision frames.

493

494 **3.2 Mixed logit model**

The logit formulation has been widely used in studies that estimate travelers' behavioral choices based on PT/CPT (Ghader et al., 2019; Schwanen & Ettema, 2009; Wen et al., 2019). Given that respondents were asked a series of hypothetical choice questions on the SP survey, a mixed logit model was used to account for panel effects (Train, 2009). We specified the utility of alternative departure time j for individual n in scenario t as

500
$$CPU_{jnt} = CPV_{jnt} + \mu_{jn} + \varepsilon_{jnt}$$
(10)

where CPU_{jnt} is the CPV for individual *n* associated with alternative *j* in scenario *t*. μ_{jn} follows a normal distribution across individuals but is constant across all scenarios answered by the same respondent, which accounts for the panel correlation; ε_{jnt} is a random term with *iid* extreme value distribution. 505 Let us consider a sequence of alternatives, one for each scenario, $\mathbf{j} = \{j_1, ..., j_T\}$. Once 506 *CPV_{jnt}* is calculated for all of the alternatives using CPT, conditional on μ_{jn} , the probability 507 that individual *n* makes this sequence of choices is the product of logit formulas (Train, 2009):

508
$$\boldsymbol{L}_{nj}(\mu) = \prod_{t=1}^{T} \left[\frac{e^{(CPV_{jnt} + \mu_{jn})}}{\sum_{j} e^{(CPV_{jnt} + \mu_{jn})}} \right]$$
(11)

509 The unconditional probability is the integral of $\mathbf{L}_{nj}(\mu)$ over the distribution of the random 510 term μ :

511
$$P_{nj} = \int \boldsymbol{L}_{nj}(\mu) g(\mu|\Omega) d\mu$$
(12)

512 where $g(\mu|\Omega)$ is the probability density function of μ with a vector of parameters Ω .

513 Since the integral in Eq. (13) does not have a closed form, this is approximated by 514 simulation. The simulated log-likelihood (SLL) function is given by

515
$$SLL(\Omega) = \sum_{n=1}^{N} ln \left[\frac{1}{R} \sum_{r=1}^{R} \boldsymbol{L}_{nj} (\mu_{r,jn}) \right]$$
(13)

516 where $\mu_{r,jn}$ is the r^{th} draw from $g(\mu|\Omega)$ for each alternative departure time j and 517 individual n. R is the total number of draws.

518 To ease optimization of the highly non-convex likelihood function that arises due to the 519 functional form of the CPT utility function, a GA is used in this study. A distinctive feature of 520 this method is that it is gradient free and has been successfully applied in prior work using CPT 521 to model departure time choices (Schwanen and Ettema, 2009). Details of the estimation 522 procedure are provided in Appendix A. However, it is important to note here that when using 523 a GA, solutions vary in different estimation runs. The estimation process must be repeated several times and estimated parameters of the best solutions in each run averaged. In this study, 524 525 for the basic ML model, we repeated the estimation process 10 times. Each time we used R=500 526 draws for a total of 5,000 iterations. A disadvantage of the GA is that the estimation process is

extremely time-consuming, and the estimation time increases exponentially with R. For these
reasons, only results for the best ML model estimated, including panel effects and
heterogeneity, is included.

530 **4. Research design**

531 **4.1 Stated preference experiment**

532 **4.1.1 The design of congestion charge schemes**

533 Since congestion charges have not been implemented in Beijing or in other Chinese cities, 534 we used an SP experiment to collect data on how respondents would choose their departure 535 time if hypothetical congestion charging scenarios were implemented. In designing the 536 congestion charging scheme, the most important and basic aspects are charging type, charging 537 time, and charging fee.

For the charging type and charging time, according to Jou et al.'s (2007) study of the acceptability of congestion charging for car and motorbike drivers in Taiwan, a time-based charge in a certain area is more acceptable than a fixed charge. Therefore, in this study, we designed a time-based congestion charge on congested roads.

For the charging fee, international experience has shown that the daily congestion charge is about 5%-10% of local residents' average daily disposable income (Lu & Cui, 2016). In 2017, Beijing's per capita disposable income was 57,230 yuan (about 7,390.91 euros). Thus, based on this research, a reasonable charging fee in Beijing would range between 10.96 and 21.92 yuan (about 1.42-2.83 euros) per day.

In addition, we chose 7:00 a.m. to 9:30 a.m. as the charging time, based on the morning
peak hours used in the 2016 Beijing Transportation Development Annual Report. As shown in

26

Table 2, the charging time is evenly divided into five periods. The charging fee changes in each scenario and takes a symmetrical inverse-U shape, which means that the congestion fee is the highest during the most congested time. We designed four charging schemes, in which the charging fee gradually increases from scheme 1 to scheme 4.

	Time when you reach the	Chargin	Charging fee (¥)		
Time-	congested road	Scheme 1	Scheme 2	Scheme 3	Scheme 4
based	7:00 a.m7:30 a.m.	5	10	15	20
congestion	7:30 a.m8:00 a.m.	10	15	20	25
charge	8:00 a.m8:30 a.m.	15	20	25	30
C	8:30 a.m9:00 a.m.	10	15	20	25
	9:00 a.m9:30 a.m.	5	10	15	20

553

 Table 2 Congestion charge schemes

554

555 **4.1.2 Design of arrival situations for multiple reference points**

556 Three reference points—Acceptable Earliest Arrival Time (TE), Work Starting Time (TW), 557 and Acceptable Latest Arrival Time (TL)-were considered in this study. Based on our pilot 558 survey, we found that the majority of respondents were willing to accept being late within 10 559 minutes. Therefore, under each reference point we presented three possible arrival times: (1) arriving at the reference arrival time, (2) arriving 5 minutes late, and (3) arriving 10 minutes 560 561 late. It is plausible that commuters could arrive later than the TE reference point. As shown in Table 3, the situation corresponding to a 5-minute late arrival was used for TW and TL, and 562 563 the situation of a 10-minute late arrival was used for TE. When commuters arrived at the 564 reference arrival time, the deviation between actual and reference arrival time is $\Delta T = 0$. When commuters arrive 5 minutes late, $\Delta T = -5$ for TW and TL. When commuters arrive 565 10 minutes late, $\Delta T = 10$ for TE. 566

Table 3 Reference points and possible arrival situations

Reference point	Possible situation	Probability
Acceptable Earliest	Arriving at the company at the reference time.	50%
Arrival time	A mining at the commons 10 minutes often the reference time	500/
(TE)	Arriving at the company 10 minutes after the reference time.	30%
Work Starting Time	Arriving at the company at the reference time.	50%
(TW)	Arriving at the company 5 minutes after the reference time.	50%
Acceptable Latest	Arriving at the company at the reference time.	50%
Arrival Time	A mining at the commonly 5 minutes often the reference time	500/
(TL)	Arriving at the company 5 minutes after the reference time.	30%

Each outcome had an initial 50% probability (i.e., $p_0^* = p_L^* = 0.5$). This is based on respondents' feedback on the pilot survey. In the experiment, however, the probability of each outcome changes based on respondents' departure time choice. If they depart earlier, the probability of arriving late decreases and otherwise increases.

572 **4.1.3 Scenarios and the questionnaire**

573 The scenarios used in this study manipulated three components: reference points, possible 574 arrival situations, and congestion charge schemes. We kept all combinations of the three 575 reference points and four congestion charge schemes-i.e., 12 scenarios. To reduce cognitive 576 effort and improve the accuracy of their answers, we blocked these 12 scenarios into three 577 groups of four scenarios each. Each group contains four congestion charge schemes with one reference point; thus we have three types of questionnaires with different scenarios. Each 578 579 respondent was randomly assigned one type of questionnaire. In each questionnaire, 580 respondents were presented with four scenarios in sequence; each included two possible arrival 581 situations and one congestion charge scheme (as shown in Figure 2). Note that learning effects 582 may be observed in experiments that consider sequential choices. However, this effect is not

strong, with only 4 sequential choices, since it usually appears with more iterations (Viti et al.,
2005). Thus, we did not capture learning effects in our models.

585 Several measures have been used to encourage respondents to recall an actual commuting 586 trip and reduce hypothetical bias as much as possible (Arellana et al., 2012). First, before the 587 four scenarios, a general description was shown to respondents. For example, for respondents 588 who were assigned to the questionnaire with TW as the reference point, the description was: 589 "Assume that the Work Starting Time will be the reference arrival time for your morning 590 commuting trip, and a time-different congestion charge policy will be implemented on the road 591 you use. That is to say, the congestion charge fee that you are asked to pay varies based on the 592 time you enter the congested road. Under the following four different congestion charge scenarios, when would you like to depart?" Second, before responding to the first scenario, we 593 594 asked respondents to write down their reference arrival time for the morning commuting trip 595 (e.g., work starting time for the questionnaire on TW). This is to say that the values of each 596 reference point were customized with respect to the actual working time participants declared. 597 Then, we asked them to report their regular departure time if they were using the above self-598 reported arrival time as a reference, in order to remind them of an actual commuting context.

1. Work starting time				
2. When is your regular	departure time?			
		Scenario 1		
Reference time		Work starting time		
		Possible arrival time		Probability
Arrival situations	Arriving at	the company at the reference ti	me.	50%
	Arriving	at the company 5 minutes later	r.	50%
	The time when	you reach the congested road	section.	Charging level
Chausing time		7:00a.m7:30a.m.		5¥
Charging time-	7:30a.m8:00a.m.		10¥	
unterentiated		8:00a.m8:30a.m.		15¥
congestion ree		8:30a.m9:00a.m.		10¥
		9:00a.m9:30a.m.		5¥
3. According to the abov	e scenario, will you cl	nange your departure time? (E	very 10 minut	tes
earlier/later, the probab	oility of arriving on tim	e will increase/decrease by 10	0%)	
A. 50 and more than 50 minutes earlier		B. 40 minutes earlier	C. 30 mi	nutes earlier
D. 20 minutes earlier		E. 10 minutes earlier	E. 10 minutes earlier F. Not chang	
G. 10 minutes later		H. 20 minutes later I. 30 minutes later		nutes later
J. 40 minutes later		K. 50 and more than 50 mi	nutes later	



600 **Figure 2** A sample question in the SP experiment using TW as the reference point (translated from Chinese)

In each scenario, respondents made departure time choices. We assumed that the departure time change did not affect travel time itself, but rather the probability of being early or late (Noland & Small, 1995). Hence, the probability of arriving on time p_0 and the probability of arriving late p_L in each scenario changed depending on respondents' departure time choice. They were also told that departing 10 minutes earlier or later increased/decreased p_0 by 10%, and p_L correspondingly decreased/increased by 10%, which means:

607
$$p_0 = \begin{cases} p_0^* + t10\% & if \ depart \ earlier \\ p_0^* - t10\% & if \ depart \ later \end{cases}$$
(14)

$$p_L = \begin{cases} p_L^* - t10\% & if \ depart \ earlier \\ p_L^* + t10\% & if \ depart \ later \end{cases}$$
(15)

where p_0^* and p_L^* are the initial probabilities of on-time and late arrivals, which are set to 50% based on respondents' feedback in the pilot survey, and t is the tenth digit of the advance or delay time. Also, the charging fee τ respondents would pay depends on the congestion charge scheme, their regular departure time, and the departure time change they chose. Respondents could immediately know the congestion charge cost and possible arrival situations when they made the choice decision for each scenario.

615 On the questionnaire, we also asked about individuals' socioeconomic, household, and commuting characteristics. The socioeconomic characteristics are gender, age, income, 616 617 education, and job. The household characteristics are marital status, number of school-age 618 children, car ownership, and need to pick up children/partner or not. The commuting 619 characteristics are commuting distance, commuting time, commuting mode, residential location, and workplace; working time flexibility; transportation information: the quality of 620 621 traffic information during their travel and road familiarity; and tolerance of lateness. These 622 factors, which are likely to influence commuters' departure time choices, have been discussed in previous literature (Ben-Elia & Ettema, 2011; Hamed & Olaywah, 2000; Saleh & Farrell,
2005; Steed & Bhat, 2000).

625 For working time flexibility, we did not ask details about constraints at work (as recommended by Thorhauge et al., 2016), but instead whether respondents were fully flexible, 626 627 not flexible at all, or if they could arrive up to 30, between 30 and 60, or between 60 and 90 628 minutes later/earlier¹. The maximum late arrival respondents could tolerate also indicates the 629 maximum late flexibility they can accept subjectively. In addition, we asked about their value of time: "Suppose that you depart 30 minutes earlier so as to avoid rush-hour congestion in 630 631 your commuting trip. That means you have to give up time for resting or doing other things. 632 Compared with half an hour's salary, how much do you think is the cost of departing half an hour early?" 633

634 **4.2 Participants and data collection**

635 The survey was conducted in November 2017, and questionnaires were distributed online 636 and on-site. Network platforms such as Wechat, QQ (social software), and Wenjuanxing (a 637 professional questionnaire distribution website) were used for online distribution. The target population was car commuters in Beijing. Two screening questions were included at the 638 639 beginning of the questionnaire to exclude respondents who used travel modes other than a car 640 ("What is your regular travel mode for morning commuting?"). Those who could set their 641 working time themselves and work from home were also excluded, since they were not 642 considered to be regular morning peak commuters. We collected a total of 400 questionnaires, 643 of which 317 were valid after excluding respondents who met either of the above conditions. 644 Since each respondent has 4 observations, we obtained 1,268 observations in total. This sample

¹ In Beijing, the morning peak can last for 3 hours (7 a.m. to 9 a.m.) in some places. It is thus possible that 90 minutes after the usual starting time is still within the morning peak.

size is in line with many SP studies on departure time (e.g., Arellana et al, 2012, use a sample
of 357 respondents, and Thorhauge et al., 2016, used 286). Our sample is also larger than many
previous studies that also estimated PT or CPT parameters. For example, Ghader et al. (2019)
used 409 observations; Jou et al. (2008) used 152 respondents and 454 observations; and Senbil
and Kitamura (2004) used 210 respondents and 630 observations. Since the CPT model is
highly nonlinear, future studies could use even more respondents and observations to fit the

652

Table 4 Sample description

Variables	Categories	Percentage
Candor	male	53.0
Gender	female	47.0
	20-25	12.6
	26-30	38.2
Age	31-40	29.3
	41-50	17.0
	>50	2.8
	\leq high school	8.8
	junior college	23.0
Education	college	48.6
	master	18.3
	Ph. D	1.3
	≤5,000 yuan	11.4
	5,000~10,000 yuan	39.1
Income per month	10,001~15,000 yuan	26.5
	15,001~20,000 yuan	14.8
	>20,000 yuan	8.2
Marital status	single	29.0

	married	71.0
	0	.9
Car ownership	1	73.2
	≥1	25.9
	no flexibility	71.3
Working flavibility	up to 30 mins earlier/later	17.4
working nextonity	between 30 and 60 mins earlier/later	9.8
	between 60 and 90 mins earlier/later	1.6
	0	56.8
	1~5 mins	19.2
Tolerance of lateness	6~10 mins	11.7
	11~15 mins	6.9
	>15 mins	5.4

653 As shown in **Table 4**, the percentage of males (53%) is slightly higher than that of females 654 (47%), which is consistent with the gender ratio of the population (male: 51.11%; female: 655 48.89%) in Beijing in 2017 (NBS, 2017). Most of our respondents are 26 to 40 years old, and 656 more than 50% have a bachelor's degree or above. Also, 60.1% of respondents have a monthly 657 income greater than 10,000 yuan, and about 26% have more than one car. According to the 658 China Population and Employment Statistics Yearbook 2017 (NBS, 2017), 52.7% of urban 659 employed persons in China are younger than 40 years old, 34.4% of employed persons in 660 Beijing have a bachelor's degree or above, and the 2017 mean per capita monthly income for 661 Beijing is about 8,467 yuan. Compared with the average employed population in Beijing, our 662 sample is younger, higher educated, and richer. However, given that our sample only includes 663 private car commuters, these results are not surprising. Also, 71.3% of respondents do not have 664 flexible working time, and 56.8% can't tolerate any late arrivals. Of those who could tolerate arriving late, more than two-thirds report a tolerance within 10 mins, with the largest share 665 666 being within 1~5 mins.

Variables	Categories	Mean	S.D.
Commuting time	10 mins, 20 mins,, 100 mins		41.04
Commuting distance	<2 km, 2~6 km, 6~10 km,, 26~30 km, >30 km	12.19	7.05
VOT (vuan/min)	0~5 yuan/half hour, 6~10, 11~15, 16~20, 21~30, 31~40, >40		0.53
voi (yuunniin)			
Quality of traffic	1 (Low) to 3 (High)	1 54	0.50
information		1.34	0.50
Degree of road familiarity	1 (very unfamiliar) to 7 (very familiar)		1.81
Degree of traffic congestion	1 (very uncongested) to 7 (very congested)		1.58

668 As shown in Table 5, the average commuting time and commuting distance are 33.18 669 minutes and 12.19 km separately. According to the Fifth Comprehensive Investigation Report 670 of Beijing Urban Traffic (BMCT & BTI, 2016), the average commuting time and commuting 671 distance by private car are 49.1 minutes and 13.5 km, which is slightly longer than what our 672 sample reported. The average score for the quantity of traffic information they obtained during 673 commuting is 1.54, with 14.8% of commuters choosing high and 31.5% choosing low. The 674 average score for road familiarity is 3.91, and the percentage for commuters who are not 675 familiar with the road network in Beijing is 45.1%. The average score for traffic congestion is 676 4.73, which shows that the majority (65.6%) believe that traffic is congested when they 677 commute in the morning. The stated average value of time (VOT) for our sample is 0.69 yuan 678 per minute, with the highest value of 1.67 yuan per minute and the lowest value of 0.17 yuan 679 per minute.

680 **4.3 Descriptive statistics**

681 We first analyze the results using simple descriptive analyses. Results show that the 682 majority (58.6%~67.8%) of car commuters would change their departure time under the 683 congestion charge scenarios presented (shown in **Table 6** and **Figure 3**). With the increase in 684 charging fees (from scenarios 1 to 4), the proportion of respondents who would not change 685 their departure time gets smaller. Most commuters choose to depart early rather than late, which 686 is in line with previous results in departure time choice models, and is related to constraints on 687 work starting time (Thorhauge et al., 2016).

Table 6 Departure time change under different congestion charge scenarios

Departure time	change	Scenario 1	Scenario 2	Scenario 3	Scenario 4
	\geq 50 mins	5.4%	6.9%	9.1%	12.6%
	40 mins	10.7%	13.2%	15.5%	13.6%
Foulsy domost	30 mins	18.3%	19.2%	21.1%	21.1%
Early depart	20 mins	11.7%	13.2%	11.7%	10.7%
	10 mins	12.6%	11.4%	10.1%	9.8%
	Sum	58.6%	64.1%	67.4%	67.8%
Not change		30.6%	26.2%	21.5%	21.1%
	10 mins	3.2%	2.5%	3.8%	3.5%
	2 Omins	3.2%	2.8%	3.2%	2.5%
Lata dapart	30 mins	3.8%	3.5%	3.5%	4.1%
Late depart	40 mins	0.3%	0.6%	0.3%	0.6%
	\geq 50 mins	0.3%	0.3%	0.3%	0.3%
	Sum	10.8%	9.7%	11.15	11.15

With the increase in charging fees, the proportion of commuters who depart earlier increases faster than the proportion of those who depart later (see **Figure 3**). However, when the charging fee reaches a relatively high level (scenario 3), the changes are negligible. We can see that private car commuters prefer to depart early rather than late under congestion charge scenarios.





695

Figure 3 Departure time change under different congestion charge scenarios

696 We then compared the departure time choice among commuters with different degrees of 697 work flexibility. The percentages of three departure time choices within each flexibility group 698 are shown in Figure 4. From left to right, we can see that as work flexibility increases (from 699 not flexible to "can arrive 60-90 mins earlier/later"), the percentage of respondents who chose 700 to depart earlier decreases (from 70% to 40%) and the percentage of those departing later 701 increases (from 10% to 40%). The percentage of respondents who did not change their 702 departure time is similar among these four flexibility groups. This may imply that commuters 703 with less work flexibility are more likely to depart earlier to avoid being late when the 704 congestion charge is introduced. In contrast, those who have greater work flexibility have more 705 choices; they can avoid rush hour congestion by departing either earlier or later.







Figure 4 Departure time changes for commuters with different flexibility

708 **5. Results**

Table 7 shows the average value of each coefficient, the average value of the loglikelihood, and the corresponding BIC value over the multiple runs of GA in the basic ML model. A backward stepwise procedure has been implemented manually, whereby specifications have been assessed based on the improvement in log-likelihood and BIC, the statistical significance of each socioeconomic variable, and conceptual plausibility.

A one-tailed t-test was conducted for α , λ , γ , and β_{VOT} against 1 for the parameter's value and against zero for β_{τ} , the ASC of departing later, and the ASC of departing earlier. The alternative specific constants (ASCs) for departing later and earlier are significantly negative, which implies that commuters are more likely to keep their current departure time rather than departing earlier or later.

719

Table 7 Estimated coefficients for models with socioeconomic variables

Parameters	Values	(st. errors)
α.	0.459***	(0.092)
λ	1.429**	(0.163)
γ	0.567***	(0.060)
β_{VOT}	0.605***	(0.084)
$\beta_{ au}$	0.248***	(0.056)
$\Delta \boldsymbol{\alpha}_{-}$ Male	0.891***	(0.292)
$\Delta \boldsymbol{\alpha}$ _Need to pick up children/partner	-0.220**	(0.264)
$\Delta \lambda$ _School child(ren)	0.235**	(0.386)
$\Delta \lambda$ _Need to pick up children/partner	-0.367***	(0.388)
$\Delta \gamma$ _Degree of traffic congestion	0.033***	(0.035)
ASC of departing later	-6.684***	(1.210)
ASC of departing earlier	-3.298***	(0.804)

Standard deviation of μ	-1.358	(5.796)
Number of observations	1,268	
Log-likelihood	1,342.965	
BIC	2,757.382	

Note: The results of each model are the average results of 10 runs. ***p < 0.01, **p < 0.05.

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720

722 **5.1 CPT parameters**

723 The estimation results provide evidence of risk-aversion/-seeking behavior, loss aversion, 724 and probability distortion. Risk preference parameter α equals 0.459 and is significantly 725 smaller than 1, which implies that commuters are not risk neutral. In line with previous studies (e.g., Senbil & Kitamura, 2004b, 2004a; Tversky & Kahneman, 1992), our results show that 726 727 car commuters are risk averse when they perceive gains and risk seeking when they perceive 728 losses under congestion charge contexts. Figure 5 shows the resulting S-shaped value function, 729 which is concave for time gains and convex for time losses. Loss-aversion parameter λ is 730 significantly larger than 1, with a magnitude larger on departure time choices than in previous 731 studies (Senbil & Kitamura, 2004b, 2004a). This result suggests that commuters are more 732 sensitive to losses in a congestion charge scenario.





Figure 5 Estimated value function

735 Commuters exhibited a distortion in probability weighting when facing the uncertainty of 736 the congestion charge context. The weighting function parameter γ equals 0.567, which is 737 significantly lower than 1 and lower than the estimates (γ =0.61-0.69) obtained by Tversky and 738 Kahneman (1992) in monetary experiments. As shown in Figure 6, the curvature of the 739 estimated weighting function is far from a straight line. In fact, the largest gap between 740 objective probability and decision weighting was about 0.5, which means that commuters 741 overweight small probabilities and underweight larger probabilities; thus the degree of 742 distortion is considerable. Note that this result is smaller than that of previous studies on road 743 users' mode decisions (Ghader et al., 2019; Schwanen & Ettema, 2009). This suggests that 744 commuters have a less accurate valuation of the objective probability (i.e., are more irrational) 745 when making departure time choices. Given that effects such as inflating small probabilities 746 become evident when losses are perceived as significant, we compared our results and in 747 particular, the estimates of Schwanen and Ettema (2009). They use a similar setup for delay 748 values (on-time, 5-minute delay, 10-minute delay) in their study of Dutch parents, but show 749 lower weighting distortion. This demonstrates that our results reflect the special behavioral 750 characteristics of Beijing commuters, rather than a bias caused by the setup using small delay 751 values.







Moreover, the average β_{VOT} of our samples equals 0.605 and is statistically significant at the 99% confidence level. This means that the average VOT across our sample is 0.61 yuan per minute—i.e., 36.6 yuan per hour—which is much lower than their stated value in the survey (0.69 yuan per minute). Given the average hourly wage in Beijing, calculated based on the average monthly wage in 2017 (BMHRSSB & BMBS, 2018) and the hourly wage conversion function used in China (MOHRSS, 2008)—50.81 yuan per hour—commuters would choose to spend 72% of their hourly wage to avoid a 1-hour travel delay.

761 **5.2 Systematic heterogeneities in CPT parameters**

762 Results show that the risk preference parameter α is the parameter most sensitive to 763 commuters' heterogeneous characteristics. Factors such as gender and whether they need to 764 pick up children or a partner are statistically significant in terms of affecting the value of α . 765 The results show that gender (male=1, female=0) has a positive effect on α , which implies that 766 male commuters are less risk averse; this result is consistent with Schwanen and Ettema's 767 (2009) findings. Compared with female commuters, male commuters are closer to risk neutral. Commuting time has a significantly negative impact on α : The need to pick up children or a 768 769 partner during commuting trips significantly decreases the value of α . Commuters who have to 770 consider not only their own schedules but also others' schedules are more risk averse. This additional consideration has the largest impact on α of all the socioeconomic factors used in 771 772 this study.

Compared with the risk preference parameter α , the parameters λ and γ are relatively consistent among commuters with different socioeconomic characteristics. The loss-aversion parameter λ is impacted by having or not having school-age child(ren) and by having or not having to pick up children/a partner. Commuters who have school-age child(ren) are more loss averse than others. However, this increase could be offset if commuters also need to pick up

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778 their children during commuting trips, since the need to pick up others can significantly 779 decrease the value of λ . One possible explanation is that commuters share their losses with all 780 passengers. Although they themselves suffer losses, their passengers may obtain gains from 781 the same trip. Thus, commuters who also need to pick up other family passengers can be less 782 sensitive to their own losses. The degree of traffic congestion has a positive effect on the 783 weighting-function parameter γ . Commuters who regularly face congested commuting trips 784 demonstrate a smaller degree of probability distortion—because they more are accustomed to 785 coping with uncertain congestion than commuters who are used to smooth traffic-and this 786 allows more accurate estimation of the objective probability of arriving late.

787 6. Conclusion and policy implications

788 This study contributes to the empirical estimation of travelers' behavioral mechanisms 789 when making departure time choices under uncertain congestion charge scenarios. We 790 conducted a stated preference experiment among commuters in Beijing to examine their 791 departure time choice behavior under congestion charge scenarios based on cumulative 792 prospect theory (CPT). Four time-differentiated congestion charge scenarios at different 793 charging levels were designed for the experiment. Three reference points—Acceptable Earliest 794 Arrival Time, Work Starting Time, and Acceptable Latest Arrival Time-were considered in 795 the experiment. CPT utility functions and mixed logit models with panel effects have been used 796 to estimate the departure time choice problem in congestion charge contexts. A genetic 797 algorithm was adopted to estimate CPT parameters by maximizing the simulated log-likelihood 798 function.

Our results are consistent with previous findings in the transport literature that apply CPT to travel decisions different from a congestion charge. Our findings support the presence of the bounded rational decision-making processes of commuters, which is more realistic and 802 counters the assumption of perfect rationality used in expected utility theory. Our evidence 803 suggests that car commuters exhibit cognitive biases when making departure time choices 804 under congestion charge scenarios. Therefore, all parameters that define the shape of the CPT 805 value function—the exponents that moderate the risk preferences, the level of probability 806 distortion, and the linear parameter for loss aversion-are statistically significant. The 807 estimated CPT parameters differ from the results obtained by Tversky and Kahneman (1992) 808 in lab experiments and in the context of monetary decisions. The difference in the parameters' 809 estimates could be attributed to the fact that commuters show different levels of behavioral 810 biases when making departure choices in congestion charge contexts compared with other 811 contexts. The parameters estimated by this study could yield more accurate predictions to 812 model travel behavior in congestion charging contexts. Also, we found significant systematic 813 heterogeneity, and particularly in the risk preference parameter. Commuters' characteristics, 814 including gender, having school-age child(ren), commuting time, picking up child(ren)/a 815 partner during the trip, the quantity of traffic information, and the degree of congestion during 816 daily commuting trips significantly affect the value of CPT parameters. The results of this study 817 could help decision makers better understand commuters' behavioral responses to congestion 818 charges and provide an important empirical reference for the design of congestion charge 819 schemes.

From a policy insight, given the loss-aversion preference, more behavioral change among real commuters—in contrast to when we assume they are *homo economicus*—can be achieved by congestion charge. If policymakers realize the cognitive biases of commuters in the policy design stage, they can achieve the same policy target with less congestion charge levying on commuters, which is better for public acceptability. Also, commuters' distortion in probability weighting is larger when making travel decisions under a congestion charge policy than previous estimations without policy incentives. This implies that commuters make their travel choices less rationally under uncertain traffic contexts when facing a congestion charge policy. Another thing to notice is that a higher congestion charge may not always lead to more behavioral changes, given the risk-seeking behavior elicited when outcomes are framed as losses. When commuters get used to a relatively high congestion charge level, it is harder for them to change their behavior under a higher charge level. In that case, the better way to manage road demand is not to blindly increase the charge level, but to adjust the charging structure, for example, or try other policy instruments.

834 Future studies could further expand on our findings by designing decision scenarios that 835 consider not only travel delays but also travel time savings and that allow travel times to vary among different departure time choices and congestion charge scenarios. Also, given the reality 836 837 of Chinese workers' norms and the complexity of potential experimental designs, we only offer 838 on-time arrival and late arrival as two possible arrival situations in the scenario. Future studies 839 could include the full combination of early arrival, on-time arrival, and late arrival. More values 840 of early arrival and late arrival can be used to describe a more precise value function curve and 841 weighting function curve for commuters. Fitting the CPT value functions for time and 842 monetary attributes separately could also reduce variance in the parameter estimates, and thus 843 increase confidence in the hypothesis testing. In addition, CPT parameters for time choice, 844 mode choice, and route choice, as well as specific behavioral parameters for evaluating the 845 value of departure time and the value of the charging price, could be allowed to differ. 846 Moreover, future studies can seek to account for unobserved heterogeneities of CPT parameters 847 among travelers. Latent class models can be used for such analysis. Other congestion charge 848 schemes rather than a time-differential charge can be used to test travelers' behavior in 849 response to different congestion charge schemes.

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1081 Appendix A

1082 A genetic algorithm (GA) is a metaheuristic algorithm that can identify optimal solutions 1083 through multiple iterations and transform the solution process into a process similar to the 1084 crossing and mutation of genes in biological evolution (Goldberg, 1989). It has been used in 1085 travel behavior studies (e.g., Schwanen & Ettema, 2009; Zong et al., 2012). Compared with 1086 conventional optimization algorithms, the advantage of GA is that can help to avoid falling 1087 into local optima. In addition, GA can find optimum solutions from the population with 1088 maximal probability, regardless of whether the fitness function is discontinuous and unstable 1089 or surrounded by great noise (Liu et al., 2007).

In this paper, we use the GA toolbox in MATLAB software. The procedure can be
described as follows (Ettema & Timmermans, 2003; Goldberg, 1989) and is shown in Figure
1092 1:

- 1093 1) Population: Define Q sets of estimated coefficients, where Q indicates the number 1094 of candidate solutions and each candidate solution includes all coefficients that need 1095 to be estimated. Q has been set to 200 which is the default choice in MATLAB for 1096 models with more than five coefficients.
- 1097 2) Parameter encoding: We used the double vector as our population type, which is1098 also the default choice.
- 10993) Fitness scaling: Calculate SLL values for each candidate solution and convert the1100raw fitness scores to values in a range that can be used by the selection function.1101Here, we used the rank scaling function. Candidate solutions are ranked. A1102candidate with rank r has a scaled score proportional to $1/\sqrt{r}$.

4) Selection: Choose candidate solutions as the parents to be propagated to the nextiteration based on their scaled fitness scores. We used the reminder selection

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1105 function, which means that candidates with higher scaled value will be listed as 1106 parents more times.

1107 5) Crossover: Combine two parents to form a new individual for the next generation.
1108 First, two solutions are randomly selected from the matching pool generated by
1109 propagation. Then, the binary solution strings are cut at a random point to cross
1110 over.

Mutation. Make small random changes in individuals to provide genetic diversity. Since all CPT parameters have their own constraints, the default adaptive feasible mutation function is chosen.

- 11147) For procedures that cover propagated, crossed over, and mutated parameters, the1115SLL of each candidate solution is calculated and a new generation of populations is1116generated for iteration. Go back to step 3 and repeat steps 3-6 until all coefficients1117converge and output the coefficients.
- 8) Several criteria are used to decide when to stop the procedure. We used the default
 function tolerance and constraints tolerance. Also, the procedure will stop when it
 has repeated 100 times the number of parameters. If there is no improvement within
 30 generations, the procedure will stop.

Given the above setting, the fitness function was calculated about 10,000 to 36,000 times to find the best solution for each generation. Then, the procedure was repeated 3 times (i.e., 3 generations) and stopped—given that the function tolerance and constraint tolerance had been reached—to obtain the best solution (i.e., the final point) for each run. Since the solutions of GA vary in different estimation runs (Schwanen & Ettema, 2009), for each model we repeated the estimation process 10 times. Then, t-tests of each coefficient were computed for the best solutions in each run.







Figure A1 The procedure for parameter estimation by GA