

RESEARCH

Open Access



# Health service provider views on measuring patient involvement in healthcare: an interview study with researchers, clinicians, service managers, and policymakers

Bente Skovsby Toft<sup>1,12\*</sup>, Trine Ellegaard<sup>2</sup>, Berit Kjærside Nielsen<sup>3</sup>, Camilla Blach Rossen<sup>4,5</sup>, Jens Thusgaard Hørlück<sup>3</sup>, Mette Spliid Ludvigsen<sup>6,7</sup>, Hilary Louise Bekker<sup>1,8,9,10</sup> and Lotte Ørneborg Rodkjær<sup>1,8,11</sup>

## Abstract

**Background** There are several strategies used to assess involvement in their healthcare across service providers. However, there is no consensus on the most appropriate measurement tool to use when evaluating patient involvement initiatives.

This qualitative study aimed to explore the perspectives of stakeholders from micro, meso, and macro levels within the Danish healthcare system on measuring patient involvement in their healthcare.

**Methods** This descriptive, explorative study employed semi-structured interviews with open-ended questions to elicit participants' views and experiences of patient involvement and measurement tools. A purposeful sample of participants was identified, to include decision makers, researchers, and health professionals ( $n=20$ ) with experiences of measuring patient involvement in healthcare at micro, meso, and macro levels across Danish organizations. Data underwent reflexive thematic analysis.

**Results** Three main themes were identified: 1) Determining the purpose of patient involvement practices and measurement alignment; 2) Reflecting on the qualities, fit, and usefulness of measures; 3) Recognizing conflicting stakeholder paradigms. Despite the interest in and positive attitudes toward patient involvement innovations, views on the meaning and value of evaluating involvement varied; in part, this was attributable to challenges in selecting criteria, methods, and measures for evaluation.

**Conclusion** The findings indicate the need to integrate the perspectives of all key stakeholders in designing the evaluation of patient involvement initiatives. The application of a multiple stakeholder approach and co-production of a multidimensional evaluation may provide some common ground for selecting evaluation criteria and measurement tools in the healthcare setting.

**Trial registration** Danish Data Protection Agency (1–16-02–400–21) 15 October 2021.

**Keywords** Healthcare system, Clinical practice, Patient involvement, Evaluation, Measurement tools, Healthcare services, Qualitative research, Multiple stakeholders, Health service

\*Correspondence:

Bente Skovsby Toft  
betoft@rm.dk

Full list of author information is available at the end of the article



© The Author(s) 2024. **Open Access** This article is licensed under a Creative Commons Attribution-NonCommercial-NoDerivatives 4.0 International License, which permits any non-commercial use, sharing, distribution and reproduction in any medium or format, as long as you give appropriate credit to the original author(s) and the source, provide a link to the Creative Commons licence, and indicate if you modified the licensed material. You do not have permission under this licence to share adapted material derived from this article or parts of it. The images or other third party material in this article are included in the article's Creative Commons licence, unless indicated otherwise in a credit line to the material. If material is not included in the article's Creative Commons licence and your intended use is not permitted by statutory regulation or exceeds the permitted use, you will need to obtain permission directly from the copyright holder. To view a copy of this licence, visit <http://creativecommons.org/licenses/by-nc-nd/4.0/>.

## Background

Enabling patient involvement in healthcare is a key goal of policy, research, and practice innovation across service providers. Patient involvement in healthcare is described as the active participation and collaboration of patients, healthcare providers, and caregivers in decision-making processes, as well as the empowerment of patients to take an active role in their care through goal-setting and care planning [1]. In Denmark, several interventions have been introduced to improve patient involvement in their healthcare [2, 3] and the setting of national goals for health services innovation requiring evidence of clinicians respecting patient autonomy and preferences in all aspects of their care [4–6].

However, there are variations in how patient involvement interventions are conceptualized, integrated and evaluated within healthcare infrastructure at the macro (political health system), meso (organizations and teams within the healthcare setting), and micro (clinical setting related to individuals and their interactions and practices) levels [1, 7].

Reviews are critical of the instruments or measures used to capture patient involvement, or engagement with their healthcare, identifying limitations in their conceptual validity, psychometric rigour and co-development processes [8]. Our recent review classified measures used within Danish healthcare to assess patient involvement in healthcare [9]. There was a lack of common ground in conceptualizing patient involvement in healthcare or indicators of success, with few capturing explicitly patient perception of involvement in healthcare, and rather focusing on proxy outcomes such as practitioner communication, increased self-management, or satisfaction with care [9].

A key barrier to the integration of patient involvement interventions within services in Denmark is the lack of a shared understanding of patient involvement, and agreement on how to measure meaningful improvement when evaluating their impact on service outcomes and patient benefit [5, 10, 11].

For this study, patient involvement refers to a range of activities or practices within healthcare to support the active engagement of patients in the process of securing appropriate, effective, safe, and responsive healthcare [9].

The Making Informed Decisions Individually and Together (MIND-IT) in healthcare framework [9], helps represent the different roles of stakeholders in involving patients in their healthcare, signposting their different goals, needs, knowledge, experience, skills, and values that impact on judgements and decisions about patient involvement intervention type and methods of evaluation.

Acknowledging the different views of health service providers (Fig. 1) on the meaning, definition, and purpose of patient involvement is a necessary step towards identifying whether there is a shared approach to how researchers, clinicians, managers, and policy leads can think about patient involvement and its measurement [12, 13].

Limited research [14, 15] has investigated directly what different health service providers consider to be meaningful patient involvement in their healthcare, how it is enhanced in practice, and if there is a common understanding of indicators that can be measured. Politicians, researchers, and clinicians seem to be moving at different paces and in different directions with regard to the implementation of patient involvement interventions [16]. This study aimed to explore the perspectives of stakeholders from the micro, meso, and macro levels within the Danish healthcare system on measuring patient involvement in healthcare. Our findings aim to support the establishment of a way to share understanding between health service, researchers, clinicians, managers, and policy-makers about methods to assess patient involvement and find common ground to innovate practice.

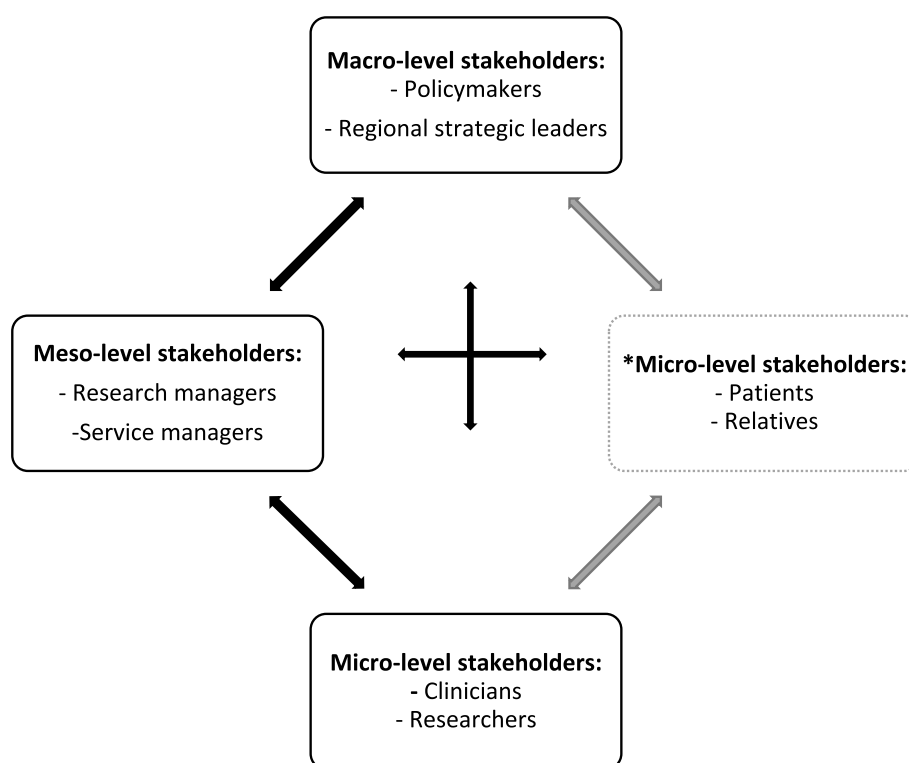
## Methods

### Study design

This study used an explorative study design employing qualitative methods. Semi-structured interviews were conducted to elicit data, and thematic analysis was conducted to generate themes [17]. It is the second of three studies on the measures assessing patient involvement in their healthcare across Denmark. The first study was a rapid review identifying measures used to evaluate patient involvement interventions in Danish healthcare [9]. This study explores professional perspectives on patient involvement, its measurement and goals in healthcare. A third study will explore patient perspectives on patient involvement and its measurement.

### Organizational framework

We applied an organizational framework to divide the hospital environment into three analytical levels representing health service providers at macro, meso, and micro levels [7]. This approach is used across and within healthcare systems to study perspectives on patient participation, shared decision making, and person-centred care in policy, research, and implementation [7, 18–21]. In this study, participants at the macro level were defined as individuals working in teams to deliver policy, strategy and clinical guidance for the delivery of hospital services and patient benefit at national, regional or organisational forum; the meso level were individuals working in teams to organise care, manage



**Fig. 1** Macro-, meso-, and micro-level stakeholders in the healthcare system. \*Patients' and relatives' perspectives are not part of this study

resources and maintain the quality of a service to deliver care effectively, and of benefit to patients at a micro level. The micro level were health professionals delivering care, or researchers designing and evaluating patient involvement interventions [18, 21].

### Participants and setting

A purposeful sample of participants were recruited to represent diverse organisational perspectives [22]. Participants were invited to participate based on the following criteria: working actively with patient involvement in healthcare; a role as a clinician, clinical researcher, service manager, or a strategic leader for hospital-related service delivery in Denmark (Capital Region of Denmark, Zealand Region, Southern Denmark Region, North Denmark Region, and Central Denmark Region); measurement of service outcomes to inform service assurance and improvement evaluations. Researchers affiliated to the Research Centre for Patient Involvement [23] helped identify eligible participants directly or through staff leaders. The first author (BST) contacted people interested in participating, sending a study information sheet with a consent form and participation schedule via email.

### Data collection

Individual semi-structured interviews were conducted with participants employed in the Danish healthcare system (see Table 1). The participants chose the location for the interview. Nine face-to-face interviews were conducted in a hospital or office, ten online, and one via telephone. An interview guide (See Supplementary file 1) was developed for this study in Danish by the first author with reference to qualitative guidelines [24], literature on patient involvement interventions and measurement [9, 11], and frameworks for healthcare organizational structures [6]. The guide was reviewed by the interdisciplinary research team. The interview guide comprised three domains: 1) views on or experiences with patient involvement, 2) contextual factors significant for patient involvement, and 3) evaluation and measurement of patient involvement. It contained an initial open-ended question for each domain and three to four sub-question prompts, which differed slightly for the macro (policy maker), meso (service manager), and micro (clinician/researcher) organizational levels. The researcher ensured rigor during the interview process by providing continuous summaries of her interpretation of responses for comment by participants. The interview guide was pilot tested in the

**Table 1** Characteristics of participants at the macro, meso, and micro levels of the Danish healthcare system

|                                             | Macro | Meso  | Micro | Total |
|---------------------------------------------|-------|-------|-------|-------|
| <b>Number of participants</b>               | 4     | 8     | 8     | 20    |
| <b>Average duration of interview (min.)</b> | 39    | 38    | 37    | 38    |
| Range (min.)                                | 29–45 | 30–44 | 21–52 | 21–52 |
| <b>Gender</b>                               |       |       |       |       |
| % Women                                     | 50    | 88    | 62    | 70    |
| <b>Job title (n=)</b>                       |       |       |       |       |
| Healthcare professional                     | 0     | 0     | 4     | 4     |
| Researcher                                  | 0     | 0     | 4     | 4     |
| Research manager                            | 0     | 6     | 0     | 6     |
| Service manager                             | 0     | 2     | 0     | 2     |
| Policymaker or regional strategic leader    | 4     | 0     | 0     | 4     |
| <b>Region of Denmark (n=)</b>               |       |       |       |       |
| Central Denmark Region                      | 3     | 3     | 7     | 13    |
| Capital Region                              | 0     | 3     | 0     | 3     |
| North Denmark Region                        | 0     | 0     | 0     | 0     |
| Zealand Region                              | 1     | 0     | 0     | 0     |
| Southern Denmark Region                     | 0     | 2     | 1     | 3     |

first interview, and modified to enhance the clarity of the questions. Interviews were conducted by the first author between May and August 2022, and audio recorded; they lasted on average 38 min (range: 21–52 min). The first author is a health services researcher and health professional with experience in qualitative methods, and trained in conducting interviews.

### Data analysis

A thematic analysis approach, guided by Braun and Clarke's six-phase method, was used to classify the data [25–27]. The first and second phases of the analysis were conducted by the first author, and phases three to six involved the entire research team. The analysis process was iterative, with several rounds of discussions to finalize the themes and results. The NVivo software package was used to organize codes from the second phase. In brief, the phases were:

- Phase one – interviews were transcribed verbatim and read multiple times to gain a comprehensive understanding of the data and identify both latent and manifest content. Summaries were written after each interview, and across all interviews and data underwent an iterative and dynamic interpretation together with co-authors.

- Phase two – initial codes were generated systematically for interesting features of the data. The coding process focused on patient involvement, views on contextual factors, and purposes of using evaluation instruments.

- Phase three – an open and reflexive approach was taken to collate the codes and identify patterns of shared meaning [22]. This process was carried out by four authors (LØR, TE, CBR, and BST) in face-to-face workshops, where all data relevant to each potential theme were gathered. Central sub-themes and themes were identified based on the collated codes and reviewed by the research team to ensure they accurately reflected the data [28].

- Phase four – a thematic map was generated to visually represent the codes and their relationship to the findings.

- Phase five – definitions and names for each theme were refined in a second workshop involving all authors, with any discrepancies resolved before the themes were further developed.

- Phase six – extract examples were selected based on their relevance to the research question [25, 29].

As this is an explorative study, we set out to present a range of views, and did not strive for data saturation. No additional feedback about the findings was sought from the participants other than clarification of understanding within the interviews. This type of analysis and data synthesis is consistent with the aims of the study to describe a range of perspectives about measuring patient involvement in their healthcare, rather than generate a theory or conceptual framework [25].

### Results

In total, 36 people were invited to participate; eight people declined to participate, and eight people did not respond. A total of 20 people at the macro level ( $n=4$ ), meso level ( $n=8$ ), and micro level ( $n=8$ ) participated. The majority were women (70%) and from the Central Denmark Region (65%). The characteristics of the participants are shown in Table 1. To maintain anonymity, we refrained from describing further characteristics of the participants.

### Interview findings

Three themes were constructed from the data: theme one – Determining the purpose of patient involvement and measurement alignment; theme two – Reflecting on the qualities, fit, and usefulness of measures; theme three – Recognizing conflicting stakeholder paradigms (see Table 2). The themes and sub-themes demonstrated

**Table 2** Overview of the themes and sub-themes

|            |                                                                             |                                                                                   |                                                                 |
|------------|-----------------------------------------------------------------------------|-----------------------------------------------------------------------------------|-----------------------------------------------------------------|
| Themes     | 1) Determining the purpose of patient involvement and measurement alignment | 2) Reflecting on the qualities, fit, and usefulness of measures                   | 3) Recognizing conflicting stakeholder paradigms                |
| Sub-themes | 1a) Negotiating the meaning and definition of patient involvement           | 2a) Choosing a tool that makes sense                                              | 3a) Defending qualitative or quantitative inquiries             |
|            | 1b) Deciding if patient involvement is a means or an end                    | 2b) Questioning the use of outcome measures                                       | 3b) Adapting to the specific setting                            |
|            | 1c) Identifying the coherence between indicators and measurement tools      | 2c) Reflecting on the qualities of generic and disease-specific measurement tools | 3c) Ensuring implementation of measurement in clinical practice |

that different challenges for fundamental issues related to patient involvement and its measurement were evident within and between the macro, meso, and micro levels. The overall findings across levels are presented, and the individuals quoted are assigned an identification number (#) and tagged according to their organizational level. More illustrations of the themes and sub-themes are presented in Supplementary file 2.

### Theme 1 – Determining the purpose of patient involvement and measurement alignment

#### Sub-theme 1a) Negotiating the meaning and definition of patient involvement

This section describes the nature and significance of patient involvement, and what patient involvement means to the participants. Participants recognized that there was no single definition or simple intervention that could encompass the full complexity of patient involvement in healthcare. Patient involvement was described as either a necessity, a political trend, or something ‘taken for granted,’ with a range of views about what might constitute an ideal level of involvement. There was recognition that effort is needed to reach a common ground among colleagues and teams of what patient involvement in healthcare means and how it can be promoted and maintained in clinical practice, and throughout an organization.

*“We had to talk our way into what it [patient involvement] is all about. Well, it actually took some time to find out: how do we view it and what do we think is important? (...) When we ask, ‘what is patient involvement?’ then you mean something, I mean something, everyone means something different.”* [#16, policy maker, macro]

In clinical practice, enabling patient involvement in their care was described as both an independent and delineated part of an intervention, as well as a part of the process of communicating with patients. Notably, in psychiatry, it was referred to as a therapeutic approach, with participants making explicit the contradiction in a service wanting to promote patient involvement but

also needing to endorse the use of restraints on patients against their wishes. Agreement existed among the participants on the need to give an explicit definition and a stated purpose for patient involvement before evaluation and innovation.

#### Sub-theme 1b) Deciding if patient involvement is a means or an end

This section captures perspectives describing patient involvement as an activity, method, or instrument used to obtain a goal of care (means) or as an outcome (an end in itself).

*“Should we measure patient involvement or should we measure it as a means to achieve it [another outcome]? We actually aim for increased health literacy, increased self-efficacy, increased self-management, and so on. So, patient involvement measures are means to get there.”* [#10, research manager, meso]

Patient involvement was considered to be a means to reduce patient outcomes such as the use of hospital services and to ease pressure on hospital systems that lacked resources. At the macro level, a national patient feedback survey item measuring patients’ perceived involvement (engagement) with the healthcare provided was used as a way a hospital could benchmark itself against other hospitals, assess the impact of service improvement initiatives, or make judgements about the quality of care provided. This discrepancy in the meanings and definitions of patient involvement as a means or an end has implications for which innovations are implemented or evaluated, and which measurement tools are used to gather evidence of improvement.

#### Sub-theme 1c) Identifying the coherence between indicators and measurement tools

This theme classifies perspectives about indicators associated with patient involvement and measures of patient involvement, and their alignment. These discussions referred to different types of interventions that can be implemented and evaluated to enhance patient

involvement in practice, and implications for the selection of measures to assess change. Participants highlighted the challenges of finding coherence between an intervention, a measurement tool, and an indicator associated with patient involvement. Inconsistency in the ability to distinguish between indicators and measures, and their interrelatedness, was a concern for the participants.

*"Have you ever used a tool that can change the parameter you are measuring? If the hypothesis is that it should improve people's quality of life, well, then it is important first to have determined what defines quality of life, and which parameters can improve quality of life." [#17, research manager, meso]*

Participants at the meso level were the ones most concerned with these aspects of assessing patient involvement. They found it necessary to establish consensus on indicators for assessment and coherence with structure, process, or outcome measures. Concerns were expressed about a lack of clarity concerning the selection of indicators, measures, and measurement tools as this would lead to poorly structured evaluation design. Some researchers requested more comprehensive evaluation design with a stated programme theory; for example, reporting the goal of the interventions such as increasing health literacy, self-management, or shared decision making. The programme theory should explain how the intervention is understood (theoretical framework), the treatment components that impact on health outcomes (active ingredients), how the intervention produces change (mechanisms of change), and the context affecting implementation and outcomes. Such an evaluation design was perceived as a way to ensure that evidence of patient involvement in healthcare was explicitly included as a success criterion and measured appropriately.

## **Theme 2 – Reflecting on the qualities, fit, and usefulness of measures**

### **Sub-theme 2a) Choosing a tool that makes sense**

This theme classifies perspectives on selecting measures to collect quantifiable data. The measurement tools the participants referred to are questionnaires, interviews, or observational instruments used by researchers and clinicians to assess, evaluate, or collect data related to patient involvement from different perspectives.

All participants agreed about the importance of ensuring meaningful and useful measurement. However, there was little agreement on the role of measurement and which measures made sense as an indicator to change healthcare practice. At the meso and macro levels, it made sense to find evidence of patient involvement in healthcare to

prevent the overtreatment of patients in an effort to obtain economic savings for the benefit of society as a whole. In this case, choosing measures that could contribute to cost-effectiveness was meaningful. At the micro level, the value of assessing patient involvement was linked to delivering the most beneficial treatment for the individual patient. A trade-off was made between direct measures assessing clinical outcomes to test the efficacy of an intervention and indirect measures assessing patients' self-reported experiences of improvement in care.

Notably, participants reported a need for a pragmatic measure to integrate within current practice to ensure sustained measurement within teams, and for patients. Without a reasonable measure, services would continue to rely on routinely collected 'proxy' data, such as survival rate, waiting times, or length of stay, which had already been collected. Integrating new measures within systems was seen as desirable and necessary to allow assessment of the mechanisms of change including meaningful and important aspects of a good life for the patient. There was some reflection on potentially different priorities among researchers and clinicians.

*"There could be a difference between whether a specific tool makes sense when you are in a research setting (...) what you use in terms of research and what is used in clinical practice." [#5, researcher, micro]*

Researchers emphasized that measurement tools should be chosen to evaluate phenomena and interventions because of their relevance to what they were intended to measure. They stated that measures were often chosen because of their ease of use or common use by others. Clinicians emphasized that measurement tools should be chosen well and used sensibly to be suitable and feasible in clinical practice. Moreover, they found it important that measures were meaningful to both the patient and the clinician.

### **Sub-theme 2b) Questioning the use of outcome measures**

Some participants drew on their experiences of using patient-reported outcome measures (PROMs) to articulate their views on using self-report measures of patient involvement in healthcare. Other participants referred to routinely collected clinical data as outcome measures of patient involvement in healthcare.

At the macro level, participants expressed a need to use outcome measures systematically to ensure the usefulness of evidence about patient involvement. Clinical outcome measures and PROMs were needed to inform decision making and priorities across health systems. At the meso and micro levels, some scepticism was expressed about using clinical outcome measures as evidence to evaluate patient involvement. These participants



perceived the use of clinical outcome measures to assess patient involvement to be driven by top-down goals, and viewed these measures as inappropriate and reductionist.

Two conflicting narratives arose from micro-level clinical participants around the use of patient self-report questionnaires to capture patient involvement. One view was that integrating patient-reported measures such as PROMs within routine practice was a waste of time and resulted in less time to spend on more traditional aspects of service delivery such as caring and conversations with the patient about what mattered to them. There was a perception that the extensive use of questionnaires would result in patients being viewed as data sources rather than individuals with unique issues. The opposing view was that self-report questionnaires such as those concerned with PROMs should be used actively with patients to prepare them for consultations and inform dialogue during these meetings. These issues underpinned discussions about measures of patient involvement.

*“We are also in a time when one must be able to measure everything, but some of these soft values are just very hard to measure...then you go back to something that you are used to measuring in years of life and re-admissions – those hardcore outcomes (...) but why do we have to measure everything?”*  
[#14, research manager, meso]

Views on the role of measurement differed among the participants, and there was no clear distinction between process and clinical outcome measures. Notably, only one researcher addressed the potential of using patient-reported experience measures (PREMs) as a measurement of patient-centredness.

#### **Sub-theme 2c) Reflecting on the qualities of generic and disease-specific measurement tools**

Issues concerning generic or disease-specific measures were raised by participants when talking through PROMs. Generic measures were perceived to have the potential to compare outcomes across different populations and interventions. Disease-specific PROMs were perceived as having greater sensitivity in measuring the efficacy of interventions and treatments. Micro-level researcher decisions were associated with using measures employed by others to elicit data, which made it easy to compare findings across settings and views on good practice for research.

*“Well, we have been kind of raised with that when you do this [research] then you make both a generic questionnaire and a little more disease-specific questionnaire.”* [#12, researcher, micro]

Both micro-level researchers and clinicians talked about the quality of measures and the decision to use questionnaires. Discussions illustrated a trade-off between choosing to have a psychometrically robust measure, having a measure that was translated into Danish, the lack of a ‘better’ measure, or one that was too time-consuming to use in everyday clinical practice. An example given was the five generic questions developed in Denmark for assessing patient involvement in the clinical setting [30]. This questionnaire is easy to administer but may not capture the relevant components of patient involvement or those associated with clinically noticeable differences.

Participants commented that many measures generated responses with high ceiling effects. Measures with high ceiling effects were perceived as being less useful or losing their value as scores as they may not be able to identify patients experiencing different levels of involvement. Participants identified ways to increase the utility of measures including developing PROMs for relatives, a greater use of measures across sectors evaluating patient pathways and processes, integration of measurement into clinical practice as a learning opportunity for clinical teams, and greater support at the macro level to use patient-reported outcomes in an evidence-based and meaningful way.

### **Theme 3 – Recognizing conflicting stakeholder paradigms**

#### **Sub-theme 3a) Defending qualitative or quantitative inquiries**

This theme classified perspectives reflecting conflicting paradigms of patient involvement as either a qualitative or quantitative concept, which in turn impacted on decisions about evaluation method. Having two competing paradigms was perceived to add to the complexity of measuring patient involvement. Qualitative methods were acceptable at all levels. The prevailing goal of each individual determined the kind of measures favoured and valued and vice versa. The preferences of the participants were not related to whether their position is at the macro, meso or micro level, but rather determined by their professional role, setting, and specialty. All participants agreed that a combination of clinical outcome measures and person-centred measures would be appropriate to be able to generalize and attain depth. Participants perceived the beginning of a cultural shift towards a more person-centred and qualitative mind-set in the health-care system, mentioning that more attention should be paid to patients’ perspectives. However, at the meso level, a ‘paradigm battle’ was going on, with little value placed on self-report measures such as PROMs.

*"They say that it's just such a questionnaire nonsense, and that is not the same quality as those biomarkers...implicitly meaning that it is inferior research. I get so angry." [1, clinician, micro]*

At the meso and micro levels, researchers and clinicians did collaborate, but their reasoning for the choice of measure differed. The healthcare system was seen as being more concerned with effect rather than quality. Partly as a result of historical practices, systems have been set up to measure clinical indicators associated with the treatment of illness rather than health service indicators associated with the experience of care. Nor were the role of the active patient and partnership with health professionals discussed as aspects that might impact on traditional clinical outcomes. Measures and actions taken were viewed as interrelated and an expression of the direction of a healthcare system.

*"You see and react to what you are measuring." [19, strategic leader, macro].*

#### **Sub-theme 3b) Adapting to the specific setting**

Measurement was perceived as being contextually grounded. The context was perceived to be most important in the assessment of patient involvement in healthcare. There was concern about using measures incompatible with the differing needs across clinical specialties, sectors, research areas, or clinical practices. Furthermore, the relevance and usefulness of outcomes and measurement tools developed in the hospital setting were not seen as transferable to primary care settings and vice versa.

*"Measures are not just such a context-free thing, where we can just find a tool and then it is perfect. We have to think about what we want to achieve with it and what it is the measurements should inform (...) there is a huge tendency to use measurement tools which are developed in the hospital setting." [13, research manager, meso]*

Though research and practice were closely related and dependent on each other, there were slightly different priorities. Researchers were interested in measures across populations, whereas clinicians argued against a population-centred 'one-size-fits-all' approach, wanting something meaningful on a patient level. Measures developed for research purposes were not always seen as acceptable for implementation in clinical practice, especially if they were adapted from another clinical context. At the micro level, clinicians and researchers talked about needing more collaboration between health service and research personnel to develop a mutual understanding about

measures, and provide a chance to identify solutions for implementation in practice together.

#### **Sub-theme 3c) Ensuring implementation of measurement in clinical practice**

This theme synthesized perspectives about the implementation of patient involvement measurement and differences in goals. Discrepancies existed in views on how the measurement of patient involvement should be implemented and who was responsible. Macro-level participants acknowledged their responsibility to provide good terms and conditions for patient involvement, but views differed on whether implementation should be based on bottom-up processes run by individuals familiar with meso- and micro-level systems or top-down to ensure sustainability in organizational-level systems. Micro-level participants reported little support from organizations for research and evaluation to help properly implement innovation. There was a tension between meso-level goals to prioritize and implement an intervention and micro-meso-level goals to develop rigorous methods and resources to evaluate the implementation of interventions and find evidence of impact on service and patient benefit.

*"The hospital owners and the administrators expect it to be implemented immediately. That is not how it works (...) if you take it seriously, you have to set aside resources to implement it properly." [17, research manager, meso]*

## **Discussion**

This study investigated views from Danish health professionals, researchers, managers and policy makers towards assessing patient involvement in healthcare as part of hospital service improvement activities. Patient involvement was described as intrinsic to part of a) the patient and their active engagement with their health problem and management, b) the professional and their actions to involve patients with their diagnosis and care plans, and c) the organization and its actions to manage the quality of healthcare services. There was recognition that professionals have different working models of patient involvement, its role in service delivery and patient outcomes, and value in its opinions about measurement. Further, that effort is needed to develop an understanding between stakeholders about the function of measuring patient involvement in healthcare service assurance and improvement. However, there was little consensus on what approach to measurement was meaningful, useful, or valid. As in previous research, approaches towards



measurement reflected professionals' beliefs towards a) enabling patient involvement as desirable in its own right or as a means to achieve other clinical and patient reported outcomes [31], b) needing a generic or specific health problem measure [32, 33], and c) the value of patient reported measures over bio-medical or clinical indicators in informing service delivery innovations [34].

Our findings suggest participants would value having a framework to integrating patient involvement interventions and its measurement within core service delivery that is meaningful to those using services, as well as those auditing and innovating healthcare quality [35–37]. However, achieving a coherent approach to implement in practice was seen as challenging due to the effort needed to agree a common purpose when unpacking the complexity underpinning people's use of the term 'patient involvement' and the goals of different stakeholders delivering and innovating, safe and effective healthcare of relevance to patient needs. Although our findings illustrate patient involvement is recognized as an essential part of healthcare, this umbrella term is used by different stakeholders to refer to a range of components (actions, perceptions, and experiences) attributable to different people in the healthcare pathway (patients, professionals, and service providers), with different aims (health literacy, self-management, shared decision making, and quality improvement) and mechanisms of impact on service delivery and patient experience (structural, process, and outcome measures) [9, 11, 38, 39]. There seems to be a disconnect between understanding the complexity of interventions needed to enhance patient involvement in healthcare, and measurement requirements to recognise innovation and improvement in practice at micro, meso and macro levels.

### Future directions

Ensuring the views of stakeholders from across the organisational infrastructure will be needed to achieve a common understanding about patient involvement in healthcare and its evaluation [11]. It must be recognized that patient involvement is multifaceted and involves multiple stakeholders to reach consensus on how to approach and process it in an organization. Drawing on frameworks for structuring research to develop, implement, and evaluate complex interventions in healthcare, and implementing health service quality improvement initiatives, are necessary steps towards developing a meaningful approach to patient involvement measurement [35, 40–46].

The MIND-IT framework [47], in combination with the Medical Research Council's framework [40], may be helpful in designing the evaluation of complex interventions by providing an overview of different stakeholders

at the macro, meso, and micro levels and measures targeting different aspects of patient involvement. A valuable asset when co-producing multiple-stakeholder evaluation designs is knowledge of patients', and relatives', understanding and experience patient involvement in healthcare and its measurement; establishing a matrix may be a way to take into account the perspectives of all stakeholder groups.

This highlights the need for critical debate to enable researchers, clinicians, and improvement managers to find common ground about measures and be able to illustrate which practices, and interventions, enhance or hinder patient involvement in healthcare. Furthermore, it will be important to be explicit about how and why measures are meaningful for different stakeholders at the micro, meso, and macro levels within the delivery and experience of healthcare, and where the common 'touch points' are. Many measures that have been developed and psychometrically tested for use within patient involvement interventions, and to evaluate their impact, they can be integrated within healthcare to tailor care, enhance practice, and act as indicators of service quality. Our findings suggest understanding more about the active ingredients of patient involvement interventions is important to the selection and use of measures at different organizational levels. Having a theoretical framework to underpin these discussions is likely to help different stakeholders unpack what is meaningful about a measure [9, 37], what is good to use when screening for variations in quality, and how a measure complements other measures of service outcomes, patient benefit, and healthcare quality.

Future research need to focus on where and when patient involvement is happening, how patients experience involvement, and how their perceived involvement in healthcare changes in response to different types of patient involvement interventions or innovations (e.g. shared decision making, supported self-management, patient decision aids, patient reported health-related outcomes) [9]. Further, developing or identifying a measure that can be integrated within practice that meets the expectations and needs of healthcare providers across all organisation levels. For example, integrating into practice a generic measure capturing patient perception of their involvement in a consultation 'in real time' that a) provides feedback at a micro level enabling a clinician to recognise and respond to a patient need, b) can be collated at a service level enabling managers to recognise innovation or staff training, and patient resource, need at a meso level, and c) can be summarised and 'fed up' to be used as part of a service quality audit at a meso level [48]. In Denmark, there is a need to identify Danish measures, which may be appropriate when investigating within

healthcare settings whether common ground can be reached between patients, health professionals delivering care, health service managers, researchers, and quality improvement leaders [9]. It will be important to recognize that one generic measurement tool or one core set of evaluation tools is unlikely to meet the goals of all stakeholders all of the time and across all interventions [9, 49].

### Strengths and limitations

A strength of this study was the active involvement of our project steering group [9] who helped provide a continuity to the study purpose, methodological approach, and interpretation of findings. Their wide-ranging experience of patient involvement interventions, measurement and implementation across healthcare settings at regional and national levels, and their different disciplinary, professional, and methodological perspectives, ensured findings were embedded in an understanding of the relevance of this topic for clinicians, researchers, and policymaker in Denmark, and internationally. Our methods were informed by established guidance for qualitative methods [24, 26–31], and embedded in relevant literature around patient involvement interventions and their measurement [4, 9]. Our innovative approach to sample views across the organisational levels of health service delivery has provided in-depth findings for measuring patient involvement from multiple decision maker perspective. A study limitation is that our participants were self-selecting, and represented professionals with a specific interest in patient involvement in healthcare, its innovation and its measurement. Although our steering group included people with expertise in including patient partners in research, and patient collaborators in the innovation of health services, this project did not include a patient partner on the research team [37]. Although the final study of our project is to interview patients and explore their views and experiences towards patient involvement in healthcare and its measurement, a patient voice on the research team may have impacted on the type of questions asked, and interpretation of findings. We found it noteworthy that study participants did not raise or discuss topics identified by patient involvement research as being relevant to patient and carer stakeholders, such as burden [50], disempowerment, tokenism, manipulation, or forced responsabilization [12]. This finding reflects those of a recent study in our region which observed hospital professionals seeing patient involvement through the lens of enhancing the care they offer, but not recognising its value to patients as a mechanism to enhance their understanding and navigation of their healthcare within their lives [51].

### Conclusions

Measuring patient involvement in their healthcare is seen as a central part of service delivery and its innovation across all organisational levels of Danish hospital services. At the micro level, feedback is sought to inform individual patient-professional encounters; at the meso level, to evaluate service provision and identify quality, needs and resources; at the macro level, to provide snapshots of variations in practice and facilitate service quality benchmarking. However, the umbrella term of patient involvement, and divergent purposes of current patient involvement measures, make it challenging for those innovating service delivery and patient engagement to identify 'best practice'.

Although it is unlikely a single measure can be designed to address adequately all the differential goals of health service innovation, developing a framework around patient involvement, interventions and measurement may support a more coherent approach for stakeholders to integrate patient need, professional practice, and service innovation.

### Abbreviations

PREMs Patient-reported experience measures  
PROMs Patient-reported outcome measures

### Supplementary Information

The online version contains supplementary material available at <https://doi.org/10.1186/s12913-024-11904-1>.

Supplementary file 1.

Supplementary file 2.

### Acknowledgements

We would like to thank all the participants for sharing their views and perspectives. We also want to thank Liv Marit Valen Schougaard (PhD, MHSc, RN), AmbuFlex, Center for Patient-reported Outcomes, Central Denmark Region, and Gødstrup Hospital, Herning, Denmark for helping with the recruitment of participants.

### Authors' contributions

HLB, LØR, and BST conceptualized the study and the methodology. BST was the principal investigator for the study. TE, BKN, LØR, and BST created the information material for the participants, and BKN, TE, LØR, and BST recruited them. BST, LØR, HLB, JHT, TE, and MSL developed the interview guide. BST conducted, transcribed, and coded the interviews. TE, CBR, LØR, and BST completed the initial analysis of the large data set. TE, LØR, BST, MSL, BKN, and JTH interpreted the findings relevant to the research question and generated the themes. BST, LØR, and HLB drafted the manuscript. All authors critically read and approved the final manuscript.

### Funding

This work was supported by the Research Centre for Patient Involvement (ResCenPI), funded by a grant from the Central Denmark Region, DK. Research Centre for Patient Involvement

### Data availability

The data sets used during the current study are available from the corresponding author on reasonable request.

## Declarations

### Ethics approval and consent to participate

The study was registered with the Danish Data Protection Agency, Central Denmark Region (1–16-02–400-21) on 15 October 2021. The Research Ethics Committee waived approval of the study as interview studies according to Danish law (Denmark Committees on Health Research Ethics, §14, 2) are exempted from registration. The principles of the Declaration of Helsinki were followed [52], and written informed consent was obtained from all participants.

### Consent for publication

Not applicable.

### Competing interests

The authors declare no competing interests.

### Author details

<sup>1</sup>Research Centre for Patient Involvement, Aarhus University Hospital, Aarhus, Denmark. <sup>2</sup>Psychosis Research Unit, Aarhus University Hospital, Psychiatry, Aarhus, Denmark. <sup>3</sup>DEFACTUM, Social & Health Services and Labour Market, Central Denmark Region, Aarhus, Denmark. <sup>4</sup>University Clinic for Interdisciplinary Orthopaedic Pathways, Silkeborg Regional Hospital, Silkeborg, Denmark. <sup>5</sup>Department of Clinical Medicine, Aarhus University, Aarhus, Denmark. <sup>6</sup>Department of Clinical Medicine, Randers Regional Hospital, Aarhus University, Aarhus, Denmark. <sup>7</sup>Faculty of Nursing and Health Sciences, Nord University, Bodø, Norway. <sup>8</sup>Department of Public Health, Aarhus University, Aarhus, Denmark. <sup>9</sup>Leeds Unit of Complex Intervention Development (@LUCID\_Leeds), Leeds, UK. <sup>10</sup>School of Medicine, University of Leeds, Leeds, UK. <sup>11</sup>Department of Infectious Diseases, Aarhus University Hospital, Aarhus, Denmark. <sup>12</sup>Department of Clinical Medicine, Department of Cardiothoracic and Vascular Surgery, Aarhus University and Aarhus University Hospital, Central Denmark Region, Palle Juul-Jensens Boulevard 99, 8200 Aarhus N, Denmark.

Received: 8 September 2023 Accepted: 8 November 2024

Published online: 16 November 2024

## References

- Snyder H, Engström J. The antecedents, forms and consequences of patient involvement: a narrative review of the literature. *Int J Nurs Stud*. 2016;53:351–78.
- Vrangbaek K. Patient involvement in Danish health care. *J Health Organ Manag*. 2015;29(5):611–24.
- Ministry of Health. Bekendtgørelse af sundhedsloven [Publication of health law]. Minister for the Interior and Health of Denmark; 2017.
- Nationale mål for sundhedsvæsenet [National goal for the health care system]. <https://sum.dk/Media/637697073524473744/Nationale%20M%C3%A5l%20for%20Sundhedsv%C3%A6senet%202021.pdf>. Accessed 13 Sept 2023.
- Steffensen KD, Vinter M, Crüger D, Dankl K, Coulter A, Stuart B, Berry LL. Lessons in integrating shared decision-making into cancer care. *J Oncol Pract*. 2018;14(4):229–35.
- Peden C, Campbell M, Aggarwal G. Quality, safety, and outcomes in anaesthesia: what's to be done? An international perspective *Brit J Anaesthesia*. 2017;119(suppl\_1):i5–14.
- World Health Organization. Health policy as a system research. A methodology reader. The abridged version. Alliance for health policy and system research and World Health Organization; 2013.
- Clavel N, Paquette J, Dumez V, Del Grande C, Ghadiri DP, Pomey MP, Normandin L. Patient engagement in care: A scoping review of recently validated tools assessing patients' and healthcare professionals' preferences and experience. *Health Expect*. 2021;24(6):1924–35.
- Toft BS, Rodkjær L, Andersen AB, de Thurah A, Nielsen B, Nielsen CP, Hørlück JT, Kallestrup L, Schougaard LMV, Ludvigsen MS. Measures used to assess interventions for increasing patient involvement in Danish healthcare setting: a rapid review. *BMJ Open*. 2022;12(12):e064067.
- Nolte E, Merkur S, Anell A: Achieving person-centred health systems: Evidence, strategies and challenges: Cambridge University Press; 2020.
- De Silva D. Helping measure person-centred care: a review of evidence about commonly used approaches and tools used to help measure person-centred care. Health Foundation; 2014.
- Dent M, Pahor M. Patient involvement in Europe—a comparative framework. *J Health Organ Manag*. 2015;29(5):546–55.
- Directorate-General for Health and Food Safety. Patient involvement Eurobarometer Qualitative study, *Aggregate report*. European Commission; 2012.
- Bellows M, Kovacs Burns K, Jackson K, Surgeoner B, Gallivan J. Meaningful and effective patient engagement: what matters most to stakeholders. *Patient Exp J*. 2015;2(1):18–28.
- Faulkner SD, Sayuri Li S, Pakarinen C, Somers F, Jose Vicente Edo M, Prieto Remon L, Diaz Ponce A, Gove D, Ferrer E, Nafria B: Understanding multi-stakeholder needs, preferences and expectations to define effective practices and processes of patient engagement in medicine development: A mixed-methods study. *Health Expect*. 2021;24(2):601–16.
- Steffensen KD, Knudsen BM, Funderup J, Würzler MW, Olling K. Implementation of patient-centred care in Denmark-The way forward with shared decision making. *Z Evid Fortbild Qual Gesundheitswes*. 2022;171:36–41.
- Vaismoradi M, Turunen H, Bondas T. Content analysis and thematic analysis: Implications for conducting a qualitative descriptive study. *Nurs Health Sci*. 2013;15(3):398–405.
- Scholl I, Zill JM, Härter M, Dirmaier J. An integrative model of patient-centeredness—a systematic review and concept analysis. *PLoS ONE*. 2014;9(9):e107828.
- Greenhalgh T, Shaw S, Wherton J, Vijayaraghavan S, Morris J, Bhat-tacharya S, Hanson P, Campbell-Richards D, Ramoutar S, Collard A. Real-world implementation of video outpatient consultations at macro, meso, and micro levels: mixed-method study. *J Med Internet Res*. 2018;20(4): e9897.
- Castro EM, Van Regenmortel T, Vanhaecht K, Sermeus W, Van Hecke A. Patient empowerment, patient participation and patient-centeredness in hospital care: a concept analysis based on a literature review. *Patient Educ Couns*. 2016;99(12):1923–39.
- Härter M, Moumjid N, Cornuz J, Elwyn G, van der Weijden T. Shared decision making in 2017: International accomplishments in policy, research and implementation. *Z Evid Fortbild Qual Gesundheitswes*. 2017;123:1–5.
- Braun V, Clarke V. To saturate or not to saturate? Questioning data saturation as a useful concept for thematic analysis and sample-size rationales. *Qual Res Sport Exerc Health*. 2021;13(2):201–16.
- Research Centre for Patient Involvement. <https://ph.au.dk/rescenpi>. Accessed 13 Sept 2023.
- Brinkmann S, Kvale S. Interviews : learning the craft of qualitative research interviewing. 3rd ed. Thousand Oaks, Calif: Sage Publications; 2014.
- Braun V, Clarke V. Using thematic analysis in psychology. *Qual Res Psychol*. 2006;3(2):77–101.
- Braun V, Clarke V. Is thematic analysis used well in health psychology? A critical review of published research, with recommendations for quality practice and reporting. *Health Psychol Rev*. 2023;17(4):1–24.
- Braun V, Clarke V. Reflecting on reflexive thematic analysis. *Qualitative research in sport, exercise and health*. 2019;11(4):589–97.
- Castleberry A, Nolen A. Thematic analysis of qualitative research data: Is it as easy as it sounds? *Curr Pharm Teach Learn*. 2018;10(6):807–15.
- Salmon P, Young B. Qualitative methods can test and challenge what we think we know about clinical communication – if they are not too constrained by methodological 'brands'. *Patient Educ Couns*. 2018;101(9):1515–7.
- Kjærside B, Lomborg K, Munch-Hansen T, Riiskjær E. Indikator mål for 'patientinddragelse'-teoretiske og metodiske overvejelser [Indicator goals for patient involvement]. CFK Folkesundhed og Kvalitetsudvikling, Central Denmark Region; 2015.
- Dahler-Larsen P. Evaluering af projekter- og andre ting der ikke er ting. [Evaluation of projects-and other things that are not a thing]. Odense: Syddansk Universitetsforlag; 2013.
- de Bienassis K, Kristensen S, Hewlett E, Roe D, Mainz J, Klazinga N. Measuring patient voice matters: setting the scene for patient-reported indicators. *Int J Qual Health Care*. 2022;34(Supplement\_1):ii3–6.
- Foot C, Gilbert H, Dunn P, Jabbal J, Seale B, Goodrich J, Buck D, Taylor J. People in control of their own health and care. King's Fund. 2014.

34. Batalden M, Batalden P, Margolis P, Seid M, Armstrong G, Opipari-Arrigan L, Hartung H. Coproduction of healthcare service. *BMJ Qual Saf*. 2016;25(7):509–17.
35. Moore GF, Audrey S, Barker M, Bond L, Bonell C, Hardeman W, Moore L, O'Cathain A, Tinati T, Wight D, Baird J. Process evaluation of complex interventions: Medical Research Council guidance. *Br Med J*. 2015;350(mar19 6):h1258–h1258.
36. Langley GJ, Moen RD, Nolan KM, Nolan TW, Norman CL, Provost LP. The improvement guide: a practical approach to enhancing organizational performance. San Francisco: Jossey-Bass Publisher; 2009.
37. O'Cathain A, Croot L, Duncan E, Rousseau N, Sworn K, Turner KM, Yardley L, Hoddinott P. Guidance on how to develop complex interventions to improve health and healthcare. *BMJ Open*. 2019;9(8): e029954.
38. Riiskjær E, Schougaard LMV, Larsen LP, Hjøllund NH. Hvordan kan patientrapporterede oplysninger (PRO) bruges i klinisk praksis? *Nordisk sygeplejeforskning*. 2014;4(3):189–212.
39. Donabedian A. The quality of care: how can it be assessed? *JAMA*. 1988;260(12):1743–8.
40. Skivington K, Matthews L, Simpson SA, Craig P, Baird J, Blazeby J, Boyd KA, Craig N, French D, McIntosh E. A new framework for developing and evaluating complex interventions: update of medical research council guidance. *BMJ*. 2021;374:n2061.
41. Moore G, Campbell M, Copeland L, Craig P, Movsisyan A, Hoddinott P, Littlecott H, O'Cathain A, Pfadenhauer L, Rehfuess E. Adapting interventions to new contexts—the ADAPT guidance. *BMJ*. 2021;374:n1679.
42. Baxter SK, Blank L, Woods HB, Payne N, Rimmer M, Goyder E. Using logic model methods in systematic review synthesis: describing complex pathways in referral management interventions. *BMC Med Res Methodol*. 2014;14(1):1–9.
43. Mills T, Lawton R, Sheard L. Advancing complexity science in health-care research: the logic of logic models. *BMC Med Res Methodol*. 2019;19(1):1–11.
44. Lynch EA, Mudge A, Knowles S, Kitson AL, Hunter SC, Harvey G. "There is nothing so practical as a good theory": a pragmatic guide for selecting theoretical approaches for implementation projects. *BMC Health Serv Res*. 2018;18:1–11.
45. Nilsen P. Making sense of implementation theories, models, and frameworks. *Implement Sci*. 2015;10:53.
46. Rehfuess EA, Booth A, Brereton L, Burns J, Gerhardus A, Mozygemba K, Oortwijn W, Pfadenhauer LM, Tummars M, van der Wilt GJ. Towards a taxonomy of logic models in systematic reviews and health technology assessments: a priori, staged, and iterative approaches. *Res Synth Meth*. 2018;9(1):13–24.
47. Breckenridge K, Bekker HL, Gibbons E, van der Veer SN, Abbott D, Briançon S, Cullen R, Garneata L, Jager KJ, Lønning K. How to routinely collect data on patient-reported outcome and experience measures in renal registries in Europe: an expert consensus meeting. *Nephrol Dial Transplant*. 2015;30(10):1605–14.
48. Hoffmann C, Avery K, Macefield R, Dvořák T, Snelgrove V, Blazeby J, Hopkins D, Hickey S, Gibbison B, Rooshenas L. Usability of an Automated System for Real-Time Monitoring of Shared Decision-Making for Surgery: Mixed Methods Evaluation. *JMIR Hum Factors*. 2024;11(1):e46698.
49. Collins A. Measuring what really matters. Towards a coherent measurement system to support personcentred care London: The Health Foundation. 2014:1–20.
50. May CR, Eton DT, Boehmer K, Gallacher K, Hunt K, MacDonald S, Mair FS, May CM, Montori VM, Richardson A. Rethinking the patient: using Burden of Treatment Theory to understand the changing dynamics of illness. *BMC Health Serv Res*. 2014;14(1):1–11.
51. Holm A, Rodkjær LØ, Bekker HL. Integrating Patient Involvement Interventions within Clinical Practice: A Mixed-Methods Study of Health Care Professional Reasoning. *MDM Policy Pract*. 2024;9(1):23814683241229988.
52. World Medical A. Declaration of Helsinki: ethical principles for medical research involving human subjects. *JAMA*. 2013;310(20):2191–4.

## Publisher's Note

Springer Nature remains neutral with regard to jurisdictional claims in published maps and institutional affiliations.