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A Human Factors Perspective on Automated Driving

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26 Automated driving can fundamentally change road transportation and improve
27 quality of life. However, at present, the role of humans in automated vehicles
28 (AVs) is not clearly established. Interviews were conducted in April and May
29 2015 with twelve expert researchers in the field of Human Factors (HF) of
30 automated driving to identify commonalities and distinctive perspectives
31 regarding HF challenges in the development of AVs. The experts indicated that
32 an AV up to SAE Level 4 should inform its driver about the AV's capabilities and
33 operational status, and ensure safety while changing between automated and
34 manual modes. HF research should particularly address interactions between
35 AVs, human drivers, and vulnerable road users. Additionally, driver training
36 programs may have to be modified to ensure that humans are capable of using
37 AVs. Finally, a reflection on the interviews is provided, showing discordance
38 between the interviewees' statements—which appear to be in line with a long
39 history of work on human factors research, and the rapid development of
40 automation technology. We expect our perspective to be instrumental for
41 stakeholders involved in AV development and instructive to other parties.

42 **Keywords:** Automated driving; Levels of automation; Human Factors challenges; Interview
43 study; Experts vision

44 **Relevance to Human Factors/Ergonomics theory:** Automated driving could fundamentally
45 change road transportation and improve quality of life. However, the role of the human driver
46 within the automated vehicle is not yet clearly established. This work presents the results of an
47 interview study among 12 HF scientists involved in automated driving research. A consensus
48 was revealed among the researchers regarding the HF challenges that need to be resolved
49 prior to the deployment of AVs on public roads. Such challenges include the synergy between
50 the human driver and automation, potential changes in driving behaviour due to automation,
51 and the type of information that the human drivers shall be receiving from the automated
52 driving system. On the other hand, a disparity was identified between the researchers'
53 concerns regarding the AVs development and deployment and the AVs technological
54 advances: although the researchers expressed that AVs should not be introduced unless
55 proven safe, reality shows that industry is now close to the introduction of Level 3 and Level 4
56 AVs on public roads.

Introduction

Automated driving technology has the potential to fundamentally change road transportation and improve quality of life. Automated vehicles (AVs) are anticipated to reduce the number of accidents caused by human errors, increase traffic flow efficiency, increase comfort by allowing the driver to perform alternative tasks, and ensure mobility for all, including old and impaired individuals (Fagnant and Kockelman 2015; Mui and Carroll 2013).

AVs can be classified according to their technological capabilities and human engagement, ranging from manual driving, where the human driver executes all of the driving tasks, to fully automated driving where no human interaction occurs. In this paper, we adopt the SAE levels of automation (SAE International 2014; 2016) shown in Table 1, which is arguably the most well-known and broadly used taxonomy in the field of automated driving research (International Transport Forum 2015; NHTSA 2016).

Table 1. Levels of automation as defined by the SAE International

Monitoring of driving environment	Level of automation	Description
Human driver	0: Driver only	The human driver performs all aspects of the dynamic driving task
	1: Assisted automation	A driver assistance system performs either steering or acceleration/deceleration, while the human driver is expected to carry out the remaining aspects of the dynamic driving task
	2: Partial automation	One or more driver assistance systems perform both steering and acceleration/deceleration, while the human driver is expected to carry out all remaining aspects of the dynamic driving task
Automated driving system	3: Conditional automation	An automated driving system performs all aspects of the dynamic driving task (in conditions for which it was designed), but the human driver is expected to respond appropriately to a request to intervene
	4: High automation	An automated driving system performs all aspects of the dynamic driving task (in conditions for which it was designed), even if the human driver does not respond appropriately to a request to

		intervene
	5: Full automation	An automated driving system performs all aspects of the dynamic driving task under all roadway and environmental conditions

1

2 There are suggestions that Levels 3 and 4 automation could be deployed by 2020
3 (ERTRAC Task Force and Connectivity and Automated Driving 2015), while Tesla announced
4 the introduction of an automated feature that will allow individuals to summon their
5 vehicles from a distance by 2018 (Blum 2016; Korosec 2015). Moreover, a recent study
6 suggests that the public expects Level 5 (full) automation in more than 50% of vehicles by
7 around 2030 (Kyriakidis, Happee, and De Winter 2015).

8 Along this accelerating evolution of road vehicle automation, Human Factors (HF)
9 research scientists have warned for a long time that the mere fact that you can automate
10 does not mean that you should (Fitts 1951; Hancock 2014). As early as 1983, Bainbridge
11 (1983) presented several ‘ironies of automation’ and explained that “the more advanced a
12 control system is, so the more crucial may be the contribution of the human operator.”
13 Similarly, Parasuraman and Riley (1997) explained the importance of studying how humans
14 may misuse, disuse, and abuse automation technology, and also argued that humans tend to
15 be poor supervisors of automation. With respect to AVs in particular, up to Level 4
16 automation, human drivers will be a key component, because they should operate the
17 vehicle in conditions not supported by the automation, and will be expected (Level 4), even
18 if not liable (Ref for Volvo), or even required (Levels 2 and 3) to resume manual control
19 when needed.

20 Studies indicate that many challenges pertaining to the interaction between human
21 drivers and automated systems are yet to be resolved. Such challenges include the impact of
22 automated systems on drivers’ mental workload and situation awareness (Brookhuis et al.
23 2008; De Winter et al. 2014; [Kaber and Endsley 2004](#); Merat et al. 2012; Salmon, Stanton,
24 and Young 2012; [Stanton and Young 2005](#); Whitmore and Reed 2015), as well as the human
25 drivers’ levels of acceptance ([Brookhuis et al. 2008](#)), trust, and reliance on the automated
26 systems (Coelingh 2013; De Waard et al. 1999; Fisher, Reed, and Savirimuthu 2015;
27 Verberne, Ham, and Midden 2012).

28 Further challenges are associated with potential changes in human drivers’ behaviour
29 due to automation ([Gouy et al. 2014](#)), the necessary skills that the humans should retain to

1 perform the driving task manually (Vlakveld 2015), and the role of the humans in the case of
2 an emergency such as when automation fails or exceeds its functional limits (Levitan,
3 Golembiewski, and Bloomfield 1998). In addition, research has yet to clarify the required
4 level of supervisory control and cooperation (who is performing what part of the driving
5 task) between human drivers and automated systems ([Banks and Stanton 2016](#); [Coelingh](#)
6 [2013](#); [Hoc, Young and Blosseville 2009](#); [Lu et al. 2016](#); [Marinik et al. 2014](#)).

7 Research challenges also comprise the estimation of the minimum time required by
8 human drivers to resume manual control when instructed by the automated system (Gold et
9 al. 2013, 2016; [Merat et al. 2014](#); [Mok et al. 2015](#); [Radlmayr et al. 2014](#); [Schieben et al.](#)
10 [2008](#); [Zeeb, Buchner, and Schrauf 2015](#)), and the interaction between AVs and other
11 vehicles and road users ([Martens and Van den Beukel 2013](#), [Merat and Lee 2012](#); [Merat et](#)
12 [al., submitted](#); [Madigan et al., 2016](#)). Finally, as argued by Hancock (2015, p. 139), “one
13 empirical question that necessitates vital research at this present time is the establishment
14 of appropriate epidemiological baselines for the dimensions of current, manually-operated
15 vehicle performance such as transit time efficiency, system downtime, injury and fatality”.

16 Therefore, HF research can critically contribute to the development and deployment of
17 AVs, by working towards a synergy between the human driver, vehicle, and environment.
18 This paper presents the findings of an interview study with twelve researchers in the field of
19 HF and automated driving. The aim of the study was twofold: first, to define the most critical
20 HF challenges related to AVs, and second, to indicate similarities and distinctive perspectives
21 among the researchers.

22 The remainder of the paper is organised as follows. First, we will describe the methods of
23 the study, with subsequent sections providing a summary of the researchers’ opinions in
24 the form of twelve narratives. Finally, we discuss parallels and idiosyncrasies regarding the
25 opinions of the interviewees, and provide concluding remarks and suggestions for policy
26 makers and other stakeholders.

27

28

Methods

29

30 Using a 35-item questionnaire interview (provided in the Appendix), the twelve
31 researchers articulated their expectations, concerns, and vision about AVs. The

1 questionnaire was designed to reflect the researchers' experience and expertise, and it
2 addressed four main areas of interest associated with the development of AVs: (1)
3 challenges from a HF perspective, (2) potential strengths and benefits, (3) deployment
4 scenarios and likely changes in the status of road transportation, and (4) public acceptance
5 and expectations. The background and expertise of the participants is provided in the
6 Section "About the authors" and helps the readers to interpret the twelve narratives. The
7 questionnaire was built on past research that explored the public and subject matter
8 experts' opinion on automated driving (Begg 2014; Casley, Jardim, and Quartulli 2013; KPMG
9 2014; Kyriakidis, Happee, and De Winter 2015; Payre, Cestac, and Delhomme 2014;
10 Schoettle and Sivak 2014a, 2014b; Sommer 2013; Underwood 2014).

11 The twelve researchers are currently involved in research activities associated with HF
12 and AVs, and they all have more than 10 years of experience in the field (mean = 19 years).
13 Nine of the researchers participate in the EU project Human Factors of Automated Driving
14 (2014d). To increase diversity, three additional researchers contributed to the study. One of
15 them is involved in the EU projects Adaptive (2014a) and CityMobil2, the second in the UK
16 project GATEway (2014c), and the third coordinates the EU support action Vehicle and Road
17 Automation (VRA) (2013).

18 The interviews were carried out individually in April and May 2015, with their duration
19 varying between 45 and 90 minutes. Based on transcripts from audio recordings of each
20 interview, an initial narrative was generated to describe the researchers' main insights
21 regarding the four addressed areas of interest. Building upon these narratives, the
22 researchers then recomposed and finalized their statements, as presented in the next
23 section.

24

25 **Researchers' opinions**

26

27 *Neville Stanton*

28 Decades of research have shown that humans are not particularly good at tasks that
29 require vigilance and sustained attention over long periods of time (Warm, Parasuraman,
30 and Matthews 2008). Today, one of the major challenges in the design of AVs is the
31 expectation that drivers will monitor the system constantly and appropriately intervene
32 when required (Stanton, Young, and McCaulder 1997). Experience from other industries,

1 such as aviation, has shown that automation may actually cause as many problems as it
2 solves. For example, the disconnection of the autopilot on Air France Flight 447 from Rio de
3 Janeiro to Paris (which crashed on 1 June 2009, BEA 2012) failed to communicate the nature
4 of the situation (the blocking of pitot tubes with ice crystals) effectively to the human pilots.
5 The resultant inputs from the pilots led the aircraft into an aerodynamic stall, from which it
6 did not recover. The black box voice recorder makes for chilling reading, as the pilots
7 struggled to regain control of the aircraft.

8 There is concern that AVs could cause similar confusion in drivers, where the drivers'
9 understanding of the situation is at odds with reality (Stanton, Dunoyer, and Leatherland
10 2011). Whilst in aviation, people are beginning to wise up to the fact that automation is
11 causing confusion in pilots (which has been called a 'mode error' in the technical literature
12 ([Sarter and Woods 1995](#)), there is still an assumption that the driver will be the last line of
13 defence in AVs. Despite two decades of research on AVs, there is still much to be learnt. HF
14 research can play a substantial role in the development of our understanding of driving AVs
15 by reproducing a range of situations in simulators. Here we can observe how drivers are
16 likely to behave as well as get feedback on their experience.

17 Research should be focusing on maintaining the communication and interaction between
18 AVs and the driver. Unless a system can be designed that requires no human input at all (and
19 has no controls within the vehicle) we need to design automation that supports, rather than
20 replaces, human drivers. To some extent, supportive automation is already with us, such as
21 Antilock Braking Systems, Lane Keeping Systems, and Electronic Stability Control (Stanton
22 and Young 2005). These systems can be thought of as a background automation rather than
23 foreground automation (where the latter takes over the driving tasks). Background
24 automation allows the driver to drive the vehicle, but watches over them in case of trouble
25 (Young, Stanton, and Harris 2007). If the driver brakes too hard, strays out of the lane, or
26 steers too hard, the automation will intervene in an attempt to save them. Automated
27 Emergency Braking Systems are an extension of this philosophy, and will brake if the sensors
28 detect an impending accident without any intervention from the driver.

29 As a cautionary note, with creeping automation taking a more active role in driving, there
30 are some very salient lessons to be learnt from aviation. This can be illustrated using the
31 difference between the automation philosophies in Boeing and Airbus. In Boeing the pilot is
32 king. Although there is a protective layer of automation, this can be overridden by the pilots.
33 By way of contrast, in the Airbus the computer is king, and the pilots cannot override this

1 protective layer of automation in normal law mode. Whilst it is acknowledged that the
2 automation does protect pilots, it can also cause problems as shown with the AF447. In this
3 incident, the aircraft entered alternate law mode (although the pilots did not realize this
4 mode change) (BEA 2012). In addition, the flight controls in the Airbus do not have any
5 feedback (they do in the Boeing), so do not move at all when the autopilot is in control
6 (whereas they do in the Boeing). Each pilot did not realize that the other was making control
7 inputs. This would be equivalent to the steering wheel not moving in a car that is being
8 driven automatically, certainly not something I would advise to vehicle manufacturers.

9 Overall, automated vehicles are meaningful only if drivers are freed from the driving
10 tasks, are not anticipated to supervise the system, and are not liable for it. We are, however,
11 rather far from reaching this point (Walker, Stanton, and Salmon 2015). Accordingly, it might
12 be more beneficial for the society if research focuses on background automation, until
13 foreground automation has matured sufficiently.

14

15 *Thierry Bellet*

16 Almost twenty-five years ago, the US Automated Highway System (AHS) program was
17 launched to conduct long-range research on the design of future Intelligent Transportation
18 Systems aimed at aiding driving, enhancing the capacity and efficiency of the highway
19 system, and assisting transportation agencies in managing their facilities and controlling
20 traffic (Bement et al. 1998).

21 One of the program's main findings was the unclear extent to which human drivers
22 would accept reduced manual control of their vehicles or be willing to travel in automated
23 vehicles at close following distances, on narrower lanes, and at higher speeds (Bement et al.
24 1998). The program also showed that improving road safety and increasing road capacity
25 might not be mutually compatible unless society accepts the idea of "automation
26 responsibility" in the case of accidents (Bellet et al. 2003). If not, the human drivers may be
27 required to remain alert and take back the control of their vehicles in the case of critical
28 situations. Subsequently, increased safety margins and a reduction of vehicle speeds are
29 required to allow drivers to rebuild their situation awareness and adequately resume control
30 of the driving task. However, this would mean that AVs, compared to manual driving, would
31 actually reduce road capacity. Therefore, the program concluded that although there are no
32 technical showstoppers for the overall success of an automated highway system, legal and

1 societal challenges may be more difficult to resolve, including rejecting the founding
2 paradigm of the driving task, where responsibility lies with the human driver (Lay, McHale,
3 and Stevens 1996). Recent developments in AVs have changed the situation. AVs, although
4 in limited numbers, now exist. It is not a question of whether it is possible to have AVs on
5 the public roads. It is a question of how, when, and under which conditions they should be
6 introduced. Of course, the famous Bainbridge's (1983) 'ironies of automation' remain
7 exactly the same, but now the time has come to propose solutions to these ironies. Today
8 the main challenge is not to consider the future, but to think about the present. Facing this
9 challenge, HF research has to clearly define the role of humans in AVs (is the human still
10 technically a driver), and to support accordingly the design of a human-centred automation.
11 Synthetically, three main options seem promising: (1) developing co-piloting systems
12 supporting the driver rather than replacing them, (2) designing solutions to keep humans in
13 the loop of control during automation, in order to support situation awareness, (3) defining
14 dedicated areas for full automation without any responsibility of the driver (e.g., dedicated
15 lane on highways, or platooning for long tunnels).

16 However, to support such human-centred design of automation, new simulation tools
17 are required, from realistic AV simulators allowing full-scale immersive tests, to traffic flow
18 simulations including realistic human driver models that are able to predict the road safety
19 effects of AVs ([Bellet et al. 2012](#)). Such simulation tools could allow us to test different types
20 of AVs, support decision-making regarding policy and legislation, and finally permit the
21 introduction of AVs on public roads and their potential deployment during the next 20 years.

22

23 *Bart van Arem*

24 The deployment of automated vehicles will eventually change road transportation as it
25 stands today. However, AVs that are able to drive in all situations and at all conditions,
26 without requiring any human supervision or intervention, will not be introduced into the
27 market any time soon.

28 Nevertheless, I believe that within the next 10 years AVs could be deployed on public
29 roads for specific scenarios (e.g., highway driving). The human drivers in those vehicles will
30 then be supervising the system and intervene if required.

31 Research, therefore, should aim at ensuring that the human drivers remain alert and
32 situational aware, even when they are not actively controlling the steering wheel and

1 pedals. This level of automation, however, will not allow the drivers to be engaged in a large
2 variety of non-driving tasks. This means that the benefits for the consumers as well as their
3 acceptance and willingness to buy such AVs are limited.

4 Thus, our resources should be focusing on highly automated driving, which will enable a
5 driver to engage in non-driving tasks, and which is equipped with fail safe strategies,
6 including a feature that brings the car to a minimal risk condition (cf. SAE, 2016).

7

8 *Karel Brookhuis*

9 Human beings notoriously get bad marks in (low frequency) vigilance tasks, that is,
10 detecting occasional mishaps. The poor human ability to monitor and supervise represents a
11 major weakness of automated vehicles in general, and specifically at the SAE Level 2, since it
12 will be mandatory for human 'drivers' to keep monitoring the system and the environment.
13 Since human drivers should primarily be supervising the system, rather than engaging in any
14 other activities, the benefits of AVs and in turn their acceptance and the public willingness to
15 use them, let alone buy them, are debatable, whilst driver training and licensing will change
16 dramatically. In order to maintain driving skills, human drivers should keep having the
17 opportunity to drive manually, probably requiring AVs to stay fully equipped.

18 As system failures cannot be excluded, additional research should focus on four topics:
19 (1) to define the way in which human drivers should be informed in case of a system failure,
20 (2) depending on the type of failure, what the human driver is able and allowed to do, (3) to
21 optimize the safe interaction of the new technology with human drivers, and (4) to ensure
22 public acceptance and trust in automated vehicles.

23 The deployment of SAE Level 5, operating without any human intervention in all
24 situations and at all conditions, might even never happen, as people are reluctant to accept
25 any potential harm caused by a machine operating independently. A realistic and fast way to
26 deploy AVs is by employing segregated lanes, which will be controlled and maintained by a
27 separately managed infrastructure. In these lanes only authorized AVs operating at SAE
28 Level 4/5 will be allowed.

29 In conclusion, I am expecting AVs within the next 10 years, but only in a segregated
30 manner such as low speed vehicles on designated tracks for the transportation of goods. For
31 this to happen, the safety levels should be clearly demonstrated, while any potential side

1 effects that may arise from their deployment are adequately communicated to the people
2 involved and to society in general.

3

4 *Marieke Martens*

5 Automated vehicles in the next couple of years will have operational limitations, being
6 able to operate only under the specific conditions they can cope with. Once we can prove
7 that AVs are always able to cope with situations in an acceptable, safe, and comfortable
8 manner, the AVs may take over control, and the human drivers will become passengers.
9 Subsequently, liability issues could also be resolved, with the drivers remaining liable for as
10 long as they are in control of their vehicle, and the original equipment manufacturers
11 (OEMs) becoming liable once automation accepts the control of the vehicle.

12 However, if AVs cannot cope with a situation, they will either hand over the control to
13 the human driver or they will come to an alternative solution such as a transition to a
14 minimal risk condition. This may include AV coming to a standstill (e.g., safe stop), which
15 may be dangerous if the AV does not explicitly communicate its intention to other road
16 users or does not come to safe stop in a predictable manner or at a predictable location.

17 HF research should specifically focus on the transitions from automation to manual
18 driving, in order to ensure that the human driver will appropriately respond to the request
19 of their vehicle to take over control. Additionally, HF research should identify the behaviour
20 of AVs vehicles when automation is in control, in order for the passengers to understand the
21 vehicle's actions and to feel comfortable (i.e., no motion sickness; cf. Diels and Bos 2016),
22 and for other road users to understand and predict the AVs intentions. This will ensure the
23 maximal benefits in terms of safety, efficiency, comfort and acceptance.

24 By elaborating current technology, the deployment of SAE Level 3 or AVs operating on
25 highways will be feasible within the next 5 years. I do not believe in SAE Level 2 (driver
26 monitoring the environment), since drivers are not able to pay attention to the road and
27 automation status across long periods. SAE Level 2 is suitable for testing and research
28 purposes, with expert drivers or technicians assessing the reliability of the automation, in
29 order to verify readiness for SAE Level 3. Yet, a lot of testing is required to confirm the safe
30 operation of AVs in different types of conditions, and to understand the operational
31 envelope of automation. SAE Level 2 systems as we currently see introduced on the market
32 will only work well if their reliability is actually 'Level 3 ready'.

1 The deployment of SAE Level 5 in mixed traffic conditions may never happen at
2 acceptable levels. AVs may have to operate at very low speeds in order to meet appropriate
3 safety requirements, making these vehicles particularly slow in city environments. However,
4 such AVs could be introduced for specific scenarios and types of operation, such as public
5 transportation.

6

7 *Klaus Bengler*

8 Automated driving should not become a hype topic; its presentation nowadays
9 sometimes may be too visionary and confusing/distorting for the public. It is rather
10 unrealistic, for example, to expect SAE Level 5 automated vehicles soon on public roads.
11 However, it could indeed be possible to introduce fully automated driving vehicles operating
12 at low speeds in segregated lanes supported by infrastructure for specific scenarios.
13 Examples of such applications can be found in public transport or the transportation of
14 goods.

15 It is important, therefore, to clearly define the functionalities and the range of
16 applicability of automated vehicles. Based on the current technological and infrastructural
17 capabilities, automated driving could only be a fraction of individuals' daily mobility. At
18 present, SAE Levels 4 or 5 AVs can only be applied in very specific scenarios, such as low
19 speeds and specific areas.

20 In the future, AVs may be able to operate at higher SAE automation levels. In such
21 vehicles, the mode of driving can be selected based on the situation and conditions at each
22 particular time of the operation. In other words, the human drivers could remain drivers,
23 supervisors of automation, or passengers, depending on the mode of automation. In those
24 vehicles, new families of input elements can be introduced, yet steering wheels have many
25 advantages, such as clear visual feedback regarding direction.

26 AVs will be designed to obey the traffic rules in all cases, and therefore the fluency of
27 their interaction with other vehicles and road users, as well as their acceptance by the
28 public, is a big topic.

29 Within this context, HF research has four main tasks. First, to define the acceptance
30 criteria of human drivers regarding the automated driving functionalities. Second, to
31 determine the individual capabilities of human drivers when using AVs (e.g., situation

1 awareness, reaction times), and in turn to ensure safety while changing driving modes.
2 Today, for instance, humans driving manually are able to look outside their windows or to
3 the dashboard for a small period of time without a problem. It is unrealistic to expect that
4 human drivers will constantly monitor the automation system. Rather it could make sense,
5 to define a period that the drivers could divert their view away from the automated system.
6 Third, to provide design solutions regarding the interfaces installed in AVs and their
7 interaction with the human drivers. Finally, to investigate the interaction and
8 communication between AVs and conventional cars and other road users. AVs will be
9 deployed on the market only if they are proven to be safe, and all the relevant liability issues
10 are resolved.

11

12 *Jan Andersson*

13 Automated vehicles can eventually change the status of road transportation, including
14 the use and ownership of vehicles. From a safety, mobility, and traffic perspective the focus
15 on developing and directly deploying SAE Level 5 AVs would be the most beneficial, as the
16 majority of the human factors and legal challenges associated with the SAE Levels 2, 3 and 4
17 AVs would be avoided. Yet, it is more realistic to expect a gradual deployment of SAE Levels
18 2, 3 and 4 AVs, which will introduce different levels of functionalities and applicability.

19 The main weaknesses of these automation levels, however, are the expectation that
20 human drivers intervene upon a request by the automation, in addition to the liability
21 uncertainties. Who would like to use automation if they remain liable at all times for a
22 system that they partially cannot control?

23 HF researchers need, therefore, to understand how people will be using the automated
24 functionalities, in order to ensure a smooth process for the human drivers to regain control
25 of the vehicle. Research has proven that people are poor in monitoring a technological
26 system (e.g., Endsley 1996), or staying alert when not being engaged to the driving task, and
27 we should be aware of this when the liability criteria are determined by legislators. It is
28 crucial, therefore, to define the minimum time requirements for human drivers to return
29 back in the control loop, for several different driving scenarios. For this, research would first
30 have to define the human driver's mind-set, and whether bringing them into the loop is a
31 cognitive or a decision-making aspect. Furthermore, it is important to define the type and

1 frequency of information that human drivers should be receiving in order to facilitate and
2 maintain their situation awareness, primarily when they are not engaged to the driving task.

3 In addition, HF research must determine how people using other transport modes or
4 conventional vehicles, and vulnerable road users will be interacting with AVs, and to confirm
5 that the human drivers and all road users are aware of the automated systems' capabilities
6 and limitations.

7

8 *Natasha Merat*

9 The main concerns and worries towards deployment of automated vehicles are currently
10 associated with automation SAE Levels 2 and 3. All relevant stakeholders agree that it is very
11 difficult to establish and ensure whether or not a human driver is aware of the automated
12 system performance, and research suggests that humans may generally be poor supervisors
13 of automation in such circumstances ([Parasuraman 1987](#)). Subsequently, it is hard to define
14 the appropriate time that humans need to regain control of a vehicle during a specific
15 situation, and to confirm that upon regaining control they respond in a safe and appropriate
16 manner ([Merat et al. 2014](#)). As long as the design of AVs allows human intervention, the
17 impact on safety of road transportation is debatable.

18 The general public should also be aware that we are far from ready to deploy AVs
19 capable of operating in all environments and scenarios without any human intervention. It is
20 therefore more likely that the first AVs will only be operating in dedicated lanes, for specific
21 driving scenarios.

22 One of today's biggest challenges is to verify that the human drivers are aware of the
23 AV's limitations, in order to resume control when required, whilst also remaining free to
24 engage in other activities, beyond driving. Otherwise, if drivers' main task in an AV is to
25 observe and monitor the vehicle and its operation, the benefits of automation to consumers
26 are minimal.

27 Therefore, for the next 5 to 10 years, research is likely to focus more on providing
28 solutions for maintaining human drivers' situation awareness, mainly when they are not
29 engaged in the driving task. In addition to ensuring that AVs (including their computers and
30 sensors) are functioning reliably, improvements in the design and performance of HMIs are

1 required to establish the type and amount of information that drivers should receive in
2 order to cope with any unexpected situation (Merat and Lee 2012).

3 The long-term potential benefits of AVs on safety, time and traffic efficiency, mobility,
4 and pollution can be enormous. Yet, all relevant stakeholders have to be modest and avoid
5 confusing the public by raising unrealistic expectations. Indeed, it might be possible to have
6 vehicles with automated functionalities on public roads within the next 10 to 15 years.
7 However, it is rather likely that the cost and maintenance of such vehicles will be quite high,
8 which will be a major barrier towards their deployment and acceptance by the majority of
9 the public.

10

11 *Nick Reed*

12 Today, challenges towards the introduction of automated vehicles are associated with
13 levels of automation that rely on the human drivers. Although it is feasible to deploy
14 conditional automated driving vehicles (SAE Level 3), the expectation that a human driver
15 can remain alert and rapidly regain situational awareness following a request by the system
16 is unrealistic. However, if AVs become capable of safely dealing with a human driver failing
17 to respond to a request to intervene, then fully automated vehicles cannot be far behind.
18 Research has first to determine a safe and effective process for re-engaging the driver back
19 in the loop. Second, to educate human drivers on system capabilities and expected actions;
20 and thirdly, to explore tendencies for drivers to use automation and adapt their driving
21 behaviour to particular circumstances of a journey.

22 Current technology suggests that deployment of low speed automated vehicles operating
23 without human intervention on dedicated routes for specific purposes, such as public
24 transport, may be possible within three years. Once the technology is mature enough to
25 support fully automated vehicles, car ownership and vehicle usage patterns will change.
26 Today, a car is often the second biggest investment a person makes yet will typically be
27 parked the majority of the time. There is also a trend for younger people to reject car
28 ownership or license acquisition, probably associated with high insurance costs for driving.
29 SAE Level 4 and (eventually) Level 5 AVs make mass car sharing models much more viable.
30 As an on-demand service, people could choose a vehicle that is appropriate for each
31 individual, specific journey rather than owning an individual vehicle that is compromised
32 across an owner's various mobility needs. These shared AVs present additional HF

1 challenges such as how to design AVs that provide an enjoyable, personalized travel
2 experience for diverse customers and how vehicle interiors should be redesigned to make
3 journeys comfortable and pleasant without compromising occupant safety.

4

5 *Maxime Flament*

6 The automation levels have been formulated as a common language. As technology is
7 advancing, we need to keep a critical eye and avoid getting stuck at an intermediate level of
8 automation. Indeed, today's HF research raises serious doubt as for the handing over of the
9 driving task associated with SAE Level 3. It is human nature that a driver, who is relieved
10 even briefly from their driving task, will engage to other distracting tasks. From a liability
11 standpoint, the industry will not introduce such a distracting system unless the automation
12 can bring the vehicle to a minimal risk condition if no driver response is detected. For this
13 reason, the SAE Level 3 AVs may just never come to the market.

14 Adding confusion to the definitions, the same vehicle, depending on its environment and
15 its access to reliable information, could allow more than one level of automation. The HF
16 challenge in this case will be to clearly inform the driver about the possible levels of
17 automation at any given time and place, and why this is so. This will lead to trust and
18 acceptance of automation, but, too much trust may cause over-reliance together with
19 unintended use, misuse, and even abuse. In fact, the difficulty may come from other road
20 users: manual drivers, cyclists and pedestrians; knowing the AVs' capabilities, they may take
21 advantage of AVs in mixed traffic. The challenge for AVs will then be to keep their place in
22 traffic while guaranteeing reasonable safety. This should lead to innovative ways to indicate
23 the driving intentions to other road users.

24 AVs should firstly address critical situations caused by boredom and drowsiness, as well
25 as construction sites, intersections and other stressful areas. AVs could be on the market
26 within less than ten years, first on highways then gradually on other main roads,
27 supplemented with valet parking.

28

29 *Marjan Hagenzieker*

30 The role of human drivers is one of the main challenges when discussing automated
31 driving vehicles. In vehicles where human drivers are expected to intervene, the human has

1 to be both a driver and a supervisor. However, these two roles require different training and
2 skills, while they are not in tune. For instance, the less human drivers are manually
3 controlling their vehicles, the more their driving skills will deteriorate (e.g., Dragutinovic et
4 al. 2005), which can be critical especially in the case of an emergency.

5 Therefore, HF research should determine the required skills of humans in order to
6 operate AVs, and to identify any changes in their driving behaviour. Moreover, research has
7 to define the necessary (re)action times for the types of situations and interventions that
8 drivers will be asked to perform.

9 In addition, research should assist in redesigning the current driver training programs. On
10 the one hand, the new programs have to ensure that human drivers are always capable of
11 performing the driving task. On the other hand, they must instruct human drivers how to
12 supervise automation, and to maintain their supervisory skills.

13 HF researchers also have to determine ways of communication between AVs with human
14 drivers, other vehicles, and vulnerable road users. In addition, research has to determine the
15 consequences of behaviour of AVs, which is potentially very different compared to the
16 manual driven vehicles. Such large differences in the behaviour of AVs may impose
17 additional demands on people who do not drive or use AVs. This could raise questions on
18 whether we should allow AVs to induce such demands to those who do not own, drive, or
19 use this technology.

20 For fully automated vehicles that do not require any human intervention, research
21 should focus on proving them safe and reliable. However, it is too optimistic to believe that
22 such vehicles will be able to operate in large scale mixed traffic in the foreseeable future.
23 Nevertheless, the deployment of AVs of SAE Levels 3 and 4 on specific stretches, dedicated
24 areas, and driving scenarios, such as highways, is feasible and could in the mid and long term
25 improve the safety of road transportation.

26

27 *Riender Happee*

28 Are we ready to deploy automated vehicles on public roads? Certainly not, as we still
29 have to prove them safe. On the one hand, the role of the human driver in AVs has not been
30 clearly defined. On the other hand, neither vehicle technology nor the infrastructure is

1 proven to be ready to support the deployment of automated vehicles safely operating in real
2 world traffic conditions.

3 Proving safety requires on-road and virtual testing to rigorously assess not only the
4 technology but also the human interaction with automation. The critical aspects of HF to
5 date have almost exclusively been tested in driving simulators (De Winter et al. 2014).
6 Undoubtedly, driving simulators are valuable for gaining insight in human behaviour,
7 especially in safety-critical scenarios that cannot be easily tested on the public roads. Yet,
8 the results derived from simulator experiments do not necessarily reflect reality. It is
9 essential, therefore, to compare the behaviour of drivers in simulators with equivalent
10 studies on the public roads, in order to eventually build evaluation methods combining
11 simulator and on-road studies.

12 Testing procedures are required for sensing and control systems in order to determine
13 whether they operate reliably in complex real world driving conditions. HF research should
14 focus on establishing procedures to test and determine the safe interaction between human
15 drivers and automation, not only during transitions of control, but also regarding the
16 interaction of automated vehicles with other road users.

17 Hands-free driving is already commercially available with restrictions, and eyes-off-road
18 driving may be possible and legal in the near future, in particular for highway conditions. AVs
19 can provide transitions to minimal risk condition (e.g., safe stop) if human drivers do not
20 take over when this is requested by the AV. Such minimal risk strategies can prevent
21 mishaps in the hopefully rare case that drivers are unfit to resume control. However, as long
22 as such take-over requests exists, and as long as drivers have options to resume manual
23 driving, we need to incorporate human factors analysis in the safety assessment of
24 automated driving.

25

26 **Discussion**

27 **Comparison of the interviewees' statements**

28

29 The interviews revealed a consensus regarding HF challenges that need to be resolved
30 prior to a wide-scale deployment of AVs on public roads, with a number of distinctive
31 remarks.

1 In line with recent position papers ([Casner, Hutchins, and Norman 2016](#); [Norman 2015](#);
2 [Poulin et al. 2015](#); [Trimble et al. 2014](#)), the experts highlighted a complex interaction
3 between human drivers and SAE Level 2 and 3 automated vehicles. The interviewees
4 stressed that any automated system that removes the human from the driving task, yet
5 requires the human to monitor and supervise the system and regain control when
6 necessary, could be unsafe. In other words, one should not expect that human drivers will
7 always be able to regain control of their vehicles in a safe and appropriate manner.
8 Moreover, SAE Level 2 and 3 systems may not be welcomed by drivers because the range of
9 the permitted secondary tasks will be limited (e.g., NHTSA 2012). Thus, drivers may not be
10 able to benefit from automation to a significant extent (cf. Naujoks, Purucker, and Neukum
11 2016).

12 The researchers underpinned the importance of additional research on public acceptance
13 and trust in automation, the interaction of the AVs with other vehicles and road users, and
14 the amount and type of information that the human drivers shall be receiving by the
15 automated system. Finally, they referred to the need for additional experiments to study
16 human driver behaviour while operating in automated mode and during transitions from
17 manual to automated mode and vice versa, and to validate findings from simulator
18 experiments with equivalent studies on public roads.

19 Besides areas of wide agreement, the twelve researchers expressed distinctive
20 statements on different aspect of AVs, including legislation, cost of AVs, and type approval
21 challenges. The role of human drivers in AVs was discussed, and it was suggested by several
22 of the researchers that unless AVs (permanently) take over all functions of the driving task,
23 drivers should remain 'in the loop'. The issue of driving skill degradation due to automation
24 was raised, stating that training programs will have to be modified, teaching human drivers
25 about the automation's capabilities and expected actions.

26 The issue of responsibility in the cases of accidents is a critical factor in AV deployment,
27 yielding a conflict between roadway capacity and roadway safety. Specifically, it was
28 stressed that when human drivers are expected to regain control of their vehicles, large
29 safety margins (i.e., separation between vehicles) will have to be adopted, while engineers
30 are developing platooning systems that operate with short inter-vehicle headways.
31 Nevertheless, it was stated that AVs could be broadly deployed within the next 10 years with
32 an operational design domain confined to highways and similar roads, with the expectation
33 that human drivers will resume manual control when leaving the operational design domain.

1 It was stated that automation levels were formulated as a common language, but that in
2 reality the same AV (depending on its environment and access to reliable information) may
3 allow more than one level of automation. Finally, it was pointed out that there is a need for
4 testing procedures regarding sensing and control systems, in order to determine whether
5 AVs operate reliably in complex real-world driving conditions. To this end, the Dutch Type
6 Approval Authority has introduced an amendment to the Exceptional Transport
7 (Exemptions) Decree to facilitate testing and development of autonomous vehicles on public
8 roads (RDW 2014).

9

10 **Comparison of the interviewees' statements with the current state of AVs deployment**

11

12 In the interviews conducted in April and May 2015, the twelve researchers commented
13 extensively on HF related safety implications of Level 2 and 3 AVs, and some specifically
14 expressed that AVs should not be introduced on public roads unless proven safe. However,
15 reality shows that SAE Level 2 automation systems, and even systems that are close to SAE
16 Level 3 automation, have now been deployed. For example, in October 2015 Tesla
17 introduced an Autopilot feature that allows for minutes of hands-free driving, whereas as of
18 October 2016, new cars are equipped with full self-driving hardware (Tesla, 2016). These
19 observations illustrate that industry marches forward and that there is a disconnect
20 between academic research and industrial research and development. Furthermore, it
21 shows that even experts who work in the field of AVs may underestimate the pace of
22 development in some industries, regarding the introduction of AVs on the market.

23 The interviewees agreed that we are far from ready to deploy fully (SAE Level 5)
24 automated vehicles on public roads, with several researchers claiming that fully AVs may
25 never operate at acceptable levels ([Shladover 2016](#)). Instead, SAE Level 4 vehicles could be
26 introduced on specific routes, under certain conditions, and for distinct applications, such as
27 segregated areas, low speeds or high speeds on highways only, transport of goods, or public
28 transport. In agreement with the reviewers' expectations, the projects CityMobil2 (2014b),
29 GATEway (2014c), and WEpods (2014e) are currently demonstrating the integration of
30 autonomous transport systems into complex real world urban environments. Such
31 integration, however, may pose questions concerning the interaction of vulnerable road

1 users with AVs ([Lundgren et al. 2017](#); [Núñez Velasco et al. 2016](#); [Rothenbücher et al. 2016](#);
2 Merat et al., submitted).

3

4 **Concluding remarks**

5

6 AVs have the potential to substantially reform road transportation by increasing safety
7 and traffic flow efficiency (SAE Levels 3 to 5), and ensuring mobility for all (SAE Level 5). It is
8 no longer a question of whether it will be possible to have AVs on public roads, but rather a
9 question of how, when, and under which conditions. This paper presents the perspective of
10 twelve researchers in the field of HFs and AVs.

11 Findings indicate that, currently, the main challenge for the deployment of AVs is the
12 expectation of the human driver to intervene, after a period of not controlling the steering
13 wheel and pedals. Thus, research should focus on (a) designing AVs that can inform their
14 occupants about the vehicle's capabilities and operational status, as well as about upcoming
15 situations that the vehicles cannot solve. In addition, research should (b) concentrate on
16 defining the automation functionalities that the human drivers would accept and use, and
17 (c) determine the interaction between the human driver and automation during transitions
18 of control. Furthermore, research needs to (d) establish procedures to test, determine, and
19 ensure safety while changing from automated to manual mode, and (e) investigate the
20 interaction between AVs and human drivers, conventional cars, and other road users such as
21 cyclists and pedestrians. Finally, research should (f) explore the modification of the current
22 driver training programs so that drivers are instructed how to use automation in a safe and
23 acceptable manner. We expect that these findings can be instrumental for stakeholders
24 involved in the development of automated driving technology and instructive to other
25 parties.

26 For long-term successful deployment of the AVs all the relevant stakeholders including
27 the automotive industry, research institutes, policy makers, and governmental bodies should
28 work together to facilitate a safe deployment of AVs, not only taking technology into
29 account but also the human factors and the end user's perspective. As Cummings (2016)
30 stressed, the relevant policy makers and governmental bodies shall provide leadership to
31 overcome today's inadequate testing and evaluation programs of the robotic self-driving
32 cars. Cummings suggested that the automated driving community could learn and follow

1 practices from other domains, such as aviation. The Federal Aviation Administration (FAA),
2 for example, has explicit certification processes for certifying aircraft software, and they
3 would never allow commercial aircrafts to execute automatic landings without verifiable
4 test evidence. Similarly, road transport governmental bodies worldwide may have to deny
5 certification to self-driving cars, until the industry provides greater transparency and reveals
6 how they are conducting the testing of their cars. Such an action, may hinder short-term
7 deployment and innovation, but could be essential for the long-term deployment and
8 subsequently for the overall safety improvement on public roads.

9 It may be argued that our concerns and recommendations hardly differ from early HF
10 lessons learned from aviation and other automation domains (e.g., [Bainbridge, 1983](#); [Fitts,](#)
11 [1951](#); [Parasuraman, 1987](#); [Wickens et al., 1998](#)). For example, an early report on HF for
12 future air traffic control stated: “men, on the whole, are poor monitors. We suggest that
13 great caution be exercised in assuming that men can successfully monitor complex
14 automatic machines and ‘take over’ if the machine breaks down” ([Fitts, 1951, p. 11](#), see also
15 [De Winter and Dodou, 2014](#)), a statement that closely mirrors the interviewees’ statements.
16 Why HF researchers seem to convey the same message for decades is a question that
17 deserves further consideration. Does it mean that HF is making little fundamental progress
18 while technology advances apace, or does it mean that HF scientists have a consistent yet
19 crucial role in warning and advising prior to the introduction of disruptive automation
20 technology?

21

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25

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6

7 *Appendix*

8 **A Human Factors Perspective on Automated Driving - Questionnaire**

9 Instructions

10 In these interviews we are investigating expert opinions and vision on automated driving
11 focusing on Human Factors challenges.

12 In the interview we are adopting the SAE levels of automation, as shown in Figure 1.

13 This interview will discuss strengths, weaknesses, opportunities and threats of automated
14 driving, as well as your vision on the deployment of those vehicles.

15 Short term period: Up to 2020, Medium term: 2020 to 2030, Long term: Beyond 2030.

16

17 Figure 1: Levels of automation as defined by the SAE International

Summary of Levels of Driving Automation for On-road Vehicles

Level	Name	Narrative definition	Execution of steering and acceleration/ deceleration	Monitoring of driving environment	Fallback performance of dynamic driving task	System capability (driving modes)	BASt level	NHTSA level
Human driver monitors the driving environment								
0	No Automation	the full-time performance by the <i>human driver</i> of all aspects of the <i>dynamic driving task</i> , even when enhanced by warning or intervention systems	Human driver	Human driver	Human driver	n/a	Driver only	0
1	Driver Assistance	the <i>driving mode</i> -specific execution by a driver assistance system of either steering or acceleration/deceleration using information about the driving environment and with the expectation that the <i>human driver</i> perform all remaining aspects of the <i>dynamic driving task</i>	Human driver and system	Human driver	Human driver	Some driving modes	Assisted	1
2	Partial Automation	the <i>driving mode</i> -specific execution by one or more driver assistance systems of both steering and acceleration/deceleration using information about the driving environment and with the expectation that the <i>human driver</i> perform all remaining aspects of the <i>dynamic driving task</i>	System	Human driver	Human driver	Some driving modes	Partially automated	2
Automated driving system ("system") monitors the driving environment								
3	Conditional Automation	the <i>driving mode</i> -specific performance by an <i>automated driving system</i> of all aspects of the <i>dynamic driving task</i> with the expectation that the <i>human driver</i> will respond appropriately to a <i>request to intervene</i>	System	System	Human driver	Some driving modes	Highly automated	3
4	High Automation	the <i>driving mode</i> -specific performance by an <i>automated driving system</i> of all aspects of the <i>dynamic driving task</i> , even if a <i>human driver</i> does not respond appropriately to a <i>request to intervene</i>	System	System	System	Some driving modes	Fully automated	3/4
5	Full Automation	the full-time performance by an <i>automated driving system</i> of all aspects of the <i>dynamic driving task</i> under all roadway and environmental conditions that can be managed by a <i>human driver</i>	System	System	System	All driving modes		

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Source: SAE Standard J3016 Report

Questions

The first set of questions relates to SAE levels 3-5 of automation (strengths, weaknesses, threats)

- (1) In automated vehicles where drivers are expected to respond appropriately to a request to intervene, what would you consider as the main strengths and weaknesses (threats)?
- (2) In automated vehicles where drivers are not expected to respond appropriately to a request to intervene, what would you consider as the main strengths and weaknesses (threats)?
- (3) What are your safety expectations of automated driving? How do you vision public acceptance concerning safety expectations of automation - induced accidents?
- (4) What are your expectations in law changes regarding automated vehicles? When do you think that such changes will take place?
- (5) How much would you expect that an automated vehicle would cost, on top of the price of an average vehicle?
- (6) If we assume that all legal issues about automated driving are resolved tomorrow, are we ready to deploy automated vehicles? Which Level?

The second group of questions relates to all levels of automation (vision on automated driving technology)

- (1) When are you expecting highly automated driving vehicles to be deployed on public roads?
- (2) When are you expecting most of the cars to be driven fully automated on public roads?
- (3) In which driving scenario are you expecting the first automated vehicles to be introduced (e.g. highways, parking, maybe asking about passenger cars or trucks)
- (4) When are you expecting highly (and fully) automated vehicles to be operating in cities?
- (5) How do you vision the role of drivers in the future? Supervisor, driver, passenger?
- (6) Do you think that the highly levels of automation are needed? Why not jumping directly to FAD?
- (7) What do you think on Google's decision to directly introduce FAD vehicles?
- (8) The Vienna Convention on Road Traffic requires that 'every moving vehicle or combination of vehicles shall have a driver' and that 'every driver shall at all times, be able to control his vehicle'. The Convention is currently in the process of being amended to allow a car to drive itself so long as the system can be overridden or switched off by the driver. Do you think that this amendment is sufficient? Do we need the Vienna Convention? Do you think that we could abolish it (after all the US or the UK have never ratified it).
- (9) AVs have the potential to reduce crashes and improve roadway efficiency significantly. Yet, AVs will occasionally be crashing and being involved into accidents. Subsequently, a number of ethical dilemmas arise, e.g. what decision a FAD will take when detecting an imminent, unavoidable accident? How should such dilemmas be addressed? For instance, should a HAD or FAD vehicle stop before hitting a cat, even if this could be dangerous for its passengers?

- (10) Do you consider the Human Factors research important for the development and deployment of automated driving vehicles? Why do you consider it important? Why don't you consider it important?
- (11) What would you consider the most important Human Factors issues for the different levels of automation? Why?
- (12) How could HFs science contribute to overcome the legal barriers towards the deployment of AVs?
- (13) Towards the deployment of AVs, which are the most critical challenges, the technological or the HFs? An example?
- (14) In automated (non-fully) vehicles should drivers be allowed not to supervise their vehicle for more than a defined period of time? Could you define this period?
- (15) How should a driver be informed about a failure in the system of an automated? Should the car directly come to a stop?
- (16) Today, simulation studies investigate the behaviour of drivers for the different levels of automation. Do you think that results from those studies replicate the behaviour of drivers on real life traffic conditions? How could we overcome this problem?
- (17) How the HFs science should tackle the issues about driver's workload in CAD and HAD modes? How to deal with high-workload to boredom and complacency?
- (18) How HFs scientist can define the sufficient time that a driver needs to safely take over control at any situation? Do we need to precisely define this time before deploying AVs on the public roads?
- (19) Once fully automated vehicles are introduced would we need HFs scientists any longer? Why? Why not?
- (20) In fully automated vehicles would steering wheels be necessary? If yes, how do you vision wheels design, e.g. round or F1 type wheels? Should the wheels be moving or staying still? If not, what could replace the steering wheels?
- (21) In highly automated vehicles what kind of secondary tasks could drivers be engaged in? What kind of secondary tasks should not be allowed?
- (22) In fully automated vehicles what kind of secondary tasks could drivers be engaged in? What kind of secondary tasks should not be allowed?
- (23) While driving in a fully automated vehicle could we be sleeping? Or being drunk? Or should people under 18 or over 90 be allowed to drive them?
- (24) Would you send your fully automated vehicle to pick your kid up from school?
- (25) Should a fully automated vehicle have any marks to indicate its level of automation?
- (26) Do we need complex dashboards in fully automated driving vehicles? Could a "Function" / "Non function" indicator be just sufficient? Any other suggestions?
- (27) How would you expect the status quo of the current car ownership to change in the short / medium / long term? Will people continue buying vehicles when fully automated vehicles are deployed or will sharing?
- (28) Do you think that people will ever be ready to completely relinquish the "control" over their vehicles to a computer?
- (29) What do you think of the current description of automated driving in the media?

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