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1 **Mapping vulnerability to multiple hazards in the Savanna Ecosystem in Ghana**

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3

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26 **Abstract**

27 The interior savannah ecosystem in Ghana is subjected to a number of hazards, including droughts,  
28 windstorms, high temperatures and heavy rainfall, the frequency and intensity of which are projected to  
29 increase during the 21st century as a result of climate variability and change. Vulnerabilities to these  
30 hazards vary, both spatially and temporally, due to differences in susceptibilities and adaptive capacities.  
31 Many mapping exercises in Ghana have considered the impacts of single hazards on single sectors,  
32 particularly agriculture. But the hazards often occur concurrently or alternately, and have varying  
33 degrees of impacts on different sectors. The impacts also interact. These interactions make mapping of  
34 the vulnerabilities of multiple sectors to multiple hazards imperative. This paper presents an analysis of  
35 the spatial dimension of vulnerabilities by mapping vulnerability of sectors that support livelihood  
36 activities at a single point in time, using the Upper East Region of Ghana as a case study. Data collected  
37 to develop the maps were largely quantitative and from secondary sources. Other data drew on  
38 fieldwork undertaken in the region from July - September 2013. Quantitative values were assigned to  
39 qualitative categorical data as the mapping process is necessarily quantitative. Data were divided into  
40 susceptibility and adaptive capacity indicators and mapped in ArcGIS 10.2 using weighted linear sum  
41 aggregation. Agriculture was found to be the most vulnerable sector in all districts of the Upper East  
42 Region and experienced the greatest shocks from all hazards. Although all districts were vulnerable, the  
43 Talensi, Nabdam, Garu-Temapane and Kassena-Nankana West Districts were most vulnerable. Findings  
44 highlight the need for more targeted interventions to build adaptive capacity in light of the spatial  
45 distributions of vulnerabilities to hazards across sectors.

46

47 **Keywords:-** Vulnerability analysis;spatial analysis;Multi-hazards;Savannah ecosystem

48

49       **1. Introduction**

50       The climate is warming, a trend that is projected to continue with increasing frequency and  
51       intensity of climate related hazards (i.e. droughts, dry spells, high temperatures, heavy rainfall,  
52       floods, sea level rise, coastal erosion and windstorms) (IPCC, 2014a). Vulnerability to these  
53       hazards is greatest in developing countries, especially in sub-Saharan Africa, because of their  
54       dependence on climate-sensitive livelihood activities and their poverty (IPCC, 2014a). Climate  
55       hazards occur independently of each other, alternately or concurrently, in sub-Saharan Africa.  
56       Many studies have concentrated on impacts or vulnerabilities of single hazards on single  
57       sectors (e.g. Damm, 2010; Schlenker and Lobell, 2010; Blanford et al., 2013) or multiple hazards  
58       on single sectors, and some have sought to map vulnerability (Kienberger et al., 2009; Antwi-  
59       Agyei et al., 2012; Lopez-Carr et al., 2012; Yaro, 2012). Blanford et al. (2013), for example,  
60       focused on the health sector and showed that malaria parasite development has both spatial  
61       and temporal variation across Africa in relation to temperature changes, while Antwi-Agyei et  
62       al. (2012) demonstrated that the agriculture sector is vulnerable to climate variability and  
63       change.

64       Studies have also focused on adaptation, especially to climate change, aimed at reducing the  
65       potential impacts on humans and ecosystems. These studies include a focus on: adaptation to  
66       climate change by the poor (e.g. Kates et al., 2012; Maslin and Austin, 2012; Sovacool et al.  
67       2015); the adaptive capacities of vulnerable communities (e.g. Bryan, et al., 2015; Sherman et  
68       al., 2015; Williams et al., 2015); and barriers to adaptation (e.g. Antwi-Agyei et al., 2014; Islam  
69       et al., 2014), amongst others. Most call for concerted efforts to address the impacts of climate  
70       change (see IPCC, 2014a) and predict severe negative impacts in the future. It is nevertheless

71 clear that while people in these communities and ecosystems are vulnerable, they are still  
72 adapting, albeit with some challenges.

73 Despite these insights from the literature, it remains unclear as to how people are vulnerable  
74 to multiple stressors, particularly if they are frequently exposed and/or sensitive to multiple  
75 hazards, alternately and concurrently. Yiran and Stringer (2016) showed that, in the Upper East  
76 Region (UER) of Ghana, there are either dry spells, droughts, flooding or a combination of these  
77 events every season or year since 2000, and sometimes these events occur in the same season  
78 with severe effects on lives and properties. The years 2007 and 2010 recorded very high  
79 impacts where droughts and floods occurred in the same season (Yiran and Stringer, 2016).  
80 Nevertheless, often missing in these studies in Ghana and the wider region is assessment of the  
81 interaction of the impacts of the hazards on different sectors. While some studies have shown  
82 high malnutrition and linked this to low agricultural production (e.g. Ghana Statistical Service et  
83 al., 2009; Yiran, 2014), others have linked high poverty levels to low agricultural production  
84 (e.g. MOFA, 2007; Antwi-Agyei et al., 2012; Ghana Statistical Service, 2012) which invariably  
85 affects finances in the other sectors. Ghana's agriculture policy recognises the importance of a  
86 healthy population for agricultural production, and includes a health objective (MOFA, 2007).  
87 Yet, previous studies do not necessarily consider multi-sector impacts of hazards. Fewer studies  
88 still have looked at both multiple climatic hazards and multiple sectors.

89 This leaves a major research gap and calls for a holistic approach to better understand the  
90 situation, particularly as climatic hazards are projected to increase in frequency and intensity in  
91 the savannah (IPCC, 2014) and will impact upon multiple sectors. This paper therefore extends

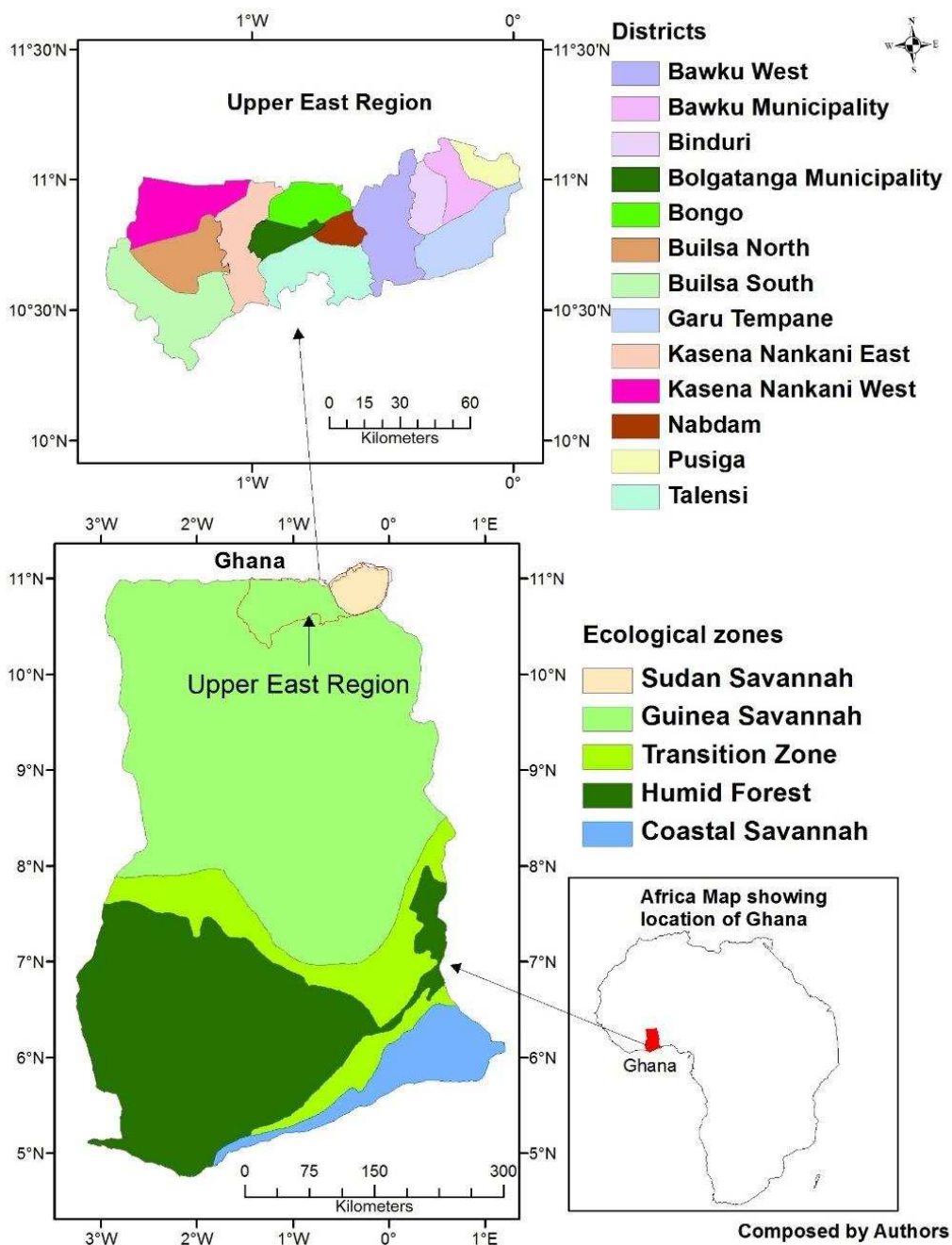
92 existing knowledge by presenting a multi-hazard and a multi-sector mapping and analysis  
93 focusing on the vulnerability of the savannah ecosystem (hereafter referred to as the interior  
94 savannah) of Ghana. It highlights locations and sectors requiring more targeted interventions to  
95 enable more effective adaptation to the hazards. Such a spatial mapping approach is useful  
96 because it gives a pictorial view of the scale of the vulnerabilities and factors accounting for  
97 such vulnerabilities at various locations across space.

## 98 **2. Methodology**

99 Vulnerability to climatic hazards is a function of exposure, sensitivity and adaptive capacity  
100 (IPCC, 2007). Variables used as indicators of exposure, sensitivity and adaptive capacity were  
101 identified and quantified from both primary and secondary sources, and grouped according to  
102 the prevalent hazards (see Yiran, 2014) and key sectors in the area. We focus specifically on  
103 agriculture, health, housing, road and water as the main climate-sensitive sectors that support  
104 livelihoods. Grouping reduced double counting (correlation effect) between indicators, in  
105 forming composites (see Nardo et al. 2005). The vulnerability of the water sector was not  
106 mapped due to insufficient information to determine its susceptibility to these hazards. This is  
107 not expected to affect the results as we assessed its vulnerability from participants. Methods  
108 used to collect primary data included household surveys, focus groups and interviews.  
109 Secondary data were acquired from institutions and other published sources. Data sources and  
110 methods used are outlined in detail in the following sub-sections, after outlining the study area.

111 **2.1 Study area**

112 This study mapped vulnerabilities to hazards in the interior savannah of Ghana, focusing on UER  
113 (Fig. 1).



114

115 **Fig. 1 Map of the UER and its location in the Savannah Ecological Zone of Ghana**

116 UER was chosen because it experiences all hazards in the interior savannah; has the highest  
117 proportion of poor people in the country who depend on climate sensitive livelihoods,  
118 especially agriculture (Ghana Statistical Service, 2012); and receives the lowest amount of  
119 rainfall in the interior savannah (Logah et al., 2013). It is the only region that has two variant  
120 savannahs; the Guinea savannah and the Sudan savannah (a degraded form of the Guinea  
121 savannah) as shown in Fig 1. UER borders Burkina Faso and is the first area to flood following  
122 the opening of Burkinabe dams which occur almost every year. It has also been shown to be  
123 more vulnerable to single hazards and less food secure than other parts of Ghana (e.g. Antwi-  
124 Agyei et al., 2012; WFP, 2012).

## 125 **2.2 Methods**

126 Indicators to quantify exposure, sensitivity and adaptive capacities were derived from  
127 interviews with local people and institutional representatives, and were verified from the  
128 literature. A multi-stage sampling procedure was adopted. First, a town/village in each of the 13  
129 districts<sup>1</sup> was selected using a procedure similar to restricted random sampling (Stevens and  
130 Olsen, 2004). Thus, the three big towns (Bolgatanga, Bawku and Navrongo) were purposively  
131 selected, ensuring the study captured varying urban characteristics. The remaining 10 villages  
132 were randomly selected from a list of villages in each district. Selected villages were at least 10  
133 km from another by road, ensuring a good spatial distribution of sampling areas. Districts are  
134 divided along major ethnic groups and therefore values and norms derived from one village will  
135 generally reflect that of the entire district.

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<sup>1</sup> A district in Ghana is the smallest administrative unit of the local government system



136 The next stage involved randomly selecting households and representatives of government  
137 institutions and NGOs for the questionnaire survey (see Section 1 of the supplementary  
138 material for the sample size calculation and distribution). In the household survey, a total of  
139 210 households were sampled. The institutional representatives were interviewed with a  
140 slightly modified questionnaire with more in-depth discussions. Only 25 out of the intended 36  
141 institutional representatives were available. These included district officers of the Ministry of  
142 Food and Agriculture (MOFA), National Disaster Management Organisation (NADMO) and some  
143 NGOs. Two representatives agreed but could not respond after scheduling to meet twice. Six  
144 individuals in each district (largely people who had experienced a hazard) were contacted for  
145 in-depth interview (IDI). Additionally, five focus group discussions (FGD) were held with  
146 village/town members, four in rural districts and one in an urban district. IDI and FGD  
147 participants reflected the main social groupings of the villages/towns, identified following  
148 discussions with local opinion leaders. No interviewee participated in more than one interview.  
149 All these methods were employed together with the use of secondary data to ensure that  
150 weaknesses in any method were compensated.

151 Factors identified as indicators through the interviews, especially those that did not have a  
152 geographic reference system, were georeferenced, mostly using district boundaries as the  
153 datasets for these variables were collected at district level. Indicators were divided into  
154 susceptibility and adaptive capacity categories for different sectors supporting people's  
155 livelihoods, and were weighted. Interviewees ranked the indicators so we could obtain a picture  
156 of the effects of each hazard on each indicator and sector. This was done on scale of 0-10, with  
157 the highest number given to the indicator or sector hit hardest. Ranks were compared with the

158 weights obtained from the institutional interviewees and found to be comparable, so average  
159 weights were used. Adaptive capacity indicators were difficult to rank based on their  
160 contributions to countering the susceptibilities, so were given equal weights.

161 Quantitative data for the indicators were obtained from secondary sources (reports and  
162 documents etc.) from relevant institutions. Other data such as, crop failure index, size of  
163 grassland and land availability were computed from other datasets (see supplementary  
164 Material, Sections 2.1.1, 2.3 and 3.5). Qualitative data were scored by respondents and  
165 averaged in similar fashion to other studies (see Morrissey et al., 2005; Nardo et al., 2005;  
166 Yiran, 2016). To minimise errors that might have arisen as a result of the subjective scoring of  
167 the qualitative indicators, we averaged the individual scores as has been done in Yiran (2016).  
168 These geographical datasets were then converted from vector data to raster data which is more  
169 suitable for spatial analysis (Malczewski, 2000). After rasterisation, population, area and  
170 distance (i.e. length) data and all other absolute values (e.g. number of dams/dugouts) were  
171 divided by the number of grid cells (400 x 400 m<sup>2</sup>) to obtain the value per grid cell. The  
172 percentage values, crop sensitivity index and scored values, particularly those below 100, were  
173 not converted to number per grid because these are relative values. See Supplementary  
174 Material for maps (Figs. S1-S13) of the indicators showing the quantities and measurement  
175 units.

### 176 **2.3 Aggregation**

177 To aggregate the data at sector level for each hazard, the definition of vulnerability as the  
178 algebraic sum of susceptibility and adaptive capacity (IPCC, 2014) was operationalised using the  
179 weighted linear sum overlay operation in ArcGIS 10.2. Susceptibility is considered as the

180 combination of exposure and sensitivity to hazards (see Kienberger et al., 2009). Many mapping  
181 exercises have negated adaptive capacity indicators when aggregating (e.g. Davies and Midgley,  
182 2010; Kienberger et al., 2009). However, we argue that vulnerability connotes adverse effects  
183 and increases with increasing susceptibility but decreases with increasing/enhanced adaptive  
184 capacity. Thus, susceptibility is negated (eq. 2):

$$185 \quad \text{Vulnerability} = - (\text{Susceptibility}) + (\text{Adaptive capacity}) \quad \text{eq. 2}$$

186 This conceptualisation results in negative values for grid cells having larger susceptibility values  
187 than adaptive capacity and positive values where the susceptibility values are smaller than  
188 adaptive capacity. The aggregation was operationalised using eq. 3 in ArcMap 10.2.

$$189 \quad \text{CI} = \sum_{q=1}^Q W_q I_q \quad \text{eq. 3} \quad (\text{Nardo et al., 2005})$$

190 Where CI = composite index, q = indicator, Q = number of indicators, w = weight and I =  
191 normalised indicator.

192 In sum, we identified the indicators through interviews, quantified the indicators using  
193 secondary data and scoring, obtained weights for them from interviews and then mapped in  
194 ArcGIS 10.2.

### 195 **3. Results**

196 Findings are presented considering the indicators and their weights, the output of the  
197 uncertainty analysis and the vulnerability maps.

#### 198 **3.1 Indicators and weights**

199 Indicators identified through the field survey and verified with literature were grouped into  
200 sectors for each hazard. Hazards were grouped into drought/high temperatures, floods/heavy

201 rainfall and windstorms because interviewees had difficulty separating the effects of these  
 202 hazards as they occur concurrently. For example, in all focus group discussions, the participants  
 203 noted that floods occur following a heavy downpour. Thus, we grouped the hazards into dry  
 204 and wet conditions. However, some indicators were identified to represent specific hazards  
 205 (e.g. Cerebrospinal Meningitis (CSM) for high temperature). As such, references are made to  
 206 specific hazards where data permit. Table 1 shows the susceptibility indicators and their  
 207 weights.

208 **Table 1 Weights of susceptibility indicators**

<b>Drought/high temperature</b>		<b>Flood/high precipitation</b>	
<b>Sector/Indicators</b>	<b>Weight</b>	<b>Sector/Indicators</b>	<b>Weight</b>
<b>Agriculture</b>		<b>Health</b>	
Crops	0.6	Displacement	0.1
Livestock (pasture)	0.3	Casualties	0.2
Water holding capacity	0.1	Malaria	0.3
<b>Health</b>		Vulnerable group	0.4
Food insecurity	0.4	<b>Agriculture</b>	
population distribution	0.1	Crops	0.6
CSM	0.2	Soil loss	0.3
Employed in agriculture	0.3	Erosion	0.1
<b>Water</b>		<b>Housing</b>	
Surface water	0.8	Buildings destroyed	0.2
Groundwater	0.2	Proximity	0.4
		Flash flood	0.3
		Type of building material	0.1
<b>Windstorm</b>		<b>Roads</b>	
<b>Housing</b>		First class	0.2
Roofing material	1	Second class	0.3
		Third class	0.5

209 Source: Authors N.B: Sum of the weights is equal to one (1) (Malczewski, 2000)

210 Adaptive capacity indicators are in Table S4 in the supplementary Material, as are datasets  
 211 for the quantification and mapping of the indicators

## 212 **3.2 Results of evaluation**

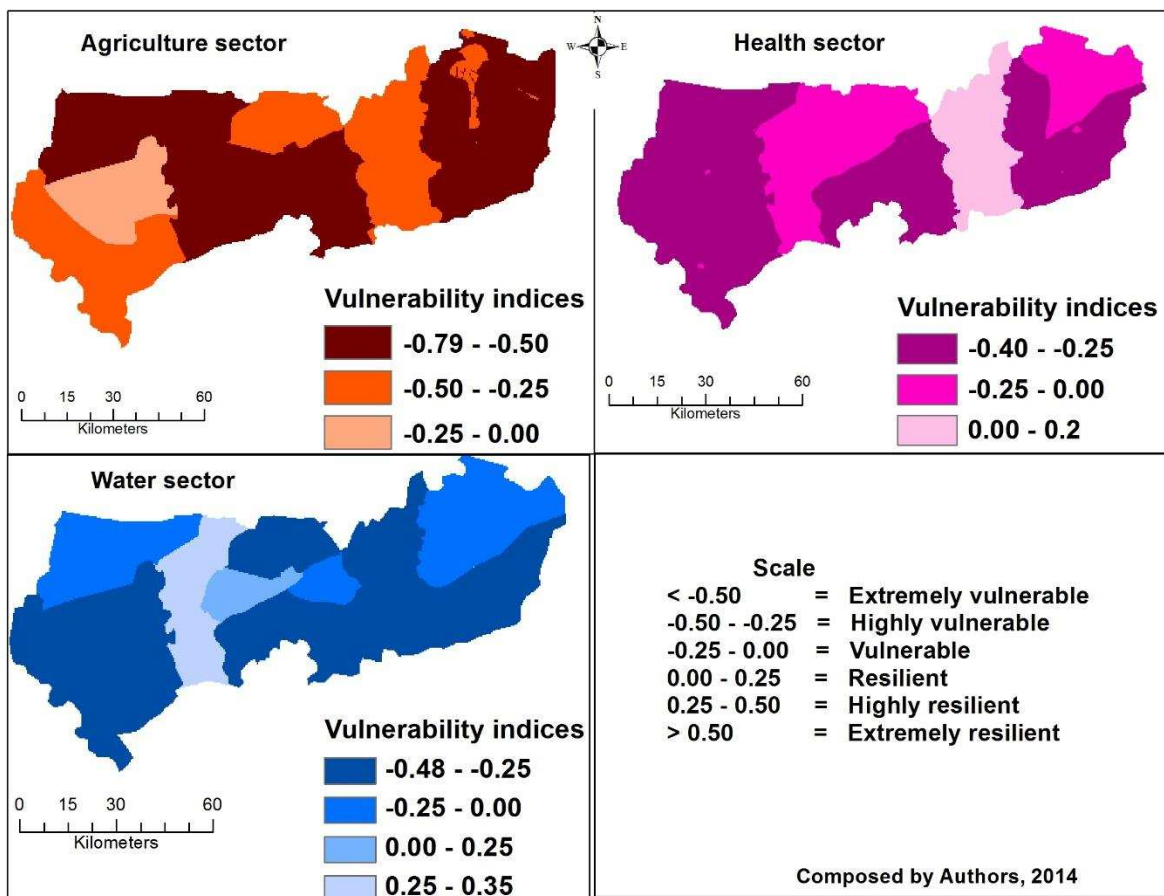
213 Robustness tests were done for all sectors and hazards but for illustrative purposes, we present  
214 the results for the agriculture sector. Tests show similarity in the indices for all methods (i.e.  
215 normalisation, weighting and aggregation procedures), with only small variations in magnitudes  
216 (Fig. S14). Mean volatility between the various methods was computed to determine the  
217 significance of the variations. Volatilities are small, ranging from 0.165 for the weighting  
218 procedure to 0.24 for the normalisation procedure and with an aggregated value of 0.17,  
219 indicating that the procedures were robust. The composites were also not sensitive to each  
220 indicator as the mean volatilities after excluding each in turn ranged between 0.17 and 0.21.

221 In the vulnerability maps discussed below, we assumed that vulnerability and resilience are  
222 opposite of each other (see Bahadur et al., 2010) to denote the negative values as vulnerability  
223 and positive values as resilience. Though we recognise that people could have high adaptive  
224 capacity and still be vulnerable and that the reality is more complex, the division between  
225 resilience and vulnerability was made here to expedite our analysis. Maps are presented sector  
226 by sector for each hazard.

## 227 **3.3 Vulnerability to droughts/high temperatures**

228 The three main sectors identified to be vulnerable to drought/high temperatures are shown in  
229 Fig. 1. The agriculture sector is most vulnerable. It has the largest negative value and all values  
230 in the range are negative. The second most highly vulnerable sector is water, with the next  
231 largest negative values but shows higher resilience than the health sector. Spatially, the highest  
232 vulnerability indices for the agriculture sector occur in Talensi-Nabdam, Garu-Tempone and  
233 Kassena-Nankana West Districts where values are above -0.6. The next most vulnerable set of

234 districts included Bolgatanga Municipality, Kassena-Nankana East, Pusiga, Binduri and Bawku  
 235 Municipality, while Builsa North is least vulnerable. In the water sector, the Kassena-Nankana  
 236 East District is highly resilient, Bolgatanga is resilient, Bawku, Nabdam, Binduri and Pusiga  
 237 Districts are vulnerable, while the rest are highly vulnerable to droughts.



238 **Fig. 1 Vulnerability of sectors to drought/high temperatures**  
 239  
 240

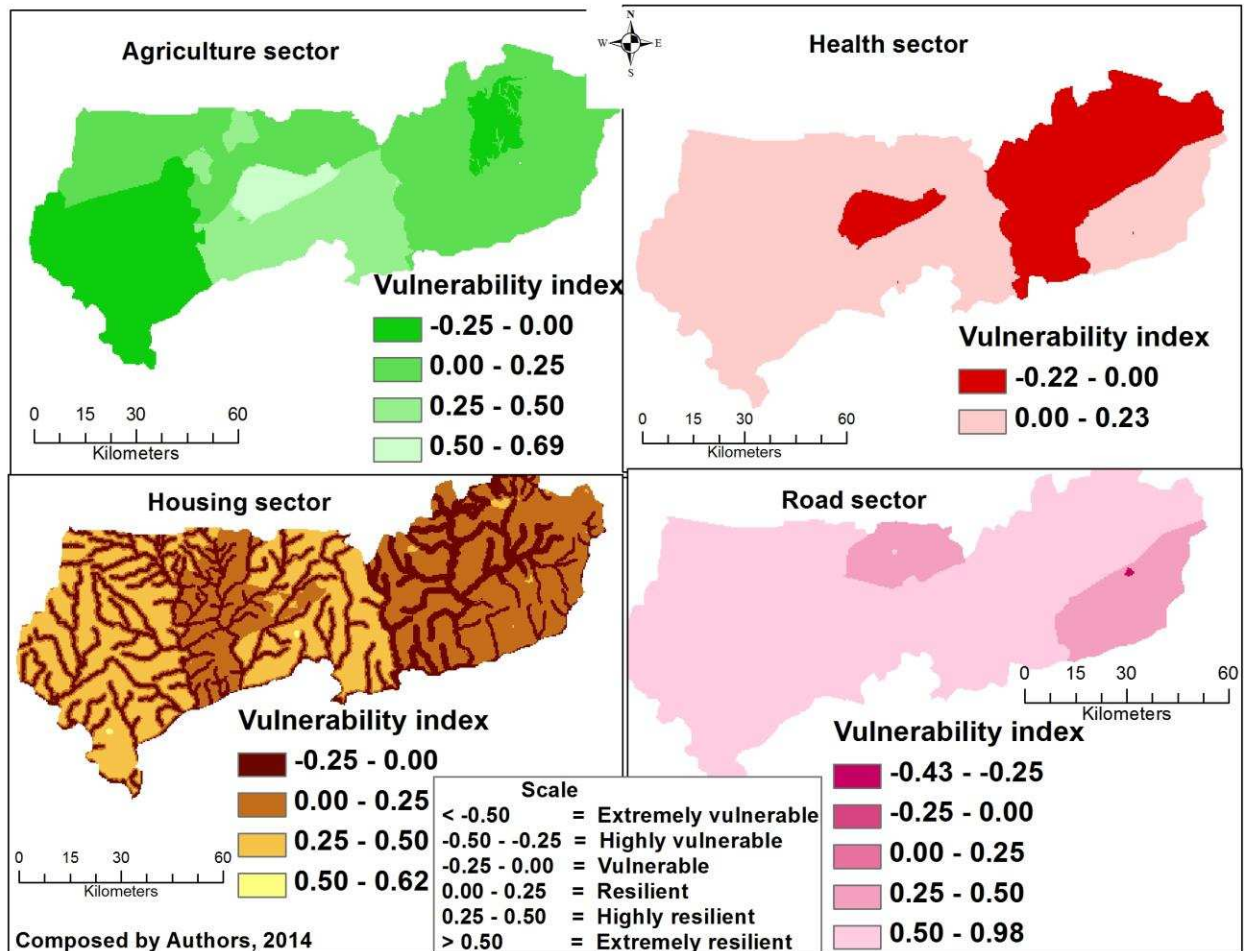
241 From the household survey, all participants agreed that agriculture is the most vulnerable  
 242 sector to dry spells/droughts and cited the frequent occurrence of the hazards as a major  
 243 reason. According to them, dry spells/droughts coupled with high temperatures, kill plants or  
 244 affect their growth and seeding. For water, more than 85% of participants observed that they  
 245 have good supply of water since they started using boreholes and/or mechanised wells.

246 However, all participants in Pwalugu noted that access to water is a problem, especially in the  
247 dry season, since it is not possible to sink boreholes because the settlement is on rocky ground.

248 The health sector shows low vulnerability due to good adaptive systems. For example,  
249 remittances from relatives were used to buy food and finance healthcare. One respondent  
250 noted: “My son is working in Accra and each month, he sends me some money which I use to  
251 buy food, medicine and take care of other needs”. Many rural communities reported some  
252 form of a healthcare system. A Health Nurse in the Talensi district noted that: “since I came  
253 here, I have managed a lot of minor ailments that could lead to more severe outcomes from  
254 CSM and malaria cases and I can say that there is improvement in the health status of the  
255 people in this and surrounding communities”, an indication of reduced vulnerability through  
256 provision of health facilities. The districts that are highly vulnerable to droughts/high  
257 temperatures in the health sector are Kassena-Nankana West, Builsa North and South, Talensi-  
258 Nabdam, Binduri and Garu-Tempane. The rest show low vulnerability while Bawku West is  
259 resilient to dry and hot conditions. The highly vulnerable districts in this sector to droughts/high  
260 temperatures possess high susceptibility indicators (see Section 2.1.2 of Supplementary  
261 Material).

### 262 **3.4 Vulnerability to floods/heavy rainfall**

263 Four sectors were vulnerable to floods: agriculture, health, housing and roads. Fig. 2 shows the  
264 agriculture and housing sectors as highly vulnerable to flooding/heavy rainfall. The agriculture  
265 sector is most vulnerable. Builsa North and South and Binduri Districts are highly vulnerable to  
266 floods (Fig. 2).



**Fig. 2 Vulnerability of sectors to floods/high rainfall**

267  
268  
269

270 Bolgatanga Municipality is least vulnerable. High vulnerability of the Builsa districts is due to  
 271 high and frequent exposure to flooding. The housing sector is also vulnerable to flooding,  
 272 especially those houses close to rivers/streams (see Supplementary Material, Section 2.2.3).  
 273 The health sector is vulnerable in Bolgatanga and Bawku Municipalities, Bawku West,  
 274 Binduri and Pusiga Districts while the rest are resilient. These districts have a high malaria  
 275 burden, a high number of displaced and injured people and/or properties destroyed due to  
 276 flooding, high numbers of dependent people (disabled and children) and low adaptive  
 277 capacities (see Supplementary Material, Sections 2.2.2 and 3). The road sector is also



278 generally resilient across the study area with only Bongo and Garu-Tempane showing  
279 vulnerability.

### 280 **3.5 Vulnerability to windstorms**

281 The vulnerability to windstorms map (Fig. S17 of the Supplementary Material) shows the entire  
282 region is resilient to wind, especially the urban areas. From the questionnaire survey, over 70%  
283 of the people indicated windstorms hardly occur. Nearly all respondents stated that storm  
284 damage is usually to roofs and they are able to re-roof immediately or in the following dry  
285 season. An old lady said: “when my roof was ripped off, I stayed with my nephew’s wife until it  
286 was fixed for me after the rainy season”.

## 287 **4. Discussion**

288 This section discusses spatial variations sector by sector for each hazard and then considers  
289 aggregate vulnerability. In discussing the vulnerabilities, we refer to the original indicators in  
290 the Supplementary Materials due to loss of information resulting from the normalisation  
291 process (see Nardo et al., 2005).

### 292 **4.1 Agriculture**

293 The agriculture sector is the most vulnerable to nearly all hazards. This is because agriculture in  
294 the region is still largely rainfed, so is moderated by the climate system. Droughts/dry spells  
295 and excessive heat are increasing in frequency and intensity (Logah et al., 2013; Yiran, 2014;  
296 Yiran and Stringer, 2016). Coupled with high temperatures, this greatly affects soil moisture,  
297 which in turn affects crop production. Many studies show a negative correlation between  
298 increasing temperatures and yields of major crops in Africa (e.g. Schlenker and Lobell, 2010;

299 Sultan et al., 2013). The WHC of soils and crop sensitivity varied and these contributed to the  
300 spatial variations in vulnerability we observed. Highly to extremely vulnerable districts were  
301 mostly those with few irrigation facilities (dams/dugouts for farming) while least vulnerable  
302 areas are where dependence on rainfed agriculture is reduced. This is in line with the findings  
303 of Boko et al. (2007) who note that the vulnerability of the African crop production system is  
304 due to extensive reliance on rainfed crop production, high intra- and inter-seasonal climate  
305 variability, recurrent droughts and floods that affect crops and livestock.

306 According to Thomas (2008), rural people in dry areas require different options to manage  
307 climate change. These include changing cropping systems and patterns, changing from cereals  
308 to cereal-legume systems, diversification towards higher value production systems and more  
309 water efficient practices. We found that changing crop systems and cereal-legumes, crop  
310 diversification, application of fertilisers, and mixing cropping with production are already  
311 practiced, yet yields remain low. Several factors could account for this (see Aniah et al., 2013;  
312 Bawakyillenuo et al., 2015; Yiran and Stringer, 2015), yet interventions to enhance adaptation  
313 need to be targeted considering the relative susceptibilities of each district. Efficient use of  
314 irrigation systems and practices and water harvesting technologies have been recommended  
315 for dry land areas in Asia (Thomas, 2008) and could increase agricultural production in the  
316 interior savannah, particularly in highly vulnerable districts.

317 Droughts/dry spells have affected the growing season length for annual crops. Sowing has  
318 shifted from April to May/ June (Yiran, 2014). Late planting pushes crop maturing to August, the  
319 month with heaviest rainfall and flooding, resulting in crop losses (Yiran, 2014). Reduced

320 growing seasons coupled with increased frequency and prevalence of failed seasons may shift  
321 the farming system towards more livestock production (Jones and Thornton, 2009; Thornton et  
322 al., 2010). Climatic and other environmental changes have also affected livestock production  
323 (Thornton et al., 2010; Dougill et al., 2010; Descheemaeker et al., 2011; Freier et al., 2012;  
324 Schilling et al., 2012). Although short duration crops are being introduced, these are largely  
325 maize varieties (Yiran, 2014). This is changing the taste and food preference of the people as  
326 they largely eat their own produce (Yiran and Stringer, 2015). Cultivation of a single crop has  
327 been found to also negatively affect biodiversity (Olschewski *et al.*, 2006, cited in Stringer et al.,  
328 2009). Again, this highlights the interlinked nature of dealing with vulnerability to climate  
329 hazards, as actions in one sector impinge on activities and outcomes in other sectors.

330 Districts with lower adaptive capacities exhibited higher vulnerabilities, though  
331 susceptibilities also varied. Low adaptive capacity stems from low agricultural productivity, the  
332 main economic activity of the people. Despite its vulnerability, agriculture is still seen as a  
333 means for rural growth and poverty reduction (MOFA, 2007). Although all districts experience  
334 low productivity, those with irrigation facilities or where some people use groundwater for dry  
335 season gardening are better off than those without. This was also found by Antwi-Agyei et al.  
336 (2012). Other local practices reported by respondents (e.g. flood recession agriculture, seed  
337 stocking, remittances, dry season gardening using groundwater with water cans and pumps)  
338 increased productivity and hence adaptive capacity in some districts.

339 Frequent losses in agricultural production are thwarting efforts to reduce poverty (UNDP,  
340 2012). From IPCC (2014a) projections, Africa's agricultural sector is expected to face significant

341 challenges in adapting to climate change by 2050. This may increase poverty in already highly  
342 vulnerable districts and affect Ghana's ability to achieve the Sustainable Development Goals.  
343 Indeed, official figures show that 9 out of 10 people in the region are poor (Ghana Statistical  
344 Service et al., 2009). Although Ghana has already halved poverty nationally since 2010, there is  
345 no improvement in the three regions in northern Ghana which occupy the interior savannah  
346 (UNDP, 2012) as a result of frequent production losses. According to the UNDP (2012), these  
347 regions are in deficit and that of the UER is about 32 percentage points from the 2006 poverty  
348 incidence. Low levels of agricultural production and attendant poverty have implications for  
349 public health. This is discussed in the next section.

#### 350 **4.2 Health**

351 The health sector is highly vulnerable, particularly to droughts/dry spells, high temperatures,  
352 floods/heavy rainfall. These hazards directly or indirectly cause illnesses such as CSM, malaria,  
353 headaches, cholera, rashes, among others, as well as injuries and loss of life to humans and  
354 livestock. Spatial vulnerabilities vary due to differential exposures to factors that cause these  
355 illnesses and injuries and differences in the availability and capacity of health facilities. High  
356 susceptibility to the diseases and low adaptive capacity in terms of inadequate health  
357 infrastructure and health personnel, weak health insurance scheme and lack of financial  
358 resources (Ghana Health Service, 2012) explain the high vulnerability of the health sector. Daily  
359 maximum temperatures are very high and are increasing (Yiran and Stringer, 2016) and these  
360 create conditions that expose the people to heat related diseases such as CSM, headache,  
361 rashes and fever. Studies in other regions have estimated increases in diarrhoea, malaria and  
362 malnutrition by 3%, 5% and 10% respectively due to climate change (e.g. McMichael et al. 2004;

363 Ebi, 2008). Although malaria occurs all year, its occurrence and that of cholera and diarrhoea  
364 increase during the rainy season. Yet, health facilities and financial resources to timely seek  
365 health care are limited.

366 Diseases and injuries, as well as destruction to property and life, have serious socioeconomic  
367 implications, especially where health facilities are limited. Increased CSM, malaria and injuries  
368 due to the hazards require substantial financial outlays for people to seek health care. Lack of  
369 resources negatively influences people's health-seeking behaviour and results in high fatalities.  
370 UNDP (2010) also found high incidences of malaria, CSM and other climate related diseases  
371 place untold health burdens on the people. These diseases also require financial and logistical  
372 support from central government to acquire and distribute vaccines and medicines. These  
373 financial requirements, according to Whitson (2005), bring about disruption to normal health  
374 services in the affected areas as resources are redirected.

375 The health sector is more vulnerable to drought/high temperatures than to floods and other  
376 hazards. Impacts of droughts/high temperatures are more severe than those from floods/heavy  
377 rainfall due to high incidences of heat related diseases affecting a wide area (as is evident in the  
378 records of the regional health directorate), whereas adaptive capacities are the same for all  
379 hazards. Variations in impacts according to hazards have also been recognised by WHO (2008).

380 Vulnerability to hazards in one sector may have implications for other sectors. As shown in  
381 Section 4.1, low agricultural production has serious implications for food security and  
382 malnutrition where most people depend on their own production for household food  
383 consumption. High food insecurity (WFP, 2012) and malnutrition (Ghana Statistical Service et

384 al., 2009) in the area are largely attributed to low crop production (Yiran, 2014). Other studies  
385 on the relationship between climate change and health show a correlation between weather  
386 variables and stunting (Grace et al., 2012; Jankowska et al., 2012), an indicator of malnutrition.  
387 Projections into the 2050s show climate change and variability will increase the relative  
388 percentage of the severely stunted by 31-55 % reversing benefits derived from socio-economic  
389 development (IPCC, 2014a). This will further worsen the health status of those in already highly  
390 vulnerable (and food insecure) districts. High incidences of malaria, CSM and other diseases  
391 reduce labour outputs and thus affect agricultural production. Interactions between health and  
392 agriculture sectors can worsen poverty, especially for smallholder farmers. The next section  
393 discusses the water, housing and road sectors and how they interact with health and  
394 agriculture sectors in the face of increasing occurrence of climatic hazards.

#### 395 **4.3 Water, housing and road sectors**

396 Droughts and high temperatures can result in water scarcity, especially for domestic use,  
397 irrigation and watering of animals, as well as the over-heating of housing units. Liebe et al.  
398 (undated) reported high evapotranspiration rates in the region. As temperatures increase,  
399 evapotranspiration will increase. The resulting drying of water bodies and lowering of  
400 groundwater tables during these hot conditions often result in acute water problems in the dry  
401 season in parts of the Talensi, Builsa, Bawku West and Garu-Tempene Districts. These areas are  
402 on rocky ground where it is difficult to sink boreholes (Yiran, 2014). In some areas in these  
403 districts and in Nabdam, Binduri and Pusiga which have boreholes, yields are reduced in the dry  
404 season (Yiran, 2014). A study by the UNEP-GEF Volta Project (2013) showed that borehole  
405 yields in the Volta basin are very low (2.1 – 5.7 m<sup>3</sup>/depth). In other areas, shallow wells, used to

406 harness groundwater for both domestic and agricultural purposes (Namara et al., 2011), dry up.  
407 According Obuobie et al. (2012), rainfall is the main source of groundwater recharge and also  
408 the main source of surface water recharge (UNEP-GEF Volta Project, 2013). Thus, increasing  
409 occurrences of dry conditions will likely affect water availability in the area. All districts are  
410 vulnerable in the water sector, except Kassena-Nanakana East and Bolgatanga Municipal.  
411 Vulnerability is lower here due to the presence of many dams/dugouts.

412 Conversely, extreme wet conditions recharge the water system and have been predicted to  
413 increase (IPCC, 2014a). Numerous dams and reservoirs could benefit from this, however,  
414 studies indicate high siltation of water bodies due to increased runoff and erosion (Obuobie,  
415 2008; Adwubi et al., 2009), thereby decreasing the storage capacity of reservoirs. This means  
416 that reservoirs and dams could collapse leading to flooding downstream, or store less water  
417 and dry quickly in the dry season, increasing the vulnerability of people and property. When  
418 water becomes less available, it affects agricultural production and people's health. Eroded  
419 material also pollutes the water making it unsuitable for use. Studies have found most surface  
420 water bodies contain deadly chemicals and have advised people to desist from drinking it  
421 (Pelig-Ba, 2011; Boah et al., 2015). Water scarcity also increases time spent searching for water  
422 and few options can lead people to use unsuitable sources. This exposes them to diseases,  
423 reduces labour output, as well as requiring financial resources to treat. Studies have related the  
424 increasing prevalence of waterborne diseases and migration of humans to water scarcity due to  
425 climate change (see UNDP, 2010; IPCC, 2014a).

426 In the housing and roads sectors, increased rainfall and subsequent flooding damage  
427 infrastructure. The situation is more serious as increasingly, infrastructure finds its way into  
428 valleys and close to rivers due to urbanisation. This is particularly problematic as towns grow  
429 and villages consolidate into towns, while competing demands for land, especially for  
430 residential purposes, push people to settle in flood-prone areas. Records from NADMO  
431 between 2005 and 2011 show more destruction to properties and casualties in the big towns,  
432 particularly Bolgatanga and Navrongo and districts (Binduri, Bawku West, Builsa North and  
433 South) that have more river/stream networks. Families and individuals are affected financially  
434 as they lose property and require financial resources to reconstruct or renovate the affected  
435 properties. Similar findings are present in other studies (e.g. Whitson, 2005; Oteng-Ababio,  
436 2011; Yiran, 2014; Yiran and Stringer, 2015). Indeed, many African cities are experiencing the  
437 consequences of floods due to urbanisation (Oteng-Ababio, 2011; UN-Habitat, 2011; Gyasi *et*  
438 *al.*, 2014). Urbanisation creates excessive demand for housing and roads in towns and may  
439 increase the number of people vulnerable to climate impacts (Seto, 2011). However, Yiran and  
440 Stringer (2015) found that lack enforcement of building and land use regulations in the study  
441 area also contributes to the vulnerability of the housing sector.

442 Windstorms affect buildings. Combined effects of extreme wet conditions and windstorms  
443 have caused people to shift to use concrete and metal roofing sheets, although interviews  
444 suggested modernity and taste are also increasing use of these materials. These materials trap  
445 heat and increase the risk of CSM. Rural roads suffer the consequences of flooding/heavy rains  
446 because they are largely untarred and easily eroded, and in some cases, bridges and culverts  
447 are washed away. This leaves the roads in very deplorable conditions, making delivery of goods



448 and services, especially emergency services, both difficult and expensive. Spatial variations in  
449 vulnerabilities here are largely due to differences in susceptibilities as adaptive capacities are  
450 fairly similar across the region (Yiran, 2014).

## 451 **5. Conclusions and recommendations**

452 We have shown that Ghana's interior savannah is highly vulnerable to multiple hazards.  
453 Vulnerabilities vary sectorally and spatially from hazard to hazard and the vulnerabilities of  
454 different sectors interact. Vulnerabilities are high because of high susceptibilities and low  
455 adaptive capacities. We therefore recommend a reduction in the susceptibilities while  
456 enhancing adaptive capacities. We therefore recommend the provision of interventions to  
457 reduce the vulnerabilities. Interventions to reduce susceptibilities and increase adaptive  
458 capacities will have to compete for funding from limited national budgets and resources, so we  
459 envisage that our work will serve as a guide to policy makers, especially at the district level, to  
460 prioritise interventions to maximise adaptations to the hazards. We propose more attention be  
461 paid to reducing susceptibilities to droughts/high temperatures and that interventions should  
462 be targeted, considering the strengths and weaknesses of various districts. We have segregated  
463 the recommendations into sectors which we believe if integrated/mainstreamed into the  
464 sectoral policies could reduce susceptibilities and at the same time increase adaptive capacity,  
465 and thereby decrease the vulnerabilities to the hazards.

466 We have shown the spatial variations in the agricultural sector and therefore offer an  
467 opportunity for development agencies to better target interventions to enhance agricultural  
468 adaptation. Vulnerabilities of Talensi, Nabdam, Garu-Tempene and Kassena-Nankana West

469 Districts could greatly be reduced by enhancing irrigation facilities, as the few dams/dugouts in  
470 these districts are largely for watering animals. Providing or improving irrigation will reduce  
471 susceptibilities of the sector to droughts/high temperature, will reduce the reliance on rainfed  
472 agriculture greatly and enable all year round farming. This could increase productivity and help  
473 to alleviate poverty. Additionally, the various districts have potential (captured as investment  
474 opportunities under adaptive capacity) that could be tapped to diversify their economies,  
475 reducing dependence on agriculture in order to alleviate poverty and enhance adaptation to all  
476 hazards affecting the sector.

477 There is an urgent need to improve healthcare by increasing health facilities and staffing, and  
478 undertaking health campaigns, especially in rural districts. This needs to be coupled with  
479 actions to reduce healthcare costs, especially for the poor. Such actions include development of  
480 Community-based Health Planning Services (CHPS) compounds and other health facilities,  
481 immunisations, vaccinations, distribution of insecticide-treated bed nets, deworming,  
482 nutritional treatments, and outreach programs aimed at sensitising the people on preventive  
483 measures. In Bolgatanga and Bawku Municipalities, insecticide bed nets could be distributed,  
484 while in the rural districts, investment in more health facilities would ease pressure on those in  
485 the towns and help to build adaptive capacity. CHPS compounds are particularly important in  
486 rural areas as health facilities are inadequate and settlements are dispersed. Incentives could  
487 encourage health personnel to take up posts in the rural areas. The health insurance scheme,  
488 which is pro-poor, should be strengthened.

489 Groundwater should be harnessed (for both agriculture and domestic use) but there is need  
490 for further research into the sustainability of its extraction to enhance adaptation. The eastern

491 part of the Talensi District in particular has high groundwater recharge rates that could be  
492 exploited to enhance adaptation. In the housing sector, building and land use regulations and  
493 buffer zones should be enforced in towns/villages along rivers/big streams, ensuring hazard-  
494 prone areas are not used for settlements and to protect river banks. This would reduce  
495 exposure and sensitivity. Rainwater harvesting technologies in Bolgatanga, Navrongo and  
496 Bawku and included in the building codes should be introduced to reduce runoff, extending also  
497 to the capitals of the rural districts, as these will soon develop into bigger towns. Roads need  
498 improving to increase the movement of goods and services, particularly agricultural goods and  
499 emergency services. These efforts can together enhance the adaptive capacity of the area and  
500 ultimately reduce vulnerability as they will also invariably reduce susceptibilities.

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