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1 **Title: Tracking cultural ecosystem services: Water chasing the Colorado River restoration**
2 **pulse flow**

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11 **Highlights**

- 12 • We track cultural ES dynamics of a restoration flow.
- 13 • Monitoring of e-flows typically neglect the social response.
- 14 • Socio-hydrologic case studies can inform science and policy.

15 **Abstract**

16 The release of environmental flows for ecological restoration is a challenge for water policymakers
17 and managers as it involves complex trade-offs between productive and ecosystem uses of water.
18 While it is crucial to demonstrate that such environmental flows produce the desired hydro-
19 ecological results, allocation of environmental water is also influenced by perceived social values of
20 this water. This research draws on the sub-field of socio-hydrology to track two-way feedbacks
21 between humans and environmental flows and shows why and how social responses to river
22 restoration can be monitored. Media coverage, posted comments and in-person interviews were
23 used to track the responses of stakeholders who ‘chased’ the progress of the 2014 “pulse flow”
24 down the Colorado River. These data framed in the cultural ecosystem systems typology revealed
25 the temporal patterns and dynamics of dramatic shifts in socio-hydrologic processes and highlight
26 the value of understanding the human wellbeing benefits and complex social values that are
27 affected by freshwater restoration. This experimental and mixed evidence approach is useful for
28 contexts where multiple stakeholders shape water resource management and we suggest it can be
29 used by water decision-makers in their efforts to understand and appropriately respond to the
30 social-ecological dynamics of a changing river system.

31 **Keywords**

32 Transboundary, restoration, pulse flow, social values, socio-hydrology, monitoring, cultural
33 ecosystem services, public good

34 **1. Introduction**

35 The Colorado River has long been viewed as a 'frontier' that marks the enduring American theme of
36 subjugating wilderness to serve national needs: "a vision of lonely lands made fruitful", in the words
37 of the plaque atop Hoover Dam. This enduring ideology has justified the river being 'tamed' by large
38 dams and aqueducts and a water policy that has reduced the diversity of the basin's cultural and
39 ecological terrains to serve irrigated agricultural production and urban development. Until 2014,
40 there had been no allocation of water for the river's habitats in its delta. In most years since 1960
41 and the completion of the two main dams on the river (Hoover Dam creating Lake Mead and Glen
42 Canyon Dam creating Lake Powell), the river ran dry before it reached the sea.

43 Recent water planning reforms have marked a shift towards a sustainable reconciliation with
44 the land and its people. River flows have been created in sections of the Colorado River for the
45 enjoyment of rafters [Patten et al., 2001], ecosystems [Meretsky et al., 2005] and water rights of
46 Native American communities [Hundley, 2009]. Conventional environmental and cultural
47 understandings of the river are slowly being decoded, recalled and re-negotiated. On the ground,
48 this trend necessarily re-introduces local people's interpretations and expressions of their
49 relationships to the river. In theory it has led to the development of the new sub-field of socio-
50 hydrology [Sivapalan et al., 2012; see Blair and Buytaert 2015 for a review] which is explicit about
51 the "two-way feedbacks between human and water systems" [Sivapalan et al., 2014: 225].

52 Sivapalan et al., (2014) call for the study of real-world systems as a means to understand
53 human-water dynamics; we propose that the study of environmental flows in fully allocated river
54 basins for ecological restoration of riverine and/or estuarine ecosystems is a fertile one to discover
55 these dynamics. This is because it offers means to explore if and how culture adapts and changes
56 with environmental change [Caldas et al., 2015]. Cultural dimensions of water can underpin tensions
57 between stakeholders in over-allocated basins. The decision to allocate environmental water can
58 add to this conflict and be a difficult and contentious task [Szemis et al., 2013]. At the same time
59 water managers are seeking to utilize and quantify information about human water values and
60 preferences so that it can inform decision-making mechanisms such as hydrological models (Jacobs
61 et al. 2012)

62 Three lines of enquiry in socio-hydrology—historical, comparative and process—have been
63 suggested [Sivapalan et al., 2012; Sivapalan and Blösch, 2015]. In practise this requires data
64 collection and analysis that explains interactions between people and water and subsequent
65 conversion of such evidence into metrics that can be used to inform water planning and decision-
66 making. There is a small but growing area of scholarship that has considered how a better
67 understanding of nature-society inter-relationships can be useful to water managers in operational
68 planning [Bark et al., 2015; Robinson et al., 2014]. In this research we find that such information
69 could also be useful in restoration decisions.

70 There are two key questions related to collecting such data: *why* monitor? and monitor *what*
71 (how and when)? To answer the *why* question, monitoring provides evidence not just anecdotes
72 about success [Kondolf et al., 2007] and information for adaptive management [Harris and
73 Heathwaite, 2012] and to answer the *what* question in relation to the effectiveness of restoration,
74 Palmer et al., [2005] suggest that there are three axes to measure: ecological success, learning
75 success and stakeholder success. The pulse flow on the Colorado River was part of an agreement,

76 Minute 319.¹ The Minute incorporates monitoring to measure the ecological success of the pulse
77 flow, specifically an evaluation of “the ecosystem response, most importantly the hydrological
78 response and, secondarily, the biological response” [IBWC, 2012, Sec 6,c, iv]. This monitoring effort
79 continues through 2017 and involves binational teams of scientists from U.S. and Mexican
80 universities, government agencies and environmental NGOs [Flessa et al., 2013; Flessa et al., 2014].

81 The (adaptive) learning dimension is intrinsic in the experimental nature of the pulse flow event,
82 however, here we broaden this to also assess institutional and international learning, as well as,
83 learning about the process of restoration [Eden and Tunstall, 2006; Pahl Wostl et al.,2007].
84 The third dimension, of stakeholder success, is absent from the monitoring plan. To answer the why
85 monitor, social responses may add to greater understanding of social values which is key to assess
86 public support for river restoration [Loomis, 2006; Trabucchi et al., 2012], to the design of incentives
87 for restoration activities [Seidel and Stauffacher, 2013], and to improve the uptake of restoration
88 activities [Eden et al., 2000; Eden and Tunstall, 2006; Schlapfer and Witzig, 2006; Jacobs et al., 2012;
89 Robinson, et al., 2014]. Generating data on the interaction of biophysical and human dimensions of
90 restoration [Sivapalan et al., 2014] and the competition among different stakeholders [Sivapalan and
91 Blösch, 2015] is a key goal of this paper.

92 Therefore, to answer the what dimension we first have to define the stakeholders. The
93 literature on stakeholders is extensive [see Reed et al., 2009], here we identify stakeholders in the
94 pulse flow event as those actors who are involved in restoration planning and design, local people
95 and observers directly participating in the event, and the wider public that engage with media on the
96 event. To answer the how and when dimensions we use three different data sources – content
97 analysis of media coverage, on-site semi-structured interviews, and direct observations – thereby
98 sampling different cultural processes affecting stakeholder values [Caldas et al., 2015] over the
99 period of the restoration flow.

100 The paper proceeds with some background on the pulse flow, the methods used, results on
101 tracking social responses to the pulse flow, and a discussion of the usefulness of such monitoring to
102 the study of socio-hydrology, for water management, and restoration policy.

103

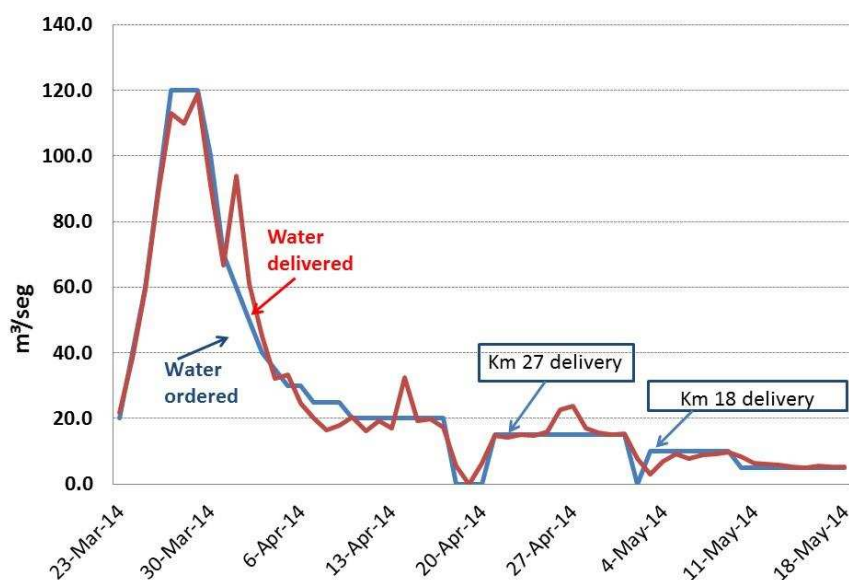
104 **2. Background**

105 Bark et al., [2014] provide background on the administration of the Colorado River system and the
106 history of Minutes leading up to Minute 319 [IBWC, 2012]. The pulse flow implemented in 2014 as
107 the result of Minute 319 has been lauded as a major breakthrough in Colorado River water
108 management [Festa and Enstminger, 2014] and is the result of decades of negotiations. The actual
109 timing of the pulse flow was, however, inauspicious. Although not supplied with water from the
110 Colorado River, northern California was in the grip of a serious drought in spring 2014. Fears were
111 widespread that Lake Mead, a critical storage reservoir, would drop below a critical level and trigger
112 downstream rationing [Jerla et al., 2011]. Adding to the anxiety, the U.S. Bureau of Reclamation, the
113 water manager in the U.S. portion of the basin, had pointed out that rising demand had already
114 exceeded supply and that projected climate change impacts would make matters worse [USBR,
115 2012].

¹ A Minute, as opposed to an amendment, is a mutual agreement for modifications to a treaty in this case the 1944 treaty between the United States of America and Mexico that governs the transboundary “Utilization of Waters of the Colorado and Tijuana Rivers and of the Rio Grande.”

116 Concerns that the Minute 319 pulse flow would not be well-received in such a climate of
117 scarcity were widespread within the river management agencies and environmental NGOs of both
118 countries. Pre-pulse flow messages emphasised: 1) the small amount of water involved; 2) that the
119 flow itself was a planned experiment that would add to the body of knowledge on how best to
120 approach riparian restoration [e.g. Flessa et al., 2013]; and 3) that it was a symbol of a new era of
121 cooperation that heralded a new and a mutually beneficial approach to river management.

122 The pulse flow began on March 23, 2014 when the diversion dam at the border between the
123 U.S. and Mexico, Morelos Dam was opened and pulse flow water began to flow down the dry river
124 bed. The flow was slow enough to walk in front of; it was however not predictable in all places which
125 branch(es) of the old river bed it would flow in, prompting the term “water chaser” for those who
126 tracked its downstream progress. Water releases for the pulse flow peaked on April 27. The
127 hydrograph of the pulse flow was developed to both mimic a spring flood and to ensure that flows
128 reached restoration sites, see Fig. 1. On May 15, 2014 the river reached the sea, see Fig. 2. Flows
129 ceased on May 18, 2014.



130
131 **Fig. 1. Pulse flow hydrograph: actual vs planned (source: the United States Bureau of**
132 **Reclamation). Note: Differences between actual and planned releases are the result of complex**
133 **river management operations to meet multiple demands in the Lower Basin. Deliveries were also**
134 **made at the 18km and 27km points via irrigation canals to ensure water researched restoration**
135 **sites.**

136



137

138 **Fig. 2. Colorado River (upper) approaching tidal channel of Gulf of California (lower) on May 12,**
139 **2014. Photo credit: Francisco Zamora, Sonoran Institute, with aerial support from Lighthawk.**

140

141 **3. Methods and data**

142 We drew on socio-hydrology to interrogate media reports about the pulse flow, posted comments,
143 semi-structured interview responses and observation to address the three goals of socio-hydrology,
144 which are to: (S-H1) analyse the temporal patterns and dynamics of socio-hydrologic processes; (S-
145 H2) understand and interpret socio-hydrologic processes on human wellbeing; and, (S-H3)
146 understand the value of water culturally, politically (and economically) [Sivapalan et al 2014; see
147 Bark et al., 2014 for a review of the economics of this transboundary flow].

148 Media reports on the pulse flow were collected between December 30, 2013 and June 14,
149 2014 using a daily Google News Alert and Google News searches using the search keywords:
150 “Colorado River Delta”, “Colorado Delta”, “pulse flow”, and “Minute 319”. The period chosen was
151 longer than the restoration event to pick up early analysis of the event and later reflection on the
152 event. A total 263 reports comprising newspaper articles, radio and TV broadcasts, news websites
153 and blog posts made up the dataset. We counted each publication or posting of an article, including
154 those produced by a wire service such as the Associated Press. We included editorials and op-ed
155 columns. We did not count each individual broadcast of the National Public Radio or the BBC World
156 Service stories as single stories are broadcast on multiple stations at multiple times. We did not
157 count press releases from government agencies, conservation groups or universities unless they
158 were reposted by another outlet. Our count may underestimate the total coverage as we likely
159 missed some items, and some posts had already been taken down by the time of our survey;
160 however the temporal pattern is likely captured.

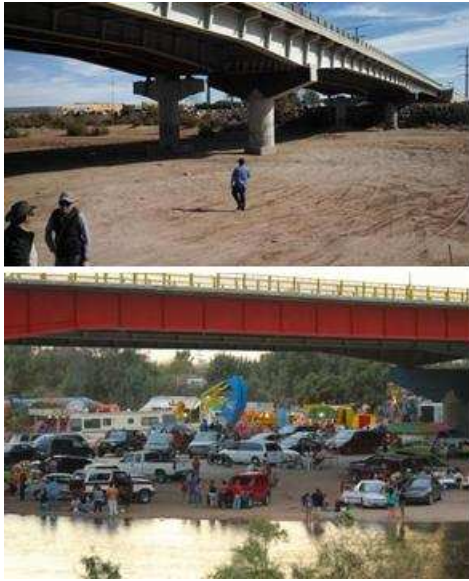
161 This core dataset was analysed in two ways, using a simple categorisation of posted
162 comments and with content analysis software. Many of the stories had a large number of posted
163 comments that we reviewed. We counted comments, not individual authors of the comments.

164 Comments were categorised as supportive, negative or other. To further analyse the content of the
165 qualitative media data we used dedoose (sometimes Dedoose) software
166 (<http://www.dedoose.com/>). The full dataset incorporates a number of Associated Press and other
167 wire service articles that were reproduced by different media outlets. Excluding these duplicates
168 resulted in a sub-set of 153 media articles which were imported into dedoose. Excerpts, from a
169 fragment of a sentence to a full paragraph, in each media article were coded. For each excerpt we
170 coded two pieces of information. We used Chan et al.,’s (2012) cultural ecosystem services (CES)
171 framework and a time stamp to reveal the dynamics of human care and concern generated over the
172 life cycle of the pulse flow event.

173 Chan et al., (2012) identify 12 types of CES. These are Activity, Aesthetic, Employment,
174 Existence/bequest, Identity, Inspiration, Knowledge, Material, Option, Place/heritage, Social capital
175 & cohesion, Spiritual. In coding, “Activity”, comprised those excerpts that mentioned “Binational
176 *collaboration and negotiation*” and “*Exercising a bilateral agreement (Minute 319)*”, whilst a code
177 for “Knowledge” was a mention of the pulse flow as an *experiment*, or mention of biophysical and
178 ecological *monitoring* and other *learning/demonstration* opportunities. We coded specific mention
179 of the pulse flow as “Option” if an option value was specifically mentioned, or, if the NGO-led “*Raise*
180 *the River*” campaign to raise money from the general public (most donors are unlikely to visit the
181 delta) to purchase water rights from Mexican farmers for the long-term health of the river [see Bark
182 et al., 2014] was mentioned. In addition to the Chan et al., (2012) 12 CES codes we also coded for a
183 new category of CES, “Aspiration” suggested by Bark et al., (2015). They found aspiration to be
184 central to an Aboriginal community’s interaction with their water environment and water planning
185 frameworks in Australia.

186 The coding exercise provided information on how many times each individual CES was written
187 about in each article and across the dataset and thus provided information for goals S-H2 and S-H3.
188 We also coded each article with one of six time stamps representing a phase of the pulse flow: Pre,
189 Start, Peak, Flows, Connect, and Post. Of 153 articles, 25, 15, 35, 35, 33, 10 articles, respectively fell
190 in these time periods. The addition of this temporal information enables the creation of more
191 complex relationships to view potential patterns in the types of and the dynamics of those CES
192 written about prior to, during and after the pulse flow, i.e. to better understand the socio-
193 hydrological dynamics of restoration.

194 Additionally, 25 semi-structured interviews were conducted at or near the March 27, 2014 bi-
195 national ceremony on top of the Morelos Dam, Los Algodones, Baja California, Mexico. The
196 ceremony coincided with the peak of the pulse flow, see Fig. 1. The sample clearly was taken from a
197 population interested in the pulse flow. In addition it was not stratified by citizenship, gender,
198 employment, or other factors, rather, potential interviewees were approached, signed a consent
199 form, and their responses were written down. Twenty of the interviews were conducted in English
200 and five in Spanish. Of the total, nine were Mexican citizens and sixteen U.S. citizens. Interviewees
201 were asked their professional affiliation, their relationship to the river, the reason for their
202 attendance, and to comment on their feelings about the pulse flow, the likely benefits stemming
203 from the pulse flow, its timing, and whether it should occur again. Finally, two of the authors of this
204 paper observed people engaging with the pulse flow around the peak flow period near the town of
205 San Luis Río Colorado, Sonora, Mexico, see Fig. 3.



206

207 **Fig. 3. Highway bridge crossing Colorado River near San Luis Río Colorado, Sonora, Mexico. A.**
 208 **(Upper) Dry river bed prior to pulse flow. Photo credit: Eloise Kendy, The Nature Conservancy. B.**
 209 **(Lower) River during pulse flow. Photo credit: Osvel Hinojosa, Pronatura Noroeste**

210

211 **4. Tracking social responses to restoration flows**

212 We present our results that track social responses to the pulse flow by data source, i.e. media
 213 articles, media article comments and semi-structured interviews. Although we coded for six time
 214 phases, Pre, Start, Peak, Flows, Connect, and Post, the results here exclude excerpts from the Flows
 215 phase. The flows category is not a discrete time period as it includes those articles from all other
 216 non-specified time periods, i.e. between Start and Peak, and, Peak and Connect.

217 *4.1 Media articles*

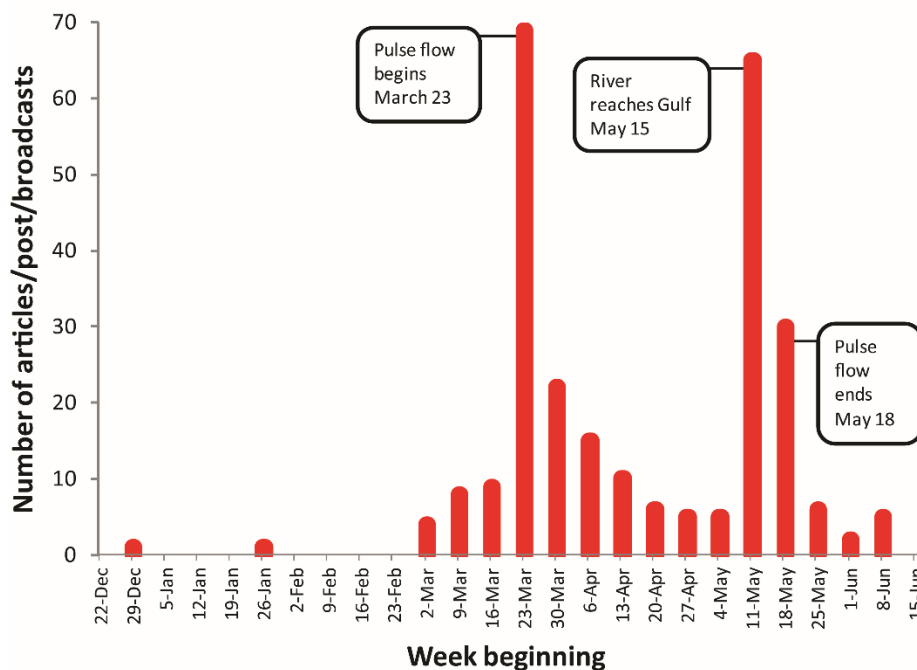
218 To set the scene Table 1 provides a sample of media headlines over the pulse flow. As can be seen
 219 from this sample the majority of headlines are positive.

220 **Table 1 Examples of media coverage headlines with date and outlet.**

Date	Headline	Outlet
March 10	A pulse of life at the mouth of the Colorado	Las Vegas Review-Journal
March 17	Ignoring drought, U.S. to divert water to Mexico for environmental project	Breitbart Report
March 27	Colorado River begins flooding barren delta on the border, brings hope to thousands	Foxnews Latino
April 10	Infusion of river water hits restoration site	San Diego Union-Tribune
April 25	U.S., Mexico collaborate to boost Colorado River delta	Mohave Valley Daily News
May 21	Colorado River finally reunited with sea	Foxnews.com
May 23	International effort to revive the Colorado delta	Arizona Public Media

221

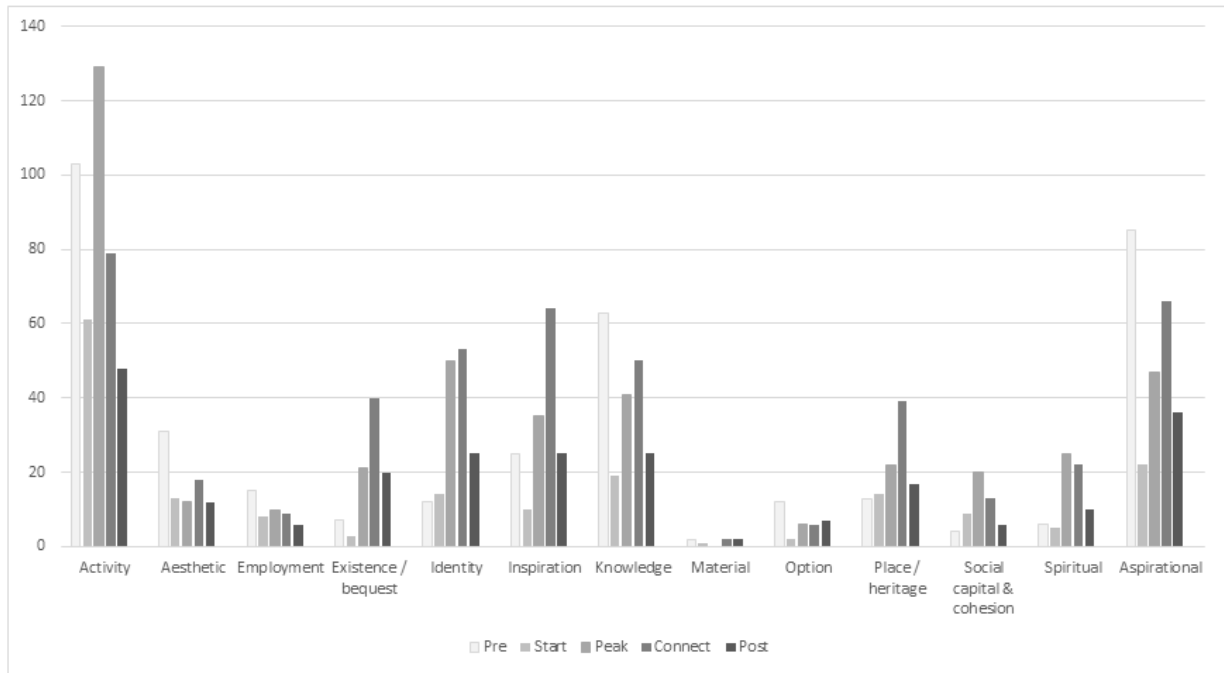
222 Next using the entire 263 media item records we tracked the temporal profile of coverage in
 223 Fig. 4. We note that the coverage intensity tracked the pulse flow hydrograph (Fig. 1) reaching a
 224 peak during the week of the first flows and formal ceremonies and then tapering off in the following
 225 six weeks. However, unlike the pulse flow hydrograph, coverage peaked again in the final week of
 226 the eight-week peak flow; this disconnect between the hydrograph and the graph of the media
 227 coverage is suggestive of other factors at play. The second peak in media coverage coincided with
 228 the connection of the pulse flow with the Gulf of California: marking the first time, i.e. symbolic and
 229 media worthy, the river had reached the sea since 1998 (Fig. 2).



230

231 **Fig. 4. English language media coverage of Minute 319 pulse flow from January 1 through June 14,**
 232 **2014.**

233 Content analysis provided a means to link the temporal nature of media attention with the
 234 specifics of each article, coded by CES, and thus a lens to see what type of information was provided
 235 to the reading public. The raw data, i.e. number of excerpts in each CES category by time phase are
 236 shown in Fig. 5. The chart shows the dominance, in count terms, of the Activity category. The pulse
 237 flow was a big story and the precedents for the pulse flow, international collaboration and the
 238 exercise of the bilateral Minute 319 agreement, were well reported.



239

240 **Fig. 5. dedoose content analysis: Number of excerpts coded with Chan et al.,’s (2012) CES and by**
 241 **pulse flow phase**

242 To aid in pattern recognition Table 2 shows the proportion of total excerpts coded by CES by
 243 pulse flow phase, not the actual number of excerpts coded. We divide the time phases into
 244 Antecedents (Pre), Engagement with the pulse flow event (Start, Peak, Connect) and Reflection
 245 (Post). For each CES, we shaded in dark grey the time phase with the largest proportion of excerpts
 246 and light grey for the next highest.

247

248

249 **Table 2 Proportion of excerpts coded in each CES category (Chan et al., 2012) by pulse flow phase.**

Phase Category	Antecedents	----- Engagement -----			Reflection
	Pre	Start	Peak	Connect	Post
Activity	0.25	0.15	0.31	0.19	0.11
Aesthetic	0.36	0.15	0.14	0.21	0.14
Employment	0.31	0.17	0.21	0.19	0.13
Existence / bequest	0.08	0.03	0.23	0.44	0.22
Identity	0.08	0.09	0.32	0.34	0.16
Inspiration	0.16	0.06	0.22	0.40	0.16
Knowledge	0.32	0.10	0.21	0.25	0.13
Material	0.29	0.14	0.00	0.29	0.29
Option	0.36	0.06	0.18	0.18	0.21
Place / heritage	0.12	0.13	0.21	0.37	0.16
Social capital & cohesion	0.08	0.17	0.38	0.25	0.12
Spiritual	0.09	0.07	0.37	0.32	0.15
Aspiration	0.33	0.09	0.18	0.26	0.14

250

251 Antecedent CES which dominate comprise Aesthetic, Employment, Knowledge, Option and
 252 Aspiration. During Engagement with the flow, there are no shaded boxes in the Start phase, the first
 253 few days of the pulse flow. However, in many CES categories Peak or Connect are shaded dark grey
 254 and the other light grey, i.e. Existence/bequest, Identity, Inspiration, Place/heritage, Social capital &
 255 cohesion, and Spiritual. Meanwhile, Activity, i.e. discussion of the pulse flow binational collaborative
 256 event, stands out during the Peak phase, when there was a binational ceremony, and Aesthetic,
 257 Knowledge, and Aspiration during Connection. In the Post pulse flow Reflection phase the articles
 258 are focused on Existence/bequest of the latterly reborn river and the Option for a second pulse flow;
 259 both are shaded light grey.

260 Finally in Table 3 we provide a breakdown of a single CES code, Knowledge. The knowledge
 261 category consisted of five different sub-codes for: biophysical, ecological, and experimental
 262 knowledge as well as for uncertainty and institutional and international learning. See Table 3 for a
 263 breakdown. (Note the individual numbers do not add up to the total as excerpts could be coded for
 264 multiple sub-codes).

265

266 **Table 3 Breakdown of Knowledge cultural ES coding.**

	Biophysical monitoring	Ecological monitoring	Experiment	Uncertainty and learning	Institutional learning, model for world	Total
Pre	19	20	49	11	2	63
Start	7	6	13	4	1	19
Peak	14	10	32	2	4	41
Connect	22	13	40	11	8	50
Post	9	9	16	7	9	25

267

268 Overall the acquisition of Knowledge was frequently written about and this code shows the
 269 progression of learning underpinning the pulse flow. Many articles articulated the experimental
 270 nature of the pulse flow and of the experimental learning and monitoring embedded in Minute 319
 271 that was designed to reduce uncertainty and improve restoration science. Near the end of the pulse
 272 flow was acknowledgement of the international learning that would benefit from studying the
 273 antecedents of the pulse flow and its implementation as well as recognition that the human
 274 dimensions of the pulse flow had been initially underestimated.

275 *4.2 Media comments*

276 We did not use content analysis software on the public comments to the media articles, rather, we
 277 report a simple categorisation of comments. Of the total 1,796 public comments reviewed from 81
 278 sites, we categorised 503 as negative towards the pulse flow and 211 as supportive. The majority,
 279 1,082, of comments raised issues unrelated to the pulse flow event. Table 4 has three examples each
 280 of posted comments categorised into supportive, negative and other.

281

282 **Table 4. Examples of posted comments**

Month	Posted comment	Outlet
<i>Supportive</i>		
April	It's brilliant to observe just what this collaboration between the US and Mexico has achieved...	NationalGeographic.com
April	good to see this happening. there is something very wrong about using every drop of water and killing a once thriving delta.	News.yahoo.com
May	You can do an awful lot of environmental restoration with just a little water. It takes an effort but it is certainly worth it.	Azcentral.com (Arizona Republic)
<i>Negative</i>		
March	We flood them with water, they flood us with illegals.	Las Vegas Review-Journal
April	...lets see, Az. Ca. in a drought and we are giving water to regrow trees in a foreign country?	News.yahoo.com
May	Wow, symbolic significance. What crap!	Arizona Daily Star
<i>Other</i>		
April	By the time it gets down there it's full of chemicals and waste. They can have it.	news.yahoo.com
April	What's absurd is building a sprawling, unsustainable metropolis in the middle of one of the driest parts of the country.	Las Vegas Review-Journal
May	With the unsustainable ag era coming to an end, maybe the family farms across the rest of the nation will finally get their livelihood back?	Yahoo.news.com

283

284 The simple categorisation into positive and negative comments revealed that negative
 285 comments outnumbered positive ones on two sites (Breitbart and Yahoo) by more than 2:1. On the
 286 other sites reviewed there was a more even balance with 110 positive comments and 147 negative
 287 comments. This finding offered a contrast with the dominance of positive newspaper headlines
 288 (Table 1). The negative bias might in part be explained by the complexity of the topic that means
 289 people are less likely to join in online conversations [Hampton et al., 2014] combined with evidence
 290 that the platform of anonymity [Santana, 2014; Haines et al., 2014; Cummings et al., 2002; McKenna
 291 and Bargh, 1998; Wallace, 1999] can encourage extreme, minority views [Noelle-Neumann, 1974].
 292 Without knowing if these are actual minority or majority opinions we caution using this type of
 293 simplistic media analysis to track the social responses to river restoration efforts.

294

295 *4.3 Semi-structured interviews*

296 The 25 in-person semi-structured interviews provided intimate, personal reflections on the pulse
 297 flow. In terms of participation, people felt drawn to the pulse flow event, to be part of something

298 larger; a historical event, bilateral cooperation, a celebration of hope. In describing their feelings
299 about the pulse flow interviewees used emotive words like “pride”, “emotional”, “gratitude” and
300 “excitement”. More nuanced comments were made by three U.S. irrigators who reminisced about
301 swimming in the river, conceded that the pulse flow would not worsen drought but thought it was
302 poorly timed. In response to a question about the benefits flowing from the pulse flow those
303 interviewed talked of: restoring wetlands and wildlife; learning how to do restoration better; the
304 immediate benefits to local people who had lived by a dry river for two generations and to the
305 partnership between the U.S. and Mexico, and the longer-term hope that the pulse flow symbolised
306 a new way of doing things. In terms of the timing of the pulse flow, a preponderance of those
307 interviewed understood that spring was chosen to coincide with the germination of native trees
308 (four named the two key species of cottonwood *Populus fremontii* and willow *Salix gooddingii*),
309 three interviewees expressed wistfulness that it had not happened sooner, two interviewees
310 expressed reluctance because of the drought, and four interviewees noted that the policy window
311 for it was now or never because of wider water resources management issues in the basin. The final
312 question about whether the pulse flow should be repeated was universally answered with a “yes”
313 though in seven cases this was a qualified yes, if: excess water were available; the first experimental
314 pulse flow was deemed successful; and as part of a comprehensive new Minute on water resources
315 management in the basin.

316

317 5. Discussion

318 We found evidence that the process of restoration can be transformational not only for the river but
319 also for those involved (Eden et al., 2000). Framing the pulse flow in terms of CES benefits
320 demonstrated the importance of considering what and how different socio-hydrological drivers
321 affect and are affected by water resource management decisions. Like many responses to water
322 resource management decisions, changes to the water flow in the Colorado prompted debate about
323 which values should be nourished from water flow allocations (cf. Syme and Nancarrow, 2010). The
324 analysis of media comments showed that for some, water flowing down the Colorado was a symbol
325 of loss of water resources and national identity that was wrapped around slurs against Mexico,
326 Mexicans and immigrants or concerns about the flows might negatively affect their water rights. For
327 others, restoration was a symbol of much-improved bi-national cooperation and a hope for the
328 future of the river that had been re-imagined with flows and celebration. Still, for a large group the
329 restoration event itself seemed to create public space to discuss other personal or ideological issues
330 of concern to the commentator. For those interviewed their views were grounded in personal
331 relationships to the river. The flows were a symbol of Mexican pride and hope for a new era of more
332 balanced water resource management. Even those who we interviewed who were sceptical about
333 the one time nature of the pulse flow and its release during a drought expressed intimate
334 relationship to the river itself – as part of personal and family history, as advocates or as neighbours.

335 The dedoose content analysis of CES discussed by pulse flow phase adds insight into the
336 temporal patterns, e.g. antecedents and reflection, as well as the dynamic nature of the social
337 responses to the pulse flow as it evolved (S-H1) and reveals the spiritual, aesthetic, inspirational and
338 other values associated with the river that go beyond economic values supplied by water (S-H3). It
339 highlighted that whilst multiple codes emerged at different phases of the pulse flow the dominance

340 of the Activity code reflects “human services” that initiate and enable other ES flows. In the case of
341 the pulse flow these included binational collaboration, initiating, developing and implementing an
342 international agreement (Minute 319) and leadership by scientists and NGOs including raising
343 money via the Raise the River campaign to support restoration efforts. Another example of human
344 services was locals clearing litter from the dry river bed ensuring that media coverage would not be
345 preoccupied by photos/video of floating litter. These activities built on prior river restoration
346 science, NGO vision, local and political support and improved cooperation between the U.S. and
347 Mexico.

348 Media coverage not only highlighted Activity-related human services but also CES that are often
349 defined within certain social and cultural constructs. Many people in local communities celebrated
350 the river values that had been reborn. In particular this newly watered landscape empowered values
351 related to inspiration, existence, and identity. Interviewees discussed their emotional connection
352 with the river and their hopes for future cooperation and pulse flows. For the time the river flowed it
353 shifted day-to-day life; Jorge Figueroa, a water policy analyst with Western Resource Advocates,
354 reported how gatherings of people underneath the highway bridge that spans the Colorado River
355 west of the city of San Luis Río Colorado in Mexico (Fig. 3) displaced what had become the dominant
356 use of the dry river-scape:

357 “There is an area close to the federal bridge that was used as an after-hours hangout, where
358 people would go to race their bikes and jeeps, drink, and use illegal substances. The river has
359 reclaimed and literally flushed all of that out of this site and the community wants to keep it this
360 way. There has been ...an explosion of vibrant life, of the wonder and promise of life.”

361 The consensus between the comments made by the attendees at the pulse flow ceremony and
362 the comments posted on websites about the future pulse flows is striking. Interestingly supporters
363 and opponents sometimes cited the same reasons for their positions: that without additional flows,
364 this pulse flow would be a futile attempt at restoration with no long-term benefits. This widespread
365 belief challenged the restoration scientists, many of who were witnessing and monitoring the pulse-
366 flow, to better articulate the longer-term benefits of the pulse flow whilst also communicating the
367 lack of agreement on a future pulse flow (cf. Bennett, 2014).

368 The moment the Colorado River connected to the sea media reports celebrated the symbolism
369 of a river reaching its goal and the multiple and complex CES that were revived with the pulse flow;
370 the dominance of focus on the Activity code was diminished (Fig. 5). Many of these revived CES were
371 local, personal, aesthetic and spiritual. Historical relationships between local tribes and communities
372 and the river ecosystems were revived and local stakeholders reported an aspiration that the river
373 might flow again and again. The coding exercise also revealed that the less tangible CES that relate
374 to sense of place (the main border town is called San Luis Río (River) Colorado and the indigenous
375 community in the U.S., the Cocopah, and in Mexico the Cucapá, both mean “the River People”), to
376 existence, identity, inspiration and spiritual reverence and wonder were prominently expressed
377 during the final phases of the pulse flow when locals and the wider community, including journalists
378 and bloggers, were interacting with, or witnessing, the reborn river that had finally reconnected with
379 the sea.

380 The effect of water on human wellbeing (S-H2) could also be monitored through interviews and
381 observation, of water chasers, ceremony and of spontaneous parties which captured a context rich
382 snapshot of responses. The water chasers, the people who chased this environmental flow –
383 environmental NGOs and government agency personnel, international dignitaries, local residents,
384 scientists and media commentators – engaged in an ecosystem servicing process that emerges from
385 interaction and dialogue between different people, networks and communities and their
386 waterscape. Individual and collective response to the pulse flow integrated scientific information,
387 values and practical considerations which highlighted the extent of the network of engaged
388 individuals and communities who hold a personal or professional stake in the Colorado. Many of
389 those interviewed were excited and proud to be personally involved in the flow or to witness the
390 flow and commented on what it meant for binational collaboration and a new relationship between
391 humans and the river. Others were concerned about the impact on their own water rights, on the
392 third party impacts and on the futility of the event during a drought. In contrast, typical measures of
393 human wellbeing, of Employment and Material benefits from the delta ecosystem were infrequently
394 mentioned. This might be because the flow was small, one-off and therefore unlikely to harm or
395 benefit the long-term economic outlook of the region, or because the other features of wellbeing,
396 e.g. sense of place, inspiration, social cohesion, dominated.

397 The third goal of socio-hydrology is to understand the value of water culturally, politically and
398 economically (S-H3) yet water values can be difficult to measure and compare [Harder et al., 2014;
399 Seidl and Stauffacher, 2013]. Prior to the pulse flow the dominant use of Mexico's water allocation
400 was for irrigated agricultural production; there were no instream (river) flows, flows that have been
401 shown to have value [Collins et al., 2005; Tapsuwan et al., 2015]. This does not mean water was
402 absent from the landscape: the entire flow of the river was diverted at the Morelos Dam through
403 irrigation canals that are off limits to the public for safety reasons. Two key aspects of the cultural
404 values captured in the media and in-person interviews, were embedded in the nature of the river-
405 scape as a public space with free access and shared use. In the ecosystem service literature, access
406 and shared use correspond to the non-excludability and non-rival features of ecosystem services (ES)
407 [Costanza, 2008]. Whilst non-excludability and non-rivalry in use are features that can explain
408 overuse and underinvestment in ecosystems, these same features were central to the water chaser
409 and to local community engagement with the pulse flow, with ecosystem restoration. Access and
410 shared use allowed the expression of multiple social and cultural values related to the river that had
411 been dormant for decades. The experimental and opportunistic "water chasing" approach used in
412 this study is an example of how to track and monitor ecosystem-ecosystem service relationships and
413 water interactions with human systems [Sivapalan et al., 2014]. The insights gained we believe
414 demonstrate the benefits of incorporating a planned socio-hydrology monitoring component into
415 such restoration events. While interim biophysical and ecological monitoring shows that: 1) most of
416 the pulse flow water infiltrated into the groundwater within the first 60 km downstream of its
417 release and nearby water tables rose quickly then returned to previous levels within weeks; and 2)
418 remotely-sensed data documented a significant increase in riparian zone greenness during the first
419 summer, and native vegetation became established, especially in areas that were groomed for
420 restoration [Flessa et al., 2014]. This monitoring is essential to develop a hydrologic model for the
421 delta. Moreover, there is opportunity to co-develop socio-hydrological monitoring and modelling
422 and to integrate such activities in the planning stages of the follow-on to Minute 319.

423 Further research is needed to develop metrics that expose the range of CES that enable and
424 respond to environmental change and/or environmental policy decision-making. In the interim to
425 such metrics being developed the perspectives gained in this paper can inform the metric design. For
426 example the knowledge CES could be used to track knowledge sharing and building efforts to
427 provide an indicator of the adaptive capacity of water managers to manage the uncertainty related
428 to data quality and availability. Surveys, polls and tracking of newspaper (and other media) reporting
429 help reveal the previous or current conflicts between stakeholders and between different priorities
430 at different scales that need to be acknowledged and negotiated to encourage buy-in and ownership
431 of a management plan. On-ground interviews add depth and can help expose the underlying issues
432 surrounding the conflict, consensus and ethics of restoring ES (Jax et al., 2013). We found that these
433 methods could also identify the identity, inspiration, heritage, spiritual and aspiration sub-categories
434 of CES that can be used to understand and harness the diversity of stakeholder value systems
435 required when water decisions need to apply a multi-objective ecosystem management approach.
436 However, the methods used in this study assume that the event captures media attention and thus
437 has a larger audience than the typical agency and funder report [Kondolf et al., 2007]. Where this is
438 not the case, or where socio-hydrology monitoring is explicitly incorporated into the monitoring
439 programme, methods might include surveys and focus groups on both sides of the border and with
440 the wider public in each nation, and perhaps analysis of donations, i.e. like those to the Raise the
441 River campaign.

442

443 **6. Conclusions**

444 This paper adopts the dimensions of socio-hydrology as a basis to understand the ES and social
445 categories of benefits observed during a freshwater restoration event. In summary we found that
446 access to multiple data sources – media articles, posted comments and in-person interviews over
447 time – added richness to this preliminary analysis about the nature of support for, and opposition to
448 this environmental flow. Diverse and contested social values in response to this environmental
449 change were expressed through multiple pathways within the political and water planning arena and
450 through media, celebration, and participation and reveal a multi-scalar social network that
451 negotiated, watched, researched, protested, celebrated and bathed in this pulse flow.

452 Socio-hydrologic monitoring is particularly important in river basins that are managed
453 through decision-making arrangements which enable a large number of stakeholders to contribute
454 to the overall management of the water resource (Margerum and Robinson 2014). Monitoring social
455 response to river condition, flow allocations and management decisions can enable these multiple
456 stakeholders to identify the key drivers that affect the social-ecological dynamics of the river system,
457 particularly during periods of rapid change and reorganisation – such as a drought, flood or a
458 restoration event. As Pahl-Wostl et al., (2007) emphasise, feedbacks about the state and trends of
459 social-hydrological interactions can also build social learning about how to best manage a river
460 system that is appropriate to the social, political, cultural and hydrological context in which water
461 resource management decisions are made. In this context we found posted comments provided a
462 pathway for feedback about restoration and debate in terms of which nation, and what uses (i.e.
463 public, private, environment, irrigation) had the right to the water of the Colorado River and by
464 extension which groups would benefit.

465 The Colorado pulse flow re-created a river-scape and became a place to gather, recreate,
466 remember and hope. Whilst the pulse flow was temporary its lasting impact may be that it
467 introduced a generation of locals and water chasers to the lower Colorado as a river rather than as a
468 memory. Minute 319 transformed the Colorado River for two months in spring 2014 and the
469 ramifications cannot be undone. There is renewed vigour to chase more water for future pulse flows
470 and there are clear audiences, i.e. the public, NGO donors, the irrigator community, government
471 agency and policy personnel, to persuade to garner political support on both sides of the border and
472 in turn for water managers to fully monitor future restoration efforts.

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