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Article:

Glew, D, Stringer, LC and McQueen-Mason, S (2013) Achieving sustainable biomaterials by maximising waste recovery. *Waste Management*, 33 (6). 1499 - 1508. ISSN 0956-053X

<https://doi.org/10.1016/j.wasman.2013.03.005>

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1 **Achieving Sustainable Biomaterials by Maximising Waste Recovery**

2 David Glew^a, Lindsay C. Stringer^b, Simon McQueen-Mason^a

3 ^aCentre for Novel Agricultural Products, University of York, Heslington, York, YO10 5DD

4 ^bSustainability Research Institute, University of Leeds, Leeds, LS2 9JT

5 Corresponding author, David Glew, dwg501@york.ac.uk, (00 44) 01904 328 7 87

6 **Abstract**

7 The waste hierarchy of ‘reduce, reuse, recycle, recover’ can be followed to improve the
8 sustainability of a product, yet it is not applied in any meaningful way in the biomaterials
9 industry which focuses more on sustainable sourcing of inputs. This paper presents the
10 results of industry interviews and a focus group with experts to understand how waste
11 recovery of biomaterials could become more widespread. Interview findings were used to
12 develop three scenarios: 1) do nothing; 2) develop legislation; and 3) develop certification
13 standards. These scenarios formed the basis for discussions at an expert focus group. Experts
14 considered that action was required, rejecting the first scenario. No preference was apparent
15 for scenarios 2) and 3). Experts agreed that there should be collaboration on collection
16 logistics, promotion of demand through choice editing, product ‘purity’ could be championed
17 though certification and there should be significant investment and research into recovery
18 technologies. These considerations were incorporated into the development of a model for
19 policy makers and industry to help increase biomaterial waste recovery.

20 **Keywords**

21 Interviews, Expert Focus group, Waste, Biomaterial, Policy, Legislation

22 **1. Introduction**

23 The biomaterial industry in its broadest sense includes all products derived from plants and
24 animals including natural fibres, oils and waxes, bio plastics and biofuels. According to
25 industry surveys, biomaterials will play a prominent role in future global economies
26 (Vandermeulen et al., 2012). Based on the assumption that they have fewer negative impacts
27 and can be replenished from a wider range of sources, they were historically hailed as ideal
28 replacements for petrochemicals (OECD, 2001). However, questions soon surfaced
29 regarding their sustainability, with key concerns including emissions from land use change
30 (LUC) in shifts towards biomaterial production, as well as those linked to excessive fertilizer,
31 pesticide and water use, and displacement of people and food (Tilman et al., 2009,
32 Searchinger et al., 2010). These concerns are especially important because despite on-going
33 debate surrounding its definition, ‘sustainability’ has momentum in industry as a business
34 principle, a marketing tool and a legislative requirement. As such, it is imperative that
35 biomaterials are seen to be sustainable (Boer, 2003, Golden et al., 2010).

36 In response to these concerns, sustainability assessments were developed including e.g. the
37 European Union’s (EU) Renewable Energy Directive (RED) and the Roundtable on
38 Sustainable Palm Oil’s (RSPO) sustainability standard which target consumable biomaterials
39 (fuel and food) and focus on the impacts of sourcing, processing and transporting feedstock.
40 Such schemes are nevertheless inadequate in terms of capturing a complete picture of the
41 impacts of non-consumable biomaterials like bio-plastics and natural fibres, which also need
42 to factor in the impacts of disposal.

43 The waste hierarchy sets out a pathway of options to reduce the impact of waste. This study
44 focuses on the ‘recovery’ aspect of the waste hierarchy to identify how waste recovery of
45 biomaterials could be made more widespread. The term ‘biomaterials’ is used in this research
46 only to refer to plant based products such as natural fibres, paper, and bioplastics and
47 everything in between. Fuels, food and garden waste are outside the scope of the research..

48 **1.1. Biomaterials**

49 Combined, the biomaterials industry is vast, contributing a turnover of 2 trillion Euros to the
50 EU economy per annum (Lieten, 2010), so it is important to define with which part of the
51 industry this research is concerned. Compostable bio-waste such as food and garden waste
52 is part of the biomaterials landscape. However this has a relatively mature waste management
53 strategy within European Union policy¹ and it is the subject of significant academic research
54 even having academic journals devoted to it². As such, compostable bio-waste poses
55 different challenges to other less regulated biomaterials, and is therefore not discussed in this
56 paper

57 Despite representing a relatively small proportion of the overall market, the overwhelming
58 majority of research into biomaterials focusses on biofuels, partly because biofuels are
59 becoming more mainstream but also because of the RED (Gallagher, 2008). The research
60 presented here concerns only the lesser studied non-consumable biomaterial products.

61 Biomaterials have not been comprehensively studied within the sustainability literature.
62 However, predictions by the National Non Food Crops Centre (NNFCC, 2012) suggest that

¹ <http://ec.europa.eu/environment/waste/compost/index.htm>

² <http://www.journals.elsevier.com/international-biodeterioration-and-biodegradation/>

63 the UK biomaterial market could triple over the period 2012-2015. A cavalcade of research
64 on non-consumable biomaterials may therefore be expected, and so establishing a framework
65 for designing interventions to promote their waste recovery, and therefore improve their
66 sustainability, is both a timely and vital exercise.

67 **1.2. Biomaterial Waste Recovery**

68 ‘Recovery’ is used in this paper to refer to disposal options that avoid landfill as per the waste
69 hierarchy; reuse, recycling, incineration with energy recovery, conversion into a liquid fuel
70 like bioethanol and composting. Research suggests that that whether a biomaterial is sent to
71 landfill or is recovered through any of these methods can influence its life cycle impact on
72 CO₂ emissions up to the same degree as other more conventionally studied issues such as the
73 amount of fertilizer used or LUC (Glew et al., 2012, Shen et al., 2010, Ross and Evans,
74 2003). Currently the UK recycles less than 32% of its textiles and plastics (including natural
75 fibres and bioplastics) yet it manages to recycle 42%, 44% and 75% respectively of glass,
76 paper and steel packaging (European Commission, 2009). Further recovery via incineration
77 of municipal solid waste (including biomaterials) in the UK is only around 10% according to
78 the Chartered Institute of Waste Management³, virtually no biomaterials are currently
79 converted to ethanol since the technology is still embryonic (Schmitt et al., 2012) and only
80 food and gardening wastes are commonly composted, all of which indicates there is room for
81 improvement in biomaterials recovery.

82 Recovering waste products can improve supply chain security and have cost savings (Lynes
83 and Andrachuk, 2008, Sacramento-Rivero, 2012). The recovery of waste is therefore taken
84 seriously, as can be seen in Table 1, which gives a summary of European Union (EU) waste

³ <http://www.ciwm.co.uk/CIWM/InformationCentre/AtoZ/IPages/Incineration.aspx>

85 legislation that has been variously enshrined into UK law. No specific legislation to tackle
86 biomaterials has been developed as of October 2012.

Year	EU Legislation	Summary
1994	Packaging and Packaging Waste Directive	'Producer Responsibility' principle founded, set out targets for reducing packaging and to recover 80 % of packaging (including incineration).
1999	Landfill Directive	Regulations for what can be admitted to landfill, restricting biodegradable waste but permitting all other biomaterials.
2000	Waste Incineration Directive	Regulated the emissions caused by the incineration of waste to produce electricity including biomaterials like textiles etc.
2003	End of life Vehicle Directive (ELV)	Fines for producers not achieving recovery targets of up to 90% prompting companies to use more easily recoverable biomaterials.
2006	Waste Electrical and Electronic Equipment Directive (WEEE)	Similar to ELV resulting in incentives for design for disassembly.
2008	Waste Framework Directive	Clarified responsibility for governments, waste producers and managers to promote prevention, preparing for re-use, recycling and other recovery (no explicit reference to biomaterials).

87

88 **2. Research Design and Methods**

89 This research uses a qualitative, mixed methods approach comprising interviews with
90 biomaterials industry representatives, and an expert focus group. Findings from interviews
91 were used to construct three scenarios to promote the recovery of waste biomaterials, which
92 were then evaluated during the focus group. Each of the methods used is outlined in detail
93 below, and complied with the Economic and Social Research Council's (ESRC) Six Key
94 Principles⁴ for research projects, ensuring an ethical approach appropriate to the nature of the
95 study.

96 **2.1. Interview Method**

⁴ http://www.esrc.ac.uk/_images/Framework_for_Research_Ethics_tcm8-4586.pdf

97 Opportunities and barriers to biomaterial recovery are difficult to explore with quantitative
98 assessments and so qualitative, semi-structured interviews were used (Neuman, 2004),
99 allowing questions to be asked around pre-determined themes in a conversational manner
100 (Gillham, 2005). The biomaterial industry in the UK was chosen as the focus of data
101 collection because this is where the researchers were located, because waste legislation and
102 sustainability assessments are relatively common, and because the UK comprises a range of
103 representatives of this diverse market: from small independent companies to large multi-
104 nationals. Products made from biomaterials are as diverse as cotton T-shirts to car panels, so
105 it was important to collect the views of a wide range of industry stakeholders to cover this
106 spectrum. The choice of the UK industry provides a useful case study, although the different
107 waste profiles of EU member states mean that specific results may differ from country to
108 country.

109 Non-probability sampling was employed, gathering the insights of company representatives
110 with specific insider knowledge (Flowerdew and Martin, 2005). There were no existing
111 networks of biomaterial industry-research collaborations available, so leading companies in
112 the industry were contacted directly and from these initial contacts snowball sampling was
113 then used, taking recommendations to widen the sample and avoid further cold calling
114 (Neuman, 2004). The sample size was defined when new interviews unearthed little novel
115 information (Flowerdew and Martin, 2005).

116 Target industry groups were based on considerations in the WEEE and the ELV where
117 'producer responsibility' is assumed, manufacturers must pay for waste recovery, and
118 retailers may facilitate take back schemes (European Commission, 2003, European
119 Commission, 2000). Therefore, manufacturers and retailers were invited to take part in the
120 research. Engaging with employees that have strategic understandings of companies has

121 been shown to be important, so operational or sustainability managers were approached
 122 (Pagell, 2004). Feedstock growers are inherently involved in the sustainability of
 123 biomaterials so growers were also invited to participate (Black et al., 2011, Gallagher, 2008).
 124 Attitudes of consumers are important as they play a role in product disposal. However, since
 125 this falls outside the remit of producer responsibility, collecting consumer opinions was
 126 outside the scope of this study. The sample thus constituted a wide selection of stakeholders,
 127 so conclusions with multi-stakeholder implications may be drawn. A summary of the
 128 company profiles is shown in Table 2.

129 **Table 2 Interview Sample Demographic**

Company Classification	Description
Growers (n=4)	Small scale less than 1,000 acres, both food and biomaterial feedstock.
Small Manufacturers (n=5)	Use raw feedstock or processed biomaterials, sell to UK consumers and industry, less than 500 employees.
Large Manufacturers (n=3)	Use raw feedstock or processed biomaterials, sell to UK and international consumers and industry, more than 500 employees, multinational supply chains
Large Retailers (n=2)	Sell a range of processed biomaterials and non-biomaterial products in the UK, over 1000 employees, multinational supply chains

130
 131 Interviews took place in spring 2012. Preference was for face-to-face interviews or video or
 132 telephone interviews if it was not possible to meet in person. Participation was encouraged
 133 by providing a concept note via an email invitation, followed by telephone reminders.
 134 During the interviews notes were made and written up afterwards, in addition to an audio
 135 recording being taken where permission was granted, in order to enable fact checking. The
 136 interview protocol was iteratively upgraded with each interview without altering the focus or
 137 content. For example, a standard introduction to the research was given to each interviewee
 138 after the first interview revealed this would be helpful. Forty-one companies were contacted

139 and fourteen agreed to an interview, giving a response rate of 34%. Appendix I identifies the
140 role of each interviewee and their sector.

141 Literature on response rates applies mainly to probability sampling where rates range from
142 30% to 85% depending on the number of reminders sent, respondent age and occupation etc.
143 (Hocking et al., 2006, Regula-Herzog and Rodgers, 1988). Data on non-probability interview
144 response rates similar to this research are not found since biases resulting from low response
145 rates are less likely to influence non-random sampling. The non-respondents were not from
146 any one group in particular and respondents came from each of the main categories of
147 retailers, manufacturers and growers in addition to there being representatives from large
148 multinational and smaller organisations. However despite this there were a substantial
149 number of non-respondents which could have resulted in some degree of selection bias.

150 Following the final interview, a post analysis summary was sent to each interviewee and they
151 were encouraged to identify any changes needed to the record of their responses (Brenner et
152 al., 1985). All interviewees were content with their documented answers and no changes
153 were suggested as a result.

154 **2.2. Focus Group Method**

155 Following analysis of the interviews (described in detail in section 2.3) three scenarios were
156 developed which were then presented to an expert focus group. Scenario-based stakeholder
157 engagement is a useful tool for qualitative analysis comparing preferences between groups
158 (De Lange et al., 2012, Morgan-Davies and Waterhouse, 2010, Tompkins et al., 2008).

159 The focus group was held in summer 2012 and targeted UK experts with experience in the
160 biomaterial, waste and sustainability sectors. Focus group participants were identified by

161 conducting an online review of research and government organisations active in the field of
 162 biomaterial recovery. Following this, snowball sampling was employed to widen the pool of
 163 contacts. Experts had a strategic understanding of their organisation as characterised in Table
 164 3.

165 **Table 3 Focus Group Sample Demographic**

Organisation Type	Expert's Role
Research facility for deriving high value biomaterials from plants and bio waste	Director
University department for sustainability research	Director
Consultant to government departments and Co-founder of a sustainability certification scheme	Consultant
Government funded waste organisation	Project Manager
Consultancy advising the UK government departments specifically DEFRA on waste and textiles	Technical Consultant
University environment department	Teaching Fellow in Environmental Economics
University department for industrial uses of plants (biomaterials)	Research Chair
Not for profit research institute promoting global sustainable development	Director
Not for profit research institute promoting global sustainable development	Senior research associate

166

167 The focus group experts were introduced to the research via a concept note and a two-page
 168 summary of the interview findings. In total, nine experts attended (a response rate of 26%)
 169 which is a useful size for data collection in exploratory research (Billson, 2006, Tang and
 170 Davis, 1995). The three scenarios: 1) do nothing; 2) develop legislation; 3) develop
 171 certification, were discussed over a period of 2.5 hours. Despite differences of opinion
 172 between the experts, consensus was reached on the views to be recorded. Following the focus
 173 group, a summary of the outputs from the session was sent to all attendees who were asked to
 174 provide feedback. Detailed comments were received from one expert. A further nine experts

175 unable to attend the day but who showed an interest in the research were sent a copy of the
176 output summary from the focus group and were asked to comment via a telephone interview
177 or by email. Two replies were received.

178 **2.3. Data Analysis**

179 The use of coding to categorise comments from interviews and focus groups forms the core
180 of the analytical techniques used in this research (Neuman, 2004). Codes were chosen
181 because they reflected the purpose of the research and were both etic and emic, meaning key
182 words and common themes were used in categorisation (Holsti, 1969, Flowerdew and Martin,
183 2005). Coded comments were organised hierarchically using axial coding according to the
184 book title, chapter and sub heading analogy proposed by Gillham (2005). Once the coding
185 of the interview data had been done, descriptive quantifications of the number of times
186 particular codes were raised could be undertaken. Beyond this, semiotic clustering and a
187 semiotic square was used so that related codes could be defined into to more distinct
188 classifications to identify mutually exclusive and duplicate codes, to align opinions with
189 specific company traits and allow the identification of the scenarios (Flowerdew and Martin,
190 2005).

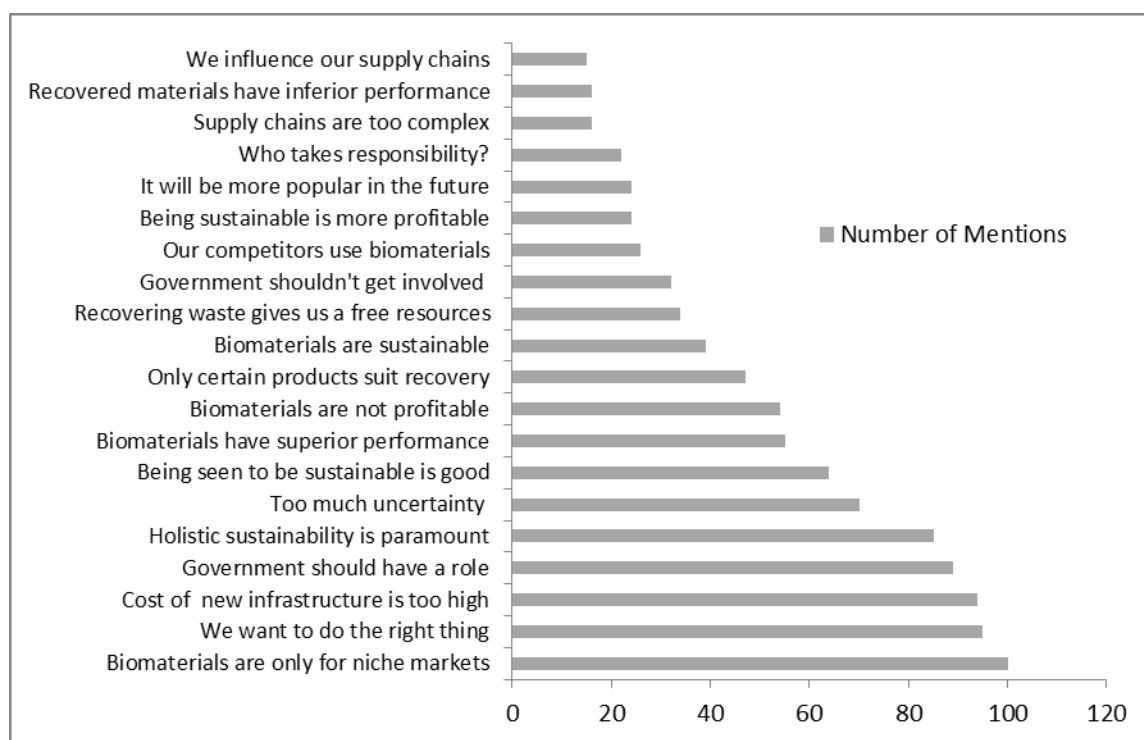
191 To analyse the focus group data, experts' discussions on the scenarios were noted and their
192 comments were similarly grouped into codes to identify the underlying themes, the areas of
193 consensus and the variation of opinions that existed regarding the scenarios.

194 **3. Results and Discussion**

195 **3.1. Interviews**

196 Figure 1 presents a summary of the interview findings according to the number of times a
 197 particular theme was mentioned. This quantitative assessment is useful to introduce the
 198 issues that were raised and to group them under broad headings e.g. “uncertainty”, “markets”,
 199 “ethics” and “cost”. It is important to note that the number of mentions is not an indication of
 200 ranked importance and many contradictions were apparent. For example, “government
 201 support” was mentioned frequently in some form, though those mentioning it differed in their
 202 opinion as to whether it was necessary or not.

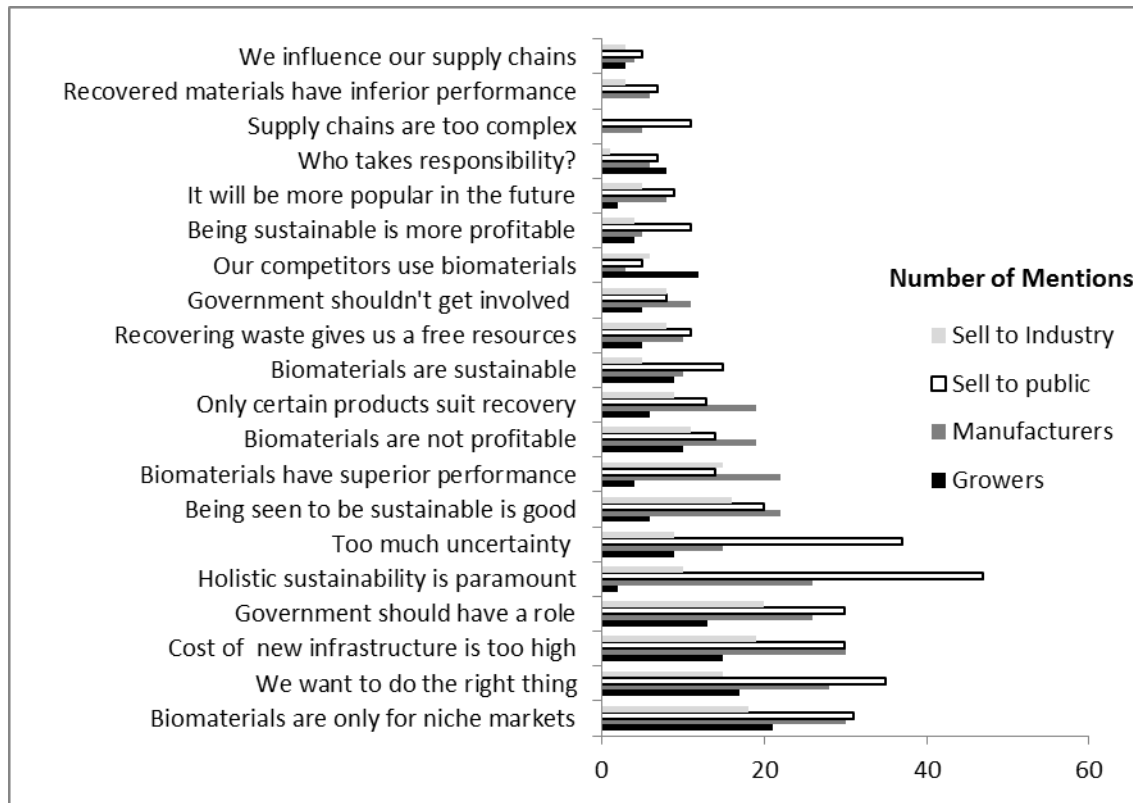
203 **Figure 1 Key Themes Emerging From Interviews**



204
 205 Certain trends are apparent when attributing the frequency of mentions to respondents’
 206 stakeholder groups (Figure 2). For example, those selling to the public had a greater
 207 preoccupation with ‘greenwash’ and addressing holistic sustainability; they noted the
 208 uncertainty of distinguishing ‘good and bad’ biomaterials; and felt their supply chains were
 209 difficult to influence compared to those who only sold to other industries. Manufacturers
 210 often mentioned costs, were most vocal on rejecting the need for government involvement

211 and said they would only use biomaterials because they served a particular function, not
 212 because of their perceived sustainability.

213 **Figure 2 Key Themes in Interviews According to Company Type**



214

215 There are clear differences in priorities for stakeholders and picking out the interesting trends
 216 beyond these prosaic patterns requires qualitative analysis. During the analysis of the
 217 interview data it became apparent that the interview responses could be usefully presented
 218 under the following two headings: the need for intervention and possible interventions.

219 **3.1.1. The need for intervention**

220 According to the interviews, companies' main concerns were financial sustainability,
 221 followed by issues including product quality, risks and environmental footprints. After these
 222 common priorities there was some divergence, for example, concerns over stable supply

223 chains, social welfare, habitat destruction, climate change and depleting resources were
224 recorded mainly by companies with international operations. Only a few large retailers and
225 small manufacturers considered waste recovery to be important and these were companies
226 that had an economic or marketing interest in it. A lack of priority for recovery was
227 especially evident for companies selling products that use energy, such as cars, houses or
228 washing powder, whose main life cycle impacts were the in-use energy consumption of their
229 products. It was common that life cycle assessments (LCA) on individual products had not
230 been performed, either because it was too expensive, because companies did not see the need
231 to, or because it was too great a task, especially for those who sold thousands of different
232 products. Several larger firms had performed holistic LCA of their entire company
233 operations but the majority of respondents were confident, even without having done product
234 or company wide LCA, that disposal represented one of the smaller, if not the smallest,
235 environmental impact of their operations. Despite this, several respondents claimed to be
236 interested in disposal and almost all anticipated that it would become more significant to their
237 business in the future. However, in the short-term at least, more pressing problems push
238 waste disposal further down their agenda.

239 Recovering biomaterials can be profitable, for example, where it provides a free resource in
240 the case of reconstructing natural fibre carpet tiles. Generally it was suggested that recovery
241 is rare because of the low economic value of recycled biomaterials compared to synthetic
242 alternatives. There were also concerns that the reprocessed biomaterials may not have
243 sufficient quality. For example, a retailer investigating the sale of clothes made from recycled
244 natural fibres was concerned they are not always comparatively comfortable, and was
245 reluctant to offer a lower quality product to consumers. This finding confirms that of Nicolli
246 et. al. who also established quality was a barrier to finding markets for recycled products

247 (2012). Similarly, car manufacturers claimed they were restricted in using recycled products
248 in components such as seat belts due to health and safety legislation. Interviewees felt that
249 technological advancements may be needed to produce cheaper, higher quality recovered
250 biomaterials before they become profitable and desirable enough to be mainstream products.

251 Companies with many sites, large shop footprints, car parks and who may already be
252 providing recycling facilities for e.g. glass and plastic were particularly concerned that if
253 biomaterial recovery was forced upon them, they would have to take the brunt of the
254 logistical burdens for the rest of the industry. One such respondent stated “we are not a waste
255 management company” and smaller companies even confirmed that allowing larger
256 companies to host their take back schemes for them would be more practical than collecting
257 material on their own smaller premises. A fear of the risks and burdens means large
258 retailers that could arguably benefit the most from recovering large quantities of waste
259 biomaterials to put back into their supply chains, are put off, and are least likely to actually
260 recover any material. Growers appeared most positive about taking back waste, suggesting
261 they drop off raw materials to factories and could simply bring back the waste biomaterial
262 (presumably in composted form) to “put it back on the land and complete the cycle”.

263 Fairness and responsibilities are important issues and how these are shared seems a common
264 barrier that prevents biomaterial recovery rising up the agenda.

265 Producer responsibility is embedded in waste legislation, yet consumers influence waste
266 recovery too and this was reflected in interview comments ranging from “consumer
267 education is key” through to the notion that any scheme will fail if it places additional cost on
268 “penny pinching customers”. Those accustomed to using various sustainability labels felt
269 that having many schemes running in parallel can be confusing for consumers, and they were
270 not keen on using more labels to promote recovery. The reluctance to place responsibility or

271 cost on consumers seems another reason for the lack of experience and growth in the
272 recovery of biomaterials.

273 In summary, there are significant barriers to generating interest in recovering biomaterials.
274 These include competing priorities, unknown potential costs and benefits, insufficient
275 knowledge and technical capability, a lack of proven nationwide logistics, uncertainty over
276 responsibilities for recovery and collection, and trepidation about consumer responses. These
277 issues are difficult to tackle with strict intervention and overall, suggested that ‘do nothing’
278 was a realistic scenario to include in the focus group discussion.

279 **3.1.2. Possible interventions**

280 Although “do nothing” may be a desirable scenario from the perspective of some companies
281 it has thus far not led to high rates of biomaterial waste recovery. “Intervention” is used here
282 to refer to any form of legislation, investment, law or certification scheme that may stimulate
283 waste recovery. Generally there was concern about government intervention resulting in ‘yet
284 more red tape’ especially from farmers and small companies who had experiences of
285 burdensome requirements. A cautious overall agreement was nevertheless put forward from
286 larger companies and those accustomed to regulation, suggesting that intervention may be
287 useful. According to an interviewee from the construction industry, intervention would make
288 it easier to “differentiate good from bad”. Almost all interviewees across the different
289 stakeholder groups agreed that before intervention on a mass scale is implemented (either
290 from within the industry or from outside), there should be a greater understanding of the
291 risks, logistical requirements and benefits of recovering different biomaterials in different
292 ways.

293 The interviews revealed that four companies were currently involved in voluntary recovery
294 schemes driven by the desire to “do the right thing” but also in some instances to take
295 advantage of a “free resource”. These were: 1) a refurbishment schemes for mattresses
296 though “[they] only do the take back [scheme] on the top of the range models”; 2) leasing
297 schemes for carpet tiles; 3) removal of large bulky items when replacements are being
298 delivered; and finally, 4) a voucher system to encourage consumers to return their clothes to a
299 partner charity shop. These voluntary recovery schemes are in various stages of maturity but
300 all are relatively new, small-scale and not necessarily suitable for all biomaterials. Although
301 the positive impact of voluntary agreements is hinted at by the respondents it has not been
302 conclusively shown in this research, however this suggestion does align with others studies
303 that have suggested they are particularly critical in spurring on technological advancement
304 specifically in the automotive sector (Nicolli et al., 2012).

305 It was generally agreed by those not partaking in a voluntary scheme that they would require
306 some form of support, such as subsidised costs of infrastructure for collecting, transporting
307 and processing waste, or collective action on a nationwide collection scheme in order to
308 benefit from of economies of scale to persuade them to embark on a recovery scheme. Some
309 form of incentive to stimulate action may have some justification in economic theory since it
310 could be viewed as an attempt to fix the market failure of technological externalities,
311 whereby manufacturers have no incentive to produce items now that consider how they will
312 be recovered by another company at another point in time despite the net benefit to society
313 this may bring (Nemoto and Goto, 2004). Yet beyond the potential benefits of recovered
314 materials being free resources there was no mention by either industry or expert stakeholders
315 that vertical integration of biomaterial producing and recovering companies would be

316 beneficial as is the case on some other markets where technological externalities have been
317 observed.

318 Those companies already involved in a scheme enjoyed their uniqueness and did not crave
319 participation by their competitors, some referring to themselves as “leaders” and enjoying
320 competitive advantage. Thus, although incentives exist to set up recovery schemes, these are
321 unlikely to be sufficient to stimulate recovery on a national scale. As such, “developing
322 legislation” of some kind represents a reasonable scenario to include in the focus groups.

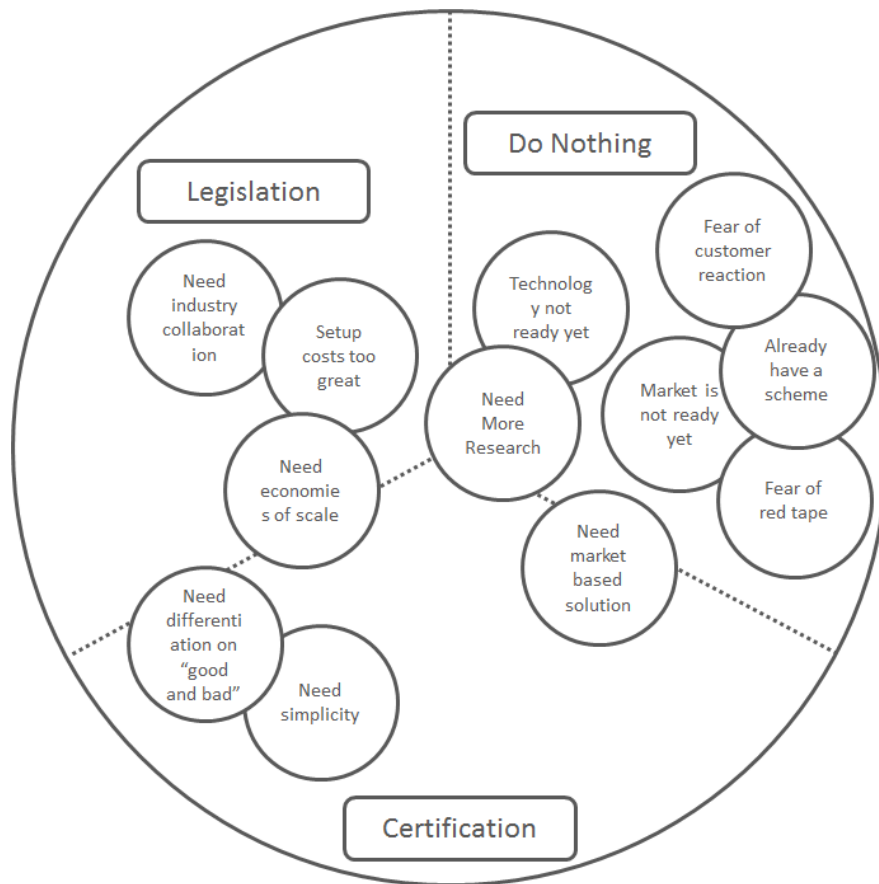
323 Fear of innovation being stifled by intervention was mentioned by several smaller companies.
324 However, this may be a misconception of the ‘hands-off’ approach, since innovation seemed
325 to be most advanced in the automotive industry where prototypes using biomaterials to
326 increase recovery rates and reduce environmental footprints were more common. At the same
327 time, this is a sector in which waste recovery is heavily regulated (to combat the negative
328 external of sending used cars to landfill), though research and development budgets are
329 generally higher in the automobile industry. The interviews seem to support the assertion
330 that certainty of legislation can stimulate innovation (Office of Fair Trading, 2009),
331 especially where there is momentum behind the technology (Luiten et al., 2006). In the case
332 of the ELV directive, the metals recovered are valuable and so a profitable recycling network
333 collects, sorts and processes end of life vehicles. Biomaterials may not have similarly high
334 market values and individuals from the automotive industry suggested that if other
335 biomaterial producers were forced to recover their products along the lines of the ELV
336 directive, they may end up out of pocket. Assisting recycling companies to extend their
337 capabilities to process all sorts of disparate biomaterial products more cheaply may be helpful
338 yet according to those interviewed one of the benefits of recovering biomaterials is that they
339 provide a cheap feedstock. This means that if they themselves do not directly benefit from

340 recovering the biomaterials, they may not be incentivised to design in recoverability,
341 preferring cheaper petrochemical alternatives.

342 There was concern from retailers that customers are already faced with multiple forms of
343 labelling and that they may not be ready for additional certification schemes around
344 biomaterial waste recovery, yet the need to segregate biomaterials from synthetics was
345 identified to be a problem by companies from each stakeholder group. For example, a
346 company selling textiles argued there was a need for products to be designed with
347 disassembly in mind, making it easier to break down fibres to their constituent parts without
348 contamination from synthetics before large-scale recovery programs would be worthwhile.
349 Linked to this are the barriers of providing access to collection points and the complexity of
350 self-sorting; challenges that were almost unanimously mentioned. Recovering materials at a
351 large scale is therefore less likely while biomaterials are complex, heterogeneous and difficult
352 to separate. A final scenario for the focus group discussions may therefore be “developing
353 certification”, which may incentivise the use of pure biomaterials which will simplify sorting
354 and improve the efficiency of technology.

355 Figure 3 captures some of the main threads discussed in the interviews. Overlapping circles
356 reflect related themes which are each located in the “legislation”, “certification” or “do
357 nothing” scenarios or some combination of all three.

358 **Figure 3 Development of Intervention Scenarios from Interview Comments**



359

360 In summary, biomaterial industry representatives presented mixed views on the need for
 361 intervention. Currently, recovery is being held back because products are not ‘pure’, the
 362 technical challenges and costs of mass recovery are thought to be too great, and there is no
 363 guaranteed market for recovered biomaterials, so economies of scale are being missed.

364 Existing schemes are irregular and small scale, though they are indicative of the potential that
 365 exists. Despite opposition from some smaller manufacturers there is agreement across the
 366 other stakeholder groups that intervention could play a useful role. The scenarios of “do
 367 nothing”, “develop legislation” and “develop certification” were developed from the
 368 interviews and used in the focus group discussions.

369 **3.2.Focus groups**

370 The intervention scenarios taken from the interviews in Figure 3 were presented to the focus
 371 group as a starting point for discussion as shown in Table 4.

Table 4 Scenarios for Discussion

	Expand or Develop New Legislation	Voluntary Certification Schemes	Do Nothing
For	The automotive industry is subject to waste regulations which have greatly increased its recovery of materials as a result. The certainty that legislation has brought has spurred on more innovation and could be successful in the biomaterial industry too.	There is a market for sustainable biomaterials that cannot be tapped because of uncertainty. Certification could provide clarity, inform the market and promote best practice within the biomaterials industry.	Change should be allowed to grow organically from within the industry without being hindered by external influences.
Against	There is no ready-made recycling industry to deal with logistical problems of collecting biomaterials as there was for metal in cars. Biomaterials are too diverse to have a one size fits all approach and legislation risks lumbering huge costs onto an emerging market.	Additional certification will confuse consumers adding more labels to already crowded packaging and will not guarantee customers will actually take part in waste recovery.	The costs of setting up a recovery program for mass biomaterial markets are prohibitive, collective burden sharing represents the highest possibility of success and needs some market intervention to make it happen.

373

374 Coding of the focus group discussions revealed several overarching principles which held
375 consensus with all the experts. These were: i) that increasing the recovery of biomaterial
376 waste will increase efficiency and sustainability in the industry; ii) that intervention was a
377 reasonable next step to encourage more biomaterials recovery; iii) that interventions should
378 target biomaterials according to their product type not as an overall group (thus recovering
379 textiles in clothes should be approached differently to recovering textiles in furniture and so
380 forth); and iv) that holistic sustainability (not just recommending a particular end of life
381 option) should be promoted. There was also consensus on the general approach of tackling
382 the ‘easy wins’ first, so that effort can be targeted to where it is most effective. Specific
383 blueprints of schemes were not explicitly suggested by the experts, though the following
384 sections discuss their comments on different intervention options.

385

3.2.1. Do Nothing

386 Allowing the market to act can be an effective means of change yet the option of do nothing
387 was discussed very little in the focus group, despite it being a starting scenario and a
388 relatively well represented stance within the interviews. This may be because of a bias in the
389 sample where only those who had an interest in intervention possibilities that encouraged
390 more biomaterial waste recovery chose to attend the focus group. In concurrence with the
391 majority of the interviewees, the experts generally regarded that something needed to be done
392 to stimulate more waste recovery and that the market alone was not able to bring about the
393 necessary shift in increasing recovery rates.

394

3.2.2. Legislation

395 There were palpable concerns for the ‘perverse consequences’ of legislation, where good
396 intentions can bring about unknown damage. Detailed discussions on the various legislative
397 options that the experts identified are summarised below.

398 Targets set for recycling and energy recovery have been successful in the ELV directive.
399 However, given the differing waste collection infrastructure, and that cars represent relatively
400 valuable products compared to biomaterials, it was thought that recovery targets and the
401 possibility of financial penalties would be unsuitable for the biomaterial industry.

402 Incentives were discussed positively for their ability to reward design for disassembly and
403 purer products, especially important when consumers self-sort the products. Specific
404 proposals such as tax relief or direct payments for 100% natural fibre T-shirts for example
405 were not discussed, but the principle of incentives was preferred to that of setting targets.

406 Bans and taxes were thought to be a hostile form of legislation, though it was mentioned that
407 they have been implemented in some EU member states to penalise those not engaging in
408 biomaterial waste recovery. A case study in France was noted, where textiles companies
409 must either pay a levy on each product they make to help cover the costs of recycling
410 infrastructure, or they must directly fund a recovery scheme with a waste management
411 partner company. The results of this trial were not published at the time of writing⁵. A
412 blanket ban on certain biomaterials being sent to landfill was suggested in the focus group.
413 However, it would be very difficult to differentiate between e.g. plastic and bioplastic bags,
414 and this may result in inequality where biomaterials are penalised more than synthetic
415 products.

416 Government procurement was suggested as means to stimulate demand for recovered
417 biomaterial products. For example, all carpets and uniforms made from natural fibres could
418 be required to be 'pure', easily recoverable, or sourced from recovered textiles. This
419 proposal was popular in that it provided a relatively unobtrusive approach to legislation,
420 while accommodating the freedom of the market to satisfy demand. It was also seen to assist
421 economies of scale and add a degree of certainty within the market. Having a list of
422 approved products has the appeal of simplicity and is already used by EU governments to
423 ensure 'green procurement' exemplified by the UK Government's Buying Standards that
424 ensure energy efficient appliances are preferred in government departments (European
425 Commission, 2011). It follows that given a government lead, it could be more likely that
426 other organisations would follow suit and apply choice editing to their operations.

427 **3.2.3.Certification**

⁵ <http://www.ecotlc.fr/>

428 Initially, focus group discussions demonstrated limited support for certification because it
429 was felt that each biomaterial would need its own scheme. Multiple certification schemes
430 were thought to introduce excessive complexity for consumers. In addition bio-based
431 certification seen in the USA⁶ that ensures a minimum percentage of biomaterial content in
432 products fails to give an indication of potential contamination or the ease recovery or even
433 the most appropriate method of recovery. Support nevertheless grew for the idea as
434 discussions progressed and ideas such as using existing schemes like the European Union's
435 Eco Label certification scheme were discussed. This scheme was already in the consumer
436 landscape and provides an example of a single scheme that covered multiple products. This
437 idea also appealed the requirement to be inclusive of wider sustainability issues which
438 consumers would instinctively expect. Certification was also seen to work well with other
439 complementary forms of intervention, especially government procurement. The inherent
440 complexity of sustainability was mentioned as a potential problem for certification
441 (especially when the purpose of certification is usually to promote single issues). However, it
442 was suggested with little opposition that experts could set the standards behind the scenes and
443 consumers would only need to see the 'logo'. Problems nevertheless remain with this
444 approach; problems that were not mentioned during the focus group. These include the
445 disempowerment of consumers, who may not be aware why a product has been certified.
446 Also, situations may arise where products designed to be recovered easily may not achieve
447 certification if they fall foul of other sustainability obstacles, which could be a disincentive
448 for companies to 'play along'. In addition to not being discussed in the focus group, they
449 were not raised when the experts were asked to comment on a post analysis summary,
450 indicating they perhaps were not important.

⁶ www.biopreferred.gov/

451 One problem that was discussed was that it could not be guaranteed that consumers would
452 actually dispose of their certified biomaterials appropriately. Certification was therefore
453 suggested to be limited to issues such as purity not compostability, which has already seen to
454 cause significant problems for the plastic bag industry. However, it was felt that certification
455 could be effective if targeting the percentage purity or recycled content of a product, and if it
456 is used in conjunction with other legislation (such as government procurement) along with
457 improving access to recovery facilities.

458 **3.2.4. Other Intervention: More Research**

459 Beyond these scenarios other interventions were proposed in the focus group which can
460 mostly be classified as calls for more research. Whether the source of funding should be
461 from government or industry or a combination of both was not discussed. This section
462 describes the types of research that were suggested would be needed prior to intervention.

463 Logistical knowledge and infrastructure was currently thought to be inadequate to support
464 wider recovery of biomaterials, and research to quantify the amounts of waste for different
465 biomaterials was perceived to be important. Companies do not currently know if they would
466 be inundated with waste if recovery schemes were employed, or if a lack of material would
467 make investment in recovery infrastructure futile. This information could be used in
468 conjunction with research on the relative impacts of different end of life scenarios (recycle,
469 energy recovery, producing fuel etc.) to compile a list of preferred disposal options for
470 common types of biomaterials, as well as enabling cost benefit analyses. It was thought this
471 would assist the compilation of a list of 'easy wins' which would provide simplicity and help
472 focus effort efficiently, being especially useful for government procurement.

473 A lack of technical knowledge was cited as an important challenge, and improving recovery
474 technologies and capacities was thought to be vital in improving the quality and quantities of
475 recovered biomaterials. An expert from the research sector had experience in running a
476 demonstration plant to investigate new ways of dealing with waste biomaterials with
477 companies who often were unaware of the possibilities. This participant also explained that
478 the research facilities in the UK were still only functioning at a demonstration scale and
479 although demonstration plants are widely used as a means of establishing proof of principle
480 techniques and to improve the collective knowledge commercial companies were needed to
481 invest to take infrastructure to the next useful scale. Once greater awareness and capability is
482 established, costs are likely to fall, increasing the profitability of recovering biomaterials and
483 the quantities consumed. Experts in involved in existing kerb side recycling nevertheless
484 expressed concerns that even advanced recycling facilities and technologies struggle severely
485 with contamination issues, so they may not be able to cope with mixed biomaterials. This
486 hints that technical solutions may not be a panacea.

487 Public knowledge of the potential for recovering biomaterials was perceived to be low. It
488 was suggested that the majority of consumers would “throw their old holey socks in the bin”
489 without thinking, instead of taking them to a collection bank for reuse or recovery. It was
490 suggested this was down to both limited availability of facilities but also a lack of
491 understanding of the value of waste textiles as new fuels or new fabrics. An education
492 campaign to widen this understanding was tentatively suggested but the unpreparedness of
493 the waste and biomaterial industry to cope with large-scale collections meant that this idea
494 was not thought to be suitable until the industry was better prepared.

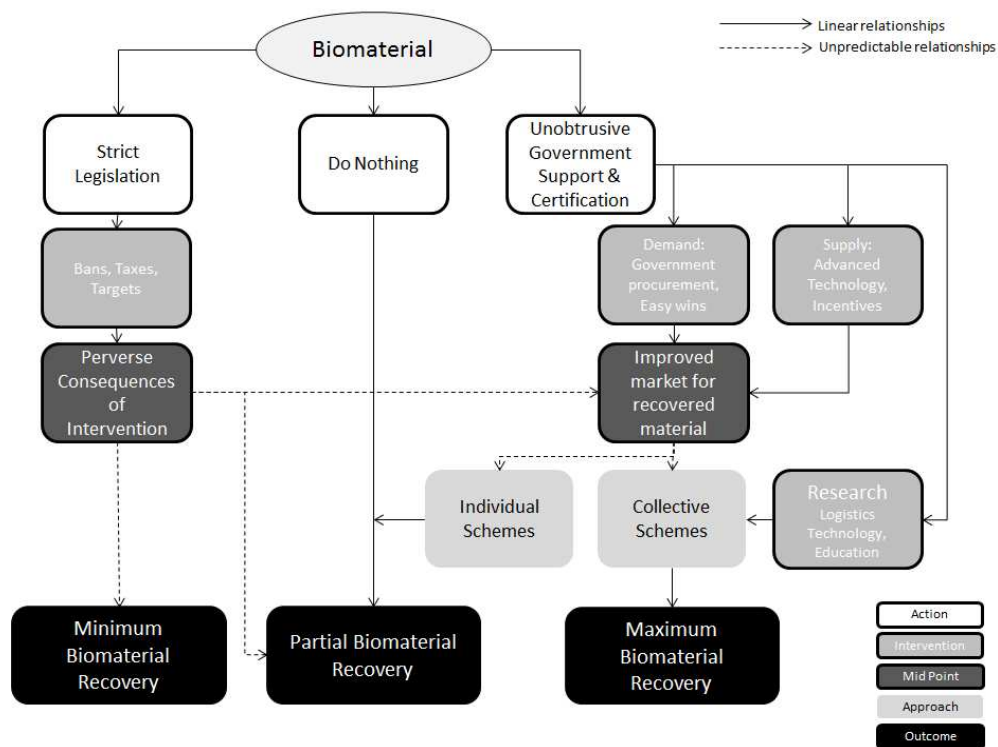
495 In summary, several areas of consensus were identified regarding the design of a proposed
496 intervention: it should be simple, product specific, have few burdens and be economically

497 profitable. Schemes that were discussed are not necessarily mutually exclusive and it may
498 well be advantageous to employ a multi-pronged approach to achieve maximum biomaterial
499 waste recovery. The policy scenario “do nothing” received very little consideration unlike
500 the other two scenarios. “Developing legislation” was seen to have many problems but it
501 found some support where approaches were less strict. The final scenario “develop
502 certification” also received positive comments and was thought to be a useful tool. In
503 addition to evaluating the scenarios, this section has identified useful areas for future
504 investigation. The following section outlines the recommendations that may be drawn from
505 this research.

506 **4. Recommendations**

507 Despite the array of different biomaterial products and companies, and the diversity of
508 comments and opinions collected, this research established a concrete foundation on which to
509 encourage more biomaterials recovery through intervention. This is described in Figure 4.

510 **Figure 4 Model for Maximising Biomaterial Waste Recovery**



511

512 Figure 4 describes the predicted outcomes; minimum, partial or maximum biomaterial
 513 recovery of the intervention scenarios, based on the focus group consensus. The “ideal”
 514 outcome of maximum recovery is shown to only be delivered by multiple interventions;
 515 promoting demand for pure biomaterials through government procurement or certification,
 516 increasing the supply of quality recycled materials by developing technology or introducing
 517 incentives and finally addressing logistical problems though industry agreements or
 518 legislation.

519 As can be seen, depending on the biomaterial, there may be no intervention required to
 520 achieve some amount of waste biomaterial recovery, though this is unlikely to maximise
 521 waste recovery. Figure 4 also suggests that improving market conditions for recovered
 522 biomaterials may not in itself necessarily achieve the ideal outcome, since logistical and
 523 infrastructural issues can still be a barrier.

524 Strict legislation was less clear in its outcomes, there was uncertainty over the legislation
525 trailed in France and yet it was an unpopular approach with both interview respondents and
526 experts who predicted it should be a tool of last resort. It is likely that strict legislation may
527 achieve some increase in in recovery rates but that it is not the preferred route and so is
528 shown to either produce minimum or partial recovery.

529 The model in Figure 4 may be especially useful for companies or governments embarking on
530 recovery schemes, as it identifies steps that could be taken (i.e. to improve supply, demand
531 and logistics). It also highlights that although certain biomaterials may not require any form
532 of intervention to promote recovery, in general, multiple unobtrusive interventions may be
533 beneficial, and collaboration, especially regarding the logistics of a nationwide collection
534 scheme, may underpin attempts to maximise biomaterial waste recovery in the industry as a
535 whole.

536 **5. Conclusions**

537 This research has revealed that biomaterial recovery is not currently seen to be an important
538 issue, even though biomaterial waste is highly likely to become more important in the future.
539 Significant barriers to improving recovery rates have been identified which are not being
540 adequately addressed by industry, indicating that some form of intervention may be required.
541 This research has produced a model for policy and decision makers concerned with
542 promoting biomaterial recovery. It suggests the policy scenario “do nothing” may not be
543 appropriate for the entire industry despite its support from the minority already undertaking
544 voluntary activities and that strong regulation such as taxation, fines and targets like those
545 found in the WEEE and ELV directives may have limited and unpredictable success. This is
546 due to the unknown potential market for recovered biomaterials, immaturity of technology

547 and public attitudes, logistical difficulties in collecting biomaterial waste and contamination
 548 with synthetics. This research suggests that a lighter touch multi-pronged approach to boost
 549 supply through increasing purity of products and the capacity of recovery technology and to
 550 stimulate demand through certification or government procurement is perceived to offer an
 551 effective way to encourage more biomaterial waste recovery. In addition this study has found
 552 that simply influencing the market conditions may not be enough. It is vital in the case of
 553 biomaterials to organise and support recovery and collection infrastructure since the diversity
 554 of biomaterial products and their particular challenges make spontaneous solutions unlikely,
 555 even with a lucrative market.

556 **Appendix I Interview respondent backgrounds**

	Interview Respondent Role	Classification	Sector
1	Manager	Grower	Agriculture
2	Manager	Grower	Agriculture
3	Manager	Grower	Agriculture
4	Manager	Grower	Agriculture / Building Materials
5	Consultant	Manufacturing	Carpets and Textiles
6	Director	Manufacturing	Chemicals and Plastics
7	Director	Manufacturing	Textiles
8	Consultant	Manufacturing	Building Materials
9	Research and Development	Manufacturing	Chemicals and Plastics
10	CSR Manager	Manufacturing	Automotive
11	Executive Materials Engineer	Manufacturing	Automotive
12	Senior Sustainability Manager	Manufacturing	Building and Construction
13	Head of Corporate Social Responsibility	Retail	Household and Consumer Products

557

558 **Acknowledgements**

559 The research is funded by the White Rose Consortium of Universities and the authors are
560 indebted to those company representatives and experts that contributed to the interviews and
561 focus group.

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