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Paper

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1 **The effectiveness of agricultural stewardship for**
2 **improving water quality at the catchment scale:**
3 **experiences from an NVZ and ECSFDI**
4 **watershed**

5
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20

21 **Abstract**

22 Agriculture is estimated to be responsible for 70 % of nitrate and 30-50 % of
23 phosphorus pollution, contributing to ecological and water treatment problems.
24 Despite the fact that significant gaps remain in our understanding, it is known that
25 agricultural stewardship can be highly effective in controlling water pollution at the
26 plot and field scales. Knowledge at the catchment scale is, to a large extent, entirely
27 lacking though and this is of paramount concern given that the catchment is the
28 management unit used by regulatory authorities. The few studies that have examined
29 the impact of agricultural stewardship at the catchment scale have found that Nitrate
30 Vulnerable Zones (NVZs) in the UK have resulted in little improvement in water
31 quality which concurs with the current catchment study. In addition to NVZs, there
32 was little evidence to suggest that the England Catchment Sensitive Farming
33 Delivery Initiative had impacted water quality and suggestions have been made for
34 improvements, such as ensuring that stewardship measures are used in key pollution
35 source areas and their implementation and impacts are monitored more closely. This
36 will be essential if agricultural catchment management schemes are going to provide
37 the benefits expected of them. Nevertheless, more intensive monitoring than that
38 carried out by regulators showed a significant trend in decreasing winter nitrate
39 peaks in some streams which is hypothesised to be due to recent reduced inorganic
40 fertiliser application as a result of increasing prices. It was concluded that,
41 collectively, these findings indicate that agricultural stewardship measures have the
42 potential to improve water quality at the catchment scale but that voluntary schemes
43 with insufficient financial reward or regulatory pressure are unlikely to be successful.
44 **Keywords:** Nitrate Vulnerable Zones; Catchment Sensitive Farming; nutrients;
45 agriculture; water quality.

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47

48

49 **1. Introduction**

50 Nutrient (nitrate (N) and phosphorus (P)) pollution of waterbodies has been a
51 recognised problem for a number of decades, first becoming a major concern during
52 the 1950's and 1960's as eutrophication increased dramatically. This was largely
53 attributed to the intensification of agriculture and, specifically, the increased use of
54 fertilisers, following the food shortages experienced during and after the second
55 world war (Withers et al., 2003; Macgregor and Warren, 2006). Other contributing
56 factors include runoff from farmyards (Edwards and Withers, 2008), increases in the
57 growth of winter-sown cereals (Chamberlain et al., 1999), conversion of grassland to
58 arable production (Herzog et al., 2006), the installation of under-drainage in
59 agricultural soils (Hooda et al., 1999) and leakage from septic tanks (Edwards and
60 Withers, 2008). It is estimated that agricultural land receives an excess of 125 kg N
61 ha⁻¹ yr⁻¹ (MAFF, 2000) and that 70-80 % of nitrate in English rivers comes from
62 agricultural sources (Ferrier et al., 2001; Defra, 2004; Neal et al., 2006). Over the
63 past decade, nitrate concentrations have continued to increase in many rivers due to
64 continued fertiliser use and the long residence times of nitrate in groundwaters
65 (Heathwaite et al., 1996; Lord et al., 1999; Neal et al., 2006). The annual average
66 nitrate increase in waters is estimated to be 0.1-0.2 mg N l⁻¹ (MacDonald et al., 1994)
67 and average nitrate concentrations in a number of English rivers are now
68 approaching 9 mg N l⁻¹ (Neal et al., 2006). Peak concentrations frequently exceed the
69 drinking water limit of 11.3 mg N l⁻¹ (MAFF, 1993). Losses are greatest during the
70 autumn/winter period, when runoff generation is relatively high and crop/grass uptake
71 is limited (Withers and Lord, 2002). Due to nutrient concentrations in waterbodies (P
72 more so than N (Correll, 1999)), eutrophication is now widespread in the UK
73 (Environment Agency, 2000). Elevated nitrate concentrations in drinking water have
74 been associated with impacts in humans, including methemoglobinemia and
75 reproductive and developmental problems (Fan and Steinberg, 1996). The water
76 industry must therefore remove nitrate from water which costs an estimated £16M

77 per annum. Treatment of phosphorus (and sediment) costs an additional £55M
78 (Pretty et al., 2000).

79

80 In an attempt to deal with nutrient pollution, the Nitrates Directive (91/676/EEC) (EC,
81 1991) was introduced in 1991, which requires Member States to take action to
82 ensure that nitrate concentrations are below 11.3 mg N l^{-1} in streams, rivers and
83 groundwaters. As a result, 68 Nitrate Vulnerable Zones (NVZs) were designated in
84 England in 1996 (NVZ legislation came into force in 1998), covering an area of
85 approximately 600,000 ha (Edwards et al., 2003) where concentrations in rivers
86 exceeded 11.3 mg N l^{-1} or where a eutrophication problem had been identified (Lord
87 et al., 2007). The area designated as NVZ was subsequently expanded in 2002 and
88 again in 2009, to cover 70 % of the land area. Prior to NVZs, actions to control nitrate
89 pollution from agricultural land had been voluntary, under the Nitrate Sensitive Areas
90 (NSA) scheme. The general aim of the NVZ regulations is to reduce N inputs to
91 catchments and improve the timing of applications to reduce the likelihood of N
92 losses in runoff. Recently, the Water Framework Directive (WFD) (2000/60/EC) (EC,
93 2000) has placed further emphasis on the reduction of N and P pollution to ensure
94 that good ecological status is achieved. At present, more significant nitrate pollution
95 than ever before is ensuring major emphasis is still being placed on the control of its
96 delivery to rivers from agricultural land (Neal et al., 2006) whilst agriculturally derived
97 P represents just as significant a problem (Jarvie et al., 2007).

98

99 It has previously been postulated that, whilst some progress has been made in
100 reducing pollution from point sources, diffuse pollution, particularly that from
101 agriculture, still represents as large a problem as ever (Skinner et al., 1997; Defra,
102 2004). Recent work has suggested that agricultural stewardship could help to control
103 this problem at source but that, whilst there is scientifically robust evidence to show
104 the effectiveness of some measures for reducing nutrient pollution, a dearth of data

105 exists to describe and explain the effects of many (Kay et al., 2009; Deasy et al.,
106 2010). Moreover, these papers and others (Krutz et al., 2005) highlighted the almost
107 complete lack of evidence at the catchment scale which is particularly important
108 given that this is the unit employed in the management of rivers (e.g. EC, 2000).
109 Some studies have examined the impacts of NVZs. Neal et al. (2006) have
110 hypothesised that NVZs may be one of the reasons for decreasing nitrate
111 concentrations in the Thames at Howberry Park although Lord et al. (2007) found
112 that the overall impact of NVZ measures was small, with only a 3 % reduction in
113 nitrate leaching losses and nitrate levels still exceeding 11.3 mg N l⁻¹ in many of the
114 monitored catchments. Worrall et al. (2009) found little impact at the catchment
115 scale. Despite the England Catchment Sensitive Farming Delivery Initiative (ECSFDI)
116 now being the main mechanism by which farm advice is delivered in England no
117 studies have measured its impact on water quality.

118

119 The current study was undertaken to aid our understanding of the impacts of
120 operational agricultural stewardship schemes on nutrient pollution at the catchment
121 scale. Furthermore, despite the fact that much of the NVZ area in England
122 comprises of upland farms, relatively little is known about nutrient pollution in
123 headwater streams (Edwards and Withers, 2008), let alone the effectiveness of NVZs
124 and the ECSFDI. The specific objectives of the project were to:

- 125 • Use long-term Environment Agency data to assess the effect of NVZ
126 legislation on nutrient pollution in an upland catchment.
- 127 • Deliver additional farm advice as part of the England Catchment Sensitive
128 Farming Delivery Initiative (ECSFDI).
- 129 • Undertake more intensive monitoring of N and P concentrations in waters to
130 begin to determine the efficacy of the ECSFDI for improving water quality.

- 131 • Use these findings to inform an overall synthesis of the impacts of agricultural
132 stewardship on nutrient pollution at the catchment scale and make
133 suggestions as to how research and management may proceed.

134

135 **2. Methodology**

136 **2.1 Field site**

137 The current study was undertaken in the Ingbirchworth catchment in South Yorkshire,
138 UK, which is an 11 km² headwater subcatchment of the River Don (Figure 1). The
139 catchment was designated an NVZ in 2002 and an ECSFDI Associate catchment in
140 2006. The basin comprises a range of land uses; improved (13 % of land area) and
141 semi-improved (49 %) grassland dominate and this is used to rear cattle (dairy and
142 beef) and sheep. Cattle numbers ranged between 105 and 175 on individual farms.
143 There is also a limited area of arable land (1.3 %), used for whole crop silage and
144 fodder beet production. A number of manure heaps (approximately 3-5 at any one
145 time) existed in the catchments although none of these were within several hundred
146 metres of a water course. In addition to individual farms (28), the only urban area is
147 Ingbirchworth village, on the eastern watershed. Small areas of moorland are also
148 present that have not been improved for agriculture. The highest parts of the
149 catchment are at almost 400 m elevation above Ordnance Datum (a.o.d.) while the
150 lower reaches remain above 200 m a.o.d. Solid geology comprises Coal Measures
151 rocks (sandstones and shales), whilst a soil survey of the catchment during the
152 current project showed a variety of soil series, dominated by clay loams. Relatively
153 impermeable soils such as these are a common feature of NVZ areas (Lord et al.,
154 2007). The Ingbirchworth catchment can be divided into the subcatchments of the
155 four reservoirs present; Broadstones, Royd Moor, Ingbirchworth itself, and Scout
156 Dyke. The first three are impoundment reservoirs (i.e. used to supply drinking water)
157 while the latter provides compensation flow to the downstream watercourse which
158 has its confluence with the River Don approximately 1.25 km downstream. As is the

159 case for many upland water supply catchments in Yorkshire, engineering works have
160 manipulated the natural hydrology and water is transferred into both Broadstones
161 and Royd Moor reservoirs from moorland areas outside the catchment. Water from
162 Royd Moor is fed into Ingbirchworth reservoir via an underground conduit. Although
163 some of the water in Broadstones is pumped to a Water Treatment Works (WTW)
164 outside the catchment overflow from the reservoir moves downstream to
165 Ingbirchworth reservoir. Specific measurements of quantities of water being pumped
166 into these reservoirs, remaining in the catchment and being exported elsewhere are
167 not measured by Yorkshire Water.

168

169 **2.2 Water quality monitoring**

170 Environment Agency (EA) General Quality Assessment Scheme data was available
171 for two monitoring sites in Ingbirchworth and Scout Dykes (Figure 1) and covers the
172 previous three decades, although very few data were available for nitrate during the
173 1980-90 period. Water quality was monitored more intensively throughout the
174 catchment during the period 2006-09 (Figure 1; Table 1) by taking grab samples on a
175 fortnightly basis in a range of flow conditions. The actual number of samples
176 collected was lower than this regime would result in though due to many sites being
177 inaccessible during flood events, particularly during 2007. The actual number of
178 samples collected at each site was therefore approximately fifty. These were
179 supplemented by samples collected using ISCO 6712 autosamplers (Teledyne Isco,
180 Lincoln, US), coupled with ISCO 4250 area-velocity modules which monitored stream
181 discharge, at sites A1-3.

182

183 **2.3 Chemical analysis**

184 On return to the laboratory, a 15 ml aliquot from each water sample was filtered
185 through a cellulose nitrate 0.45 µm membrane (Whatman, Maidstone, UK) for
186 analysis of aqueous nutrients, while total concentrations of these nutrients were

187 measured on an unfiltered aliquot. These samples were frozen prior to analysis in
188 vials which had been rinsed with a discarded volume of the sample to saturate
189 adsorption sites. Nutrient analysis was carried out using an Aqua 800 Advanced
190 Quantitative Analyser, with N being measured at 520 nm and P at 724 nm. Total P
191 was first converted to molybdate reactive phosphorus by hydrolysis with di-potassium
192 peroxodisulphate (potassium persulphate), absorbance being proportional to the
193 concentration of orthophosphate in the sample. Limits of quantification were 0.2 mg
194 N l⁻¹ and 2 µg P l⁻¹ for nitrate and phosphorus respectively. The remainder of each
195 500 ml sample was filtered through a 0.45 µm membrane using a vacuum filtration
196 method to determine the concentration of suspended sediment. A 15 ml aliquot of the
197 original sample was also preserved using nitric acid for analysis of boron as an
198 indicator of sewage pollution (Jarvie et al., 2007) using a Perkin Elmer
199 (Massachusetts, USA) 5300DV ICP-OES.

200

201 **2.4 NVZ checks and farm advice**

202 Farmers in the catchment were checked for compliance with NVZ regulations by
203 Environment Agency (EA) staff who considered practises carried out on individual
204 fields as well as the entire farm. The whole farm assessments took account of the N
205 output of livestock, the land area available for grazing and manure/slurry
206 applications. An application rate of less than 250 kg N ha⁻¹ yr⁻¹ resulted in a pass.
207 Assessments of individual fields considered the total N application from
208 manure/slurry, which should not exceed 250 kg N ha⁻¹ yr⁻¹ for grassland and 170 kg N
209 ha⁻¹ yr⁻¹ on arable, as well as applications of inorganic fertiliser. An agronomic report
210 was assessed for each field, which included information such as previous and current
211 cropping as well as existing soil N. Farm records were also checked to ensure that
212 organic amendments had not been applied to any sandy or shallow soils between 1
213 August and 1 November for arable land and 1 September to 1 February for grass.

214 Records were checked to ensure that N had not been applied when land was
215 saturated or to steeply sloping areas. Spreader calibrations were also assessed.

216

217 Further farm advice delivery was undertaken between 2006 and 2008 as part of the
218 ECSFDI, comprising farmer meetings, workshops, farm walks, demonstration days
219 and one-to-one visits. A range of land management practices were discussed during
220 these events, including entry into agri-environment schemes and the options that
221 these contain, manure, fertiliser and soil management plans, manure and slurry
222 application techniques and pasture reseeding methods. The one-to-one visits
223 focussed on the preparation of plans for individual farms.

224

225 **3. Results**

226 **3.1 NVZ checks and ECSFDI advice**

227 Farm assessments by the Environment Agency found that all farmers within the
228 catchment were fully compliant with current NVZ regulations. Between 6 and 30
229 individuals attended the ECSFDI group events and eleven farms received one-to-one
230 visits from which succinct reports were prepared which detailed actions that could be
231 taken to improve environmental quality. These included recommendations on the
232 placement of in-field manure heaps, soil and manure nutrient content analysis,
233 leaving buffer zones next to water courses when spreading manure and reseeding
234 grassland, installing stream fencing to exclude livestock, and entry to the Entry Level
235 Stewardship (ELS) scheme, for example. Four manure and fertiliser management
236 plans were produced (Figure 1) which required a detailed understanding of the farm
237 and laboratory analyses of soil nutrient levels. These plans highlighted the risk to
238 water quality of applying manures and fertiliser to specific areas of each farm in order
239 for this to be minimised in the future. Although farmers agreed to follow these best
240 practise guidelines none implemented specific measures, such as those included in
241 ELS. Any improvements in land management were therefore of a diffuse nature

242 throughout the catchment encompassing a variety of the fields on farms that took up
243 advice.

244

245 **3.2 Nutrient concentrations**

246 **3.2.1 Long-term data**

247 The long-term Environment Agency dataset demonstrates that nitrate concentrations
248 have changed little over the previous 2-3 decades, with linear regression giving low
249 R^2 values (Table 2). The median nitrate concentration in Ingbirchworth Dyke between
250 1990 and 2007 was 3.78 mg N l⁻¹ with a peak of 23.7, whilst the respective figures for
251 the period 1980-2008 in Scout Dyke were 2.94 and 12.5 mg N l⁻¹. Orthophosphate
252 concentrations were occasionally above 0.1 mg P l⁻¹, particularly in Ingbirchworth
253 Dyke, up to a peak value of 0.34 mg P l⁻¹. Whilst concentrations have varied, little
254 change has occurred in the general trend.

255

256 **3.2.2 2006-09 monitoring**

257 Median nitrate values in streams in the period 2006-09 were generally close to 5 mg
258 N l⁻¹ or below, although peak concentrations were as high as 36 mg N l⁻¹ (Figure 2a).
259 The 11.3 mg N l⁻¹ limit was exceeded in a number of streams (Maze Brook, Annat
260 Royd Beck, Brown's Edge Beck, Ingbirchworth Dyke and Slack Beck), although
261 individually only on between one and three occasions. Concentrations in
262 groundwater (site G2) were routinely below 1 mg N l⁻¹. Over the 2006-09 period
263 significant reductions in nitrate concentrations were observed in the Royd Moor sub-
264 catchment (Annat Royd Beck and Maze Brook) and Ingbirchworth Dyke at all sites
265 (Table 3). In contrast, no significant change was recorded in Slack Beck, Blackwater
266 Dyke, Brown's Edge Beck and groundwater. The recent monitoring showed total P
267 concentrations to be as high as 0.87 mg P l⁻¹ with peak values above 0.1 mg P l⁻¹ at
268 all sites and in some cases even the mean was greater than this (Figure 2b and c).
269 The spatial pattern of dissolved P levels was similar to that for total P and

270 concentrations were of the order measured in the long-term monitoring. Unlike N, P
271 concentrations generally remained static over the 2006-09 period (Table 3). Boron
272 was detected in less than 25 % of the stream water samples and only at low
273 concentrations (usually $<35 \mu\text{g l}^{-1}$), indicating that inputs of sewage to the catchment
274 were limited and therefore not a significant cause of nutrient pollution. On those
275 occasions that boron was detected, however, a significant relationship did exist with
276 dissolved P concentrations (Figure 3).

277

278 **4. Discussion**

279 Despite the fact that evidence exists to show that individual agricultural stewardship
280 measures can be very effective in controlling nutrient pollution (Dorioz et al., 2006;
281 Kay et al., 2009; Deasy et al., 2010), most of which has been collected at the plot
282 scale, there exists a severe dearth of knowledge on the impacts of operational
283 agricultural catchment management schemes, such as NVZs and the ECSFDI. It is
284 imperative that this information is obtained if we are to manage nutrient pollution in
285 rivers effectively given that the catchment is the management unit utilised (e.g. EC,
286 2000). Previous studies of the effects of NVZs have found little or no impact on water
287 quality (Lord et al., 2007; Worrall et al., 2009), perhaps because NVZs have not been
288 found to change farmers' behaviour (Barnes et al., 2009). This would indicate that
289 they were already operating in a fashion to meet NVZ requirements or that policing of
290 their implementation is not rigorous enough to require farmers to actually change.
291 Despite being the key way in which agricultural stewardship has been delivered in
292 the UK since 2005, no studies have previously assessed the impacts of the ECSFDI.
293 It has been postulated that targeted advice and financial incentives could achieve
294 promising results although the actions taken often depend on the personal
295 relationships between farmers and advisors (Posthumus et al., 2011) and the intrinsic
296 view of conservation held by the farmer (Robinson, 2006).

297

298 The current study has shown that during the previous 20-30 years N and P
299 concentrations in the Ingbirchworth catchment have varied although the general
300 trend has not changed. Based on the EA data NVZ regulations have, therefore, not
301 had an obvious impact on water quality since their implementation in 2002. This
302 concurs with some other recently published work that found the Environment Agency
303 of England and Wales' (EA) work to reduce diffuse pollution has had little impact
304 (National Audit Office, 2010; Howarth, 2011). Additional more spatially and
305 temporally intensive monitoring, going well beyond that undertaken by regulators,
306 has shown that nitrate concentrations have decreased in a number of streams
307 between 2006 and 2009, however, whilst remaining static in others. This recent
308 decrease is exemplified by the fact that the median nitrate concentration in
309 Ingbirchworth Dyke during the long-term monitoring was 3.7 mg N l^{-1} compared to 2.7
310 mg N l^{-1} at the same site during the 2006-09 monitoring. The winter peak in nitrate
311 concentrations, typical of intra-annual stream nitrate patterns (Heathwaite et al.,
312 1996; Lord et al., 1999; Neal et al., 1996), decreased significantly in Maze Brook, for
313 example, from approximately 11 to less than 4 mg N l^{-1} over the three year period (Figure
314 4).

315

316 The fact that the decrease in N concentrations was observed in some streams but
317 not others (e.g. Brown's Edge Beck) may indicate that changes in biogeochemical
318 cycling, due to the wet conditions of 2007-09 for instance, are not responsible for the
319 observed decreases in nitrate concentrations. Even though stream temperatures
320 were similar in 2007 and 2008, with median values of 11.9 and 10.1 °C and ranges of
321 17 and 15.3 °C for the respective years, ANOVA showed that a significant difference
322 existed ($p < 0.001$) between the years for which full datasets were available. As 2008
323 was the cooler year, however, it is unlikely that increased plant uptake of N led to the
324 decline in stream concentrations. Moreover, when the reported nitrate concentrations
325 were adjusted to flow-weighted annual averages concentrations were actually 1.5

326 times greater in 2008 than 2007 and so differences in hydrology seem unlikely to be
327 the cause. Elucidation of the impact of any land management changes on nutrient
328 pollution is difficult as none of the farmers implemented specific measures such as
329 buffer zones or wetlands. The plans produced focused on good agricultural practice
330 on broad areas of land and individual sub-catchments also contained land managed
331 by farmers who did not engage with the ECSFDI. Although no data was collected to
332 describe inorganic fertiliser applications in the Ingbirchworth catchment, some
333 farmers did comment that increasing prices had caused them to reduce applications
334 and this may have had some influence on nitrate concentrations. A declining trend in
335 inorganic fertiliser applications currently exists nation-wide, particularly to grassland
336 (Defra, 2009). It remains a possibility that the decrease in nitrate pollution in some
337 streams could be a delayed response to NVZ actions and/or ECSFDI associated
338 improvements in agricultural practice or a general increase in farmers' awareness of
339 environmental issues.

340

341 The current study indicated that many farmers are willing to listen to advice, such as
342 that delivered under the ECSFDI, but less open to changing their practices, even
343 where some financial savings may be made. This could be explained by the fact that
344 Posthumus et al. (2011) found that the money available to farmers through
345 Environmental Stewardship was often insufficient to allow them to change their
346 practices. Moreover, the schemes were too inflexible to allow farmers to respond to
347 changes in markets.

348

349 Further studies would be useful to help quantify if the observed reduction in N
350 pollution is sustained in the streams where it was measured, if it has occurred in
351 other catchments recently and the relationship with the potential reasons that have
352 been identified. Explanation of changes in water quality at the catchment scale can
353 be very difficult however due to the complexity of processes operating.

354

355 It is important that the current study has shown that more spatially and temporally
356 intensive water quality monitoring can highlight some outcomes which the current
357 standard in regulatory monitoring may miss (i.e. decreasing winter N concentrations
358 in some streams). Furthermore, particular areas of the catchment were shown to
359 contribute more to diffuse pollution than others in the intensive monitoring, which
360 would allow regulatory actions to be targeted better. This would help to solve two
361 recent criticisms made of the EA's work which were that it worked with a lack of
362 information on diffuse pollution sources and struggled to provide evidence of the
363 impacts of its actions. It should be recognised however that the EA itself believes that
364 its legal power to control nutrient pollution is limited which highlights that policy
365 reform may be needed in addition to improved scientific understanding to address the
366 problem. Further work has also confirmed that farmers do not feel sufficiently
367 threatened by prosecution to change to more environmentally friendly practices
368 (Posthumus et al., 2011). In order to address problems in identified source areas it
369 will be necessary to further convince farmers that they are part of the problem and
370 need to help find the solution (Macgregor and Warren, 2006; Popp and Rodriguez,
371 2007; Barnes et al., 2009; National Audit Office, 2010; Howarth, 2011). Moreover, in
372 future, the money spent on mitigation options could achieve much greater gains in
373 terms of the health of the aquatic environment if it was targeted towards key areas of
374 land contributing runoff to streams rather than spread over other areas of catchments
375 (Davies et al., 2009).

376

377 The present study has highlighted that ascertaining the impact of agricultural
378 stewardship at the catchment scale is difficult, due to the need to implement
379 measures over greater areas and undertake larger monitoring schemes.
380 Nevertheless, Posthumus et al. (2011) have stated that improved monitoring (in
381 terms of spatial and temporal intensity and overall monitoring campaign length) is

382 needed to fill knowledge gaps and, even though this may be expensive, it is likely to
383 be cheaper than the costs of water pollution (Howarth, 2011). Carrying out this
384 research in catchments where agricultural stewardship schemes are voluntary (e.g.
385 ECSFDI and Defra demonstration catchments) may yield little in terms of scientific
386 understanding as the implementation of measures can be disparate due to some
387 farmers not engaging and others implementing particular measures only. Indeed,
388 even where farmers have joined the ELS less than 2 % of agreements contain
389 measures for protecting water resources (Howarth, 2011). The lack of entry of
390 farmers into Environmental Stewardship in the current study is perhaps surprising
391 given that the highest uptake of such schemes usually occurs on marginal land such
392 as the Ingbirchworth catchment (Kleijn and Sutherland, 2003). Nevertheless, other
393 work has found that these farmers may be uneasy about accepting government
394 standards when they see their land as problematic (Davies and Hodge, 2006).

395

396 **5. Conclusion**

397 The severe lack of published data to describe and explain the impacts of agricultural
398 stewardship at the catchment scale makes this a pressing research need. In
399 particular, there is a requirement to assess the effectiveness of operational
400 agricultural stewardship schemes on which large sums of public money have been
401 spent, such as NVZs and the ECSFDI.

402

403 The current study has supported the two previously carried out to assess the impacts
404 of NVZs on water quality (Lord et al., 2007; Worrall et al., 2009) in that this legislation
405 appears to have had little impact. Furthermore, there is no evidence to-date that the
406 ECSFDI is resulting in improvements to water quality. These findings support recent
407 criticisms of operational agricultural catchment management schemes (National Audit
408 Office, 2010; Howarth, 2011). In contrast though, the observed decrease in winter N
409 peaks, hypothesised to be due to decreasing inorganic fertiliser applications, does

410 indicate that measures can be implemented which will have an impact at the
411 catchment scale. This is supported by the fact that we already know that many can
412 be highly effective at improving runoff quality at the plot scale (e.g. Dorioz et al.,
413 2006; Kay et al., 2009; Deasy et al., 2010).

414

415 It is important that we continue to improve our understanding of the impacts of
416 agricultural stewardship at the catchment scale as this is the management unit
417 employed by regulatory authorities to manage rivers (e.g. EC, 2000). It is also
418 necessary to move agricultural catchment management forward by dealing with the
419 criticisms levelled at current procedures. This will mean improving water quality
420 monitoring by making it more spatially and temporally intensive so allowing better
421 establishment of key pollution source areas in which to target stewardship measures
422 and to measure the impacts of these. This will allow us to move beyond making
423 assessments based on qualitative and anecdotal evidence (Posthumus et al., 2011).
424 Better information is also needed to describe the actions taken by farmers as at
425 present there is much debate about its accuracy and usefulness. Many farmers will
426 need to be further incentivised to do this by greater financial rewards or an increased
427 threat of prosecution. Furthermore, there is still a need to ensure that farmers
428 recognise themselves as part of the problem and the solution.

429

430 In summary, there is a good deal of science undertaken at the plot scale to suggest
431 that agricultural stewardship should improve water quality at the catchment scale and
432 therefore help us to meet policy objectives, such as those required by the WFD.

433 What the current study has suggested is that it is the implementation and regulation
434 of these stewardship actions, rather than their inherent ability to alter water quality,
435 that are likely to be the most important factors in the success of such measures or
436 otherwise at the catchment scale.

437

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572

573 **Captions**

574 **Figures**

575 Figure 1. Water quality monitoring sites in the Ingbirchworth catchment, South
576 Yorkshire, UK. Hatched areas indicate agricultural land for which manure and
577 fertiliser management plans were produced during the Associate England Catchment
578 Sensitive Farming Delivery Initiative project. Other, more generic, advice was
579 delivered throughout the catchment. Table 1 provides further details for the sampling
580 sites.

581

582 Figure 2. Boxplots showing nitrate (a), total phosphorus (b) and dissolved
583 phosphorus (c) concentrations in the main stream channels and groundwater in the
584 Ingbirchworth catchment, 2006-09 (\square =mean, centre line in box=median, lower and
585 upper ends of box=lower and upper quartiles, whiskers=5 and 95 percentiles,
586 x=minimum and maximum value).

587

588 Figure 3. Correlation between dissolved phosphorus and boron on those occasions
589 that the latter was detected (<25% of samples) in stream water samples.

590

591 Figure 4. Decreasing nitrate concentrations in Maze Brook (sampling site A1) in the
592 Ingbirchworth catchment during the period 2006-09.

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601 **Tables**

602 Table 1. Description of water quality monitoring sites. EA=Environment Agency
603 monitoring site. A=monitoring site with autosampler (grab samples also collected).
604 G=grab samples only collected.

605

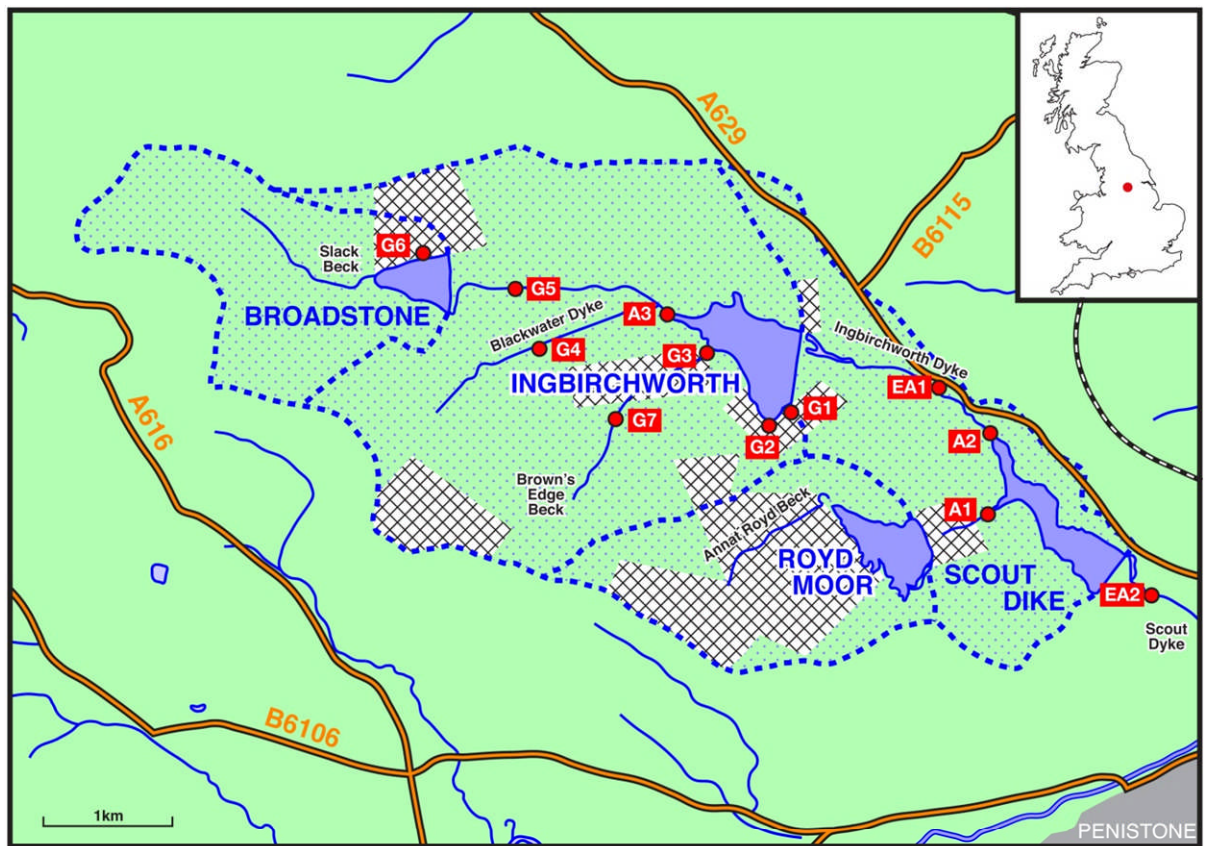
606 Table 2. R^2 values (p value in parenthesis) describing changes in nitrate and
607 orthophosphate concentrations at two sites in the Ingbirchworth catchment during the
608 period 1980-2009. Minus sign indicates a negative relationship between
609 concentrations and time, otherwise a positive correlation exists.

610

611 Table 3. R^2 values (p value in parenthesis) describing changes in nitrate, total and
612 dissolved phosphorus concentrations over the period 2006-09 in the Ingbirchworth
613 catchment. Minus sign indicates a negative relationship between concentrations and
614 time, otherwise a positive correlation exists.

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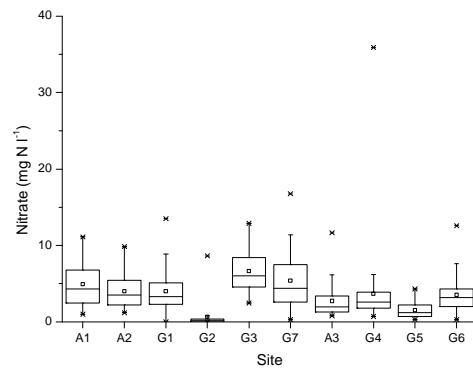
616 Figure 1.



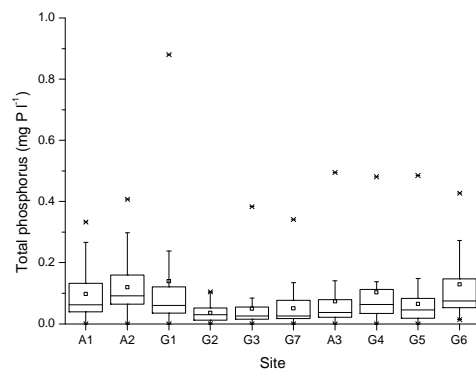
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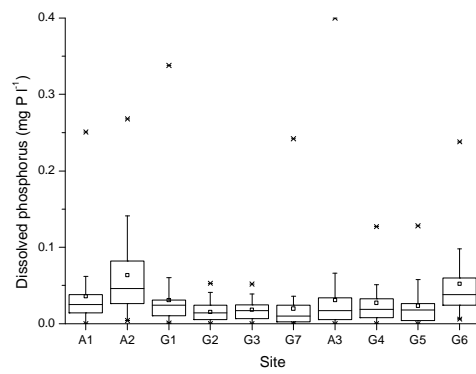
620 Figure 2.



(a)



(b)

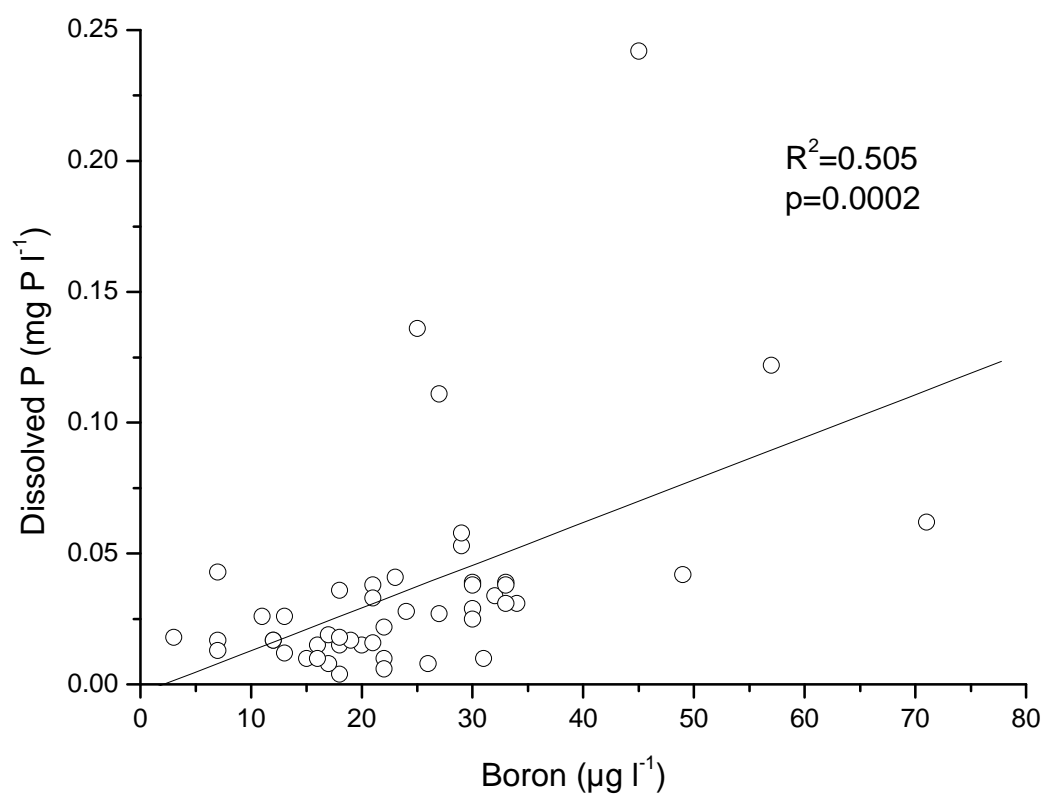


(c)

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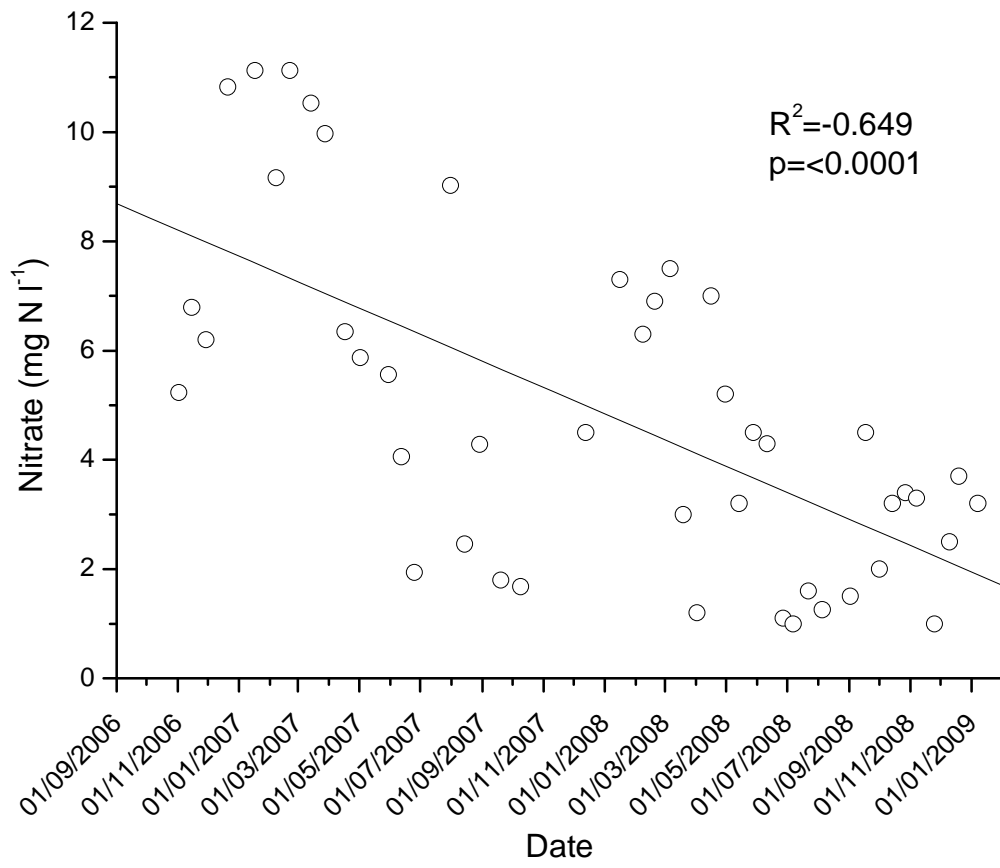
624 Figure 3.



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628 Figure 4.



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632 Table 1.

Monitoring site	Description
EA1	Environment Agency monitoring site on Ingbirchworth Dyke
EA2	Environment Agency monitoring site on Scout Dyke
A1	Maze Brook.
A2	Ingbirchworth Dyke upstream of Scout Dyke reservoir.
A3	Ingbirchworth Dyke upstream of Ingbirchworth reservoir.
G1	Conduit transferring water from Annat Royd Beck (before entry to Royd Moor Reservoir) to Ingbirchworth Reservoir.
G2	Groundwater sampled from borehole (151 m depth) discharging to Ingbirchworth Reservoir.
G3	Brown's Edge Beck before entry to Ingbirchworth Reservoir.
G4	Blackwater Dyke.
G5	Ingbirchworth Dyke downstream of Broadstone Reservoir.
G6	Ingbirchworth Dyke sampled from bypass channel around Broadstone Reservoir. The Reservoir receives water pumped in from out side of the catchment which is then transferred to a water treatment works also outside of the catchment. Broadstone Reservoir does occasionally overflow into Ingbirchworth Dyke immediately downstream of monitoring site G8.
G7	Upper Brown's Edge Beck

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636 Table 2.

Stream and monitoring site	Nitrate	Orthophosphate
Ingbirchworth Dyke		
EA1	-0.0676 (0.418)	0.2329 (0.001)
Scout Dyke		
EA2	-0.0589 (0.424)	0.011 (0.871)

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640 Table 3.

Stream and monitoring site	Nitrate	Total P	Dissolved P
Slack Beck			
G6	-0.2630 (0.085)	0.0304 (0.850)	-0.1207 (0.435)
Ingbirchworth Dyke			
G5	-0.5089 (0.001)	0.2068 (0.189)	-0.0777 (0.616)
A3	-0.4688 (0.001)	-0.2079 (0.204)	0.0904 (0.5600)
A2	-0.5103 (0.001)	0.0385 (0.806)	0.1450 (0.3477)
Blackwater Dyke			
G4	-0.0892 (0.560)	0.1248 (0.437)	-0.1298 (0.3954)
Brown's Edge Beck			
G7	0.0918 (0.594)	0.1002 (0.592)	0.0960 (0.5895)
G3	-0.2259 (0.140)	0.0759 (0.651)	-0.2934 (0.0626)
Royd Moor sub-catchment			
G1	-0.4795 (0.001)	0.2222 (0.174)	-0.0570 (0.7201)
A1	-0.6491 (0.001)	0.1635 (0.295)	0.0117 (0.9400)
Groundwater			
G2	-0.2856 (0.060)	0.0349 (0.828)	-0.4223 (0.0048)

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