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1 **Perspective on oral cancer screening: time for implementation research and beyond**

2 **Brief title:** Oral cancer screening perspective

3 Olena Mandrik<sup>1</sup>, PhD, Felipe Roitberg<sup>2</sup>, MD, Beatrice Lauby-Secretan<sup>3</sup>, PhD, Uzayr Parak<sup>1</sup>, MPH, Kunnambath  
4 Ramadas<sup>4</sup>, PhD, Benoît Varenne<sup>2</sup>, PhD, Rengaswamy Sankaranarayanan<sup>4</sup>, MD, Andre L. Carvalho<sup>3</sup>, PhD

5 <sup>1</sup> School of Health and Related Research, Health Economics and Decision Science, University of Sheffield,  
6 Regent Court, S1 4DA Sheffield, UK

7 <sup>2</sup>World Health Organization, Av. Appia 20, 1202 Genève, Switzerland

8 <sup>3</sup>International Agency for Research on Cancer, 150 Crs Albert Thomas, 69008 Lyon, France

9 <sup>4</sup>Preventive Oncology, Karkinos Healthcare Kerala Operations, Neelkanth Business Park Kirol Village B 702,  
10 400086 West Mumbai, India

11 **Corresponding author:** Dr. Olena Mandrik; School of Health and Related Research, Health Economics and  
12 Decision Science, University of Sheffield, Regent Court, S1 4DA Sheffield, UK; Tel: +44 (0) 7 487 29 22 40

13 Email: [o.mandrik@sheffield.ac.uk](mailto:o.mandrik@sheffield.ac.uk)

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23 In the last 30 years, cancer management globally has seen an upswing in the importance of prevention and early  
24 detection of cancer and precursor lesions. Cancer early detection programmes, such as screening, have become  
25 an integral part of health care systems in high income countries.<sup>1-3</sup>

26 Screening aims to detect cancer in asymptomatic populations. This allows to shift detection from advanced to  
27 early stages, and potentially decrease cancer-related mortality. For some cancers, such as cervical and colorectal  
28 cancer, screening can also detect precursor lesions, which, when treated appropriately, leads to decreased cancer  
29 incidence. On the other hand, screening may be accompanied by related harms, such as overdiagnosis leading to  
30 over treatment, and false positive results. These harms imply unnecessary diagnostic or treatment procedures,  
31 consequently resulting in additional physical, psychological and financial harms for the patients, and in wastage  
32 of healthcare capacity and resources. Thus, the decision to implement screening must be based on a balanced  
33 consideration of the benefits and harms of a screening programme and numerous other factors, such as cost-  
34 effectiveness, feasibility, affordability, and health system readiness.<sup>4-6</sup> For the three widely recommended cancer  
35 screening programmes – for cancers of the cervix uteri, breast, and colorectum – substantial clinical and  
36 economic evidence have supported the implementation of different screening strategies defined by the screening  
37 method, screening interval, and population characteristics such as age and sex, as well as specific regimens for  
38 defined high-risk populations.<sup>4,7,8</sup> This aggregate of evidence, unfortunately, is lacking for oral cancer screening.

39 Oral cancer is an umbrella term that encompasses malignant neoplasia that arises on the mucosal lip and the  
40 many sub-sites in the oral cavity. The risk for oral cancer is associated primarily with the use of tobacco in all  
41 forms and alcohol consumption.<sup>9,10</sup> The International Agency for Research on Cancer Global Cancer  
42 Observatory (IARC GLOBOCAN) estimated 377,713 new cases and 177,757 deaths from oral cancers  
43 worldwide in 2020.<sup>11</sup> The estimated number of incident cases of oral cancers ranked 16<sup>th</sup> among all cancers (for  
44 both sexes); combined with cases of oropharyngeal cancers the rank increased to the 13<sup>th</sup> most common cancer  
45 worldwide. Notably, it ranks among the top three most incident cancers in Bangladesh, India, Sri Lanka,  
46 Pakistan and Papua New Guinea.

47 Clinical oral examination is the current standard method for oral cancer screening and is usually performed by a  
48 dentist, a physician, or primary healthcare workers such as nurses or community health workers after  
49 appropriate training, thus is an affordable and feasible method.<sup>12</sup> Two systematic reviews have evaluated the  
50 effectiveness of oral cancer screening programmes.<sup>13,14</sup> These reviews were based on a single cluster-  
51 randomised trial in Kerala, India and recommended further randomised controlled trials to assess the efficacy  
52 and cost-effectiveness of clinical oral examination as part of a population based screening programme. The just-  
53 mentioned cluster-randomised trial in India had 15 years of follow-up and reported a 81% mortality reduction in  
54 high-risk populations of tobacco and/or alcohol users who adhered to four screening rounds.<sup>15-17</sup> However, this  
55 trial suffered from a limited compliance with referrals (around 50%) among those who screened positive;<sup>16</sup> This,  
56 on the one side exposes the complexity of adherence to protocol in high-risk population, and on another side  
57 suggests that higher impact of screening on advanced cancer diagnosis and mortality may be achieved with  
58 higher compliance rate. In addition to the trial, the few observational studies that have reported on the  
59 effectiveness of national oral cancer screening programmes are subject to design limitations and biases, such as  
60 in the definitions of cases and controls and risk of their misclassification, information bias, and poor  
61 compliance with referrals. Nevertheless, the available studies report quite similar impact of oral cancer

62 screening by clinical oral examination in terms of reductions in advanced oral cancer (21-22%) and oral cancer  
63 mortality (24-26%) among high-risk populations<sup>15,16,18</sup>.

64 Besides the limited clinical evidence, the economic rationale behind implementation of oral cancer screening is  
65 weak and would only apply to the settings where data are available (i.e. India)<sup>19</sup>, given the questionable  
66 applicability of these results to other jurisdictions.<sup>15,18</sup> Nevertheless, the relatively low costs of such screening  
67 programmes suggest a potential cost-effectiveness among high-risk populations in low-and middle-income  
68 settings, which needs to be confirmed empirically.<sup>19</sup>

69 Considering the high prevalence of oral diseases, the World Health Organization (WHO), grounded on the spirit  
70 of the United Nations Development Programme's report "Think globally act locally", established the first  
71 Global Oral Health Goals in 1981. The Global Goals for Oral Health 2020, developed as a joint initiative  
72 between FDI/IADR and WHO, were updated in 2003, to stimulate awareness about the importance of oral  
73 health across the nations and the governments. Among the updated objectives of the WHO were a reduction in  
74 morbidity and mortality from oral diseases, as well as the promotion of cost-effective interventions to prevent  
75 and manage oral diseases.<sup>20</sup> Despite these ambitious goals, the WHO commitment, and the evidence of reduced  
76 oral cancer mortality, screening of high-risk populations for oral cancer is implemented on either national or  
77 regional levels only in a few countries with comparatively high incidence rates for oral cancer, such as in India,  
78 Cuba and Taiwan.<sup>15,18</sup> The recent WHA74.5 resolution on oral health adopted in 2021 is a strong political  
79 commitment by Member States that gives a unique mandate to WHO to reposition oral diseases, including oral  
80 cancer, as part of the global health agenda towards 2030.

81 The lack of implementation of or pilot projects for oral cancer screening may be partially related to the scarcity  
82 of experimental studies and so the unsupportive conclusions from the Cochrane systematic reviews<sup>13,14</sup>, shading  
83 the seemingly optimism around a potentially-effective, easy to implement, and low-cost oral cancer screening. At  
84 this moment, the described paradox might not be addressed by more clinical trials, which are more difficult to  
85 initiate for oral cancer than other cancer screenings because of the geographical prevalence of the disease in  
86 low-resource settings and the lack of interest and involvement from the industry.

87 It is time to move forward with the evidence we bear and tackle the ongoing and urgent need to reduce  
88 morbidity and mortality from oral cancer in populations with a high prevalence of disease through investments  
89 in pilot oral cancer screening programmes and well-designed implementation research assessing their  
90 performance. The priority actions will include initiation of the oral cancer screening programmes for high-risk  
91 populations as adds-on to the existing public programmes (eg. current and former smokers screened for lung  
92 cancer<sup>21</sup>) or as independent pilots in countries with high disease prevalence (Box 1). These pilots will be able to  
93 gather necessary data to inform framework-guided implementation and service outcomes,<sup>6</sup> necessary for the  
94 nation-wide decisions on oral cancer screening.

95 Thus, to support WHO new goals on global oral health further, the authorities are urged to fund, and the  
96 implementers to organise and evaluate properly, oral cancer screening programmes to maximise health benefits  
97 of high-risk populations globally.

98

- 1. Pilot screening programmes:**
  - 1a Adds-on to tobacco cessation and lung cancer screening programmes (when context is appropriate)
  - 1b New screening programmes for high-risk population and in areas with high disease prevalence
- 2. Data collection from the pilots:**
  - 2a Disease detection and health impact of related interventions
  - 2b Screening uptake, compliance and its determinants
  - 2c Resource use
  - 2d Costs
- 3. Future research:**
  - 3a Long-term outcomes, harms (overdiagnosis), and cost-effectiveness
  - 3b Penetration
  - 3c Programme sustainability.
- 4. National implementation**

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