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# 1 Innovation can accelerate the transition towards a sustainable 2 food system

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## 16 17 **Abstract**

18 Future technologies and systemic innovation are critical for the profound  
19 transformation the food system needs. These innovations range from food production,  
20 land use and emissions, all the way to improved diets and waste management. Here,  
21 we identify these technologies, assess their readiness and propose eight action points  
22 that could accelerate the transition towards a more sustainable food system. We argue  
23 that the speed of innovation could be significantly increased with the appropriate  
24 incentives, regulations and social license. These, in turn, require constructive  
25 stakeholder dialogue and clear transition pathways.

## 26 27 28 **Main**

29 To date, the future sustainability of food systems, the role of changing diets, reducing  
30 waste and increasing agricultural productivity have been mainly studied through the  
31 lens of existing technologies. Regarding the latter, for example, a common research  
32 question concerns what level of yield gain could be achieved through new crop  
33 varieties, livestock breeds, animal feeds, or changes in farming practices and the  
34 diffusion of technologies such as irrigation and improved management<sup>7-13</sup>. Yet, as  
35 studies have shown, even with wide adoption of existing agricultural technologies,

36 full implementation of flexitarian diets and food waste reduction by half, it will be  
37 challenging to feed a growing world population while ensuring planetary  
38 wellbeing<sup>14,15</sup>.

39

40 So far, few studies have explored the boundaries of what would be feasible if the  
41 world adopted more disruptive, ‘wild’, game-changing options<sup>16–18</sup> that could  
42 accelerate progress in many desired dimensions of food systems simultaneously.  
43 Some of these game-changers are no longer in the realms of imagination; they are  
44 already being developed at considerable pace, reshaping what is feasible across  
45 different sectors<sup>19</sup>. Data on investment in agricultural startups suggests an increasing  
46 portfolio of companies focusing on these technologies<sup>20</sup>.

47

48 Technologies by themselves are not always transformative, but are often crucial for  
49 innovation in an environment with a multitude of actors, political economy dynamics,  
50 patterns of supply and demand, as well as regulations. How transformational a  
51 technology will be depends on the economic and political context, the needs of the  
52 society and its socio-economic conditions<sup>21</sup>. Yet, the elements that could catalyse the  
53 transformation of the food system through systemic innovations are rarely examined.  
54 This Perspective contributes to the discussion on how to achieve positive  
55 transformation in food systems by providing insights on emerging technologies and  
56 what is needed to accelerate systemic change for sustainability.

57

58

## 59 **Technological innovations**

60

61 Since Neolithic times, technology has played a considerable role in achieving  
62 progress in many metrics of human well-being, including poverty, life expectancy and  
63 disease control<sup>22</sup>. Table S1 in the supplementary information presents a detailed list of  
64 many past technological innovations in the food system. Despite the benefits to  
65 humanity of these innovations in food and agriculture, deterioration of some  
66 environmental and health metrics has also been observed, especially in recent times.  
67 For example, land conversion into cropland or pastures, increasing agricultural  
68 greenhouse gas emissions and water use, and application of reactive nitrogen and  
69 phosphorus have increased several-fold even as their intensities per unit of product

70 have tended to decrease over time<sup>23-25</sup>. Noncommunicable diseases and inequalities  
71 are also growing in many societies<sup>26,27</sup> despite rapid technological advances. The  
72 development of inexpensive, fast or discretionary foods has also contributed to  
73 significant malnutrition in many parts of the world<sup>26</sup>.

74

75 Food systems technologies are being developed at an unprecedented rate, some of  
76 which could be deployed in the next decade and significantly transform the food  
77 system. We present an inventory of near-ready and future technologies that could  
78 accelerate progress towards achieving food system sustainability from extensive  
79 literature reviews. We classified each technology according to its position in the value  
80 chain (i.e. production, processing, distribution, consumption and waste) and its  
81 'readiness score'. The latter, developed by the US National Aeronautics and Space  
82 Administration (NASA), is a systematic measurement system that supports  
83 assessments of the maturity of a particular technology (see the supplementary  
84 information for full details)<sup>54-56</sup>. It consists of nine levels, from basic research,  
85 principles observed and technology prototypes deployed, all the way to the proven  
86 implementation of a technology under real-world conditions<sup>54-56</sup>.

87

88 A few conclusions emerge from this exercise. The first is that technological  
89 innovations span the entire food system, from food production, processing and  
90 consumption to waste stream management (Figure 1). Hence, an arsenal of  
91 technological options can be tailor-made to address different food system challenges  
92 in a range of institutional and political contexts. This diverse pipeline, including  
93 consumer-ready artificial meat, intelligent packaging, nano-drones, 3D printing and  
94 vertical agriculture, to name a few, presents a real opportunity for systemic change.  
95 Depending on the level of socio-economic development of a country or region and  
96 other institutional and political constraints, the mix of technologies could vary widely.

97

98 **Figure 1 about here**

99

100 Second, technologies vary widely in their readiness for implementation (Figure 2).  
101 Despite considerable spread across technology groups, those related to digital  
102 agriculture and replacement of food and feed for livestock and fish are associated with  
103 a relatively large number of near-ready and mature technologies. This is not

104 surprising considering the speed of innovation and cost reduction of digital  
105 technologies, followed by their widespread adoption across low, middle and high-  
106 income countries alike. Similarly, efforts are under way to reduce the demand for  
107 livestock products by providing alternative protein sources, and to reduce its  
108 environmental impact by decoupling animal production from land via alternative,  
109 circular feeds. Meeting a growing demand for fish depends on reducing the share of  
110 total fish capture used as feed for livestock, currently around 12%<sup>5</sup>.

111

112 Third, a number of near-ready technologies have high potential to be adopted,  
113 rendering investments in their dissemination and implementation strategic. Research  
114 is urgently needed on how to make options available in current food systems with  
115 minimal disruption, as well as better understanding of what might affect their uptake  
116 to scales that transform. This also highlights the potential contribution of the private  
117 sector in driving the uptake of these technologies and the need to establish regulatory  
118 frameworks and market structures to ensure that these advances are well aligned with  
119 the aims of public policy. It is essential that, at least in the medium term, affordability  
120 of these novel options increases, which is more likely to happen as demand size  
121 becomes clearer, and the manufacturing processes and supply chains are better  
122 established.

123

124 **Figure 2 about here**

125

126 Fourth, the simultaneous implementation of several of these technologies could  
127 significantly accelerate progress towards achieving more sustainable food systems.  
128 This could lead to simultaneous improvements in sustainable food production and  
129 waste reduction while improving human well-being and creating new local business  
130 opportunities as resources are revalued as part of the process. Moreover, this is in line  
131 with current local efforts for energising the bioeconomy in many parts of the world<sup>28-</sup>

132 <sup>34</sup>

133

#### 134 **Transformation accelerators**

135

136 The transformation of the food system will not be purely technological<sup>21</sup>. At the heart  
137 of this process is a form of innovation involving deep changes in the component parts

138 of the food system (technologies, infrastructure and skills and capability) and a  
139 fundamental reformatting of the values, regulations, policies, markets and governance  
140 surrounding it. This view of transformation as a complex and systemic process  
141 implies that novel technologies alone are not sufficient to drive food system  
142 transformations; instead, they must be accompanied by a wide range of social and  
143 institutional factors that enable their deployment.

144

145 Transformation is also a deeply political process with winners and losers, which  
146 involves choices, consensus as well as compromise about new directions and  
147 pathways. Powerful players within food systems have strong incentives to maintain  
148 the status quo and their current market share. In contrast, new entrants have much  
149 greater potential to act as disrupters of the system and to use this as a way of creating  
150 new products and/or value (meat substitutes, are an example). As a result, efforts to  
151 accelerate desirable technical change and transformation need to be in line with the  
152 social and political processes that either impede or catalyse system innovation. In  
153 practice, this means building alliances, dialogue and trust around food systems  
154 development pathways and ensuring governance and regulator regimes to safeguard  
155 desired food system outcomes – all of which are essential conditions for the  
156 deployment of new technology. Examples of emerging technologies that have  
157 benefited from such changes are insect-based food/feed, plant-based meat  
158 alternatives, circularity in food systems, and vertical agriculture.

159

160 In addition, the role of technology in transformation is ambiguous and diverse.  
161 Technology may catalyse transformation by triggering regulator shifts (e.g.  
162 circularity, drones), new market demands (e.g. seaweed) and other system innovations  
163 (e.g. personalised nutrition, molecular printing, biodegradable coatings).  
164 Alternatively, it may change/evolve in response to system innovations arising from  
165 broader societal and political shifts driving transformation<sup>21,34</sup> (e.g. growing demand  
166 for sustainably-sourced produce). Technology may also enhance undesirable lock-ins  
167 (e.g. a farmer specialised and heavily invested in grain production cannot easily  
168 switch to diversified agriculture<sup>40</sup>). Identifying pathways of change for preventing  
169 these lock-ins is essential.

170

171 Based on this broader understanding of transformation, we propose eight key, largely  
172 interconnected action points to accelerate technological change and systemic  
173 innovation in food systems (Figure 3):

174

175 *1. Building trust amongst the actors of the food system:* Transformation requires  
176 consensus and support for the new development pathways being pursued. This  
177 involves not only technological choices but also broad-based collaboration and a set  
178 of shared values about the desirability of different food system outcomes – e.g.  
179 sustainability, provenance, and socioeconomic benefit. Building trust sits centre-stage  
180 in this process. All the actors within the food system (whether farmers, consumers or  
181 food companies) are highly interconnected through economic and social networks.  
182 For systemic change and technological uptake to occur, there often needs to be an  
183 iterative process: private industries identify a business opportunity; governments  
184 identify the need for systemic change to achieve prosperity and well-being; a dialogue  
185 is initiated with citizens to enable attitudinal change; and finally innovations in policy,  
186 institutions and public investment encourage market shifts<sup>21,36</sup>. The Green Revolution  
187 in Asia provides a good example of these systemic changes at play, as it enabled crop  
188 yields to increase rapidly, consumption to increase and undernutrition to diminish in a  
189 bit more than a decade<sup>21</sup>.

190

191 Given that governments may need to play a leading role in facilitating and  
192 communicating “why” and “how” to innovate to citizens, high-level agreement about  
193 new directions is key. For future food systems, this agreement is critical because of  
194 the environmental and ethical concerns around food production and consumption.  
195 Such agreement, based on solid and transparent science targets, and dialogue and  
196 consensus between public and/or private actors, can legitimise efforts to develop  
197 transition pathways, new products, business plans, policies and incentives. Good  
198 examples of these are the Sustainable Development Goals and the Paris Agreement  
199 greenhouse emissions targets, which are at the centre of the strategies of many  
200 national and international public sector departments and private companies.

201

202 Managing expectations of different stakeholders can be essential to gain legitimacy  
203 and trust. The optimal behaviour from an individual’s point of view may strongly  
204 depend on the behaviour expected from others. If the benefit of adopting a certain

205 behaviour (e.g., using and/or investing in a specific technology) is perceived as a  
206 function of that behaviour's popularity among others, vicious or virtuous cycles of  
207 self-fulfilling expectations may arise<sup>37</sup>, ultimately accelerating or retarding change.  
208 Once again, the Green Revolution of the 1960s provides a good example: the success  
209 of a technology depends on its adoption at scale; if an individual does not expect  
210 others to adopt it, then this individual's response may be not to do it either. In cases  
211 like this, temporary subsidies and other incentives may help tip the system<sup>38</sup>.

212

213 *2. Transforming mindsets:* The transformation of agriculture requires a learning  
214 mindset by the actors of the food system. A similar attitude to monitoring, review and  
215 knowledge generation is needed amongst the various levels of decision-makers.  
216 People have deeply engrained biological, psychological (particularly around  
217 “naturalness”<sup>39</sup>) and cultural relationships to food<sup>40</sup>, so development of an effective  
218 technology is no guarantee of social acceptance, as this is not purely determined by  
219 factors like price and safety. There is a tripartite relationship between people's  
220 attitudes to technology, regulation that can change the structure of the market, and  
221 market actors that play out within a regulatory framework. The need to better  
222 understand a technology and to transform mindsets arises particularly in the case of  
223 technologies whose advantages and disadvantages are still largely unknown (e.g. gene  
224 editing, reconfiguring photosynthesis, novel nitrogen-fixing crops).

225

226 *3. Enabling social license and stakeholder dialogue:* Public investment in technology  
227 development and uptake should be tied to social licence and technology acceptability.  
228 These, in turn, require greater consideration of responsible innovation principles and  
229 extensive public dialogue<sup>51</sup>. Rising public awareness of the issues may create pressure  
230 from consumers, employees, investors, and government itself, to push innovation in  
231 different directions (e.g. meat substitutes, nanopesticides). Without engaging these  
232 actors in responsible innovation, potentially powerful technologies may not be  
233 adopted (e.g. genome editing). The transformation necessary to tackle society's grand  
234 challenges as embodied in global food systems might be constrained by those who  
235 trade on a business-as-usual basis. Technological uptake also involves the know-how  
236 to use a technology effectively. Higher knowledge-intensive systems often involve  
237 more ‘learning by doing’<sup>41, 42</sup> and might disadvantage food systems actors with less  
238 education such as smallholders or vendors in low-income countries.

239

240 *4. Guaranteeing changes in policies and regulations:* Expectations about future  
241 policies are essential for both public and private investments in technological change.  
242 For example, investing in research and development of low-carbon technologies is  
243 more attractive for private investors if they believe that carbon emissions will have a  
244 somewhat stable and attractive price in the future. Once new low-carbon technologies  
245 are in place, carbon policies (including pricing) may involve lower social costs, thus  
246 being more likely to be implemented. However, if no one expects this to happen, it  
247 will probably not happen since few people will find it worthwhile to invest in the  
248 technology. As with action point 1, vicious or virtuous cycles of self-fulfilling  
249 expectations may arise<sup>37</sup>, in which case, policies can help steer expectations in a  
250 desired direction<sup>53</sup> –particularly through subsidies or direct investment in low-carbon  
251 technologies<sup>43,44</sup>.

252

253 *5. Designing market incentives:* The appropriateness of measures and incentives and  
254 the factors which are critical to the success of transformational innovations are often  
255 context- and technology-specific. The barriers to innovation and diffusion also differ.  
256 In competitive markets (such as food and energy), companies often underspend on  
257 research and development relative to what would be the optimal expenditure level  
258 from a society's perspective, since they typically cover all the costs but are not the  
259 sole beneficiaries of the knowledge generated along the process. Historically,  
260 governments have sought to correct this market failure by rewarding innovative  
261 efforts, including 'market pull' measures – like granting innovators (temporary)  
262 monopoly rents through patent protection, complemented by other inducements and  
263 subsidies for under-funded priorities (e.g., orphan diseases) – and 'market push'  
264 incentives – e.g. tax credits, public procurement, or pricing of externalities. Making  
265 these incentives accessible to new entrants is critical, as it is unclear whether  
266 transformative innovation will emerge from established industry players<sup>45</sup>. Innovation  
267 incubators and accelerators often play a key role in bringing novel solutions to  
268 market<sup>52</sup>. This has been the case with many technologies on our list (Fig. 1) across all  
269 technology groups (drones, algae for feed, plant-based meat substitutes,  
270 nanoenhancers, personalised food). Incentives that drive innovation also differ from  
271 those that encourage diffusion.

272

273 6. *Safeguarding against indirect, undesirable effects*: There are real challenges in  
274 designing policy and investment frameworks to harness the transformational potential  
275 of new technology. Unintended consequences may be overlooked, especially where  
276 public acceptance and the regulatory landscape remains to be determined<sup>20,46–48</sup>. For  
277 instance, circular economy strategies in the food system must comply with strict  
278 regulations from Europe and North America concerning the re-use of organic waste as  
279 animal feed (adopted after bovine spongiform encephalopathy and foot-and-mouth  
280 diseases outbreaks<sup>49</sup>). A broader public dialogue and consultation is likely to  
281 legitimise wider support and/or identify the potential for unexpected impacts. Such  
282 broader dialogue can also highlight the complexity behind the science and the trade-  
283 offs between adoption/non-adoption, and avoid the lack of social license simply  
284 because relevant issues are not sufficiently understood. Yet, as noted above, even  
285 when these issues are well understood, a technology may not be socially acceptable if  
286 it is thought to go against “naturalness” or existing cultural biases<sup>39-41</sup>.

287

288 7. *Ensuring stable finance*: Technologies associated with food and agriculture often  
289 involve a physical product which is subject to production seasonality and complex  
290 regulations. This poses an additional challenge to their diffusion, especially because  
291 the financial environment does not reward the “fail fast and re-start/iterate” model  
292 (designed to stop flawed operations and then restart differently). Nonetheless,  
293 transformative change is likely to be unpredictable and its impacts variable, so  
294 technology exploration and piloting under real world conditions are important to test  
295 effectiveness. More creative investment solutions like increased deployment of  
296 accelerators or special finance for diffusion, and more steady and longer-term finance  
297 for technology development may be needed to drive transformational shifts<sup>50</sup>, as the  
298 research, development and implementation cycles can be long for a broad range of  
299 technologies (e.g. reconfiguring photosynthesis, novel nitrogen-fixing plants and/or  
300 perennials, new vaccines, GM-assisted breeding technologies, etc.). Nevertheless, the  
301 digitalisation of agriculture and some other technologies could provide ample  
302 opportunities to spread and scale transformative solutions, just as mobile banking did  
303 on the back of the mobile phone revolution in the 2000s.

304

305 8. *Developing transition pathways*: Most analyses of the future of food systems  
306 anticipate the impacts of alternative scenarios and the roles of different strategies (e.g.

307 diet changes, waste reduction, increased food production)<sup>5, 7, 10-16, 27</sup>. However, these  
308 studies rarely shed light on how to implement the desired changes. The ‘how’ of  
309 achieving planned and actionable change is critical towards realising these  
310 transformations and is what we call ‘transition pathways’. Transition pathways  
311 include the necessary understanding of technologies and their impact, desired science  
312 targets, transition costs, identification of winners and losers, strategies to minimise  
313 adverse effects (socially, economically and environmentally), gradual steps to be  
314 taken by different actors, major aspects of institutional reframing (public and private),  
315 as well as the systemic innovation required to achieve the expected transformation. In  
316 essence, the accelerators proposed here provide critical information for building these  
317 pathways.

318

319 **Figure 3 about here**

320

## 321 **Conclusions**

322

323 Food systems currently pose enormous challenges. Technological innovation will  
324 surely have a major role to play in the future of food systems, just as society is  
325 undergoing immense, transformative advances in telecommunications and renewable  
326 energy use. The list of potential food system-related technologies is long.

327 Nevertheless, more robust analyses of the feasibility of technological innovations and  
328 their potential impacts are urgently needed. Such studies are technically complex,  
329 particularly with respect to uncertainty and the identification of options to pilot new  
330 investment streams for funding and research organisations. It is crucial that these  
331 studies are designed with a multicultural and socio-political lens to ensure rapid  
332 innovation where it matters most, with equity and embracing diversity of thought.

333

334 Food system innovations will depend on adequate investment in basic research and  
335 development to keep the pipeline flowing, given that many of the technologies  
336 identified here may contribute little to the global food system over the next two  
337 decades. We also see a great need to bypass the bottlenecks of the enabling  
338 environment, especially in lower-income countries where the potential impacts (both  
339 positive and negative) of technological innovation may be relatively larger. History  
340 shows clearly that innovation produces winners and losers. We need to ensure that

341 social sustainability becomes a higher agenda item, in the short and long term, to  
342 address the sectors of society at risk of being left behind.

343

344 Finally, and perhaps most importantly, accelerating food systems transitions towards  
345 positive, desired states will have to involve societal dialogue. Of the eight elements  
346 identified in Fig. 3 for accelerating the systemic transformation of food systems, at  
347 least five revolve around building trust, changing mindsets, enabling social licence,  
348 developing transition pathways and safeguarding against undesirable effects. Success  
349 in all these actions will result in better health, wealth and environmental outcomes;  
350 failure will result in much more than a lack of food.

351

352

### 353 **Author contributions**

354

355 M.H., P.K.T., D.M.C., J.P., J.B. designed the research.

356 M.H., P.K.T., D.M.C., J.P., A.H., B.L., K.N. wrote the manuscript.

357 M.H., P.K.T., D.M.C. J.P., J.B., C.G., K.D., J.N. analysed data.

358 All authors contributed data and edited the paper.

359

360

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538 **Figure captions.**

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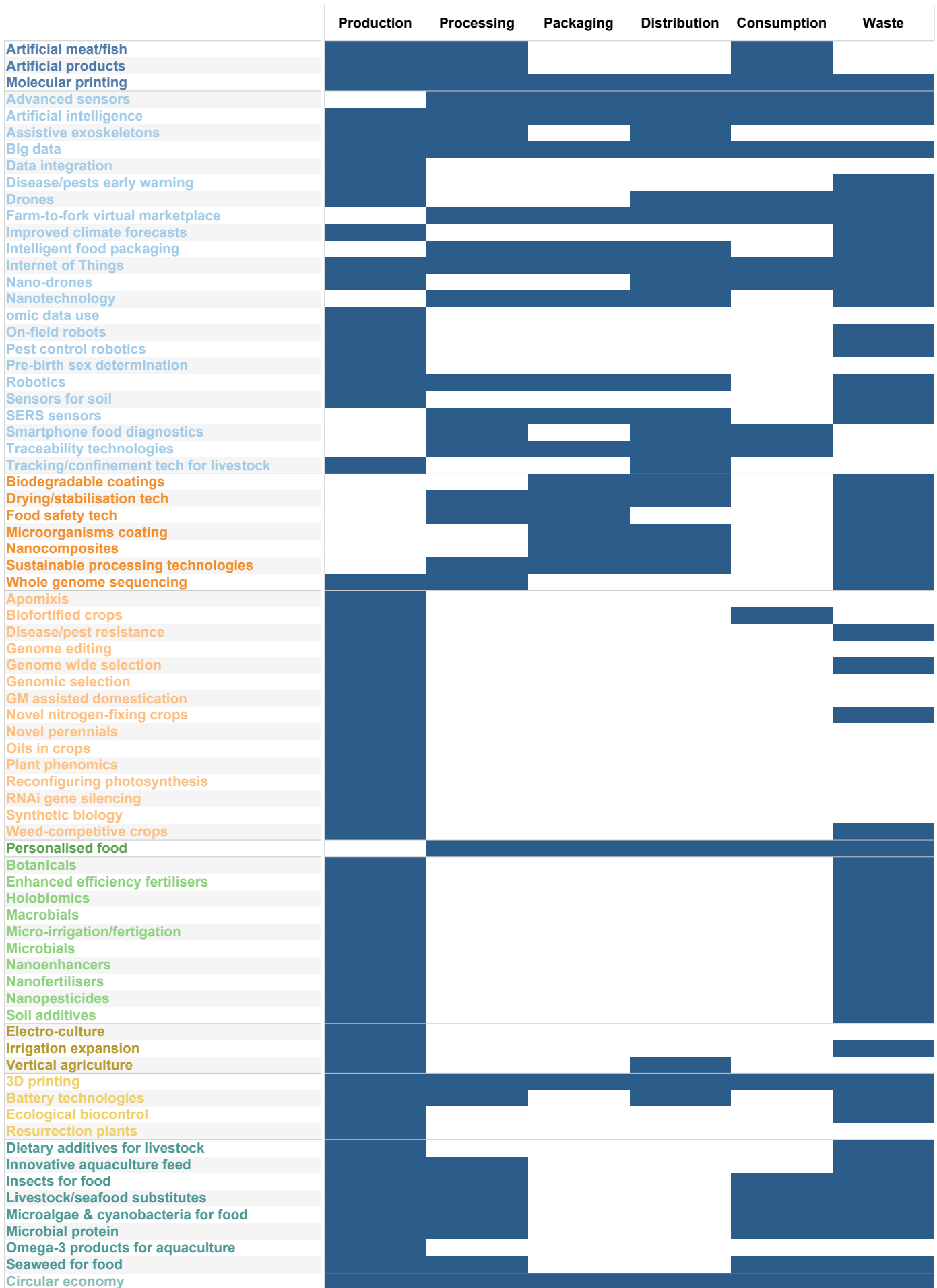
541 Figure 1. Future technologies with transformation potential. The technologies are  
542 classified under ten groups and span the entire food system. A complete description of  
543 each technology is presented in Table S2 of the supplementary information.

544

545 Figure 2. Technological readiness of future food system technologies. The  
546 technological readiness score is a 9-stage systematic measurement system that  
547 supports the assessment of the maturity of a particular technology. Details on each  
548 stage, score calculation and technology groups are shown in Table S2 of the  
549 supplementary information.

550

551 Figure 3. Essential elements for accelerating the systemic transformation of food  
552 systems. These accelerators help achieve healthy and sustainable diets, productive  
553 agri-food systems and improved waste management - three outcomes necessary to  
554 attain sustainable food systems.



**Technology Group**

- Cellular agriculture
- Digital agriculture
- Food processing and safety
- Gene technology
- Health
- Inputs
- Intensification
- Other
- Replacement food / feed
- Resource use efficiency



