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1 Net Reductions or Spatiotemporal Displacement of Intentional Wildfires in Response to Arrests?  
2 Evidence from Spain

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4

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14

15 **Additional keywords:** Arson; spatio-temporal, panel data, autoregression, negative binomial,  
16 zero-inflation, elections

17

18 **Suggested running head:** Wildfire Spatiotemporal Displacement

19 **Abstract.** Research has not examined how the impacts of arrests manifest across space and time  
20 in environmental crimes. We evaluate whether arrests reduce or merely spatiotemporally  
21 displace intentional illegal outdoor firesetting. Using municipality-level daily wildfire count data  
22 from Galicia, Spain, from 1999 to 2014, we develop daily spatiotemporal ignition count models  
23 of agricultural, non-agricultural, and total intentional illegal wildfires as functions of  
24 spatiotemporally lagged arrests, the election cycle, seasonal and day indicators, meteorological  
25 factors, and socio-economic variables. We find evidence that arrests reduce future intentional  
26 illegal fires across space in subsequent time periods.

27 **Brief Summary.** We evaluate whether arrests of intentional illegal firesetters lead to movements  
28 in or reductions of future fires in nearby locations. Our analyses of daily wildfire count data from  
29 Galicia, Spain, 1999 to 2014, show that arrests lead to overall reductions in intentional illegal  
30 firesetting.

31 **Introduction**

32 Natural resource managers worldwide face a challenge of how to limit the occurrence of  
33 accidentally and intentionally ignited wildfires that destroy property, damage resources, and  
34 harm people. A changing climate is projected to increase wildfire potential, severity, and extent  
35 (e.g., Krawchuk et al. 2009; Liu et al. 2010; Jolly et al. 2015), potentially exacerbating the  
36 damages and raising the urgency of addressing human-ignited wildfires (Balch et al. 2017;  
37 Bowman et al. 2017). Among the strategies and tactics available to policy makers in response to  
38 heightened wildfire risks is to boost law enforcement efforts (e.g., Donoghue and Main 1985;  
39 Butry and Prestemon 2005; Prestemon and Butry 2005; Prestemon and Butry 2010; Abt et al.  
40 2015) aimed at apprehending and deterring intentional firesetters<sup>1</sup>. With only a few exceptions  
41 (e.g., Thomas et al. 2011; Prestemon et al. 2012), research has not evaluated how and whether  
42 arrests, a discrete measure of law enforcement efforts, are linked to reductions in the occurrence  
43 of intentional fires or whether such efforts have broader impacts across space and time.

44 The effects of law enforcement efforts are potentially complex, considering motivated  
45 offenders' dynamic responses. Criminologists have long recognized that actions by law  
46 enforcement or other groups intended to reduce crime in one time or place or of one type might  
47 be at least partially offset by compensating shifts in behaviors of prospective offenders in  
48 response to those efforts (e.g., Cornish and Clarke 1987; Barr and Pease 1990; Eck 1993; Clarke  
49 and Weisburd 1994; Guerette 2009). While spatiotemporal concentrations in arson are evident in  
50 maps of wildfires (e.g., Mothershead 2012), no study has sought to characterize the effects of

---

<sup>1</sup> In this study, we define all intentional firesetting as illegal and so refer to intentional illegal firesetting as 'intentional firesetting.'

51 arrests on these fires at fine spatial scales or over longer time scales than detected by Prestemon  
52 et al. (2012). Understanding how law enforcement efforts affect the timing and locations of  
53 future offending, including illegal firesetting, is critical to enacting effective policies and in the  
54 design of more effective law enforcement strategies (e.g., Weisburd and Eck 2004) aimed at  
55 reducing the occurrence of unwanted wildfires.

56 The primary objective of our study is to assess whether there is evidence of  
57 spatiotemporal displacement effects of law enforcement in intentional outdoor firesetting. To do  
58 this, we develop statistical models that control for hypothesized driving factors in addition to  
59 arrests. Among the driving factors we include are variables describing the seasonality of  
60 intentional firesetting, which likely stems from regular variations in fuel flammability and  
61 ignition attempts related to agricultural or other seasonal activities (e.g., hunting) and daily  
62 human routines (days of the week and holidays). Additionally, we include variables explaining  
63 firesetting variation at longer time scales, which capture associations with slowly changing  
64 aggregate wildland fuels and demographic and economic conditions. Finally, we include a set of  
65 indicators of election seasons, which have been shown in other research to be criminogenic for  
66 firesetting in Europe (e.g., Seijo 2005; Álvarez-Díaz et al. 2015; Ramos and Sanz 2018).<sup>2</sup> With  
67 the inclusion of election season indicators, we are able to quantify the daily time scale imprint of  
68 one form of politically based protest actions (Pyne 1995), extending existing research and

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<sup>2</sup> Mechanisms proposed or identified for how electoral cycles could influence intentional firesetting include election-related adjustments in law enforcement effectiveness—law enforcement budgets (Efthyvoulou 2012) and police force levels (Levitt 1997)—and the scope or severity of criminal sanctions (Smith 2004; Dyke 2007; Berdejó and Yuchtman 2013).

69 providing additional policy relevant insights. Their inclusion also helps to explain variation in  
70 observed intentional wildfires, increasing the power of our statistical inferences regarding law  
71 enforcement spatiotemporal effects.

72 This study advances the earlier work by Prestemon et al. (2012) by including  
73 spatiotemporal lags of arrests in the equation specifications. While those authors allowed for  
74 effects of arrests at long temporal scales, their models did not include arrests lagged as long as  
75 done in this study. Furthermore, their models were not specified in a way that quantified how  
76 intentional fires in one location could be associated with arrests in nearby locations in previous  
77 time periods. Finally, Prestemon et al. (2012) ignored the potentially differing firesetting  
78 processes across reported motivations, which we find are distinct in their responses to arrests, a  
79 potentially important distinction with implications for law enforcement resource allocation  
80 decisions. The study also advances research into the role of elections on wildfires in Spain  
81 conducted by Álvarez-Díaz et al. (2015), who used reduced-form vector error correction  
82 modeling methods to identify the association between the national total numbers of forest fires  
83 during “intense” electoral years. Our study, in contrast, estimates count data structural equations  
84 of intentional wildfires in Spain, controlling for the many factors that influence wildfire ignition  
85 processes, including the motivations of firesetters, arrests, and elections. Our equations are  
86 estimated at fine temporal (daily) and spatial (municipality) scales, measuring how specific  
87 phases of elections affect the daily pattern of firesetting in the run-up to elections.

88

## 89 **Theory and methods**

90 *Theory of intentional firesetting*

91 Cohen and Felson (1979) describe a Routine Activities (RA) theory of crime which forms the  
92 foundation upon which we build our empirical model of the numbers of intentional wildfires.  
93 These authors contend that criminal activities vary over time and space according to variations in  
94 the simultaneous overlap of three essential elements of crime occurrence: (1) a motivated  
95 offender, (2) a suitable target, and (3) the absence of capable guardians against a violation; if one  
96 of these elements is missing, then a crime will not occur. It is straightforward to design an  
97 empirical modeling framework around RA theory because motivated offenders and suitable  
98 targets are simple to define.

99         Geographers, philosophers, and criminologists dating back several centuries have  
100 recognized that persistent criminal activity has evident spatial components related to societal and  
101 landscape features (see Cohen [1941] and Cohen and Felson [1979] for informative syntheses).  
102 As Cohen and Felson (1979) argue, defining RA theory, persistent spatial and temporal  
103 concentrations of offending may be attributed to fine and coarse scale spatial and temporal  
104 (hourly, daily, seasonal) features of landscapes and routine human behaviors as well as to  
105 temporally trending variations in the relative abundances of motivated offenders, suitable targets,  
106 and capable guardians. Here, we propose that RA theory is an amenable framework for  
107 understanding these observed spatial and temporal patterns. In the development of an empirical  
108 version of a Routine Activities theory of intentional firesetting, we identify candidate physical,  
109 biological, and societal variables that vary over space and time that can be mapped to one (or  
110 more) of the three elements of RA theory. With this empirical framework, we are able to test for  
111 spatiotemporal displacement and uncover the effects of other policy relevant phenomena on  
112 intentional firesetting.



113 We summarize the variables connected to each of these three elements of RA theory as it  
114 relates to intentional firesetting:

115

116 Motivated offenders: Variations in the numbers of motivated firesetters in a location is  
117 likely related to several demographic, social, and economic factors, including the size of  
118 the human population, historical efforts to remove known offenders from the location,  
119 and factors that influence motivations to offend. Such motivational factors can be broadly  
120 defined as incentives to commit a crime (e.g., utility gained or pecuniary benefits  
121 acquired). In the case of intentional wildland firesetting, greater incentives might exist  
122 during times of political discord (Dyke 2007), when firesetters protest by igniting  
123 wildfires (e.g., Pyne 1995; Kull 2002; Seijo 2005, 2009; Hovardas 2014, 2015; Skouras  
124 and Christodoulakis 2014; Álvarez-Díaz et al. 2015; Ramos and Sanz 2018); when  
125 agricultural areas may be prepared for planting by (illegally) burning them; and when the  
126 opportunity costs of time for firesetters are low (e.g., in times and places where they are  
127 unemployed) (e.g., Prestemon and Butry 2005; Sebastián-López et al. 2008), which  
128 reduces the pecuniary cost of spending time trying to ignite fires and the expected costs  
129 of being arrested and imprisoned for igniting a fire.

130

131 Suitable targets: Variations in suitable targets for intentional wildfires can be explained  
132 by variations in the availability of flammable wildland fuels and in the weather suitable  
133 for successful ignition and spread.

134

135 Capable guardians: Variations over time and space in capable guardians could be indexed  
136 by law enforcement efforts; the number of patrol officers or the effectiveness of law  
137 enforcement actions (e.g., arrests) could vary over space and time. Measures of political  
138 discord, which can induce reallocations of law enforcement resources across space and  
139 time, could further proxy for short-run changes in capable guardianship.

140

141 Our introduction of arrests into a Routine Activities-based theory of intentional  
142 firesetting bears further exploration. Because offenders who are caught are often sanctioned by  
143 imprisonment, an arrest actually affects two elements of RA theory. First, the arrest can shrink  
144 the pool of motivated offenders by removing spatially stationary serial criminals from the  
145 landscape (e.g., Canela-Cacho et al. 1997; Ratcliffe and Rengert 2008). Second, an arrest, if  
146 observed widely across space, potentially raises the perceived strength of capable guardianship.<sup>3</sup>  
147 Guardianship adjustments may be more likely to occur close to the location of the arrest (e.g.,  
148 Levitt 1998; Pogarsky et al. 2004), we hypothesize, because arrest information may be more  
149 readily communicated locally to motivated offenders, achieving a local crime reduction  
150 subsequent to the arrest. If the arrest information is more broadly disseminated across space, then  
151 this adjustment could result in a deterrent effect across a larger spatial domain, revealed, in the  
152 case of intentional firesetting, as a reduction in the number of fires in subsequent time periods in

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<sup>3</sup> Another way to view “motivation” is in terms of the prospective offender’s expected net  
psychic or monetary benefits of crime commission, in the form advanced by Becker (1968).

Hence, an increased probability of arrest would be expected to lower the expected net benefits of  
crime commission.

153 surrounding locations. The motivated offender may also be induced by an arrest to change their  
154 “domestic base” of operation in order to avoid localities where capable guardianship has  
155 increased (e.g., Telep et al. 2014). The result of this dynamic response by motivated offenders  
156 may be higher overall crime rates farther from the arrest location in subsequent time periods,  
157 revealing how law enforcement actions could displace crime in space-time (e.g., Eck 1993;  
158 Bowers and Johnson 2003; Guerette and Bowers 2009; Bowers et al. 2011). Displacement  
159 caused by an arrest would be revealed by, *ceteris paribus*, higher numbers of intentional fires in  
160 subsequent time periods in areas more distant from the arrest location.

161         Application of RA theory to intentional firesetting should comprehend existing evidence  
162 of positive temporal autocorrelation in intentional firesetting (e.g., Butry and Prestemon 2005;  
163 Prestemon et al. 2012). The cited studies attribute positive autocorrelation to a combination of  
164 serial and copycat firesetting. Kocsis and Irwin (1997) find that serial arsonists (along with  
165 rapists and burglars) tend to commit their crimes close to their domestic base but also exhibit an  
166 occasional “commuter pattern,” ranging farther from the domestic base to carry out some of their  
167 offending. Such spatiotemporal clustering of firesetting is consistent with the near-repeat  
168 hypothesis in crime victimization tested by many analysts of certain property crimes (e.g.,  
169 Townsley et al. 2003; Bowers and Johnson 2005; Bernasco 2008; Ratcliffe and Rengert 2008;  
170 Bernasco et al. 2015) and identified as well for non-wildland arson (Prestemon et al. 2013;  
171 Grubb and Nobles 2016).

172

### 173 *Empirical specifications*

174 The study location chosen is the region of Galicia, Spain, where intentional wildfires are the  
175 dominant cause attribution (APAS 2005). Galicia is also a region with a large enough number of

176 intentional wildfires (half of Spain's) and associated arrests to permit statistical identification of  
177 spatiotemporal effects of arrests.

178 Accurate quantification of the spatiotemporal displacement of intentional firesetting due  
179 to arrests might depend on the type of motivated offender that is being modeled. Therefore, we  
180 test for the spatiotemporal effects of arrests and the effects of elections and other driving  
181 variables by partitioning our data according to whether a fire is classified as agriculturally or  
182 non-agriculturally motivated. Separate evaluation of these two broad categories of intentional  
183 firesetting could reveal the potential biases of modeling that ignores their different nature and  
184 uncover their distinct spatiotemporal dynamics. Also, separate modeling by motivation could  
185 potentially yield more accurate assessments of the overall effects of changes in law enforcement  
186 efforts and elections on firesetting in the region and reveal how prevention efforts might be  
187 differently focused on these two categories of intentional fires.

188 More formally, express the probability of  $I$  intentional wildfires started for motivation  $m$   
189 in location  $j$  in period  $t$  as a function of a vector of variables affecting the number of motivated  
190 offenders in period  $t$  ( $\mathbf{Y}_t$ ), a vector of variables measuring the availability of suitable targets in  
191 period  $t$  ( $\mathbf{W}_t$ ), and vectors of measures ( $\mathbf{A}$ ) of the presence of (effective) capable guardians in  
192 location  $j$  and nearby locations  $k$  over  $l$  lagged time periods as:

193

$$194 \Pr (I_{j,t}^m) = f(\mathbf{Y}_{j,t}, \mathbf{W}_{j,t}, \mathbf{A}_{j,t}, \mathbf{A}_{k,t}) \quad (1)$$

195

196 Vector  $\mathbf{Y}_{j,t}$ , the number of motivated offenders in our study, is comprised of the human  
197 population in the location ( $P_{j,t}$ ); income earning ( $G_{j,t}$ ) potential for residents of location  $j$ ; the  
198 unemployment rate ( $U_{j,t}$ ); dummies measuring holidays ( $H_t$ ) and each of two weekend days

199  $(\mathbf{R}_t = (R_t^{Sat}, R_t^{Sun}))$ , when the opportunity costs of firesetting are lower (and motivations  
200 higher) (Gill et al. 1987; Prestemon and Butry 2005; Prestemon et al. 2012); and a subvector of  
201 variables describing the occurrence of an election  $(\mathbf{E}_{j,t})$ ,  $\mathbf{E}_{j,t} = (E_{j,t}^c, E_{j,t+15}^c, E_{j,t+30}^c, E_{j,t+45}^c, E_{j,t}^s, E_{j,t}^d)$ ,  
202 where  $E_{j,t}^c$  is a dummy variable =1 during the next 15 days (also called campaign days) in  
203 advance of an election, 0 otherwise;  $E_{j,t}^s$  is a dummy variable =1 during the single silence day  
204 prior to an election, 0 otherwise; and  $E_{j,t}^d$  is =1 for the single day of the election. Note that the  
205  $t+15$ ,  $t+30$ , and  $t+45$  leads of the election campaign days dummy variable are intended to capture  
206 the potentially long criminogenic temporal footprint of elections. Also, note that the last lead  
207 only occurs to lead 52 days, which covers only the last week of the 52-day statutorily required  
208 number of days from the announcement of an election and the election's actual occurrence. The  
209 motivated offender vector is therefore  $\mathbf{Y}_{j,t} = (P_{j,t}, G_{j,t}, U_t, H_t, \mathbf{R}_t, \mathbf{E}_{j,t})$ .

210 The vector  $\mathbf{W}_{j,t}$ , the number of suitable targets in location  $j$  in period  $t$ , described as a  
211 function of available flammable fuels, which can be quantified by a vector of meteorological  
212 variables  $(\mathbf{Z}_{j,t})$ , consisting of minimum daily relative humidity ( $Z_{j,t}^1$ ), total daily precipitation  
213 ( $Z_{j,t}^2$ ), the Keetch-Byram Drought Index (Keetch and Byram 1968) ( $Z_{j,t}^3$ ), the Fire Weather Index  
214 (Fosberg 1978) ( $Z_{j,t}^4$ ), daily maximum hourly wind speed ( $Z_{j,t}^5$ ), and maximum daily temperature  
215 ( $Z_{j,t}^6$ ) (e.g., Prestemon et al. 2012), so that  $\mathbf{Z}_{j,t} = (Z_{j,t}^1, Z_{j,t}^2, Z_{j,t}^3, Z_{j,t}^4, Z_{j,t}^5, Z_{j,t}^6)$ . It also includes  
216 seasonal variation in firesetting (e.g., Fuller 1996), as a set of 11 month dummy variables,  
217  $\mathbf{DM}_t = (DM_t^{Jan}, DM_t^{Feb}, \dots, DM_t^{Nov})$ , with the effect of December included in the intercept. The  
218 suitable targets vector is  $\mathbf{W}_{j,t} = (\mathbf{Z}_{j,t}, \mathbf{DM}_t)$ .

219 Finally, vectors of variables indexing capable guardianship in location  $j$  in period  $t$  are  
220 measured by successive lags of arrests for intentional firesetting (of either motivation, since we

221 lack specific information about the motivations of arrestees). We include running sums of the  
 222 count of arrests lagged  $t-1$  to  $t-365$  and  $t-366$  to  $t-545$  in location  $j$ , so that  
 223  $\mathbf{A}_{j,t-l} = (\sum_{l=1}^{365} A_{j,t-l}, \sum_{l=366}^{545} A_{j,t-l})$ . Recognizing the recommendations about choice of buffer  
 224 distances (Phillips 2011), we use a proportionate size criterion, with buffer radii at 10, 15, and 25  
 225 kilometers. These radii are also justified by observed firesetting behavior by serial arsonists in  
 226 Spain (Sotoca Plaza 2016). Variables on the neighboring arrests were also generated using  
 227 running sums, these occurring in three successively more distant “donuts” around the  
 228 municipality: 10, 15, and 25 km, with vector  $\mathbf{A}_{k,t-l} = (\mathbf{A}_{k,t}^{5km}, \mathbf{A}_{k,t}^{15km}, \mathbf{A}_{k,t}^{25km})$ ,  
 229  $\mathbf{A}_{k,t}^{5km} = (\sum_{l=1}^{365} A_{k,t-l}^{5km}, \sum_{l=366}^{545} A_{k,t-l}^{5km})$ ,  $\mathbf{A}_{k,t}^{15km} = (\sum_{l=1}^{365} A_{k,t-l}^{15km}, \sum_{l=366}^{545} A_{k,t-l}^{15km})$ ,  $\mathbf{A}_{k,t}^{25km} = (\sum_{l=1}^{365} A_{k,t-l}^{25km}, \sum_{l=366}^{545} A_{k,t-l}^{25km})$ .

230 The number of intentional wildfires is hypothesized to follow a count process, distributed  
 231 as Poisson but with a variance  $\sigma^2$  that is a function of its expected value ( $\mu_j$ ) and a scale  
 232 parameter,  $\alpha$ , i.e., a negative binomial model (Cameron and Trivedi 1998, p. 70),  $\sigma_j = \mu_j +$   
 233  $\alpha\mu_j^2$ . Adding the time subscript ( $t$ ), indicating the motivation  $m$ , and consolidating the  
 234 independent variables shown in (1) into a single vector ( $\mathbf{X}_{j,t}$ ) and a conforming vector of  
 235 parameters ( $\boldsymbol{\beta}^m$ ), we have:

$$237 \mu_{j,t}^m = \exp(\mathbf{X}'_{j,t} \boldsymbol{\beta}^m) \quad (2)$$

238  
 239 Equation (2) assumes that all spatial units have independently and identically distributed  
 240 errors, a situation not likely to be met. Therefore, a fixed effects process is considered, allowing  
 241 for variations across municipalities in the average rates of intentional wildfires due to time  
 242 invariant unobservable factors. Therefore, equation (2) is augmented to include indicator  
 243 parameters representing locations, a  $j$ -dimensional vector  $\mathbf{D}^m$ :

244

$$245 \quad \mu_{j,t}^m = \exp(\mathbf{X}'_{j,t} \boldsymbol{\beta}^m + \mathbf{D}_j^m) \quad (3)$$

246

247 The likelihood function for equation (3) is

248

$$249 \quad \ln L(\alpha^m, \boldsymbol{\beta}^m, \mathbf{D}^m) = \sum_{j=1}^N \{ (\sum_{t=1}^T \ln(t + \alpha^{m-1})) - \ln I_{j,t}^m! - (I_{j,t}^m + \alpha^{m-1}) \ln(1 + \alpha^m \exp(\mathbf{X}'_{j,t} \boldsymbol{\beta}^m + D_j^m)) + I_{j,t}^m \ln \alpha^m + I_{j,t}^m (\mathbf{X}'_{j,t} \boldsymbol{\beta}^m + D_j^m) \}$$

250 (4)

251

252 A random effects version of this same general model for cross-sectional data is also available,  
 253 but in the interest of brevity, we do not show its specification or likelihood equation.

254 To account for temporal autoregressivity in intentional wildfires, we adopt a method  
 255 recommended by Zeger and Qaqish (1988) and elaborated in Cameron and Trivedi (1998, p.  
 256 239-240). Their approach entails specifying two variables constructed from lags of the dependent  
 257 variable:

258

$$259 \quad \begin{aligned} I_{j,t-1}^{m**} &= I_{j,t-1}^m \text{ and } d_{j,t}^m = 0, I_{j,t-1}^m > 0, \\ I_{j,t-1}^{m**} &= 1 \text{ and } d_{j,t}^m = 1, I_{j,t-1}^m = 0 \end{aligned} \quad (5)$$

260

261 Lags of the variables specified in (5) accommodate higher orders of autoregression in the count  
 262 process. In estimation,  $\mathbf{X}'_{j,t} \boldsymbol{\beta}^m$  can be augmented to include  $r$ -dimensional subvectors  $\mathbf{I}_{t-r}^{m**}$  and  
 263  $\mathbf{d}_{t-r+1}^m$ , where  $r$  is the order of autoregression. Coefficients on the elements of  $\mathbf{I}_{t-r}^{m**}$  are estimates  
 264 of autoregressive components, and those in  $\mathbf{d}_{t-r+1}^m$  rescale the effect of the lagged dependent  
 265 variable in cases in which  $I_{j,t-1}^m = 0$ .

266           The presence of significant autoregression in the dependent variable implies that there are  
267 short-run and long-run effects of a change in the elements of  $\mathbf{X}$  besides  $\mathbf{I}_{t-r}^{m**}$  and  $\mathbf{d}_{t-r+1}^m$ . The  
268 long-run effect of any non-autoregressive variable  $i$  in  $\mathbf{X}$  on  $I^m$  is calculated as  $\hat{\beta}_i^{m,LR} =$   
269  $\hat{\beta}_i^m / (1 - \sum_{u=1}^r \hat{\beta}_u^m)$ , where  $\hat{\beta}_u^m$  is the estimated autoregressive component  $u$  ( $u=1, \dots, r$ ),  
270 quantified as the coefficient of  $I_{t-u}^{m**}$  from the estimate of (3) or (4), augmented by  $\mathbf{I}_{t-r}^{m**}$  and  
271  $\mathbf{d}_{t-r+1}^m$ .

272           Following Leamer (1983), and with examples of the importance of his recommendations  
273 (e.g., Levine and Renelt 1992), it has now become standard practice in many economics journals  
274 to test inferences across multiple specifications in order to evaluate whether these inferences are  
275 robust to specification. We follow this practice by testing for the effects of arrests, elections, and  
276 other hypothesized variables using several specifications that carry with them different  
277 assumptions about the intentional wildfire data generation process. In addition to a fixed effects  
278 negative binomial and a random effects negative binomial, we model intentional wildfires using  
279 four alternative estimators, which each make differing assumptions about the intentional wildfire  
280 data generating process. These include (i) a pooled (across municipalities) negative binomial  
281 model that controls for municipality-level differences in error variance, (ii) a pooled negative  
282 binomial (NB) model with municipality indicators that also controls for municipality-level  
283 differences in error variance, and two specifications that recognize potential zero-inflation in the  
284 count of intentional wildfires: (iii) a pooled zero-inflated negative binomial (ZINB) model that  
285 controls for municipality-level differences in error variance, and (iv) a pooled ZINB with  
286 municipality indicators that also controls for municipality-level differences in error variance.

287           Evaluation of the magnitudes of the effects of the variables of interest—arrests and  
288 elections—were done with a counterfactual analysis. In the case of arrests, we can quantify the



289 long-run average effects of an arrest by, say, simulating an increase the number of arrests by 1%  
290 and observing how the predicted counts of intentional wildfires changes, or

291  $\tau^{m,A} = \sum_{t=0}^T \sum_{j=0}^J (\hat{I}_{j,t}^{m,Ajt=Ajt*} - \hat{I}_{j,t}^{m,Ajt=Ajt})$ . Arrest effects are measured with an elasticity. To

292 evaluate the nonmarginal effects of elections, we compare the predicted counts of intentional

293 wildfires with the counts predicted with all election dummy variables set to zero,  $\tau^{m,E} =$

294  $\sum_{t=0}^T \sum_{j=0}^J (\hat{I}_{j,t}^{m,Ejt=0} - \hat{I}_{j,t}^{m,Ejt=Ejt})$ . Election effects measured as changes in total numbers and

295 percent.

296         Given that our data are spatially arranged, maximum likelihood estimation of any of our  
297 model specifications could produce spatially autocorrelated residuals deriving from omitted  
298 spatially correlated factors (e.g., Dormann et al. 2007), which would have the effect of  
299 attenuating standard errors. While more complex methods of bounding of our model coefficient  
300 estimates do exist (e.g., Hall 1985; Liu and Singh 1992), and these could be tried in future  
301 studies to uncover any residual spatial autocorrelation remaining, Monte Carlo bootstrapped  
302 generation of the effects size confidence limits provides a view of the statistical significances of  
303 the overall effects of arrests and elections, regardless of any possible standard error attenuation  
304 in model estimates.

305

### 306 *Data and estimation*

307 We assembled data on total daily counts of reported ignitions of agricultural ( $I_{j,t}^{m=agricultural}$ )

308 and non-agricultural intentional wildfires ( $I_{j,t}^{m=non-agricultural}$ ) in Galicia, covering a 16-year

309 period between 1 January 1999, and 31 December 2014. The spatial unit of observation is the

310 municipality (Figure 1), of which there are 313. The wildfire database (General Statistics of

311 Forest Fires compiled by the Spanish Forest Service) contains observations on 108,527 fires over

312 the 16-year span, burning 431,956 ha. Data on each wildfire include a general cause attribution  
313 (lightning, negligence and accidents, intentional, reignition, and unknown), the majority of which  
314 (81%) are classified as intentional. Intentional wildfires are further subcategorized by  
315 “motivation,” i.e., as either agriculturally related (i.e., started by farmers to eliminate brush and  
316 agricultural debris) or non-agricultural. In our econometric estimates of the fixed effects, random  
317 effects, and zero-inflated negative binomial models, separate equations are reported for each  
318 motivation ( $m = \text{agricultural, non-agricultural}$ ) as well as their sum, as mentioned.

319 Population data were obtained from municipal administrative records. The population  
320 figure was divided by the area of the municipality ( $P_{j,t}$ ), with daily changes computed by  
321 interpolation. As a proxy of income level ( $G_{j,t}$ ), we used the change in the average income  
322 declared in annual income tax per year in the municipality, which was provided by the Spanish  
323 Tax Agency, and deflated with the annual average of the Consumer Price Index (IPC) by  
324 province (base year 2016); daily values were found by interpolation. The unemployment rate  
325 ( $U_{j,t}$ ) was the change in the average 30-day centered average rate calculated from monthly  
326 municipality unemployment data, with daily changes computed by interpolation. Collected from  
327 the Public Employment Service, it was the seasonally adjusted number of unemployed persons  
328 aged 16 to 64, divided by the total population); daily values were found by interpolation.

329 Holidays ( $H_t$ ) were official days recognized across Spain and those official days  
330 recognized across Galicia only. Data on the meteorological variables for each municipality ( $Z_{j,t}$ )  
331 were based on a network of weather stations distributed across Galicia; the center of each  
332 municipality was used as the reference location for computing distances to each weather station,  
333 and values were generated with an inverse-distance weighted spatial averaging process.

334 Daily data on the numbers of arrests,  $\mathbf{A}_{j,t}$ , are employed as daily sums of arrests made by  
335 the Guardia Civil (gendarmerie) and local police service. Neighborhood arrest data,  $\mathbf{A}_{k,t} =$   
336  $(\mathbf{A}_{k,t}^{5km}, \mathbf{A}_{k,t}^{15km}, \mathbf{A}_{k,t}^{25km})$  and their temporal lags were generated for three circular buffers around  
337 the centroid of the municipality. Centroid distance was determined using a 1:25,000 map of  
338 municipalities obtained from the Galician Territorial Information System. Note that buffers for  
339 municipalities on the edges of the region can extend into the Atlantic Ocean, where there are no  
340 arrests, and into Portugal and neighboring regions of Spain, where no consistent daily data are  
341 available on arrests. To avoid potential biases, the sample of municipalities used was limited to  
342 those that did not have a regional border with the rest of Spain or an international border with  
343 Portugal within the outermost ring of neighborhood arrests of the municipality. Municipalities  
344 with buffers that reached into the ocean were kept in the sample.

345 Finally, elections variables are defined as representing the various phases of the election  
346 cycle of any of four possible levels: local (council), regional, national, or European  
347 parliamentary. Due to their individual infrequency, identification of the effects of the different  
348 levels of elections was usually not possible (likelihood maximization failed) if separately  
349 modeled, compelling their aggregation.

350 In all models, we attempted to specify autoregressive orders as high as five, but it was  
351 clear upon estimation that high orders prevented many longer order autoregressive specifications  
352 from converging. Given the convergence problems, we limited our models to control for only  
353 first-order autocorrelation.

354 The long lags of arrest data (back to  $t-545$ ) effectively shortened the usable dataset by 1.5  
355 years, meaning that parameter estimates cover mid-2000 through December 2014. Effects are  
356 reported for the short-run, which ignores the autoregressive effect of wildfires within a

357 municipality, and the long-run, which incorporates the autoregressive effect. When estimating  
358 separate agricultural and non-agricultural intentional fire models, we included the lagged count  
359 and lagged zero count indicators (equation 5) of both categories. When calculating the long-run  
360 effects of elections and arrests, we used only the lagged count of the own type (i.e., the  
361 coefficient on agricultural intentional lagged fires was used to make the long-run adjustment, and  
362 the same for the non-agricultural category).

363 Maximum likelihood estimation of some of the alternative specifications of the  
364 intentional fire count models failed when the sample of municipalities included those with fewer  
365 than 200 intentional wildfires, probably a result of lack of model parameter identification. To  
366 allow for greater comparability in model results and effect size estimates, models were estimated  
367 only for the 113 municipalities with at least 200 total intentional wildfires over the time span.  
368 Data sources and descriptions of variables included in models are shown in Table 1.

369

## 370 **Results**

### 371 *Equation estimates*

372 Equation estimates for the fixed effects negative binomial models and the random effects  
373 negative binomial models are shown in Tables 2 and 3, respectively. Estimates with alternative  
374 estimators are available from the authors. Summary estimation statistics indicate that the model  
375 specifications are significant compared to constant-only model estimates, as measured by the  
376 Wald Statistic, distributed  $\text{Chi}^2(i)$ . For total, agricultural, and non-agricultural fires, the random  
377 effects NB specification (allowing for differences in variances across municipalities) is preferred  
378 over a pooled NB specification with municipality-level heteroscedasticity, according to a  $\text{Chi}^2$

379 statistic and according to the significance of the dispersion parameters, which were all significant  
380 at  $\alpha \leq 0.01$ .

381 Model estimates indicate that nearly all included variables are statistically significant at  $\alpha$   
382  $\leq 0.01$ . Nearly all variables intended to account for suitable targets are highly statistically  
383 significant in all model estimates, including relative humidity, precipitation, wind speed,  
384 maximum daily temperature, the Keetch-Byram Drought Index, and the Fire Weather Index.  
385 Forest area, however, a measure of aggregate fuels available as ignition targets, is positively  
386 related to intentional fires, in total and then also for agricultural intentional wildfires, though not  
387 significant for non-agricultural intentional fires.

388 Variables intended to account for temporal variations in the number of motivated  
389 offenders are typically also highly statistically significant in all models. Month indicators  
390 quantify a seasonal pattern in firesetting for both rural agricultural (possibly related to field  
391 preparation) and non-agricultural activities (possibly related to hunting), and they are nearly all  
392 highly statistically significantly different from the reference month of firesetting (December),  
393 with peak rates observed in February, March, and April, an ebb in June and July, more fires in  
394 August, and then somewhat more in autumn. In all model estimates, variables controlling for  
395 lower opportunity costs for carrying out firesetting at the daily time scale on non-work days,  
396 indicators of Saturdays, Sundays, and holidays, are statistically significant at  $\alpha \leq 0.01$  and  
397 positively signed, as expected (e.g., Prestemon and Butry 2005; Prestemon et al. 2012).  
398 Population density generally is associated with more intentional firesetting, as expected (more  
399 motivated firesetters per unit area), in most of the model estimates. Unemployment, modeled as  
400 the change in rate, meant to capture how the opportunity cost of carrying out and getting caught  
401 setting intentional fires affects the number of motivated offenders, is usually not statistically

402 significant. The rate of change in real personal income, expected to be negatively related to the  
403 numbers of motivated offenders due to the higher opportunity costs of being caught intentionally  
404 igniting wildfires, demonstrates unexpected sign differences between intentional agricultural and  
405 non-agricultural firesetting. In the fixed effects NB specifications (Table 2), agricultural  
406 intentional fires respond negatively to income changes, as expected, while non-agricultural  
407 respond positively, counter to expectations (and also positively for total intentional fires). In the  
408 random effects NB specification (Table 3), agricultural fires have the expected negative sign on  
409 income changes, while not significant for non-agricultural fires and having an unexpectedly  
410 positive association with the total number of intentional fires.

411         Variables intended to model spatial and temporal variations in capable guardianship are  
412 nearly all highly significant explainers of variation in intentional firesetting. Arrests at all lag  
413 orders evaluated are strongly statistically significant ( $\alpha \leq 0.01$ ) and negatively signed. These  
414 results are found for within the municipality and at progressively greater spatiotemporal lags  
415 around the municipality, and they are found for both the fixed effects and random effects NB  
416 specifications. The negative signs on the spatiotemporal lags of arrests support a hypothesis that  
417 arrests do not simply displace intentional fires in space or time; rather, they work to decrease  
418 occurrence of such fires for long periods and across broad geographical areas near the arrests,  
419 presumably by increasing perceived capable guardianship both within the municipality and in  
420 surrounding municipalities.

421         The modeled effects of elections, hypothesized to measure both the numbers of motivated  
422 offenders (because elections encourage political protest fires) and the numbers of capable  
423 guardians (shifting policing intensities), are consistently associated with intentional fire counts  
424 across all motivations and model specifications. Results reveal the temporal pattern of election-

425 associated firesetting. First, election days either do not have greater numbers of intentional fires  
426 (agricultural in particular) or have fewer such fires (non-agricultural). Second, Silence Day has a  
427 pronounced higher rate of intentional firesetting for total, agricultural, and non-agricultural  
428 intentional fires. Third, campaign day periods have generally no effects or positive effects on  
429 intentional firesetting. For both the fixed effects NB (Table 2) and the random effects NB, higher  
430 firesetting rates are found in the 32 to 46 days and the 47 to 52 days prior to the election day but  
431 not in the month just prior to the election.

432         Finally, we find that for total, agricultural, and non-agricultural intentional wildfires,  
433 intentional wildfires are positively first-order autocorrelated at the daily time step. Findings are  
434 similar for all model specifications, with all parameter estimates significant at  $\alpha \leq 0.01$ . For total  
435 intentional fires, the coefficient on the intentional fire count from day  $t-1$ , is 0.22 in both the  
436 fixed and random effects specifications. For agricultural intentional fires, the coefficient is 0.25  
437 on its own type in both specifications and 0.045 and 0.046 on the non-agricultural fire count day  
438  $t-1$  in the fixed effects and random effects NB specifications, respectively. For non-agricultural  
439 intentional fires, the coefficient is 0.21 on its own type and 0.12 on the agricultural fire count  
440 from day  $t-1$ , and the values are the same in both the fixed effects and random Effects NB  
441 specifications. In all specifications and fire types, coefficients controlling for zero fires in the  
442 previous day are negative, as expected, which shows that a count of zero fires in day  $t-1$  leads to  
443 fewer intentional fires in day  $t$ .

444

#### 445 *Effect size estimates*

446 Summary effects of elections and arrests on total, agricultural, and non-agricultural intentional  
447 wildfires are shown in Tables 4-6. The results are arranged according to the fixed effects NB,

448 random effects NB, and the four alternative estimators. The intentional wildfires in the 113  
449 municipalities analyzed, over the time span of our sample, represented about 77% of all  
450 intentional, 84% of all agricultural intentional, and 74% of all non-agricultural intentional fires  
451 that occurred in the municipalities whose 25 km arrest buffers did not cross into Portugal or the  
452 rest of Spain. If our equations were to be applied as well to the municipalities in Galicia meeting  
453 the buffer restrictions but having fewer than 200 intentional fires (1999-2014), the simulated  
454 changes in total fire counts would be larger and the percentage changes would be different than  
455 those shown in Tables 4-6.

456 Effect sizes of arrests and of elections for the modeled 113 municipalities are statistically  
457 different from zero at  $\alpha \leq 0.01$  in all specifications except for one alternative estimator, the  
458 Pooled ZINB with municipality indicators and municipality level heteroscedasticity for non-  
459 agricultural intentional wildfires, for which election effect sizes are significant at  $\alpha \leq 0.05$ .

460 Across all specifications and model versions, arrests are associated with a reduction in the  
461 counts of intentional wildfires in the municipality. Arrests in the previous 545 days prior to day  $t$   
462 reduce wildfire occurrences in the municipality in day  $t$ . For the total of intentional wildfires  
463 (Table 4), the short-run elasticity of an arrest—i.e., the percent change in the number of  
464 intentional fires given a 1% increase in the number of arrests is -0.93 and -0.92 in the fixed  
465 effects and random effects NB specifications, respectively and ranges from -0.29 to -0.51 among  
466 the four alternative estimators. Long-run effects, which account for the autoregressive  
467 component in the intentional wildfire count process, are larger, at -1.20 and -1.18 for the fixed  
468 effects and random effects NB specifications, respectively, and range from -0.46 to -0.73 among  
469 the alternative estimators. For agricultural intentional fires (Table 5), the effects of arrests are  
470 substantially larger. Short-run effects are -1.68 and -1.67 and long-run effects are -2.25 and -2.24



471 in the fixed effects and random effects NB specifications, respectively. For the alternative  
472 estimators, short-run effects range from an elasticity of -0.24 to -0.43 and long-run effects -0.43  
473 to -0.66. Non-agricultural intentional fires are more inelastically related to arrests but still  
474 demonstrate more elastic responses to arrests when compared to agricultural intentional fires  
475 (Table 6). Arrest elasticities in the short-run range from -0.94 and -1.13 and in the long-run from  
476 -1.19 to -1.43 in the fixed effects and random effects NB specifications, respectively. Alternative  
477 estimators produce elasticity estimates from -0.32 to -0.54 in the short-run and -0.48 to -0.78 in  
478 the long run.

479         Across all types of intentional fires and all specifications, the net effect of an election in  
480 Galicia is to increase the number of intentional wildfires. As shown in Tables 4-6, and as we did  
481 for arrests, we assessed the overall impacts of elections on firesetting in both the short-run and  
482 the long-run. Tables 4-6 report the simulated effects of setting all election indicator variables to  
483 zero and quantifying the simulated counterfactual of no elections during the duration of our  
484 estimation dataset (mid-2000 to December 2014).

485         Consistent with the positive signs on many of the election indicator variables (Tables 2  
486 and 3), the effect of simulating no elections is to reduce the total number and also the number of  
487 agricultural and non-agricultural intentional wildfires. For the sum of agricultural and non-  
488 agricultural models (Table 4), short-run effects are -1330 and -1328 in the short-run for the fixed  
489 effects and random effects NB specifications, and -1649 in the long-run for both specifications.  
490 Short-run effects among the alternative estimators range from -498 to -796 and long-run effects  
491 from -687 to -1240. In percentage terms, the simulated effect of not having elections would be to  
492 reduce the total number of intentional fires by -3.33% in the long-run according to the fixed

493 effects and random effects NB specifications, and from -1.35% to -2.44% among the alternative  
494 estimators.

495 Effects of elections on agricultural fires (Table 5) are similar in magnitude but larger in  
496 percentage terms, compared to those quantified by the total intentional fire models. This finding  
497 indicates that aggregating both agricultural and non-agricultural intentional fires in a single  
498 model likely produces downwardly biased parameter estimates—i.e., aggregation bias. As shown  
499 in Table 5, both the fixed effects and random effects NB specifications produce nearly identical  
500 short- and long-run simulated reductions in the expected fires. In the long-run, the change in the  
501 number of intentional agricultural fires is about -1630, corresponding to -7.88%. Alternative  
502 estimators had long-run effects ranging from -327 to -623 and percent changes from -1.38 to -  
503 2.14.

504 For non-agricultural intentional fires, effects of simulated no-elections counterfactuals  
505 (Table 6) are also larger in percentage terms than found in the total intentional fire count changes  
506 (Table 4). For the fixed effects NB specification, the long-run effect is -1986, or -5.78%. For the  
507 random effects NB specification, the corresponding values are -934 and -2.79%. For the  
508 alternative estimators, the long-run effects range from -386 to -778, changes corresponding to -  
509 1.12% to -2.25%.

510 Combining the effects reported in Tables 5 and 6, we can quantify the total effect more  
511 accurately than by using the total intentional fire model effects shown in Table 4. For example, if  
512 we sum the fixed effects NB specification long-run effect of -1630 for the agricultural fires and -  
513 1986 for the non-agricultural fires, we have -3616, a change of about -7.18% in the number of  
514 total intentional wildfires, calculated over mid-2000 through end-2014. For the random effects  
515 NB specifications in Tables 5 and 6, the summed effects are -2565 and -5.19%. These long-run

516 values can be compared to the corresponding values shown in Table 4, which are -1649 and -  
517 3.33%, which are produced by both the fixed effects and random effects NB specification  
518 effects.

519

## 520 **Discussion and conclusions**

521 This study set out to evaluate whether arrests affect the spatiotemporal distribution of  
522 intentionally set future wildfires, which can provide insights regarding the overall effectiveness  
523 of law enforcement efforts. We used geographically and chronologically precise data on fire  
524 occurrence and arrests in Galicia to examine, based on the theoretical framework of RA theory  
525 (Cohen and Felson 1979), whether wildfire numbers changed locally and in nearby locations  
526 following intentional wildfire related arrests.

527         Statistical model estimates indicate that variables connected to the three elements of RA  
528 theory were related to intentional firesetting, generally, in the ways expected. The numbers of  
529 motivated offenders were measured by population density, indicators of election periods,  
530 indicators of seasons when agricultural areas are being prepared for planting, and variables  
531 quantifying the opportunity costs of carrying out or potentially being arrested for intentional  
532 firesetting. The only motivated offenders variables that were not signed in the direction expected  
533 or significant in our empirical specifications were unemployment and income. For suitable  
534 targets, quantified by variables measuring aggregate fuels quantities (forest area) and amenable  
535 weather conditions (fire weather indices and several direct meteorological variables), the RA  
536 framing was supported by the signs and the significances of parameter estimates. Primary  
537 measures of the presence or absence of capable guardians were the temporal and spatiotemporal  
538 lags of recent arrests for intentional firesetting and election variables. Arrests were hypothesized

539 to communicate to motivated intentional firesetters that their likelihood of arrest, and hence  
540 capable guardianship, has increased. We found that all temporal and spatiotemporal lags of  
541 arrests were highly statistically significantly and negatively related to counts of intentional  
542 wildfires at all spatiotemporal lags tested, a finding expected given either perceived broad scale  
543 increases in capable guardianship or overall decreases in motivated offenders. Election variables  
544 were also generally statistically significantly related to intentional firesetting, adding additional  
545 weight to the usefulness of the RA-based theoretical framework for this crime process.

546 Our study demonstrated that our hypotheses regarding potential spatiotemporal  
547 displacement of the effects of arrests and the effects of elections were robust to assumptions  
548 about the form of the wildfire data generation process. The fixed effects and random effects NB  
549 specifications generated broadly similar effect sizes and strong statistical significances. Although  
550 also strongly statistically significant and signed in the same way, estimates generated by  
551 arguably less well-fitting specifications, including the pooled NB models and the zero-inflated  
552 pooled NB models, produced effect sizes that were somewhat smaller.

553 The separate estimation of agricultural and non-agricultural intentional fire models  
554 highlighted the importance of separately modeling intentional fires by motivation of the  
555 firesetter. One benefit of the disaggregation was to reveal that the effects of arrests and of  
556 elections were larger than when all motivations were combined and modeled together. Separate  
557 estimation produced summed total effect sizes of arrests and of elections that were more than  
558 twice as large as the effect sizes produced by models that combined them. In future research,  
559 analysts would be counseled to model intentional fires at as fine a level of motivational  
560 aggregation as can be supported by the data.

561 Another benefit of the separate modeling was to reveal the differences in the magnitudes  
562 of the effects of driving variables on intentional firesetting of different motivations. A  
563 comparison of the results reveals that agricultural fires are more elastically related to an arrest.  
564 The greater sensitivity of agricultural intentional firesetting to arrests could be considered in the  
565 context of the profit-maximizing behavior of an agriculturist, who decides when and whether to  
566 use fire as a land-clearing method, including in times when such fire use is forbidden. Because  
567 agriculturists depend on agriculture for their livelihoods, it makes sense that they would be  
568 particularly responsive to conditions under which their expected incomes would be reduced by  
569 criminal sanctions. The differential arrest sensitivity of these two classes of motivation also  
570 implies that attention to their relative prevalence in a landscape could be considered when  
571 making decisions on how to optimally deploy law enforcement resources across an agricultural-  
572 wildland gradient: in agricultural intentional wildfire dominated landscapes, arrests would yield  
573 larger overall wildfire reductions than in places where non-agriculturally motivated firesetting  
574 predominates.

575 Although law enforcement resource allocations are guided by a variety of tradeoff  
576 considerations, including attention to non-wildfire crimes and reducing fear of crime (Weisburd  
577 and Eck 2004), our results could aid policy makers in assessing the consequences of police  
578 resource tradeoffs. And while not explicitly designed to forecast future intentional wildfire  
579 locations in the form modeled by Prestemon et al. (2012), our results are potentially useful for  
580 implementing Problem Oriented Policing (e.g., Goldstein 1979; Weisburd et al. 2015) and  
581 intelligence-led policing (e.g., Ratcliffe 2016) strategies that focus on anticipating spatiotemporal  
582 crime concentrations and on identifying and incapacitating repeat offenders (e.g., serial  
583 arsonists). In the particular case of Galicia, by characterizing how wildfires are concentrated in

584 space-time and how the effects of arrests (and elections) alter such concentrations, our findings  
585 could help police organizations identify proactive steps to reducing intentional wildfire  
586 occurrences.

587 Our results do not provide support for the existence of spatial displacement caused by one  
588 measure of law enforcement effort, the number of arrests (e.g., Eck 1993), a finding consistent  
589 with other research on the effects of stepped up policing (Bowers et al. 2011; Telep et al. 2014).  
590 Further study would be required to detect the effects of more distant (> 25 km) and longer-lasting  
591 (> 1.5 years) spatiotemporal lags of arrests.

592 The arrest findings are possibly related to altered adjustments in perceptions of increased  
593 capable guardianship in response to local arrests. In Spain, fewer than 10% of intentional  
594 wildfire cases result in a conviction and sanction, a relatively low rate of clearance compared to  
595 other crime types, due to evidentiary difficulties (Fiscalía General del Estado Medio Ambiente y  
596 Urbanismo 2016). Furthermore, most convictions typically lead to fines, not imprisonment, the  
597 latter outcome primarily reserved for repeat offenders (e.g., González et al. 2017). Given the low  
598 probability of imprisonment for firesetting, we conclude that arrests primarily result in a  
599 perceived increase in capable guardianship rather than a reduction in motivated offenders.

600 Although we could identify no published research on how arrests for intentional firesetting are  
601 communicated across a population of motivated firesetters, such as through traditional and social  
602 media, the precise mechanisms of information diffusion responsible for changes in perceived  
603 capable guardianship is an area worthy of additional study.

604 Our analyses also offer evidence that political activity is associated with increased overall  
605 rates of intentional firesetting. The signs and significances of the various election indicator  
606 variables highlight the potentially complex behavioral patterns among political protest actors in

607 Galicia. Furthermore, the identified temporal pattern of the effects of elections on intentional  
608 firesetting provides a roadmap for new strategies for allocating law enforcement resources during  
609 the election cycle. Four to seven weeks before an election, intentional firesetting is elevated. This  
610 is followed by a four-week window approaching Silence Day and Election Day of normal rates  
611 of firesetting, a Silence Day spike in intentional fires, and then low to normal rates on Election  
612 Day. The measured overall (net) effect of the entire election cycle, however, is to boost  
613 intentional firesetting. The fixed effects and random effects NB specifications implied that a no-  
614 election counterfactual had up to 7% fewer agriculturally based intentional fires and 5% fewer  
615 non-agriculturally based intentional fires, with smaller impacts measured by the alternative  
616 estimators. Consistent with the conclusions of Kull (2002) and Skouras and Christodoulakis  
617 (2014), the larger agricultural effect of election cycles may occur because farmers perceive that  
618 capable guardianship is lower—i.e., the likelihood of being caught and sanctioned is lower—  
619 during (the earlier phase of) campaigns, when law enforcement may direct more resources  
620 toward addressing spikes in other forms of social disruption. Likewise, election periods might  
621 increase the numbers of prospective offenders who are motivated to focus politicians' and the  
622 media's attention to ongoing public-government disagreements about how forests are managed  
623 (Hovardas 2014). Ramos and Sanz (2018) provide statistical evidence that large accidental  
624 wildfires may affect election outcomes favoring the incumbent party in municipal elections in  
625 Spain. If the conflict hypothesis is a partial explanation for the statistical evidence that our  
626 models provide, then policy makers could use our results to help evaluate the potential benefits  
627 of efforts to reduce such conflicts.

628

629

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638

639 **Conflicts of Interest**

640 The authors declare that they have no conflicts of interest.

641

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820 **Table 1. Data sources and summary statistics of model variables for municipalities with at**  
821 **least 200 intentional wildfires, 1999-2014**

Variable Name	Units	Reporting frequency	Min	Max	Mean	Source
Intentional wildfire ignitions	count	daily	0	16	0.0778	General Statistics of Forest Fires, Spanish Ministry of Agriculture, and Fisheries, Food and Environment.
Agricultural intentional wildfires	count	daily	0	10	0.0252	General Statistics of Forest Fires, Spanish Ministry of Agriculture, and Fisheries, Food and Environment.
Non-agricultural intentional wildfires	count	daily	0	12	0.0526	General Statistics of Forest Fires, Spanish Ministry of Agriculture, and Fisheries, Food and Environment.
Lightning ignitions	count	daily	0	4	0.0006	General Statistics of Forest Fires, Spanish Ministry of Agriculture, and Fisheries, Food and Environment.
Other ignitions	count	daily	0	6	0.0155	General Statistics of Forest Fires, Spanish Ministry of Agriculture, and Fisheries, Food and Environment.
Relative Humidity	percent	daily	18	100	59	Spanish Meteorological Agency (AEMet)
Precipitation	mm	daily	0	265	4.24	Spanish Meteorological Agency (AEMet)
Keetch-Byram Drought Index	index number	daily	0	702	83	Spanish Meteorological Agency (AEMet)
Fire Weather Index	index number	daily	0.36	38.52	7.78	Spanish Meteorological Agency (AEMet)
Average Daily Windspeed	m/s	daily	0.05	10.66	2.69	Spanish Meteorological Agency (AEMet)
Average Daily Maximum Temperature	degrees C	daily	-3.68	40.76	17.50	Spanish Meteorological Agency (AEMet)
Arrests	count	daily	0	6	0.0010	Galician Guardia Civil
Population less than 16 years	persons	annual	19	41707	2056	Galician Statistical Institute (Instituto Galego de Estatística)
Population less than 16 years Density	persons/ ha	annual	0.00 1	8.163	0.262	Galician Statistical Institute (Instituto Galego de Estatística)
Land area	ha		3236	37882	11508	Fourth Spanish Forest Inventory
Average Income	Thousand euros	annual	4.35	29.59	11.31	Galician Statistical Institute (Instituto Galego de Estatística)
Unemployment rate	percent	monthly	1.00	16.40	5.84	Galician Statistical Institute (Instituto Galego de Estatística)
Forest Land Area	ha		1050	23848	7500	Third Spanish Forest Inventory/Fourth Spanish Forest Inventory

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**Table 2. Fixed effects negative binomial model estimates for all intentional, agricultural intentional, and non-agricultural intentional wildfires in Galicia**

	All Intentional	Agricultural Intentional	Non-Agricultural Intentional
Relative humidity	-0.58 ***	-1.39 ***	0.028
Precipitation	-1.68 ***	-1.72 ***	-1.71 ***
Keetch-Byram Drought Index	0.0033 ***	0.0033 ***	0.0028 ***
Fire Weather Index	0.21 ***	0.16 ***	0.26 ***
Wind Speed	-0.65 ***	-0.48 ***	-0.80 ***
Maximum Daily Temperature	-0.021 ***	-0.029 ***	-0.017 ***
January	-0.20 ***	-0.062	-0.288 ***
February	0.93 ***	1.04 ***	0.83 ***
March	1.11 ***	1.27 ***	1.00 ***
April	0.79 ***	0.92 ***	0.65 ***
May	0.20 ***	0.32 ***	0.061
June	0.44 ***	0.50 ***	0.42 ***
July	0.52 ***	0.47 ***	0.58 ***
August	0.74 ***	0.81 ***	0.78 ***
September	0.75 ***	0.83 ***	0.75 ***
October	0.17 ***	0.38 ***	0.10 *
November	0.07	0.12	0.045
Arrests,t-1 to t-365	-0.016 ***	-0.028 ***	-0.0035
Arrests,t-365 to t-545	-0.0092 ***	-0.017 ***	-0.0042 **
Neighbor 1 Arrests,t-1 to t-365	-0.013 ***	-0.012 ***	-0.0103 ***
Neighbor 2 Arrests,t-1 to t-365	-0.022 ***	-0.017 ***	-0.021 ***
Neighbor 3 Arrests,t-1 to t-365	-0.021 ***	-0.019 ***	-0.018 ***
Neighbor 1 Arrests,t-365 to t-545	-0.008 ***	-0.012 ***	-0.0071 ***
Neighbor 2 Arrests,t-365 to t-545	-0.0074 ***	-0.007 ***	-0.009 ***
Neighbor 3 Arrests,t-365 to t-545	-0.011 ***	-0.008 ***	-0.012 ***
Saturday	0.15 ***	0.14 ***	0.15 ***
Sunday	0.22 ***	0.21 ***	0.21 ***
Holiday	0.16 ***	0.11 ***	0.18 ***
Campaign Day (2 to 16 Days Before)	-0.019	-0.0034	0.0055
Campaign Day (17 to 31 Days Before)	0.0036	0.0896 *	0.037
Campaign Day (32 to 46 Days Before)	0.13 ***	0.13 ***	0.25 ***
Campaign Day (47 to 52 Days Before)	0.074 ***	0.11 ***	0.08 ***
Silence Day, t	0.57 ***	0.62 ***	0.55 ***
Election Day, t	-0.13	0.045	-0.253 *
Population Density Change, all Persons, t	0.0017 ***	0.002 ***	Not included
Forest Area, t	0.0094 **	0.038 ***	-0.0039
Unemployment Rate Change, t	-0.082	4.34	2.01
Real Total Personal Income Change, t	5.13 ***	-4.32 **	9.57 ***
Intentional Fire Count,t-1	0.22 ***		

	All Intentional	Agricultural Intentional	Non-Agricultural Intentional
No Intentional Fires,t-1	-1.15 ***		
Non-Ag Intentional Fire Count,t-1		0.045 ***	0.21 ***
No Non-Ag Intentional Fires,t-1		-0.65 ***	-1.22 ***
Ag Intentional Fire Count,t-1		0.25 ***	0.12 ***
No Ag Intentional Fires,t-1		-1.13 ***	-0.57 ***
Constant	-0.67 ***	-0.22	-0.72 ***
Observations	576,074	576,074	617,319
Model Significance (Wald Test)	59,074 ***	20,658 ***	45,263 ***

825 \*\*\* indicates significantly different from zero at  $\alpha \leq 0.01$ , \*\* at  $\alpha \leq 0.05$ , \* at  $\alpha \leq 0.10$

**Table 3. Random effects negative binomial model estimates for all intentional, agricultural intentional, and non-agricultural intentional wildfires in Galicia**

	All Intentional	Agricultural Intentional	Non-Agricultural Intentional
Relative humidity	-0.58 ***	-1.4 ***	-0.26
Precipitation	-1.68 ***	-1.72 ***	-1.67 ***
Keetch-Byram Drought Index	0.0033 ***	0.0033 ***	0.0034 ***
Fire Weather Index	0.21 ***	0.16 ***	0.24 ***
Wind Speed	-0.65 ***	-0.48 ***	-0.73 ***
Maximum Daily Temperature	-0.022 ***	-0.029 ***	-0.019 ***
January	-0.20 ***	-0.060	-0.27 ***
February	0.93 ***	1.05 ***	0.85 ***
March	1.11 ***	1.27 ***	0.98 ***
April	0.79 ***	0.92 ***	0.68 ***
May	0.21 ***	0.32 ***	0.080
June	0.44 ***	0.5 ***	0.35 ***
July	0.53 ***	0.48 ***	0.47 ***
August	0.74 ***	0.82 ***	0.64 ***
September	0.75 ***	0.84 ***	0.66 ***
October	0.17 ***	0.38 ***	0.012
November	0.067	0.12	0.0011
Arrests,t-1 to t-365	-0.016 ***	-0.028 ***	-0.011 ***
Arrests,t-365 to t-545	-0.009 ***	-0.018 ***	-0.007 ***
Neighbor 1 Arrests,t-1 to t-365	-0.013 ***	-0.012 ***	-0.014 ***
Neighbor 2 Arrests,t-1 to t-365	-0.022 ***	-0.016 ***	-0.025 ***
Neighbor 3 Arrests,t-1 to t-365	-0.021 ***	-0.019 ***	-0.022 ***
Neighbor 1 Arrests,t-365 to t-545	-0.008 ***	-0.011 ***	-0.0069 ***
Neighbor 2 Arrests,t-365 to t-545	-0.007 ***	-0.0068 ***	-0.0081 ***
Neighbor 3 Arrests,t-365 to t-545	-0.011 ***	-0.0081 ***	-0.013 ***
Saturday	0.15 ***	0.14 ***	0.15 ***
Sunday	0.22 ***	0.21 ***	0.23 ***
Holiday	0.16 ***	0.11 ***	0.18 ***
Campaign Day (2 to 16 Days Before)	-0.019	-0.0035	-0.029
Campaign Day (17 to 31 Days Before)	0.0038	0.090 *	-0.044
Campaign Day (32 to 46 Days Before)	0.13 ***	0.13 ***	0.14 ***
Campaign Day (47 to 52 Days Before)	0.074 ***	0.11 ***	0.058 ***
Silence Day, t	0.57 ***	0.62 ***	0.51 ***
Election Day, t	-0.14	0.045	-0.28 **
Population Density Change, all Persons, t	0.0016 ***	0.0020 ***	0.0015 ***
Forest Area, t	0.0134 ***	0.040 ***	0.0024
Unemployment Rate Change, t	-0.12	4.304	-3.262
Real Total Personal Income Change, t	5.17 ***	-4.32 **	-0.26
Intentional Fire Count,t-1	0.22 ***		

	All Intentional	Agricultural Intentional	Non-Agricultural Intentional
No Intentional Fires,t-1	-1.16 ***		
Non-Ag Intentional Fire Count,t-1		0.046 ***	0.21 ***
No Non-Ag Intentional Fires,t-1		-0.65 ***	-1.18 ***
Ag Intentional Fire Count,t-1		0.25 ***	0.12 ***
No Ag Intentional Fires,t-1		-1.13 ***	-0.54 ***
Constant	-0.69 ***	-0.23	-0.54 ***
Natural log of overdispersion parameter alpha (rho)	3.22 ***	2.30 ***	3.29 ***
Natural log of overdispersion parameter alpha (sigma)	2.29 ***	0.60 ***	2.23 ***
Observations	576,074	576,074	576,074
Model Significance (Wald Test)	59,707 ***	20,713 ***	44,031 ***
Likelihood Ratio Test vs. Pooled	4,285 ***	6,183 ***	2,606 ***

828 \*\*\* indicates significantly different from zero at  $\alpha \leq 0.01$ , \*\* at  $\alpha \leq 0.05$ , \* at  $\alpha \leq 0.10$

**Table 4. Effects of elections and arrests on all intentional wildfires in Galicia**

	Modeled Number of Fires, if No Elections, Short-run	Modeled Number of Fires, if No Elections, Long-run	Percent change in Fires if No Elections, Short-run	Percent change in fires, if No Elections, Long-run	Elasticity of Intentional Fires with respect to Arrests, Short-run	Elasticity of Intentional Fires with respect to Arrests, Long-run
Fixed Effects NB	-1330 ***	-1649 ***	-2.69 ***	-3.33 ***	-0.93 ***	-1.20 ***
Random Effects NB	-1328 ***	-1649 ***	-2.68 ***	-3.33 ***	-0.92 ***	-1.18 ***
<b>Alternative Estimators</b>						
Pooled NB, Clustered Errors	-749 ***	-1135 ***	-1.51 ***	-2.29 ***	-0.36 ***	-0.60 ***
Pooled NB, Municipality Indicators, Clustered Errors	-665 ***	-903 ***	-1.34 ***	-1.83 ***	-0.51 ***	-0.73 ***
Pooled ZINB, Clustered Errors	-796 ***	-1240 ***	-1.56 ***	-2.44 ***	-0.29 ***	-0.46 ***
Pooled ZINB, Municipality Indicators, Clustered Errors	-498 ***	-687 ***	-0.98 ***	-1.35 ***	-0.41 ***	-0.57 ***

830 \*\*\* indicates significantly different from zero at  $\alpha \leq 0.01$

**Table 5. Effects of elections and arrests on agricultural intentional wildfires in Galicia**

	Modeled Number of Fires, if No Elections, Short-run	Modeled Number of Fires, if No Elections, Long-run	Percent change in Fires if No Elections, Short-run	Percent change in fires, if No Elections, Long-run	Elasticity of Ag. Intentional Fires with respect to Arrests, Short-run	Elasticity of Ag. Intentional Fires with respect to Arrests, Long-run
Fixed Effects NB	-1264 ***	-1630 ***	-7.88 ***	-10.16 ***	-1.68 ***	-2.25 ***
Random Effects NB	-1263 ***	-1631 ***	-7.88 ***	-10.17 ***	-1.67 ***	-2.24 ***
<b>Alternative Estimators</b>						
Pooled NB, Clustered Errors	-344 ***	-594 ***	-2.14 ***	-3.70 ***	-0.29 ***	-0.57 ***
Pooled NB, Municipality Indicators, Clustered Errors	-306 ***	-435 ***	-1.91 ***	-2.71 ***	-0.43 ***	-0.66 ***
Pooled ZINB, Clustered Errors	-342 ***	-623 ***	-2.05 ***	-3.74 ***	-0.24 ***	-0.43 ***
Pooled ZINB, Municipality Indicators, Clustered Errors	-228 ***	-327 ***	-1.38 ***	-1.99 ***	-0.36 ***	-0.52 ***

\*\*\* indicates significantly different from zero at  $\alpha \leq 0.01$

833 **Table 6. Effects of elections and arrests on non-agricultural intentional wildfires in Galicia**

	Modeled Number of Fires, if No Elections, Short-run	Modeled Number of Fires, if No Elections, Long-run	Percent change in Fires if No Elections, Short-run	Percent change in fires, if No Elections, Long-run	Elasticity of Non-Ag. Intentional Fires with respect to Arrests, Short-run	Elasticity of Non-Ag. Intentional Fires with respect to Arrests, Long-run
Fixed Effects NB	-1625 ***	-1986 ***	-4.73 ***	-5.78 ***	-0.94 ***	-1.19 ***
Random Effects NB	-768 ***	-934 ***	-2.30 ***	-2.79 ***	-1.13 ***	-1.43 ***
<b>Alternative Estimators</b>						
Pooled NB, Clustered Errors	-428 ***	-619 ***	-1.28 ***	-1.85 ***	-0.39 ***	-0.62 ***
Pooled NB, Municipality Indicators, Clustered Errors	-362 ***	-486 ***	-1.08 ***	-1.45 ***	-0.54 ***	-0.78 ***
Pooled ZINB, Clustered Errors	-513 ***	-778 ***	-1.48 ***	-2.25 ***	-0.32 ***	-0.48 ***
Pooled ZINB, Municipality Indicators, Clustered Errors	-278 **	-386 **	-0.80 **	-1.12 **	-0.44 ***	-0.60 ***

834 \*\*\* indicates significantly different from zero at  $\alpha \leq 0.01$ , \*\* at  $\alpha \leq 0.05$