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Disseminating Technology in Global Surgery

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Abstract

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Background

Effective dissemination of technology in global surgery is vital if we are to realise Universal Health Coverage by 2030. Challenges include a lack of human resource, infrastructure and finances. Understanding these challenges, and exploring opportunities and solutions to overcome them, will be essential to improve global surgical care.

Methods

This review focuses on technologies and medical devices aimed at improving surgical care and training in low and middle-income countries. We describe the key considerations in the development of new technologies along with strategies for evaluation and wider dissemination, and illustrate this with notable examples of where the dissemination of a new surgical technology has achieved impact.

Results

Employing the principles of frugal and responsible innovation, and aligning evaluation and development to high scientific standards helps overcome some of the challenges in disseminating technology in global surgery. Exemplars of effective dissemination include low-cost laparoscopes, gasless laparoscopic techniques and innovative training programmes for laparoscopic surgery; low-cost and versatile external fixation devices for fractures; the LifeBox pulse oximeter project; and the use of immersive technologies in simulation, training and surgical care delivery.

Conclusion

Principal core strategies to facilitate technology dissemination in global surgery include leveraging international funding, interdisciplinary collaboration involving all key stakeholders, and frugal scientific design, development and evaluation. Process and system innovations and evaluations considering the wider context are also required to implement and disseminate surgical technology effectively. Practical and context-specific guidance for actors in global surgical technologies will improve technology dissemination and outcomes for patients in LMICs.

Introduction

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Technology is playing an increasing role in the delivery of healthcare with particular impact on the delivery of surgical and perioperative care¹⁻³. Healthcare in low and middle-income countries (LMICs) suffers from a lack of technological development and adoption, which needs to be addressed if the World Health Organisations (WHO) ambition of Universal Health Coverage (UHC) is to be realised by 2030⁴⁻⁶. This presents many challenges above those frequently encountered in high-income countries (HICs). Understanding these challenges, and exploring opportunities and solutions to overcome them, will be essential to improve global surgical care.

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Technology dissemination is a complex process involving need assessment, conception, innovative research, development and evaluation, and wider implementation and adoption⁷. Challenges include a lack of human resource, infrastructure and finances. Additionally, country-specific healthcare system factors, regulatory factors and local environmental factors all make technology dissemination more difficult. Understanding the specific clinical and healthcare system needs and generating an evidence base to address these, which includes cost-effectiveness within the low-resource settings, is essential to inform wider dissemination and adoption. In addition, the appropriate system and process infrastructure is required to ensure effective implementation.

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The Lancet Commission on Global Surgery recognised that novel technologies are key enabling factors in the realisation of its goal to scale up and strengthen surgical care worldwide by 2030⁸. Specifically, it identified the need to reduce costs, optimise healthcare system and resource use, and improve the delivery of surgical and anaesthesia care and training⁸.

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Healthcare technologies and technology for health are broad terms that include examples ranging from automobile seatbelts to vaccinations. In this review, we will focus on technologies and medical devices aimed at improving surgical care and training in LMICs. We will describe the key considerations in the development of new technologies along with strategies for evaluation and wider dissemination, and illustrate this with notable examples of where the dissemination of a new surgical technology has been successful and achieved impact.

41 42 43 **Innovation and Development**

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Innovation of novel technology spans the identification of unmet clinical needs, innovation design and manufacture, through to early stage evaluation. Within the low resource setting, two important concepts underlie this process: frugal innovation and responsible innovation. Frugal innovation refers to the concept of doing better with less. By concentrating on user-centred design, core functionalities and reducing cost and waste, frugal innovation can produce elegant, context-specific solutions^{7,9}. An example of this is MittiCool, a low-cost, environmentally friendly refrigerator made from locally available materials including clay, which requires no electricity and elegantly addresses the unmet public health need of keeping precious food fresh in low-resource environments¹⁰. To compliment frugal innovation, responsible innovation focuses on working sustainably and ethically, embedding innovation and research within the society, environment and context locally^{11,12}. Responsible innovation in medical device sectors has helped foster effective partnerships

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3 between industry, clinicians, researchers and policy makers and this may be
4 especially important for improving innovation in LMIC contexts¹³⁻¹⁶.

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6 Frugal innovation often results in disruptive technologies, technologies which
7 fundamentally alter existing systems providing a much higher value often delivered
8 via frugal thinking^{17,18}. Reverse innovation refers to the flow of innovations from low
9 to high-income countries and several technologies have impacted healthcare
10 systems across the world in this way^{19,20}. One striking example of this process is the
11 use of mosquito netting in place of commercially produced mesh for abdominal wall
12 hernia repair²¹. Key to the success of this innovation was drastic reduction in costs
13 and rigorous non-inferiority safety and efficacy evaluation, resulting in the technology
14 having a powerful disruptive potential^{21,22}. The term reverse innovation implies
15 unilateral flow of ideas from LMICs to HICs and perhaps a more helpful notion is that
16 of sharing innovation globally and adopting best practice wherever it originates⁷.

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19 Central to the tenants of both frugal and responsible innovation is the need for user-
20 centred design, which might involve patients and public, local surgeons, allied
21 healthcare professionals, industry, academic institutes, governments and ministries
22 of health^{23,24}. Ensuring all key stakeholders provide critical feedback throughout the
23 evolution of a technology is essential for its ultimate acceptance and wider adoption.
24 International and local partnerships with academia and industry are key to
25 technology development in global surgery. Whilst large multinational companies
26 have been reluctant to target LMICs in the past, this might change in the future,
27 driven by the potential market size. In the United Kingdom (UK), academic
28 involvement in technological development in LMICs has been recently fuelled by
29 large funding programmes from national organisations such as the National Institute
30 for Health Research (NIHR) and Research Councils UK (RCUK)^{25,26}.

31 32 33 34 **Evaluation and Adoption**

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36 The evaluation of surgical and perioperative care interventions is methodologically
37 challenging even in HICs, involving many inter-related variables including the
38 surgical setting and quality of care²⁷. The IDEAL Framework (Idea, Development,
39 Exploration, Assessment, Long-term Follow-up) was conceived to facilitate the
40 translation of new technologies into clinical practice through a structured framework
41 that lends itself to scientific evaluation²⁷⁻³⁰. This includes the rigorous collection of
42 safety and efficacy data to inform the technology's wider adoption. Obtaining such
43 data in LMIC settings is no less important, but much more challenging given financial
44 and resource restraints. Within the LMIC setting, additional considerations include:

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47 1. Inter-play between HIC and LMIC partners including researchers, healthcare
48 professionals and policy-makers, to ensure responsible innovation, design
49 and implementation.
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51 2. Patient and user acceptability assessment and outcome measurement, to
52 ensure local contexts, environmental and cultural factors are considered.
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54 3. Rigorous process evaluations of research and technology implementation to
55 ensure quality assessment and sustainable, wider adoption.
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3 Conducting evaluation studies of new technologies in low-resource settings poses
4 unique challenges. A priority setting study undertaken by Rosala-Hallas *et al*
5 identified appropriate outcome measures and training of research staff as the most
6 important issues when considering clinical evaluations within LMICs³¹. Outcome
7 measures should be chosen in collaboration with LMIC partners and include the
8 feasibility of collecting longer term data when required. Incorporating existing
9 technologies, such as mobile phones or wearable technologies, may assist in the
10 collection of accurate data^{32,33}. Researcher training is critical to conducting high
11 quality research and in building research capacity and capability within LMICs. The
12 Special Programme for Research and Training in Tropical Diseases (TDR) and the
13 Global Health Network have developed the Global Competency Framework for
14 Clinical Research which describes the core competencies for a research team in
15 LMICs³⁴. It provides a range of e-learning materials to help researchers achieve
16 these competencies³⁵. Other considerations when undertaking clinical evaluations in
17 LMICs include technology usability and specific training needs, research
18 methodology training, local medical device and manufacture regulations, distribution
19 infrastructure, and maintenance and sustainability.
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24 **Overcoming challenges and facilitating dissemination**

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26 Howitt *et al* identified 3 key barriers to technology dissemination in global health⁷:

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28 Barrier 1 – The necessary technologies do not exist

29 Barrier 2 – Technology exists, but is not accessible

30 Barrier 3 – Technology is accessible, but is not adopted
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32 Some elements are limited by the pace of scientific discovery, which could be
33 expedited by increased research and development funding. If the technology exists
34 but is not accessible, this could be due to high costs, lack of human resources and
35 infrastructure. Accessibility challenges should be considered at every stage of
36 technology development, evaluation and implementation. Finally, a lack of wider
37 adoption could be due to lack of key stakeholder buy-in, such as early involvement of
38 patients and policy-makers, or due to a lack of wider system and process
39 considerations.
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42 Malkin *et al*, along with researchers from Engineering World Health (EWH),
43 highlighted three principle, design-related barriers to health care technology
44 dissemination: cost, spare parts, and consumables^{36,37}. Context-specific design for
45 low-resource settings should attempt to minimise the reliance on consumables and
46 the need for maintenance and repair. Collaboration with in-country distributors and
47 industry is important to ensure successful dissemination³⁸. Importantly, the lack of
48 technically trained staff is a significant barrier to technology development and
49 adoption. This is often attributed to a 'brain drain' where technical skills developed to
50 disseminate a technology are lost as people move out of the areas of need to more
51 attractive environments^{36,39}. One strategy to overcome this challenge is to develop
52 bi-lateral, international training partnerships, which has been highly effective in
53 building biomedical engineering capacity⁴⁰.
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3 Several tools have been developed to facilitate medical technology development and
4 dissemination in LMICs. The WHO Medical Device Technical Series provides
5 researchers and technologists with guidelines for each stage of development and
6 evaluation, including device regulations, needs assessment, human resources,
7 procurement and maintenance. The WHO Health Technology Assessment (HTA) of
8 Medical Devices guidelines provide practical advice around adaptive global
9 healthcare considerations^{41,42}. Within the LMIC setting, a priority HTA strategy is the
10 use of health economics evaluation using cost-effectiveness and quality of life years
11 (QALYs) to inform wider adoption and healthcare budgets^{43,44}.

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14 Important steps to improving technology dissemination in global surgery will be the
15 effective utilisation of low-resource specific surgical technology innovation, design,
16 development and evaluation guidelines. Existing literature is often not suited to
17 practical use in low-resource environments or is prohibitively and unnecessarily
18 complex. Future efforts will do well to offer versatile, context specific and applied
19 practical guidance for different actors to contribute to the dissemination of novel
20 surgical technologies in LMICs. Shelton offers twenty criteria to consider when
21 disseminating interventions and technologies including employing user-centred
22 design, scalability and sustainability, and these should be reflected in future
23 studies⁴⁵. Keown *et al* offer lessons on disseminating innovation in healthcare from
24 eight countries, highlighting the need to foster an organisational culture of innovation
25 and adoption in health systems⁴⁶. Moreover, Howitt *et al* offer recommendations to
26 different organisations such as ministries of health, industry, academic institutes and
27 healthcare organisations and such guidelines should aim to facilitate inter-
28 organisation collaboration⁷.

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31 Ethical practices are essential in healthcare and these should be employed
32 throughout the processes of technology dissemination in global surgery^{47,48}.
33 Development and evaluation of technologies in global surgery should be held to the
34 same ethical and legal standards globally. Of particular importance is the subject of
35 medical device and technology donation from HICs to LMICs. This process is often
36 counter-productive and ignores many of the principles of design, development and
37 evaluation discussed in this review. Donation of HIC technology with little situational
38 awareness can have a negative impact on innovation and dissemination in global
39 surgical technologies⁴⁹. It is estimated that around 40% of donated medical
40 equipment in LMICs is out of service⁵⁰. However, a subsequent survey has found
41 that the majority of broken instruments could be repaired cost-effectively, without the
42 need to import spare parts, by investing in human resource capability⁵¹. The WHO
43 and Tropical Health and Education Trust (THET) provide guidance on responsible
44 and ethical practices in equipment donations to LMICs^{52,53}.

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47 There is also a critical role for strong advocacy programmes to demonstrate the
48 value that low-cost technologies, influence industry, and lobby global organisations.
49 Organisations such as the G4 Alliance for Surgical, Obstetric, Trauma, and
50 Anaesthesia Care, and the International Federation of Surgical Colleges (IFSC), play
51 a valuable role in showcasing successes to government organisations and policy-
52 makers, disseminating information to wider audiences, and ensuring that technology
53 research and innovation in global surgery remains high on the international
54 healthcare agenda^{54,55}.

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Exemplars

Laparoscopic Surgery

Laparoscopic surgery is the preferred technique for many general surgical and gynaecological conditions due to improved short-term clinical outcomes^{56,57}. These benefits are even more pronounced in LMICs where access to follow-up care is limited and there is a greater urgency to return to work to prevent spiralling poverty⁵⁸. Laparoscopy also provides a cost-effective diagnostic tool where radiological facilities are limited and may reduce high negative laparotomy rates^{59,60}. Laparoscopic surgery requires advanced equipment and infrastructure, including laparoscopes, laparoscopic instruments, and piped carbon dioxide (CO₂), and trained surgical providers. It is usually performed under general anaesthesia, requiring the presence of a trained anaesthetist with appropriate equipment and drugs.

Although these are formidable challenges, laparoscopic surgery has been successfully implemented in low-resource settings with similar complication rates to HICs⁶¹. In a recent systematic review, Chao *et al* described several adaptive strategies to enhance the adoption of laparoscopic surgery in LMICs⁵⁸. These included infrastructure and system innovations, such as soft drink companies providing CO₂, sunlight as a light source, and low-cost box trainers for surgical training⁶²⁻⁶⁴. Price *et al* successfully introduced laparoscopic surgery in Mongolia by building high-volume, bilateral training teams and adapting to local community needs to build sustainable laparoscopic services⁶³. The availability of low-cost, high quality equipment, with minimal maintenance requirements, is key to successful implementation. An example is the Xenoscope, a laparoscope that provides high resolution images at an affordable cost⁶⁵ (see Figure 1). To avoid the need for CO₂ insufflation, abdominal wall lift devices have been developed to facilitate GILLS (Gas Insufflation Less Laparoscopic Surgeries). Using this technique, a range of laparoscopic abdominal and gynaecological procedures can be safely performed under spinal anaesthesia, which is readily available through trained healthcare workers even in the most remote environments⁶⁶ (see Figure 2). GILLS also negates the need for specialist laparoscopic instruments and trocars, where modified open instruments can be used to perform single incision surgery for patients in rural settings^{66,67}.

Fracture fixation

The management of open fractures, along with laparotomy and caesarean section, are the three 'Bellwether Procedures', the most essential surgical procedures that all hospitals should be able to perform⁶⁸. In LMICs, the treatment of long bone fractures is frequently limited to skin traction and casting, which ultimately leads to poor functional outcomes and protracted hospital stays^{69,70}. The management of severe and open fractures is often limited to amputation⁷¹.

Operative fixation of long bone fractures can reduce hospital stay, provide a quicker return to work, and improve fracture healing^{72,73}. External fixation devices, such as the Ilizarov frame, are favoured in low-resource settings because of their ease of

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3 application and low complication rates as compared to internal fixation methods^{74,75}.
4 Padhi and Pulate *et al* demonstrated the safe and cost-effective application of
5 Ilizarov frame technology in LMICs including India, highlighting the importance of
6 locally sourcing materials, local industry engagement, and reducing waste by re-
7 sterilisation and re-use where safe and feasible^{74,75}. A further example of technology
8 innovation for fracture fixation in LMICs is the 'Joshi external stabilization system'
9 (JESS), again from India^{76,77} (see Figure 3). This external fixation device was
10 designed to be locally manufactured, versatile and re-usable, with many orthopaedic
11 applications spanning age ranges, anatomical areas and mechanisms of injury^{78,79}.
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14 15 *Safe Anaesthesia*

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17 The safe delivery of anaesthetic and perioperative care is of paramount importance
18 to improving surgical outcomes. The WHO Safe Surgery Saves Lives programme
19 introduced the WHO Surgical Safety Checklist which has had an impact on surgical
20 safety across the world⁸⁰⁻⁸². One of the mandated items on the checklist is the use of
21 pulse oximetry, which is the only piece of equipment required. Funk *et al* highlighted
22 the global lack of pulse oximetry as a significant unmet global health need⁸³. This
23 need was met by the NGO LifeBox, an international charitable organisation who
24 developed a novel pulse oximeter designed specifically for the needs of low-resource
25 settings^{84,85} (see Figure 4). The LifeBox pulse oximeter project has disseminated over
26 15,000 pulse oximeters to hospitals across 100 countries⁸⁶. Its success is attributed
27 to careful consideration of the design specification, focusing on minimal standards
28 and core functionalities, and building in affordable cost, durability, and low-resource
29 environmental factors, such as limited power supply and distribution challenges⁸⁷.
30 Other key disseminating strategies included LMIC user-centred design, effective
31 industry and local partner engagement, and importantly, rigorous clinical
32 evaluation⁸⁸⁻⁹⁰.
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35 36 *Surgical Training*

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38 The WHO acknowledges that significant investment in healthcare professional
39 education is required to realise UHC by 2030. It estimates that globally there is a
40 shortage of over 7.2 million healthcare providers^{91,92}. This shortage is particularly
41 acute in LMICs where the lowest workforce densities are found^{8,92}. The principles of
42 'task shifting' or 'task sharing' have been developed as an innovative model of
43 healthcare delivery, addressing the human resource gap by training alternative
44 surgical providers⁹³. Training surgeons is expensive, time-consuming and often
45 relies on skill acquisition along a learning curve that involves a high volume of cases
46 with expert supervision⁹⁴. Advances in simulation and immersive technologies may
47 address these challenges by providing a safe and scalable training environment⁹⁴. A
48 study from Rwanda confirmed the feasibility of simulation based training to improve
49 operative skills when delivered as a brief training intervention in LMICs⁹⁵. LMICs
50 have the same drivers as HICs to the adoption of simulation and immersive
51 technologies as part of surgical training. These technologies may be particularly
52 suited to LMICs due to the high trainee-trainer ratios, limited number of operating
53 rooms, and reliance on short-term training from visiting international trainers.
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3 Virtual reality has been explored in the teaching of surgeons across the world using
4 live streaming and immersive training modules⁹⁶. Augmented reality has also been
5 explored, allowing surgical trainers to 'scrub-in' with an operating LMIC team to
6 teach and deliver surgical care⁹⁷. These technologies have been evaluated in a
7 variety of global surgical training scenarios^{98–101}. The wider use of these training
8 technologies will be determined by infrastructure challenges, such as power supply
9 and internet access, as well as a better understanding of how they might be
10 incorporated into traditional training methods.
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12 **Conclusion**

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15 The dissemination of technologies in global surgery faces several challenges unique
16 to working in low-resource environments. Employing the principles of frugal and
17 responsible innovation and aligning evaluation and development to high scientific
18 standards will help in overcoming some of these challenges. Generating centralised,
19 international technology repositories such as the WHO Compendium of innovative
20 health technologies for low-resource settings will facilitate the sharing of best
21 practice¹⁰². In the future, technologies developed for low-resource settings using
22 frugal design will be used to improve health and stem the rising costs of healthcare
23 world-wide.
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26 Capacity and need assessment are important, but international efforts should now
27 take a step beyond this and begin catalysing technology dissemination to improve
28 outcomes for surgical patients in LMICs. Principal core strategies to achieve this are
29 leveraging international funding, interdisciplinary collaboration involving all key
30 stakeholders including industry, academics, clinicians and policy-makers, and
31 scientific frugal design, development and evaluation. Technology alone is not
32 enough, process and system innovations and evaluations considering the wider
33 context are required to implement and disseminate surgical technology effectively.
34 Practical and context-specific guidance for actors in global surgical technologies will
35 catalyse this process to improve outcomes for patients in LMICs.
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38 **Learning Points**

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41 Key driving factors of technology innovation and dissemination in global surgery
42 include (see Figure 5):
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- 44 1. Understanding local contexts, systems and environments ensuring
45 complimentary process and system innovations accompany technology.
- 46 2. Rigorous, appropriate and timely evaluation and evidence synthesis to
47 inform embedded, sustainable adoption and implementation.
- 48 3. Effective interdisciplinary collaboration with local and international
49 industry, policy-makers, healthcare professionals and patients, and
50 academic institutes.
- 51 4. Employing ethical principles, responsible innovation and frugal design at
52 every stage, respecting cultures and contexts across different countries.
- 53 5. Investing in local human resources to build research, technology and
54 equipment capacity and capability locally to enhance global workforces.
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Author contributions

WSB, NKA and DGJ conceptualised the review and wrote the first manuscript draft. AQ, JG, AW, IB and JS provided expert guidance on the choice of exemplars and associated discussion. JB and DGJ provided expert guidance on healthcare technology development and evaluation. All authors contributed to and approved the final manuscript.

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Figure 1 The Xenoscope being used to perform laparoscopic surgery in rural areas of Mongolia. Reproduced with permission from Xenocor Ltd.

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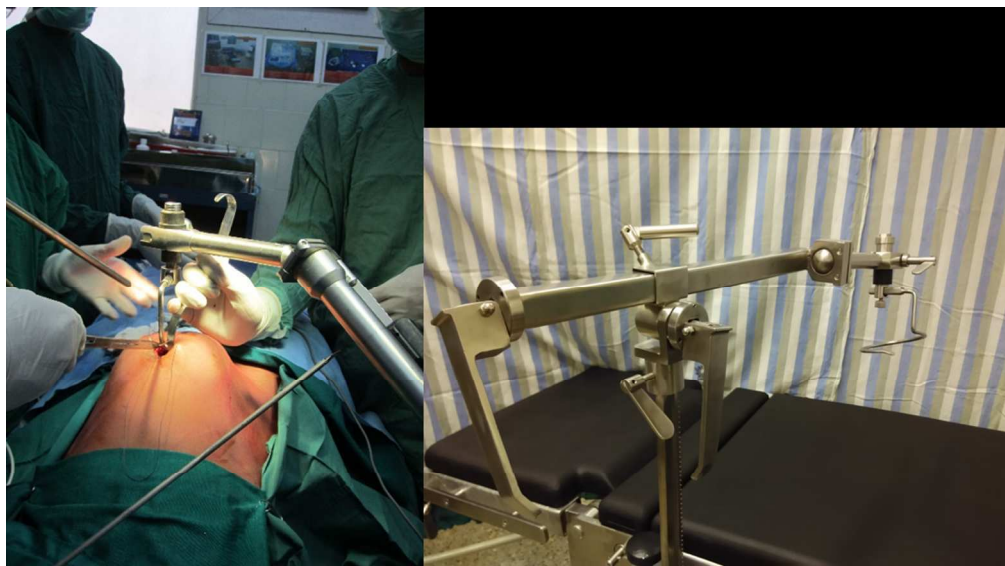


Figure 2 Gas Insufflation Less Laparoscopic Surgery (GILLS) abdominal wall lift device facilitating laparoscopic surgery in low-resource settings. Reproduced with permission of Dr J Gnanaraj.

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Figure 3 Joshi's External Stabilization System (JESS) stabilising a tibial fracture. Reproduced with permission from Dr J Gnanaraj, photograph credit to Dr Ram Prabhoo.

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Figure 4 LifeBox Pulse Oximeter being used in a theatre in India. Reproduced with permission from LifeBox, photograph credit to Ritesh Uttamchandani.

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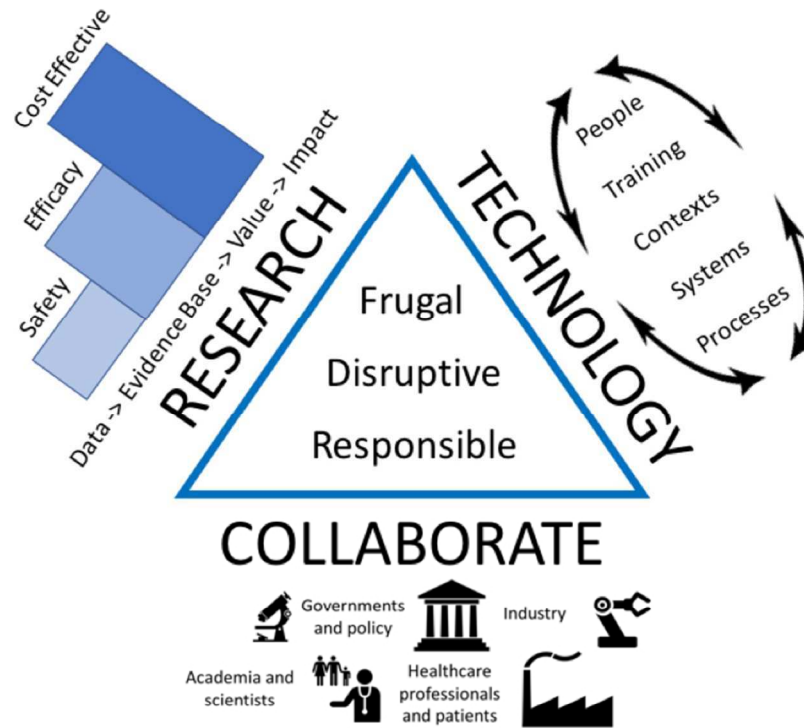


Figure 5: Key driving factors of technology innovation and dissemination in global surgery.