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25 Introduction

26 Pre-diabetes is a term used to describe the state where blood glucose levels are above normal but

27 below the threshold for diagnosis of diabetes. An estimated 1 in 3 of the adult population of the UK

fall into this group.¹ The addition of a coded entry for pre-diabetes to aid adherence to NICE

29 guidance on follow up of 'at risk' groups is embedding this label within increasing numbers of

30 patients' lifelong medical records. This article discusses the meaning and significance of this new

31 'diagnosis' at individual and societal level, the controversy that surrounds it and implications for

- 32 policy, practice and research.
- 33

34 Identification of pre-diabetes

In the UK pre-diabetes is usually diagnosed on the basis of an HbA1c level of 42-47mmol/mol.² The term is also used to encompass people identified as being at high risk of diabetes by other testing strategies such as fasting glucose or the OGTT. The groups identified as abnormal by different testing

38 strategies do not entirely overlap and there is on-going debate about which diagnostic test is most

appropriate and what the cut offs should be.³ Despite the limitations of HbA1c in certain groups and
 its poor sensitivity and specificity if the OGTT is taken as the gold standard,⁴ its ease of use makes it

41 the most commonly used diagnostic test.

42 It is estimated that 5-10% of pre-diabetic people will become diabetic each year with a similar

43 proportion reverting back to normoglycaemia.⁵ Those with a family history, certain ethnic groups

and women with polycystic ovarian disease or previous gestational diabetes are at higher risk of
 progression to diabetes.

46 NICE guidance on preventing type 2 diabetes encourages individual risk assessment for diabetes and
 47 advises offering fasting glucose or HbA1c testing to those deemed to be at high risk.² For those that

48 have a high risk score and an abnormal result the guideline advises offering a quality assured

49 intensive lifestyle change programme and re-measuring weight, BMI and a blood test at least once

50 per year. This has significant workload implications for general practice and exposes large numbers

- 51 of the population to investigations and possible intervention.
- 52

53 Diabetes prevention programmes

54 The rationale for identifying those at higher than average risk for developing diabetes is to be able to 55 intervene to prevent this progression. Internationally, large-scale lifestyle modification programmes 56 have been developed to try to reduce the rate of development of diabetes, most notably in Finland⁶ 57 and USA.⁷ The 'Healthier You' Diabetes Prevention Programme (DPP) was introduced in England in 58 2016 and is due to be rolled-out nationwide by 2020. Those referred to the DPP are offered 'tailored, 59 personalised lifestyle behaviour change support over at least thirteen face to face sessions, lasting 1-60 2 hours and providing a minimum of 16 hours of contact time, over at least 9 months, aiming to 61 reduce their risk of type 2 diabetes'.⁸

62 The ability to offer individuals referral to such a lifestyle intervention programme, potentially

avoiding the need for medication and the development of complications of diabetes is appealing.

64 However, evidence for the real world efficacy of such programmes is sparse.

A recent meta-analysis of interventions to prevent diabetes in screen detected pre-diabetes

66 concluded that individually targeted lifestyle interventions have some efficacy in preventing or

67 delaying the onset of diabetes but the study quality was often low and the effect attenuated with

time from the intervention.⁴ The authors also commented that due to the large number of people

69 who do not meet the eligibility criteria or decline or fail to complete the intervention, it is not

70 possible to extrapolate percentage risk reductions seen in trials to a reduction in incidence of

71 diabetes across an entire community.

72 A recent large scale randomised controlled trial to evaluate the effect of a type 2 diabetes

- 73 prevention lifestyle intervention (Let's Prevent) in a UK community setting failed to show a
- 74 statistically significant reduction in progression to type 2 diabetes at 3 years compared to normal
- 75 care⁹ i.e. it failed to do the thing that it was supposed to do. Retrospective re-analysis of the data did
- show a significant reduction in progression to diabetes in the sub-group of patients who engaged
- and then attended subsequent sessions, with the greatest benefit seen for the 29.1% of patients
- 78 randomised to the intervention who attended all sessions. Patients were less likely to engage or
- 79 attend follow up if they were male, socio-economically deprived, smokers or physically inactive.¹⁰
- 80 These patient groups are at higher risk of developing diabetes than the background population, 81 therefore failure to reach them with a lifestyle intervention programme has the potential
- 81 therefore failure to reach them with a lifestyle intervention programme has the potential
- 82 unintended consequence of increasing health inequity.
- 83 To reduce diabetes incidence in the whole population, adequately resourced and integrated public
- 84 health, primary care and policy strategies to reduce obesity, reduce sugar intake and increase
- 85 physical activity are needed. Targeting individuals to change their lifestyle is by comparison
- 86 expensive and likely to be minimally effective for the health of the population as a whole. The
- 87 groups of people most likely to be able to engage with such lifestyle change programmes are those
- 88 with the least barriers to change (income, education levels, an expectation of healthy years lived),
- 89 not those that are most at risk of progression to type 2 diabetes and poorer outcomes. These
- 90 psychosocial, cultural and demographic barriers need to be considered and addressed if the
- 91 programmes are to be effective.
- 92

93 **Overdiagnosis**?

Expanding the definition of what is an 'abnormal' blood sugar result and attaching a new label to thishas consequences both for the individual and for society.

- 96 Labelling a person as having a 'pre-disease' may have unintended consequences such as health
- 97 anxiety and stigma even though it may never cause them to become unwell. With some comparable
- 98 conditions, such as CKD 3, where the distinction between 'risk factor', 'biochemical abnormality' or
- 99 'disease' can be blurred, explicit discussions are not always had with patients about these labels
- 100 (rightly or wrongly).¹¹ However, the existence of a diagnosis and referral pathway for those with pre-
- 101 diabetes attributes significance to the condition as something which requires intervention and
- follow up. In an ever increasingly stretched primary care service, the opportunity costs of identifyingand managing a new 'condition' also need to be considered.
- 104 The term 'pre-diabetes' is already familiar to healthcare practitioners (medical specialists, nurses,
- 105 GPs, allied health professionals) and administrators and is likely to gradually be normalised in lay
- 106 conversations. More widespread acceptance that this pre-diabetic state can be 'treated' may
- 107 contribute to an emergent expectation of prescribed medication, with all of the harms that this may
- 108 entail. Pharmaceutical companies may see the potential of a huge and growing market for oral
- hypoglycaemics and anti-obesity medications linked to more widespread medicalization and publicfears.
- 111

112 Conclusions

113 Guidelines and policy dictate that the term pre-diabetes is here to stay and the nationwide rollout of

- 114 the Diabetes Prevention Programme means that GPs, practice nurses and healthcare assistants
- across England will be having frequent conversations with patients about this acquired health status.
- 116 It is therefore incumbent upon us to maximise the benefits and minimise the harms of these
- 117 conversations, perhaps creating an opportunity to take ownership of the label as a motivator for
- 118 change before it is fixed in the nation's psyche as a 'disease'.

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