

United Kingdom

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Introduction

UK politics had a rather tumultuous year. Dominated by a referendum on membership of the EU, events in 2016 had significant consequences for domestic and international politics. In addition to voting to exit the EU, the country has witnessed leadership elections, the selection of a new prime minister and cabinet, a new London Mayor and key policy decisions on the country's nuclear deterrent and infrastructure.

Election report

The electoral report is dominated by the referendum on membership of the EU that took place on 23 June 2016. This vote, promised in a manifesto commitment made by the Conservative Party in 2015, asked voters 'Should the United Kingdom remain a member of the European Union or leave the European Union?'. The result saw 52 per cent of the population voting to leave the EU, defying the predictions of YouGov, ComRes and IpsosMori polls (UK Polling Report 2016). In addition to having seismic implications for the future of British politics, the vote also revealed the presence of a deep-seated attitudinal divide within the population.

Clear divisions can be found within the disaggregated data. While the leave campaign won more than 50 per cent of the vote in the majority of counting regions, there were notable exceptions with London, Scotland and Northern Ireland voting to remain. Within many cities, communities and families the issue was highly divisive and produced polarised results. The motivation for people's votes was undoubtedly connected to growing Euroscepticism, yet data also reveals economic and social drives at play. In the towns where the vote for Brexit reached its peak – such as the northern cities of Hartlepool, Stoke-on-Trent and Doncaster – economic deprivation was high and levels of education low. In contrast, in areas with high levels of support for remain – such as the London boroughs of Lambeth and Islington and the city of Cambridge – voters had university degrees, professional jobs and higher median income. Attitudinal differences could also be found, with leave voters voicing more socially conservative outlooks, particularly with regards to immigration and national identity, than their remain counterparts. Importantly for British politics, these attitudes transcended usual party voting lines, meaning that those voting for Brexit were a majority in most Conservative and Labour-held seats (Hanratty 2016).

The two campaigns launched for the referendum combined economic, social and attitudinal messages in attempts to win appeal. The remain campaign was led by Prime

Table 1. Results of the referendum on Membership of the EU in the United Kingdom in 2016

Date of referendum	23 June 2016			
Electorate	46,500,001			
Total votes cast	33,577,342	Votes cast as share of electorate	72.2%	
Total valid votes	33,551,983	Valid votes as share of votes cast	99.9%	
Referendum question	Valid answers	N	%	Outcome
Should the United Kingdom remain a member of the European Union or leave the European Union?	Remain a member of the European Union	16,141,241	48.1%	Vote to leave the European Union
	Leave the European Union	17,410,742	51.9%	

Source: Electoral Commission (2016a).

Minister David Cameron (Cons) and had high profile contributions from Scottish First Minister Nicola Sturgeon (SNP), and former British Prime Ministers Tony Blair (Lab) and John Major (Cons), while the leave campaign was fronted by former Mayor of London Boris Johnson (Cons), UKIP leader Nigel Farage and Labour MP Gisela Stewart. Both campaigns therefore spanned traditional party divides, but they also both struggled to distil the implications of the vote. Whilst Remain argued that EU membership would deliver 790,000 extra jobs by 2030, the Leave campaign argued that the £350 million sent each week to the EU could be spent on national services such as the NHS. These competing claims led 28 per cent of respondents to argue that they did not have enough information to be able to make an informed decision about how to vote in the referendum (Electoral Commission 2016a: 45).

Following the result, David Cameron resigned as prime minister and leader of the Conservative Party, arguing that the country required fresh leadership. On the same day Britain's currency slumped to a 31-year low, bringing about considerable change in the dynamics of UK politics.

Other elections

In addition, elections took place for the Mayor of London, the London Assembly, devolved administrations in Wales, Scotland and Northern Ireland, and local government in England on 5 May. Following Boris Johnson's resignation as Mayor of London a high profile campaign was fought between Sadiq Khan (Lab) and Zac Goldsmith (Cons), resulting in victory for the Labour candidate. Khan gained 57 per cent of the vote, surpassing Boris Johnson's 52 per cent vote share in 2012. The Assembly elections saw similar success for Labour, with the party retaining a total of 12 seats of the 25 available. Elections also occurred within the Scottish Parliament, Welsh and Northern Ireland Assemblies. In Scotland the SNP saw its majority reduced, losing six seats compared to the 2011 election. The Conservatives made the most notable change, becoming the second largest party in Scotland and beating Labour into third place (BBC 2016a). This was the first Scottish Parliament election at which 16 and 17 year olds were entitled to vote. Approximately 80,000 registered, accounting for 2

Table 2. Cabinet composition of Cameron II in the United Kingdom in 2016

Duration of cabinet Period covered by table Type of cabinet	Inception From	8 May 2015 1 January 2016		Dissolution Until	13 July 2016 13 July 2016	
	Single Party Majority (SPMA)					
A. Party/gender composition on 1 January 2016	Seats in cabinet		Seats held by women		Seats in parliament	
	N	%	N	% of party	N	%
Conservative Party	22	100.0%	7	31.8%	330	50.7%
Totals	22	100.0%	7	31.8%	330	50.7%
B. Composition of Cameron II cabinet on 1 January 2016						
See previous editions of the <i>Political Data Yearbook</i> for United Kingdom or http://politicaldatayearbook.com						
C. Changes in composition of Cameron II cabinet during 2016						
Ministerial title	Outgoing minister	Outgoing date	Incoming minister	Comments		
Secretary of State for Work and Pensions	Ian Duncan Smith (1954, male, Cons)	19 March 2016	Stephen Crabb (1973, male, Cons)	Previously Welsh Secretary		
Secretary of State for Wales	Stephen Crabb (1973, male, Cons)	19 March 2016	Alun Cairns (1970, male, Cons)			
D. Party/gender composition on 13 July 2016						
Same as on 1 January						

Source: UK Parliament (2016).

per cent of the electorate (Electoral Commission 2016b: 4). In Wales, Labour retained its dominance, but UKIP notably gained 7 seats, recording 13 per cent of the vote. In Northern Ireland there was limited change, with the nationalist parties the SDLP losing 2 seats and Sinn Féin 1 seat, to the People before Profit Alliance and the Green Party (BBC 2016b).

In addition, elections were also held on 5 May for some local councils, for Police and Crime Commissioners (PCC) and, in some cases, for elected mayors. Turnout was notably low, with 27 per cent for the PCC elections and 34 per cent for English local government elections. At the PCC elections, 72 per cent reported knowing not very much or nothing at all about the elections, perhaps explaining these results (Electoral Commission 2016c: 22). At the local elections, both Labour and the Conservatives lost seats, but the Conservatives lost control of only one council – to the Liberal Democrats – resulting in minimal change.

Cabinet report

The election of Theresa May in 2016 bought an end to the Cameron era and invited significant change in the cabinet. Her new cabinet reflected the outcome of the EU referendum vote. New posts of Secretary of State for Exiting the European Union and Secretary of State for International Trade and President of the Board of Trade were created. The previous Ministry of Energy and Climate Change was also abolished, with competencies for energy combined within the portfolio of Business, Energy and Industrial Strategy. The key international posts of Foreign Secretary and International Trade Secretary

Table 3. Cabinet composition of May I in the United Kingdom in 2016

Duration of cabinet Period covered by table Type of cabinet	Inception From	14 July 2016 14 July 2016	Dissolution Until	Still in office at the end of 2016 31 December 2016
	Single Party Majority (SPMA)			
A. Party/gender composition on 14 July 2016	Seats in cabinet		Seats held by women	Seats in parliament
	N	%	N	%
Conservative Party	23	100.0%	8	34.8%
Totals	23	100.0%	8	34.8%
B. Composition of May I cabinet on Cabinet inception date 14 July 2016				
Ministerial Title	Minister			
Prime Minister, First Lord of the Treasury and Minister for the Civil Service	Theresa May (1956 female, Cons)			
Chancellor of the Exchequer	Philip Hammond (1955 male, Cons)			
Secretary of State for Education	Justine Greening (1969 female, Cons)			
Home Secretary	Amber Rudd (1963 female, Cons)			
Secretary of State for Foreign and Commonwealth Affairs	Boris Johnson (1964 male, Cons)			
Lord Chancellor and Secretary of State for Justice	Elizabeth Truss (1975 female, Cons)			
Secretary of State for Exiting the European Union	David Davis (1948 male, Cons)			
Secretary of State for International Trade and President of the Board of Trade	Liam Fox (1961 male, Cons)			
Secretary of State for Defence	Sir Michael Fallon (1952 male, Cons)			
Secretary of State for Business, Energy and Industrial Strategy	Greg Clark (1967 male, Cons)			
Secretary of State for Work and Pensions	Damian Green (1956 male, Cons)			
Secretary of State for Health	Jeremy Hunt (1966 male, Cons)			
Secretary of State for Communities and Local Government	Sajid Javid (1969 male, Cons)			
Secretary of State for International Development	Priti Patel (1972, female, Cons)			
Secretary of State for Transport	Chris Grayling (1962, male, Cons)			
Secretary of State for Scotland	David Mundell (1962, male, Cons)			
Secretary of State for Northern Ireland	James Brokenshire (1968, male, Cons)			
Secretary of State for Wales	Alun Cairns (1970, male, Cons)			
Secretary of State for Environment, Food and Rural Affairs	Andrea Leadsom (1963, female, Cons)			
Secretary of State for Culture, Media and Sport	Karen Bradley (1970, female, Cons)			
Leader of the House of Commons and Lord President of the Council	David Lidington (1956, male, Cons)			
Leader of the House of Lords, Lord Privy Seal	Baroness Evans of Bowness Park (1975, female, Cons)			
Chancellor of the Duchy of Lancaster	Patrick McLoughlin (1957, male, Cons)			
C. Changes in composition of May I cabinet during 2016				
There were no changes				
D. Party/gender composition on 31 December 2016	Seats in cabinet		Seats held by women	Seats in parliament
	N	%	N	%
Conservative Party	23	100.0%	8	34.8%
Totals	23	100.0%	8	34.8%

Sources: UK Parliament (2016a; 2016b).

Table 4. Party and gender composition of the lower house of parliament (House of Commons) in the United Kingdom in 2016

Party	1 January 2016				31 December 2016			
	All		Women		All		Women	
	N	%	N	%	N	%	N	%
Conservative (CONS)	330	50.7%	68	20.6%	329	50.6%	69	20.6%
Labour (LAB)	231	35.5%	99	42.9%	231	35.5%	101	43.7%
Liberal Democrats	8	1.2%	0	0.0%	9	1.4%	1	11.1%
Scottish National Party (SNP)	54	8.3%	18	33.3%	54	8.3%	18	33.3%
Democratic Unionist Party (DUP)	8	1.2%	0	0.0%	8	1.2%	0	0.0%
Sinn Féin	4	0.6%	0	0.0%	4	0.6%	0	0.0%
Independent	4	0.6%	3	75.0%	4	0.6%	3	75.0%
Plaid Cymru	3	0.5%	1	33.3%	3	0.5%	1	33.3%
Social Democratic and Labour Party (SDLP)	3	0.5%	1	33.3%	3	0.5%	1	33.3%
UK Independence Party (UKIP)	1	0.2%	0	0.0%	1	0.2%	0	0.0%
Green Party	1	0.2%	1	100.0%	1	0.2%	1	100.0%
Ulster Unionist Party (UUP)	2	0.3%	0	0.0%	2	0.3%	0	0.0%
Speaker	1	0.2%	0	0.0%	1	0.2%	0	0.0%
Totals	650	100.0%	191	29.4%	650	100.0%	195	30.0%

Source: UK Parliament 2016b.

were awarded to Boris Johnson and David Davis, respectively, both high profile Brexit campaigners. Gender composition changed fractionally, with 35 per cent of posts filled by women in a newly expanded cabinet of 23 posts.

Parliament report

There were seven by-elections during 2016. The most notable was that triggered by the resignation of Zac Goldsmith in Richmond Park (who contested the London mayoral election) from the Conservatives following the decision to build a third runway at Heathrow airport. The seat was gained by the Liberal Democrats, who overturned a 23,015 majority.

Political party report

Political parties across the spectrum have witnessed leadership changes or challenges in 2016. Most prominently, Theresa May replaced David Cameron, becoming the UK's second female prime minister. The referendum also prompted the resignation of UKIP leader Nigel Farage, leading to the election of first Diane James, who resigned after 18 days, and then Paul Nuttall. The Labour Party also conducted another leadership election. Owen Smith challenged Jeremy Corbyn for the leadership after mass resignations from Labour's front

Table 5. Party and gender composition of the upper house of parliament (House of Lords) in the United Kingdom in 2016

Party	1 January 2016				31 December 2016			
	All		Women		All		Women	
	N	%	N	%	N	%	N	%
Conservative (CON)	250	30.5%	58	23.2%	255	31.5%	63	24.7%
Labour (LAB)	213	25.9%	67	31.5%	204	25.2%	66	32.3%
Cross-benchers	179	21.8%	39	21.8%	179	22.1%	40	22.3%
Liberal Democrats	111	13.5%	40	36.0%	103	12.7%	34	33.0%
Bishops	26	3.2%	2	7.7%	26	3.2%	2	7.6%
Non-Affiliated	25	3.0%	4	16.0%	28	3.5%	3	10.7%
UK Independence Party (UKIP)	3	0.4%	0	0.0%	3	0.4%	0	0.0%
Democratic Unionist Party (DUP)	4	0.5%	1	25.0%	3	0.4%	0	0.0%
Plaid Cymru	2	0.2%	0	0.0%	1	0.1%	0	0.0%
Ulster Unionist Party (UUP)	2	0.2%	0	0.0%	2	0.2%	0	0.0%
Independent Liberal Democrat	1	0.1%	1	100.0%	–	–	–	–
Green Party	1	0.1%	1	100.0%	1	0.1%	1	100.0%
Independent Labour	2	0.2%	0	0.0%	2	0.2%	0	0.0%
Independent Ulster Unionist	1	0.1%	0	0.0%	1	0.1%	0	0.0%
Independent Social Democrat	1	0.1%	0	0.0%	1	0.1%	0	0.0%
Totals	821	100.0%	213	25.9%	809	100.0%	209	25.8%

Source: UK Parliament (2016b).

bench. Smith was, however, unable to win, with Corbyn securing 62 per cent of the vote (Labour Party 2016).

Institutional change report

In the wake of the Brexit referendum the ‘Exiting the EU Select Committee’ was created to scrutinise the work of the new government department. Chaired by Hilary Benn, the committee constituted 21 members, making it larger than other committees in parliament. The government also announced proposals for electoral boundary reform that will be implemented in 2018. The proposals detail plans to reduce the number of MPs from 650 to 600 (Boundary Commission 2016).

Issues in national politics

Alongside the omnipresent referendum debate, British politics was preoccupied with debates around renewal of the country’s nuclear deterrent, infrastructure investment, grammar schools and the future of the union.

Table 6. Changes in political parties in the United Kingdom in 2016

A. Party institutional changes in 2016
None.
B. Party leadership changes in 2016
Conservative Party, David Cameron (1966 male, Cons), resigned on 24 June after European Union membership referendum result. Replaced by Theresa May (1956 female, Cons) on 13 July.
UK Independence Party, Nigel Farage (1964 male, UKIP), resigned on 4 July after European Union membership referendum result. Replaced by Diane James (1959 female, UKIP) on 16 September. Diane James then resigned on 5 October due to lack of support for her leadership. Replaced by Paul Nuttall (1976 male, UKIP) on 28 November.
Green Party, Natalie Bennett (1966 female, Green), announced she would not seek re-election on 16 May. Replaced by Caroline Lucas (1960 female, Green) and Jonathan Bartley (1971 male, Green) on 2 September.

Sources: BBC (2016c); BBC (2016d); BBC (2016e); BBC (2016f); BBC (2016g).

In July, MPs voted on the renewal of the country's nuclear deterrent Trident. The decision to invest around £31 billion in the scheme was backed by 472 to 117 MPs following extensive public debate and pronounced opposition from the Labour Party leader Jeremy Corbyn. The government also announced plans in October for further investment in a third runway at Heathrow airport. After years of equivocation, and substantial debate within the Conservative Party, ministers announced plans to expand airport capacity at the site. The Conservative Party was also beset with debate following Theresa May's announcement of an end to the ban on new grammar schools. This ended decades of cross-party consensus on education policy, enabling the creation of new selective schools.

Debate also re-emerged over the future of the union. Following the outcome of the referendum, and in particular Scotland's unanimous support for EU membership, the First Minister of Scotland Nicola Sturgeon, raised the prospect of a second referendum on Scottish independence. Initial polling in July suggested that 53 per cent of respondents said they would vote for Scotland to remain in the UK (Khomami 2016), but the SNP have continued to raise this possibility.

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