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1 Effects of cognitive load on driving performance: The cognitive  
2 control hypothesis

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12 **Running head:** Effects of cognitive load

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14 **Word count:** 16340

**15 Abstract**

16 *Objective:* The main objective of this paper was to outline an explanatory framework for understanding  
17 effects of cognitive load on driving performance and to review the existing experimental literature in the  
18 light of this framework.

19 *Background:* While there is general consensus that taking the eyes off the forward roadway significantly  
20 impairs most aspects of driving, the effects of primarily cognitively loading tasks on driving performance  
21 are not well understood.

22 *Method:* Based on existing models of driver attention, an explanatory framework was outlined. This can  
23 be summarized in terms of the cognitive control hypothesis: *Cognitive load selectively impairs driving*  
24 *sub-tasks that rely on cognitive control but leaves automatic performance unaffected.* An extensive  
25 literature review was conducted where existing results were re-interpreted based on the proposed  
26 framework.

27 *Results:* It was demonstrated that the general pattern of experimental results reported in the literature  
28 aligns well with the cognitive control hypothesis and that several apparent discrepancies between studies  
29 can be reconciled based on the proposed framework. More specifically, performance on non-practiced or  
30 inherently variable tasks, relying on cognitive control, is consistently impaired by cognitive load while the  
31 performance on automatized (well-practiced and consistently mapped) tasks is unaffected and sometimes  
32 even improved.

33 *Conclusion:* Effects of cognitive load on driving are strongly selective and task-dependent.

34 *Application:* The present results have important implications for the generalization of results obtained  
35 from experimental studies to real world driving. The proposed framework can also serve to guide future  
36 research on the potential causal role of cognitive load in real-world crashes.

37

38 **Keywords:** Cognitive load, attentional processes, automatic and controlled processing, distractions and  
39 interruptions, dual task, learning, working memory

40

41

42

43 **Précis**

44 The paper outlines an explanatory framework for understanding effects of cognitive load on driving  
45 performance and reviews existing experimental literature in the light of this framework. The general  
46 pattern of results reported in the literature aligns well with the proposed framework and several apparent  
47 discrepancies in results are reconciled.

## 48 Introduction

49 Driver inattention has long been recognized as one of the leading factors contributing to road  
50 crashes (Treat et al., 1977; Wang, Knipling and Goodman, 1996). Driver distraction can be viewed as a  
51 form of driver inattention, specifically referring to the engagement in activities not critical for safe driving  
52 (Binder et al., 2011; Engström, Monk et al., 2013; Lee, Young and Regan, 2009). Driver distraction thus  
53 includes engagement in activities related to objects both inside and outside the vehicle, such as looking at  
54 billboards, texting, conversing on the cell phone or with passengers, and interacting with onboard systems  
55 such as media players and navigation devices. This definition of driver distraction excludes activities  
56 critical for safe driving, such as checking the mirrors before passing a lead vehicle or visually scanning an  
57 intersection (Engström, Monk et al., 2013). Evidence, from both crash statistics and naturalistic driving  
58 studies, suggests that driver distraction is the most prevalent form of inattention in road crashes (Dingus  
59 et al., 2006; NHTSA, 2010; Wang et al., 1996).

60 A distinction is commonly made between (i) visual, (ii) manual and (iii) cognitive components of  
61 distraction. The two former components usually refer to modality specific interference in perceptual and  
62 motor processes (e.g., the competing needs for vision to monitor the road and read text on a display, or  
63 the concurrent need for the hands to steer the vehicle and peel a banana) while the term cognitive  
64 distraction is typically used to refer to a more general withdrawal of attention from the driving task (i.e.,  
65 “mind off road”, Victor, 2006). While most naturalistic tasks performed while driving involve all three  
66 (and possibly other) components (Mehler and Reimer, 2013), the present paper focuses specifically on the  
67 contribution of the cognitive component and its effect on driving performance. This relates, in particular,  
68 to the performance effects of non-visual tasks such as handsfree phone conversation. For now, we will  
69 broadly refer to the demand imposed by such tasks as *cognitive load (CL)*; a more precise technical  
70 definition of the term is outlined in the following section. It should also be noted that, while the terms  
71 cognitive distraction and cognitive load are often used synonymously, the former can be viewed as a more  
72 general concept related to the diversion of attention away from driving toward a competing activity (Lee  
73 et al., 2009). By contrast, cognitive load typically refers to the “amount” of cognitive resources demanded  
74 from the driver by a competing activity (Engström, 2013). It follows that cognitive distraction may

75 sometimes occur in situations with high as well as low cognitive load, for example in the case of mind  
76 wandering, which has also been referred to as internal driver distraction (Martens and Brouwer, 2013).  
77 While mind wandering while driving is a very interesting topic (see He et al., 2011; Martens and  
78 Brouwer, 2013), the present paper focuses exclusively on cognitive load imposed by secondary tasks.

79         There is general consensus in the experimental and naturalistic driving literature that tasks taking  
80 the drivers' eyes away from driving (such as texting) impair driving performance (e.g., Angell et al.,  
81 2006; Dingus et al., 2016; Greenberg et al., 2003; Horrey, Wickens and Consalus, 2006; Lee et al., 2002)  
82 and increase crash risk (Hickman et al., 2010; Klauer et al., 2006; 2010; 2014; Olson et al., 2009;  
83 Simmons, Hicks and Caird, 2016; Victor et al., 2015). However, the situation is less clear regarding the  
84 effects of primarily cognitively loading tasks. First, the majority of the existing naturalistic driving studies  
85 have not found evidence for increased crash risk associated with primarily cognitive tasks such as talking  
86 on the phone or using the Citizen Band (CB) radio (Fitch, 2013; Hickman et al., 2010; Klauer et al., 2006;  
87 2010; 2014; Olson et al., 2009; Victor et al., 2015; see the meta-analysis in Simmons et al., 2016). On the  
88 contrary, several of these studies have found a significant *reduction* in relative risk for such tasks  
89 (Hickman et al., 2010; Olson et al., 2009; Victor et al., 2015). This apparently protective effect of CL  
90 appears particularly pronounced for rear-end crashes and near-crashes, for which Victor et al. (2015)  
91 found phone conversation to be associated with a ten-fold reduction in risk. A particularly striking finding  
92 in the latter study was that none of the 47 rear-end crashes in this data (a subset of the SHRP2 dataset),  
93 involved driver engagement in hands-free phone conversations. Yet other studies analyzing SHRP2  
94 crashes (including any type of crashes) have found increased crash risk associated with phone  
95 conversations (Dingus et al., 2016; Kidd and McCartt, 2015). However, these two latter analyses differ  
96 from most of those cited above in that risk was calculated against a reference (no task) condition of  
97 attentive and (in Dingus et al., 2016) non-impaired driving.

98         Second, a closer look at the experimental literature reveals a number of apparently inconsistent  
99 and counterintuitive findings regarding the effects of CL on driving performance (see Engström, 2011, for  
100 a review). While a large number of studies have reported various driving performance decrements due to  
101 CL, these results do not seem to generalize well across experimental conditions. Moreover, in the

102 particular case of lane keeping there is evidence from a large number of studies (further reviewed below)  
103 that cognitive load often *improves* performance.

104 Thus, the relationship between cognitive load, driving performance and road safety is still an  
105 unresolved and strongly controversial issue, as shown, for example, by the recent paper by Strayer et al.  
106 (2015) and the associated peer commentaries. The present paper focuses specifically on performance  
107 effects of cognitive load reported in controlled experiments (including desktop, driving simulator, test-  
108 track or on-road studies), while the potential effect of CL on crash risk is addressed in the Discussion.

109 We have previously (Engström, 2008, 2010, 2011; Engström, Markkula and Victor, 2013)  
110 proposed that the apparent inconsistencies in the experimental literature on cognitive load may be  
111 reconciled based on the distinction between automatic and controlled performance (Cohen, Dunbar and  
112 McClelland, 1990; Schneider, Dumais and Shiffrin, 1984; Schneider and Shiffrin, 1977; Shiffrin and  
113 Schneider, 1977). Automatic performance is effortless, generally unconscious and is established through  
114 repeated exposure to (i.e., learning of) *consistent mappings* between stimuli and responses (Schneider and  
115 Shiffrin, 1977; Shiffrin and Schneider, 1977). By contrast, controlled performance, relying on executive  
116 cognitive functions such as working memory, requires attentional effort and is needed to deal with novel,  
117 non-routine or inherently difficult tasks (Schneider and Shiffrin, 1977; Shiffrin and Schneider, 1977).  
118 Such executive cognitive functions can be generally subsumed under the concept of *cognitive control*  
119 (Miller and Cohen, 2001; see Gazzaniga, Ivry and Mangun, 2014, for a standard textbook account). The  
120 concept of cognitive control is also closely related to the Supervisory Attentional System proposed by  
121 Norman and Shallice (1986).

122 The general idea put forward by Engström (2011) and Engström et al. (2013) is summarized by  
123 what will henceforth be referred to as the *cognitive control hypothesis*:

124  
125 *Cognitive load selectively impairs driving sub-tasks that rely on cognitive control but leaves*  
126 *automatic performance unaffected.*

127

128 Engström (2011) conducted a literature review of existing studies on CL and driving performance  
129 and found general support for this idea, across a range of driving sub-tasks, including object and event  
130 detection, lateral control and longitudinal vehicle control. We have also proposed a conceptual model of  
131 driver attention that may offer a general explanation for the effects predicted by this hypothesis  
132 (Engström, 2008, 2010, 2011; Engström, Markkula and Victor, 2013).

133 In the present paper, we first outline a refined formulation of our conceptual model which makes  
134 more direct contact with contemporary neuroscientific models of cognitive control, attention and  
135 automaticity, more specifically, the Guided Activation Theory developed by Cohen and colleagues  
136 (Botvinick and Cohen, 2014; Cohen et al., 1990; Feng et al., 2014; Miller and Cohen, 2000). We then  
137 provide an updated, more exhaustive, review of existing experimental evidence on effects of CL on  
138 driving performance, and how these results may be interpreted in terms of the cognitive control  
139 hypothesis. The paper concludes with a discussion of the relation between the proposed framework and  
140 existing accounts, novel specific predictions that could be tested in future experimental studies,  
141 implications for the generalizability of experimental studies to the real world and some general  
142 implications for the relation between cognitive load and road safety.

143

#### 144 **A framework for understanding effects of cognitive load on driving performance**

145 Our previous models of attention selection in driving (in Engström 2008, 2010, 2011; Engström,  
146 Markkula and Victor, 2013) were based on the general concept of a set of perception-action mappings  
147 activated bottom-up by stimulus input and/or biased top-down by higher-level cognitive faculties  
148 (Markkula, 2015, used a similar framework as the basis for a theory of consciousness). These accounts  
149 were inspired by existing models of cognitive control developed by Norman and Shallice (1986) and  
150 Cooper and Shallice (2000) and the Guided Activation Theory (GAT) developed by Cohen and  
151 colleagues (Botvinick and Cohen 2014; Cohen et al., 1990; Feng et al., 2014; Miller and Cohen 2000).

152 While our previous models conceptualized these perception-action mappings in terms of  
153 *schemata*, GAT offers a more concrete neuroscientific account of automaticity and cognitive control on  
154 which the present account is based. According to GAT, perception-action mappings can be viewed in



155 terms of neural pathways and automaticity can be understood in terms of the strength of these pathways  
156 (Cohen et al., 1990). With repeated exposure to consistent perceptual-motor contingencies that yield  
157 valuable outcomes, neural pathways gradually strengthen to the point where performance becomes  
158 automatized. Neuroscientific evidence suggest that this process can be understood based on reinforcement  
159 learning principles, where unexpectedly positive outcomes, via dopamine modulation, leads to long-term  
160 potentiation (LTP) (strengthening) of synapses in the currently active neural pathways. Conversely,  
161 unexpectedly negative outcomes are believed to result in long term depression (LTD) (see Ashby, Turner  
162 and Horvitz, 2010, for a review).

163 Thus, in line with the classical account of automaticity developed by Shiffrin and Schneider  
164 (Shiffrin and Schneider 1977; Schneider and Shiffrin, 1977), tasks characterized by consistent and  
165 frequent sensory-motor mappings are prone to become automatized while tasks with more variable and/or  
166 infrequent mappings have to rely on cognitive control. In other words, through sensory-motor interaction,  
167 the brain gradually adapts to behaviorally relevant statistical regularities in the world resulting in a  
168 repertoire of automatized skills. It follows that automaticity should be viewed as a graded, rather than an  
169 all-or-none phenomenon (Cohen et al., 1990).

170 Based on this model, limitations in multitasking may be understood as due to *cross-talk* between  
171 overlapping pathways involved in the respective tasks (Cohen et al., 1990; Feng et al., 2014). Well-  
172 practiced automatized tasks governed by stronger pathways will thus tend to override less practiced tasks  
173 governed by weaker pathways. A prototypical example of this is the Stroop task, modeled by Cohen et al.  
174 (1990), where word reading (an automatized task governed by strong pathways) interferes with color  
175 naming (a non-automatized task) when participants are asked to name the ink color of displayed words,  
176 and the words themselves are names of colors that can be incongruent with the actual ink color.

177 The key role of cognitive control, subsumed primarily by the frontal lobe, is then to enable  
178 flexible, non-routine behaviors by boosting weaker pathways relevant for current goals, potentially  
179 overriding stronger pathways (implementing automatized behaviors) thus resolving cross talk  
180 interference. The result is flexible behavior, typical for humans, where well-practiced, stereotyped,  
181 routine actions may be temporarily overridden in order to obtain goals relevant to the situation at hand.

182 Mechanistically, as demonstrated in the computational GAT implementations by Cohen et al.  
183 (1990) and Feng et al. (2014), cognitive control may be understood as a selective boost in activation of  
184 the neural pathways governing the task in question, originating in neural populations at higher levels in  
185 the neural hierarchy, in particular the pre-frontal cortex (PFC). In such a hierarchical neural architecture,  
186 the risk for cross-talk interference increases as one moves up the neural hierarchy, thus potentially  
187 limiting the number of high-level “task representations” that can be simultaneously activated (potential  
188 neural mechanisms for this are reviewed by Feng et al., 2014). Thus, cross-talk at this higher level may  
189 occur even for two (non-automatized) tasks with non-overlapping pathways at the lower, modality-  
190 specific, sensorimotor levels (e.g., hands-free phone conversation and driving through a complex  
191 intersection). Whether this implies a fundamental capacity limitation where cognitive control can only be  
192 allocated to one (non-automatized) task at a time (as proposed by central bottleneck models such as  
193 Pashler and Johnston, 1998) or whether it can, at least to some extent, be allocated concurrently to two  
194 tasks (as proposed by Meyer and Kieras, 1997) has been debated. In a study supporting the latter notion,  
195 Schumacher et al., (2011) found that with equal task priorities and a moderate amount of training, at least  
196 some subjects were able to achieve near perfect time sharing of concurrent auditory-vocal and visual-  
197 manual choice reaction tasks. Based on this, the authors suggested, with reference to the model of Meyer  
198 and Kieras (1997), that interference in multitasking may be more due to individual task scheduling  
199 *strategies* than fundamental capacity limitations in cognitive control. In a similar vein, Feng et al. (2014)  
200 propose that limitations in multitasking (of non-automatized tasks) may be due to a learned and/or  
201 evolutionarily determined optimal control policy implying that concurrent processing is generally  
202 associated with low utility or reward. Thus, “it makes ‘sense’ not to try to do more things than can be  
203 done since the expected returns for doing so will be low” (Feng et al., 2014, p.15). However, regardless of  
204 whether performance decrements during multitasking are due to fundamental (structural) capacity  
205 limitations in cognitive control, a functional utility optimization, or both, the key notion for present  
206 purposes is that non-automatized tasks will generally *compete* for cognitive control. Hence, when  
207 performing two (non-automatized) tasks that rely on cognitive control, performance on one or both tasks  
208 (depending on task priorities) will generally suffer, even in the absence of cross-talk interference at lower

209 sensorimotor levels (since cognitive control is needed to boost the weak pathways for both non-  
210 automatized tasks). Thus, performing a cognitively loading (non-visual/manual) secondary task will  
211 selectively impair performance on driving sub-tasks relying on cognitive control but leave automatized  
212 driving sub-tasks unaffected (or, as we shall see below, sometimes even improve performance on certain  
213 automatized tasks). The *cognitive load* imposed by a task can then be more precisely defined as *the*  
214 *demand for cognitive control* (Engström et al., 2013; Engström, Monk et al., 2013; ISO, 2016), where the  
215 GAT model offers an explicit account of what types of neural mechanisms are demanded, that is, high-  
216 level task “representations” in PFC able to boost weaker pathways at lower levels when needed.

217         This framework thus offers a way to predict, a-priori, whether a certain driving sub-task task is  
218 likely to become automatized over time, and thus immune to cognitive load for experienced drivers. The  
219 key notion here is that the development of automaticity depends fundamentally on statistical task structure  
220 (i.e., the variability or degree of uncertainty associated with the task). Hence, automaticity (in terms of  
221 increased neural pathway strength) is expected to develop for driving sub-tasks characterized by  
222 consistently mapped stimulus-response contingencies (e.g., steering to correct for heading errors in lane  
223 keeping) but to a lesser extent for less consistent (i.e. more variably mapped, uncertain) tasks (e.g.,  
224 negotiating a complex intersection with many uncertain elements). However, the development of  
225 automaticity also depends critically on task exposure or practice. Thus, even simple, consistently mapped  
226 tasks will only become automatized if they are extensively practiced. Hence, simplicity does not  
227 necessarily imply automaticity. As we will see below, examples of simple tasks typically relying on  
228 cognitive control include artificial laboratory tasks sometimes used as surrogates for driving, such as  
229 simple detection-response tasks or manual tracking.

230         Everyday driving involves a mix of sub-tasks characterized by more or less variable stimulus-  
231 response contingencies. Thus, for experienced drivers driving relies partly on a repertoire of automatized  
232 skills governed by strong neural pathways, while cognitive control sometimes needs to intervene in novel  
233 (not extensively practiced) or inherently uncertain situations. Viewed from this perspective, effects of  
234 cognitive load on driving performance will depend strongly on the “default” *automatized routines that the*  
235 *driver can fall back upon when cognitively loaded*. Thus, CL will not have a major detrimental effect on

236 driving performance as long as the driver's repertoire of automatized routines can handle the driving  
237 situation. However, performance impairments due to CL are expected whenever these automatized  
238 routines are not able to deal with the current situation. In the following section, existing experimental  
239 results are reviewed and interpreted based on this framework.

240

### 241 **Experimental effects of cognitive load on driving performance**

242 A large body of experimental studies has addressed effects of cognitive load on driving  
243 performance. These studies are typically based on the *dual-task* experimental paradigm where participants  
244 are instructed to perform cognitively loading tasks while driving, and resulting effects on driving  
245 performance and/or driver state are evaluated. Cognitive tasks included in such studies range from  
246 artificial working memory or conversation tasks, natural conversation with a confederate or speech  
247 interaction with an in-vehicle device. In this section, results from existing experimental studies addressing  
248 effects of cognitive load on driving performance are reviewed.

249

#### 250 *Review methodology*

251 The general scope of the present review is effects of cognitive load on driving performance as  
252 studied in controlled experiments (in driving simulator, on a test track or in real traffic) as opposed to  
253 naturalistic driving studies. However, in order to make the review manageable, some further inclusion  
254 criteria were adopted, as further outlined below.

255 The main starting point for identifying candidate articles was the existing review reported in  
256 Engström (2011), complemented with additional articles based on existing knowledge among the present  
257 authors. In addition, a new literature search was conducted using the Scopus database where the Article  
258 Title, Abstract and Keywords fields were searched using the string:

259

260 (“cognitive load” OR “cognitive distraction”) AND “driving performance”

261

262 which generated 176 hits.

263           Regardless of original source, all of the identified candidate articles were then further examined,  
264 and selected for inclusion based on the following criteria: First, articles had to describe controlled  
265 driving experiments measuring effects of purely non-visual, cognitively loading tasks on driving  
266 performance against a baseline (no task) condition. Second, only studies including active engagement in a  
267 driving- or driving-like tasks were included (thus excluding studies involving the passive viewing of  
268 static or moving images). Third, articles needed to report objective measures (thus excluding studies  
269 solely based on expert ratings) of at least one dependent variable relating to object/event detection-  
270 response, lateral control performance, longitudinal control performance or decision making. Fourth, the  
271 experimental methodology and dependent measures used needed to be defined at a detailed level. Finally,  
272 the included studies needed to include at least one group of normal, healthy, subjects in the normal age  
273 range (excluding studies that only involved very young or very old subjects; however, results for older or  
274 younger subjects are reported in the review when relevant).

275           This resulted in the selection of 84 articles or reports on studies investigating effects of cognitive  
276 load on driving performance and satisfying all the criteria above. The majority of these were journal and  
277 conference papers reporting a single study or a set of multiple experiments. The selected literature also  
278 involved meta-analyses and reports on a larger number of coordinated experiments. The review is  
279 organized around the four main categories of driving performance measures outlined above: object/event  
280 detection-response, lateral control performance, longitudinal control performance and decision making.  
281 Furthermore, to allow for comparison, priority was given to frequently used methods and measures (e.g.,  
282 the ISO Detection Response Task, braking response to a lead vehicle, standard deviation of lane position  
283 etc.) although results obtained with other methods and measures were included when appropriate.

284

#### 285 *Object/event detection-response*

286           Object/event detection/response performance has been measured both with artificial and more  
287 realistic stimuli (see Victor, Engström and Harbluk, 2006, for a review). Existing reviews and meta-  
288 analyses, typically focusing on mobile phone conversation (e.g., Horrey and Wickens, 2006), have  
289 suggested impaired object and event detection/response (OED) as the most reliable performance effect of

290 CL. However, in contrast to this mainstream view, the present framework suggests that OED performance  
291 should only be impaired for OED tasks that rely strongly on cognitive control, that is, novel, or inherently  
292 difficult detection tasks for which automaticity has not developed, or inherently uncertain (i.e., variably  
293 mapped) tasks. As we show below, a closer look at the literature seems to support this idea.

294         The Detection Response Task (DRT; formerly known as the Peripheral Detection Task, PDT), is  
295 an increasingly popular method specifically addressing effects of CL on OED. The method, which is  
296 defined by an international standard (ISO, 2016), involves responding to visual or tactile (and in some  
297 cases auditory; Chong et al., 2014) stimuli presented at intervals of 3-5 s. Effects of CL are measured in  
298 terms of response time or miss rate. Despite its simplicity, the DRT is typically not extensively practiced,  
299 thus not automatized, and hence relying on cognitive control. Thus, according to the cognitive control  
300 hypothesis, the DRT should be sensitive to interference from cognitively loading secondary tasks. This is  
301 confirmed by a large number of studies reporting that cognitively loading tasks increase DRT response  
302 times relative to a baseline (no-task) condition with effects typically in the range of 100-300 ms (Bruyas  
303 and Dumont, 2013; Conti et al., 2012; Chong et al., 2014; Diels, 2011; Engström et al., 2005; Engström,  
304 Larsson and Larsson, 2013; Harbluk et al., 2013; Mantzke and Keinath, 2015; Merat and Jamson, 2008;  
305 Merat et al., 2015; Ranney et al., 2011; Patten et al. 2003; Törnros and Bolling, 2005; Nilsson et al., in  
306 review; Young, 2013; see further references in ISO, 2016).

307         Similarly, many lead vehicle (LV) braking studies have found that CL increases the brake  
308 response time, or accelerator pedal release time, compared to a baseline (no-task) condition (e.g., Alm and  
309 Nilsson, 1995; Bergen et al., 2013; Brookhuis, de Vries and de Waard, 1991; Bergen et al. (2013);  
310 Engström et al., 2010; Lee et al., 2001; Levy, Pashler and Boer, 2006; Salvucci and Beltowska, 2008;  
311 Strayer, Drews and Johnston. 2003; Strayer and Drews, 2004; Strayer, Drews and Crouch, 2006;  
312 Sonnleitner et al., 2014).

313         It may seem like responding to a braking lead vehicle is a common, and ecologically valid, task  
314 that should be automatized for experienced drivers and that, hence, these results contradict the cognitive  
315 control hypothesis. However, it should first be noted that all of the studies cited above involved the onset  
316 of lead vehicle brake lights. Responding (by braking) to brake lights in real-world driving can be regarded

317 as variably mapped since drivers normally don't have to step on the brake as soon as they detect a brake  
318 light. Hence, braking responses to brake lights *per se* are not expected to become automatized, even for  
319 experienced drivers. In existing LV braking studies, the onset of LV braking generally coincided with the  
320 onset of brake lights and, thus, the participant's task was essentially to brake as soon as they detected the  
321 brake light. In some studies, the participants were even instructed to brake as soon as the lead vehicle  
322 started braking (Alm and Nilsson, 1995), or when they detected the lead vehicle's brake light onset  
323 (Salvucci and Beltowska, 2008; Bergen et al., 2013; Sonnleitner et al., 2014; in most studies, the precise  
324 instruction given to the participants regarding the brake response task is not reported).

325         Moreover, each participant typically experienced several braking events, so even if not explicitly  
326 instructed to respond as fast as possible to the braking LV, the participants likely learned to look for the  
327 brake light after some repetitions of the scenario. Responding to brake light onsets under such artificial  
328 conditions could thus be regarded a strongly unnatural, non-practiced, task not usually performed in real-  
329 world driving, but rather functionally similar to the artificial Detection Response Task (DRT) described  
330 above. Thus, in terms of the cognitive control hypothesis, such a task could be regarded as relying on  
331 cognitive control and thus susceptible to interference from CL, just like the DRT.

332         By contrast, braking responses to strong looming (i.e., the optical expansion of the lead vehicle,  
333 which typically occurs with some time delay after the brake light onset) can be considered largely  
334 automatic, since this involves a strongly consistent stimulus-response contingency (drivers have to press  
335 the brake pedal when they experience an object looming towards them at a high rate since they will  
336 collide otherwise). This is further supported by studies showing that looming automatically captures  
337 attention in a bottom-up fashion (Franconeri and Simons, 2003) and elicits automatic avoidance responses  
338 in human and monkey infants (Náñez, 1988; Schiff, Caviness, and Gibson, 1962). Moreover, drivers'  
339 braking responses in naturalistic rear-end emergencies typically occur shortly after reaching specific  
340 looming thresholds (Markkula et al., 2016). Thus, the cognitive control hypothesis predicts that responses  
341 to looming objects should be immune to effects of CL. This critically implies that CL studies evaluating  
342 responses to looming objects not preceded by brake lights or other predictive cues should have found a  
343 null effect of CL on braking performance. This indeed seems to be the case. For example, Horrey and

344 Wickens (2004) investigated effects of an auditory working memory task on responses to looming objects  
345 (a pedestrian, a bicycle, or a vehicle pulling out behind an occluding object, and oncoming vehicles  
346 drifting into the driver's lane) and found no significant effect of CL. Muttart et al. (2007) conducted a  
347 lead vehicle braking simulator study with the brake lights of the braking lead vehicle turned off. As long  
348 as the braking event was not cued, no effects of CL were found on braking performance but CL did  
349 impair responses (relative to a non-task condition) in scenarios where the lead vehicle braking event was  
350 cued by downstream traffic events. Similarly, Baumann et al. (2008) conducted a driving simulator study  
351 investigating the effect of CL on the ability to use a predictive cue (a warning road sign) to guide the  
352 response to an obstacle hidden behind a curve. Similarly to Muttart et al. (2007), it was found that CL  
353 delayed response performance in the cued condition but not when the cue was absent (in which case  
354 participants had to respond solely to the looming obstacle). Mantzke and Keinath (2015) found that their  
355 cognitive task (a working memory task involving recalling a series of numbers in reverse order) increased  
356 response times for the DRT but did not affect responses to suddenly appearing pedestrians. In a similar  
357 study, Nilsson et al. (in review) evaluated effects of CL on both DRT and braking responses to a lead  
358 vehicle in a relatively urgent, unexpected, lead vehicle braking scenario, where the brake light onset  
359 almost co-occurred with the onset of looming cues. In line with the cognitive control hypothesis, they  
360 found that CL significantly delayed response time on the DRT but did not affect brake response times in  
361 the lead vehicle braking scenario. Finally, Engström et al. (2011, paper III) investigated braking and  
362 steering reactions to an oncoming vehicle which suddenly turned across the drivers' path, and found no  
363 response delays due to CL for the first, truly surprising, scenario. However, with repeated exposure to the  
364 event, the non-loaded drivers began to respond earlier in an anticipatory fashion (e.g., sometimes before  
365 the vehicles started turning), while this was generally not the case for cognitively loaded drivers. To the  
366 knowledge of the present authors, no existing study (using ecologically realistic looming stimuli) has  
367 demonstrated a negative effect of CL on braking responses to unexpected looming.

368         If cognitively loaded participants in LV braking studies are impaired in their responses to brake  
369 lights but not to looming, a further, more subtle, implication is that the response delay attributed to CL in  
370 lead vehicle braking studies should depend strongly on the urgency of the scenario, or, more specifically,



371 the time from the brake light onset until the appearance of looming cues. This is because non-loaded  
372 participants will be able to respond relatively quickly to the brake light onset, while cognitively loaded  
373 drivers will not be able to respond until looming become present, which depends on the scenario  
374 kinematics (in particular the initial time headway, i.e., the time gap between the vehicles when the lead  
375 vehicle started braking). Indeed, by contrast to the DRT results, the magnitude of the response delay  
376 attributed to CL in existing LV braking studies are strongly variable, from 50 ms in the study by Salvucci  
377 and Beltowska (2008) to about 1500 ms for older drivers in the study by Alm and Nilsson (1995).  
378 Engström (2010) conducted a simple meta-analysis on a set of existing LV braking studies which  
379 indicated that the observed effect of CL on response time in the included studies depended strongly on the  
380 initial time headway implemented in the LV braking scenario. Studies reporting large effects of CL (e.g.,  
381 Alm and Nilsson, 1995) had LV braking scenarios with long initial time headways while studies reporting  
382 small effects (e.g., Salvucci and Beltowska, 2008) had scenarios with short initial time headways. A  
383 regression analysis on the response delays reported in these studies against the respective initial time  
384 headways indicated an  $R^2$  value of 0.79, indicating that 79% of the variance in the response time  
385 difference between cognitively loaded and non-loaded drivers could in fact be attributed to the initial time  
386 headway. A computational model of this phenomenon, based on the GAT framework outlined above, is  
387 presented in Engström, Markkula and Merat, forthcoming).

388 The results from OED studies on CL reviewed above are summarized in Table 1. Taken together,  
389 the results strongly support the notion, implied by the cognitive control hypothesis, that CL selectively  
390 impairs performance on non-practiced OED tasks relying on controlled performance, while leaving  
391 automatic responses to looming stimuli unaffected.

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396 Table 1 Summary of effects of CL on object and event detection performance and interpretation in terms of the cognitive control hypothesis. Studies that  
 397 found different effects on CL in different experimental conditions are marked with\*

<b>Aspect of driving performance/ specific measure</b>	<b>Effect of cognitive load (relative to no-task baseline condition)</b>	<b>References</b>	<b>Interpretation in terms of the cognitive control (CC) hypothesis</b>	
Response time for the Detection Response Task (DRT)	Increased RT (~100-300 ms delay) independent of stimulus modality	Bruyas and Dumont (2013), Conti et al. (2012), Chong et al. (2014), Diels (2011), Engström et al. (2005), Engström et al. (2013), Harbluk et al. (2013), Mantzke and Keinath (2015), Merat and Jamson (2008), Merat et al. (2015), Ranney et al. (2011), Patten et al. (2003), Törnros and Bolling (2005), Nilsson et al. (in review), Young (2013); see further references in ISO (2016)	The DRT is a non-practiced task, thus relying on cognitive control and subject to interference from CL.	
Time to respond to brake light onsets in a lead vehicle braking scenario	Delayed responses (highly variable, depending on the criticality of the LV braking scenario, in particular the initial time headway)	Alm and Nilsson (1995), Bergen et al. (2013), Brookhuis et al. (1991), Engström et al., (2010), Lee et al. (2001), Levy et al. (2006), Muttart et al. (2007)*, Salvucci and Beltowska (2008), Strayer, Drews and Johnston (2003), Strayer and Drews (2004), Strayer et al. (2006), Sonnleitner et al. (2014)	Speeded (often instructed) responses to anticipated brake light onsets is a non-practiced task (similar to the DRT), thus relying on cognitive control and subject to interference from CL. The effect depends on the initial time headway since cognitively loaded drivers respond based on kinematic-dependent looming cues.	
	* No brake lights, braking event cued	No effect	Muttart et al. (2007)*, Nilsson et al. (in review)	Braking to looming is automatized and thus unaffected by CL.
	* No brake lights, braking event not cued			
Time to respond to other looming stimuli	Delayed response	Baumann et al. (2008)*	The utilization of non-standard (variably mapped) cues relies on cognitive control and is thus affected by CL	
	* Braking event cued	No effect	Baumann et al. (2008)*; Engström et al. (2011, paper III), Horrey and Wickens (2004), Mantzke and Keinath (2015)	Responding to looming is automatized and thus unaffected by CL.
	* Braking event not cued			

398 *Lateral vehicle control*

399           A large number of studies have investigated effects of CL on lane keeping performance, typically  
400 in terms of the standard deviation of lane position (SDLP). Lane keeping in normal (benign) conditions  
401 could be regarded as both highly practiced (for experienced drivers) and consistently mapped, and hence  
402 largely automatized. Thus, the cognitive control hypothesis suggests that CL should not impair lane  
403 keeping in normal conditions (“normal” and “benign” conditions here means cruising on a typical rural  
404 road or motorway at the posted speed limit, with no adverse visibility or road surface conditions, no  
405 heavy wind gusts etc.).

406           This prediction is confirmed by the great majority of existing studies on CL and lane keeping. In  
407 fact, perhaps somewhat counter to intuition, most studies have found that CL *reduces* lane keeping  
408 variation (i.e., improves lane keeping) compared to a baseline condition with no cognitive task. This  
409 effect was first reported in a field study by Brookhuis, de Vries and de Waard (1991) but has since then  
410 been replicated in a large number of studies (Atchley and Chan, 2011; Beede and Kass, 2006; Becic et al.,  
411 2010; Cooper et al., 2013; Engström, Johansson and Östlund, 2005; He, 2012; He and McCarley, 2011;  
412 He, McCarley and Kramer, 2014; Horrey and Simons, 2007; Jamson and Merat, 2005; Knappe et al.,  
413 2007; Kubose et al., 2006; Liang and Lee, 2010; Mattes, Föhl and Schindhelm, 2007; Mazzae et al., 2005;  
414 Mehler et al., 2009; Medeiros-Ward, Cooper and Strayer, 2014; Merat and Jamson, 2008; Törnros and  
415 Bolling, 2005; Reimer, 2009; see He, 2012, for a review).

416           While the cognitive control hypothesis, as formulated in the previous section, is not contradicted  
417 by this lane keeping improvement effect (since the hypothesis only entails that lane keeping should not be  
418 negatively affected by CL), it does not offer any explanation for the phenomenon. Some other commonly  
419 reported performance effects that often co-occur with the lane keeping improvement may provide some  
420 hints towards such an explanation. First, CL has been consistently demonstrated to induce increased  
421 steering activity (Boer, 2000; Engström et al., 2011, paper III; He, 2012; Kountouriotis et al., 2016;  
422 Markkula and Engström; 2006; Rakauskas, Gugerty and Ward, 2004; Reimer et al., 2012). A detailed  
423 analysis by Markkula and Engström (2006), replicated in Engström (2011, paper III) and Kountouriotis et  
424 al. (2016), further indicates that this effects amounts to an increase in small steering reversals on the order

425 of 1 degree or smaller. As reviewed by He et al. (2014), it has been debated whether this effect on  
426 steering should be interpreted as a performance impairment or improvement. In support of the latter  
427 interpretation, He et al. (2014) found that CL increased the *coherence* between lateral wind perturbations  
428 and steering inputs (coherence measures the strength of co-variation between two signals, with higher  
429 values indicating a tighter coupling). This result thus indicates that the more frequent small steering wheel  
430 reversals observed during CL were performed to counter lane keeping errors induced by the wind gusts,  
431 rather than representing more noisy or erratic steering. This further suggests that the lane keeping  
432 improvement occurs as a direct result of more focused steering.

433         Second, many studies have found that during periods of increased CL, the driver's visual  
434 scanning behavior narrows towards the center of the road. This *gaze concentration* towards the road  
435 center (Cooper et al. 2013, Hammel, Fisher and Pradhan, 2002; Harbluk et al., 2002, 2007; Liang and  
436 Lee, 2010; Nuñez and Recarte, 2002; Recarte and Nuñez, 2000, 2003; Reimer, 2009; Reimer et al., 2012;  
437 Niezgodá et al., 2013; Victor, Harbluk and Engström, 2005; Wang et al., 2014) has sometimes been  
438 found to co-occur with the increased steering activity and improved lane keeping performance effects  
439 (e.g. Engström et al, 2005; Reimer et al., 2012) which has led to the suggestion that the improved lane  
440 keeping is at least partly caused by the gaze concentration (e.g. Engström et al, 2005). However, a number  
441 of recent studies speak against this idea. He et al., (2014) observed lane keeping improvement and  
442 increased steering wheel reversal rate without a gaze concentration effect. In line with this, Cooper et al.  
443 (2013) controlled gaze direction and still observed the lane keeping improvement effect, at least in some  
444 conditions. Moreover, a regression analysis conducted by Liang and Lee (2010) indicated that gaze  
445 concentration only explained 5 percent variance of the lane position variation. Taken together, these  
446 results indicate that the lane keeping improvement is not necessarily mediated by gaze concentration. In  
447 other words, while the gaze concentration sometimes co-occurs with the lane keeping improvement under  
448 cognitive load, the effects may not be causally related. This topic is returned to below where we discuss  
449 different possible explanations for these effects.

450         In contrast to the great majority of studies reviewed above demonstrating the lane keeping  
451 improvement effect, some studies have reported the opposite result, that is, CL was found to impair lateral

452 control performance (Chan and Singhal, 2015; Drews, Pasupathi and Strayer 2008; Horrey, Lesch and  
453 Garabet, 2009; Just, Keller and Cynkar, 2008, Salvucci and Beltowska, 2008). There are several possible  
454 reasons for these deviating results. First, three of these studies (Chan and Singhal, 2015; Drews, et al.,  
455 2008; Salvucci and Beltowska, 2008) used RSME (the root mean squared error relative to the lane  
456 center), rather than SDLP, as the dependent measure. The key difference between RSME and SDLP is  
457 that SDLP is only sensitive to increased swerving while RSME is sensitive to any stationary shift in lane  
458 position (and thus cannot distinguish increased swerving from, e.g., strategic shift in lane position away  
459 from the road center).

460         Second, Just et al. (2008) had subjects steering a simulated vehicle with a trackball while lying in  
461 a brain scanner. Based on the cognitive control hypothesis, such artificial, non-practiced tasks would  
462 clearly be expected to suffer under CL.

463         Third, in three of the studies (Chan and Singhal, 2015; Horrey et al., 2009; Salvucci and  
464 Beltowska, 2008), subjects were explicitly instructed to maintain a central lane position (in Drews et al,  
465 2008, the instruction is not reported). In terms of the present framework, the task of keeping the vehicle in  
466 the center of the lane may be considered a rather unnatural, non-practiced, task, and thus potentially  
467 vulnerable to cognitive load. Engström (2011, Paper III) aimed to test this idea by comparing effects of  
468 CL on lane keeping in conditions with and without instructions to maintain a central lane position. As  
469 expected, lane keeping improved for non-loaded participants instructed to maintain a central lane  
470 position, as compared to non-loaded participants that did not receive the instruction, thus demonstrating  
471 that lane keeping is usually performed in a non-optimal (satisficing) fashion. Also in line with  
472 expectations, the lane keeping improvement effect was only found for the non-instructed drivers.  
473 However, the predicted *impairment effect* of CL for instructed drivers (based on the assumption that  
474 optimizing lane keeping would rely on cognitive control, and thus suffer during cognitive load) was not  
475 found. It should also be noted that He et al. (2014) and Medeiros-Ward et al. (2014) both instructed their  
476 drivers to keep a central lane position and still observed the lane keeping improvement effect. Moreover,  
477 He et al. (2014) state that similar results were obtained for RSME and SDLP (although only the latter was

478 reported). Thus, it is unclear to what extent the lane keeping instruction or the use of RSME rather than  
479 SDLP were the key factor behind these deviating results.

480 In general, the cognitive control hypothesis predicts that CL should impair lane keeping if the  
481 lane keeping task is made sufficiently difficult (and thus reliant on cognitive control). Medeiros-Ward et  
482 al. (2014) tested a specific version of this prediction where lane keeping difficulty was manipulated in  
483 terms of the absence or presence of cross winds. The simulated cross winds included a constant lateral  
484 wind and added wind gusts. The windy condition was further split into two levels, differing in terms of  
485 the entropy (or predictability) of the wind gusts. In line with the main body of results reviewed above,  
486 cognitive load improved lane keeping (reduced SDLP) in the absence of wind. However, lane keeping  
487 performance deteriorated significantly under CL in the most difficult condition (with a constant cross  
488 wind plus high-entropy wind gusts). This interaction effect offers strong support for the cognitive control  
489 hypothesis: Lane keeping in benign conditions is consistently mapped, thus largely automatized for  
490 experienced drivers and hence not negatively affected by CL. However, as the same task becomes more  
491 difficult (when wind is added) it relies on cognitive control and is thus negatively affected by CL.

492 This result may seem to be at odds with the results reported by He et al. (2014), reviewed above,  
493 who also used simulated wind gusts but still found a lane keeping improvement effect of CL, and, further,  
494 that CL led to increased coherence between the wind gusts and steering corrections. The methodology for  
495 generating wind gusts was similar in the two studies (based on Andersen and Ni, 2005). While the exact  
496 amplitude and frequency of the wind gusts differed somewhat, they were on the same order of magnitude.  
497 However, what seems to be the most likely cause of the discrepancy is the relatively strong constant  
498 crosswind (40 mph=17.9 m/s) which was present in the windy conditions in Medeiros-Ward et al., (2014)  
499 but not in He et al., (2014). Such a cross wind implies a constant lateral force which continuously needs to  
500 be countered by steering corrections, thus leading to a rather unusual lane keeping task, which is made  
501 even more difficult when adding the wind gusts. Thus, it may primarily have been the constant cross  
502 wind, rather than the entropy of the wind gusts *per se* (as suggested by the authors) that made the lane  
503 keeping task in Medeiros-Ward et al. (2014) substantially more difficult than normal lane keeping

504 (without wind), thus causing a degradation in lane keeping performance under CL rather than the usual  
505 lane keeping improvement.

506 Other studies have investigated the effect of CL on artificial tracking tasks. Just like the Detection  
507 Response Task (DRT) discussed above, such tasks may be simple and consistently mapped but at the  
508 same time not extensively practiced, thus relying on cognitive control and, according to the present  
509 hypothesis, vulnerable to CL. In line with this, studies investigating the effect of CL on artificial tracking  
510 have typically found performance to be strongly sensitive to CL in terms of increased tracking variability  
511 or error (Briem and Hedman, 1995; Creem and Profitt, 2001; Demberg et al., 2013; Strayer and Johnston,  
512 2001). In particular, the ConTRe (Continuous Tracking and Reaction) task (Mahr et al., 2012), a driving-  
513 like yet artificial tracking task, has been demonstrated to be strongly sensitive to fine-grained  
514 manipulations of cognitive load (Demberg et al., 2013).

515 The results from the reviewed studies investigating effects of CL on lateral vehicle control are  
516 summarized in Table 2. Taken together, the reported performance effects of CL on lateral control follow  
517 the same general pattern as OED tasks: CL selectively affects those tasks that are not extensively  
518 practiced or variably mapped (thus relying on cognitive control) but leaves performance on well-  
519 practiced, consistently mapped, tasks unaffected. In the case of lane keeping, CL has even been reliably  
520 found to improve performance, an effect often accompanied by increased steering activity and a  
521 concentration of glances to the road ahead. Potential explanations for this effect are further discussed  
522 below.

523

524 Table 2 Summary of effects of CL on lateral vehicle control and visual behavior, and interpretation in terms of the cognitive control hypothesis. Studies  
 525 that found different effects on CL in different experimental conditions are marked with\*.

<b>Aspect of driving performance/ specific measure</b>	<b>Effect of cognitive load (relative to no-task baseline condition)</b>	<b>References</b>	<b>Interpretation in terms of the cognitive control (CC) hypothesis</b>
Lane keeping	Reduced lane keeping variability in routine (normal) lane keeping conditions.  * Normal lane keeping (no wind)	Atchley and Chan (2011), Beede and Kass (2006), Becic et al., (2010), Brookhuis et al. (1991), Cooper et al., (2013), Engström et al. (2005), He (2012), He and McCarley, (2011), He et al. (2014), Horrey and Simons (2007), Jamson and Merat (2005), Knappe (2007), Kubose (2006), Liang and Lee (2010), Mattes et al. (2007), Mazzae et al., (2005), Mehler et al., (2009), Medeiros-Ward et al., (2014)*; Merat and Jamson (2008), Törnros and Bolling (2005), Reimer (2009)	Lane keeping in benign conditions is automatized and thus not negatively affected by CL. The CC hypothesis does not explain the lane keeping improvement effect but an extension of the present model accounting for this phenomenon is proposed below.
	Increased lane keeping variability  * Difficult lane keeping (added constant wind plus wind gusts)	Chan and Singhal (2015), Drews et al. (2008), Just et al. (2008), Medeiros-Ward et al. (2014)*, Horrey et al. (2009), Salvucci and Beltowska (2008)	Lane keeping in difficult (Medeiros-Ward et al. (2014) or non-practiced (Just et al., 2008) conditions relies on cognitive control and is thus impaired by CL. See the text for possible explanations for the other deviating results.
Artificial tracking	Impaired tracking performance (increased tracking error)	Briem and Hedman (1995), Creem and Profitt (2001), Demberg et al., (2013), Mahr et al., (2012), Strayer and Johnston (2001)	Artificial tracking is a non-practiced artificial task, thus relying on cognitive control and subject to interference from CL.
Steering activity	Increased steering activity, in particular small steering corrections	Boer (2000), Engström et al. (2011, paper III), He (2012, 2014), Kountouriotis et al., (2016),h Markkula and Engström (2006), Rakauskas et al. (2004), Reimer et al., (2012)	Not explained by the CC hypothesis, but addressed by the extended model later in the paper.
Gaze distribution	Increased concentration of gaze towards the forward roadway.	Hammel, Fisher and Pradhan (2002), Harbluk et al., (2002, 2007), Liang and Lee (2010), Nuñez and Recarte (2002), Recarte and Nuñez (2000, 2003), Reimer (2009), Reimer et al. (2012), Niezgodna et al. (2013), Victor, Harbluk and Engström (2005), Wang et al. (2014)	Not explained by the CC hypothesis, but addressed by the extended model developed later in the paper.



526 *Longitudinal vehicle control*

527           Longitudinal vehicle control refers to speed selection and the control of headway in the presence  
528 of a lead vehicle. Like we just saw for object and event detection and lateral control, experimental results  
529 reported in the literature on the effect of CL on longitudinal control appear inconsistent. We will here  
530 focus on two performance measures, mean speed and mean headway.

531           It is well-documented that drivers engaged in *visually* demanding secondary tasks reliably reduce  
532 their speed (e.g., Antin, Dingus, Hulse, and Wierwille, 1990; Curry, Hieatt, and Wilde, 1975; Östlund et  
533 al., 2004), which can be interpreted as a compensation for the increased visual demand imposed by the  
534 dual task situation (see Kujala et al., 2016, for a more detailed model of visual demand that could explain  
535 such speed reductions as one way to control the uncertainty of visual information that builds up during  
536 glances away from the road).

537           However, the corresponding results for cognitively loading (but non-visual) tasks are far more  
538 heterogeneous. For mean speed, the majority of existing studies report a null effect of CL (e.g., Alonso et  
539 al., 2012; Beede and Kass, 2006; Drews, Pasupathi and Strayer, 2008; Engström et al., 2005; He et al.,  
540 2014; Strayer and Drews, 2004; Recarte and Nuñez, 2002; Reimer et al., 2011; Törnros and Bolling,  
541 2005). In a set of thirteen parallel coordinated studies (including different experimental scenarios)  
542 conducted in the HASTE EU-funded project (Östlund et al., 2004), seven reported a null effect of CL on  
543 mean speed.

544           Other studies have reported that CL leads to a speed reduction (Patten et al. 2004; Reimer et al.,  
545 2012, 2013; five of the studies in Östlund et al., 2004). However, these effects are typically very small (a  
546 reduction of a few km/h) and not reliably found across experimental conditions. For example, Patten et al.  
547 (2004) found reduced speed during hand-held phone conversation but no speed effect of hand-held phone  
548 conversation.

549           Yet other studies report a speed increase due to CL (Recarte and Nuñez, 2002; Qu et al., 2013;  
550 one study in Östlund et al., 2004). In Qu et al. (2013), participants were instructed to maintain a rather  
551 unnatural low speed of 50 km/h on a three-lane motorway. This suggests that the observed speed increase  
552 in the CL condition occurred because cognitively loaded drivers had difficulties in following the

553 instruction to maintain the unusually low speed. This interpretation is supported by Recarte and Nuñez  
554 (2002), who, in a field study, manipulated both speed instruction and CL. In the instruction condition,  
555 drivers were told to maintain a speed (100 km/h) that was significantly lower than the typical speed (110-  
556 120 km/h) for that road (a motorway with a posted speed limit of 120 km/h). When instructed to maintain  
557 the lower speed, speed was higher in the CL condition compared to baseline (no CL). However, in the  
558 condition without any speed instruction, CL had no effect on speed.

559         Similar results were obtained by Lewis-Evans, de Waard and Brookhuis (2011). In this simulator  
560 study, participants were asked to drive at their preferred speed for 1 min in a driving simulator. The  
561 vehicle speed was then automatically increased or decreased by 10, 20 30 km/h or left unchanged, and the  
562 participants were instructed to maintain the new speed for 1 min. The speed was then changed again and  
563 had to be maintained for another minute while the participant was engaged in a cognitively loading task  
564 (mental arithmetic). Finally, participants were again asked to resort to their preferred speed for another  
565 minute. This procedure was repeated for each speed manipulation (-30, -20, -10, +0, +10, +20 and +30  
566 km/h). The results showed that cognitively loaded drivers tended to revert towards their preferred speed,  
567 thus leading to a speed increase (compared to baseline) when instructed to maintain a speed lower than  
568 the preferred speed, a speed reduction when instructed to maintain a higher speed than the preferred speed  
569 and no effect when the instructed speed was about the same as the preferred speed.

570         As suggested by Recarte and Nuñez (2002), these results may be explained by the notion of an  
571 optimal speed specific for each driver and traffic condition (corresponding to the preferred speed in  
572 Lewis-Evans et al., 2011). This resonates with existing driver behavior theories such as that developed by  
573 Fuller (2005), who proposed that drivers seek to maintain a constant level of task difficulty by controlling  
574 the current driving task demand (e.g., in terms of speed) based on their individual capability. Since  
575 individual capability varies, so will the individual preferred speed in a given scenario. Recarte and Nuñez  
576 (2002) further suggest that the control of this optimal speed is largely automatized and thus not affected  
577 by CL. However, intentionally deviating from this optimal speed, for example due to experimental  
578 instructions or speed restrictions in real traffic, relies on cognitive control (i.e., is cognitively loading) and  
579 is thus subject to interference from a cognitively loading secondary task. Hence, if the intended (e.g.,

580 instructed) speed is higher than the optimal speed, the theory predicts that CL would lead to a speed  
581 reduction. Conversely, if the intended speed is lower than the optimal speed (e.g., due to instruction or  
582 posted speed limits), CL would be expected to result in a speed increase. Both predictions are supported  
583 by the results of Lewis-Evans et al. (2011) while the latter is supported by Recarte and Nuñez (2002).

584         The speed selection theory proposed by Recarte and Nuñez (2002) can be regarded as a specific  
585 instance of the cognitive control hypothesis. The latter suggests more generally that cognitively loaded  
586 drivers resort to their individual repertoire of automatized behaviors, which in this case is represented by  
587 an optimal speed that is automatically adapted to the current task demand. This seems to reconcile the  
588 apparently contradictory results reviewed above regarding the effect of CL on speed. For example, a  
589 possible explanation for Patten et al.'s (2004) finding that CL led to a speed reduction during hand-held,  
590 but not hands-free, phone conversation is that participants' average optimal speed in the hand-held  
591 condition (when having only one hand available for steering) was somewhat lower than the posted speed  
592 limit (110 km/h). Thus, drivers loaded by hand-held phone conversation might have resorted to this lower  
593 speed, while participants with both hands on the wheel had an optimal speed closer to the speed limit (or  
594 even slightly above the speed limit, as the results showed a slight, but non-significant, speed increase in  
595 the hands-free condition). This suggests that speed reductions due to CL should mainly be found in more  
596 demanding driving scenarios where the automatized optimal speed is lower than the speed that the driver  
597 intends to maintain (e.g., due to experimental instructions to keep to the speed limit). This generally  
598 appears to be the case in studies reviewed above reporting speed reductions due to CL (e.g., three of the  
599 five HASTE studies in Östlund et al., 2004, reporting speed reductions involved urban driving), although  
600 no safe conclusions can be drawn based on this limited sample of studies. As pointed out by both Recarte  
601 and Nuñez (2002) and Lewis-Evans et al. (2011), an interesting implication of this theory is that CL may  
602 be an important factor behind unintentional speeding. This may at least partly explain the results from a  
603 recent Swedish study finding that about 60% of all drivers violated the speed limit outside schools (30  
604 km/h) while, at the same time this speed limit is widely accepted by the society (Motormännenn, 2016).

605         With respect to headway, several studies have found that drivers tend to increase their headway  
606 when cognitively loaded (Bergen et al. 2013; Strayer et al., 2003; Strayer and Drews, 2004; Watson et al.,

607 2013). However, also this effect appears rather unreliable. For example, Bergen et al. (2013) found  
608 increased following distance for a cognitive language tasks with visual or motor content but not for tasks  
609 with abstract content and Sonnleitner et al. (2014) found no effect at all of CL on headway. Furthermore,  
610 in the HASTE studies (Östlund et al., 2004), where the effect of CL on headway was evaluated in nine of  
611 the thirteen experiments, four found no effect of CL, four observed significantly increased headway and  
612 one experiment found a significant reduction in headway during CL.

613         When increased headway is observed during CL, it is often interpreted as a compensatory effect  
614 (e.g., Young, 2014). While this explanation cannot be refuted based on the available data, an alternative  
615 (but not mutually exclusive) explanation is that the headway reduction, like the speed effects just  
616 discussed, represents a resort back to an optimal, automatized, headway. It may be suggested that this  
617 would be particularly expected if participants were instructed, or otherwise “forced”, to maintain a  
618 headway that was shorter than their preferred headway. While this hypothesis is difficult to evaluate  
619 based on the existing literature (e.g., due to the different ways to program the behavior of the simulated  
620 lead vehicle), the results of Watson et al. (2013) at least offer some support for this idea. In this study, it  
621 was found that participants’ working memory (WM) capacity was negatively correlated with following  
622 distance (after subjects were initially trained on maintaining a 2s headway). This means that drivers with  
623 high WM capacity tended to maintain the instructed headway while subjects with lower WM capacity had  
624 a stronger tendency to increase headway. As suggested by Watson et al. (2013), this seems to indicate that  
625 the increased headway was more due to failure in goal maintenance (among low WM capacity  
626 participants) than risk compensation. It would thus be very interesting to conduct a study similar to that  
627 by Lewis-Evans et al. (2011), reviewed above, but for headway instead of speed. The cognitive control  
628 hypothesis predicts that the effect of CL will depend critically on the relation between the experimentally  
629 controlled headway and the participants’ individually preferred (optimal) headway.

630         The reviewed results on the effects of CL on speed and headway are summarized in Table 3. A  
631 key implication of the cognitive control hypothesis is that visual-manual and primarily cognitive tasks  
632 affect longitudinal vehicle control in fundamentally different ways. While speed reductions (or headway  
633 increases) observed during visual time sharing may be explained in terms of a need to compensate for

634 increased visual demand and associated uncertainty of visual information (Kujala et al., 2016), CL rather  
635 makes drivers resort to their optimal (automatized) speed or headway, which may be higher or lower than  
636 the current speed/headway, thus leading to apparently inconsistent effects in existing studies. This idea is  
637 clearly supported in the case of speed (Recarte and Nuñez, 2002; Lewis-Evans et al., 2011), and there are  
638 at least some indications in the headway data that also support this notion, although further studies are  
639 clearly needed.

640

641 Table 3 Summary of effects of CL on longitudinal vehicle control and interpretation in terms of the cognitive control hypothesis. Studies that found  
 642 different effects on CL in different experimental conditions are marked with\*

<i>Aspect of driving performance/specific measure</i>	<i>Effect of cognitive load (relative to no-task baseline condition)</i>	<i>References</i>	<i>Interpretation in terms of the cognitive control (CC) hypothesis</i>
Mean speed	No effect * Preferred speed similar as instructed speed ** No speed instruction ** *Hands-free phone conversation	Alonso et al., (2012), Beede and Kass (2006), Drews, Pasupathi and Strayer (2008), Engström et al. (2005), He et al. (2014), Lewis-Evans et al. (2011)*, Patten et al. (2004)**; Recarte and Nuñez (2002)***, Strayer and Drews (2004), Törnros and Bolling (2005), seven studies in Östlund et al. (2004)	When cognitively loaded, the driver falls back upon the preferred, automatized, speed. In this case, the average preferred speed similar to the instructed speed.
	Reduction * Preferred speed lower than instructed speed ** Hand held phone conversation	Lewis-Evans et al. (2011)*, Patten et al. (2004)**; Reimer et al. (2012, 2013), five studies in Östlund et al. (2004)	CL drivers resort to their preferred speed which is here <i>lower</i> than the instructed speed.
	Increase * Preferred speed higher than instructed speed ** Instructed to drive slower than typical speed for the road	Lewis-Evans et al. (2011)*, Recarte and Nuñez (2002)**, Qu et al. (2013), one study in Östlund et al. (2004)	CL drivers resort to their preferred speed which is here <i>higher</i> than the instructed speed (The average preferred speed is <i>higher</i> than the instructed speed.
Mean headway (time or distance)	No effect * CL task with abstract content ** Subjects with high WM capacity	Bergen et al. (2013)*, Sonnleitner et al. (2014), Watson et al. (2013)**, four studies in Östlund et al. (2004)	The average preferred headway is similar to the instructed headway. Subjects with high WM capacity can still utilize cognitive control under CL to maintain the instructed headway (Watson et al., 2013)
	Reduction	One study in Östlund et al. (2004)	CL drivers resort their preferred headway which was here <i>lower</i> than the instructed headway.
	Increase * CL task with visual-motor content ** Subjects with low WM capacity	Bergen et al. (2013)*; Strayer et al. (2003), Strayer and Drews (2004), Watson et al. (2013)**, four studies in Östlund et al. (2004)	CL drivers resort their preferred headway which was here <i>higher</i> than the instructed headway. Subjects with low WM capacity cannot utilize cognitive control under CL to maintain the instructed headway (Watson et al., 2013)

643 *Decision making*

644           There are relatively few studies that have addressed the effects of CL on decision-making aspects  
645 of driving, probably due to the difficulties associated with eliciting natural decision making behavior in  
646 controlled experimental conditions. Engström and Markkula (2007) investigated effects of CL on decision  
647 making elements in commanded lane changes, using the Lane Change Test (LCT) paradigm (Mattes,  
648 2003; ISO, 2010). The LCT evaluates the effects of distraction in terms of the performance of lane  
649 changes commanded by road signs in simulated driving. In the standard version of the test, distraction  
650 effects on the LCT are evaluated in terms of the mean deviation from a normative lane change path.  
651 However, this composite performance metric involves aspects related to both decision making (deciding  
652 to initiate the change to a commanded lane) and lateral control (executing the lane change in a stable  
653 manner). In order to disentangle these effects, Engström and Markkula (2007) invented the *Percent*  
654 *Correct Lane* (PCL) metric representing the ability to shift to the lane commanded by the road sign, thus  
655 isolating the decision making element from the lateral control element. It was found that a cognitive (non-  
656 visual) task only negatively affected the decision making element (but not lateral control, in line with the  
657 results reviewed above). A more detailed analysis revealed that this effect was both due to a lack of  
658 response (i.e., staying in the same lane) and erroneous responses (i.e., shifting to the wrong lane). While  
659 the lateral control element (which in this study was strongly impaired by a visual task) could be regarded  
660 as largely automatized, deciding to change to a specified lane based on roadside commands is a strongly  
661 non-practiced task expected to rely on cognitive control. Thus, according to the cognitive control  
662 hypothesis such a non-practiced decision task would be expected to be negatively affected by CL, as  
663 confirmed by Engstrom and Markkula (2007). In line with this, Ross et al. (2014) demonstrated that the  
664 effect of a verbal cognitive task on the LCT PCL metric interacted with verbal working memory capacity  
665 (as measured by a letter span task) such that participants with low working memory capacity were more  
666 negatively affected (i.e. made more erroneous lane change decisions) by the cognitive task than  
667 participants with high working memory capacity.

668           Another study on the effect of CL on decision making was conducted by Cooper et al. (2003) on a  
669 test track. The study included several different scenarios, where the most clear cut effect of CL was

670 obtained for gap acceptance decisions in a left-turn-across-path scenario, conducted on dry or wet road  
671 surface. The key performance variable was the average time gap accepted by drivers when initiating the  
672 turn. When the road was dry, the average accepted gap did not differ between cognitively loaded and non-  
673 loaded drivers. However, when the road was wet, the non-loaded drivers adapted by increasing their  
674 average accepted gap while the cognitively loaded drivers adopted the same accepted gaps as for the dry  
675 road. This result also dovetails nicely with the cognitive control hypothesis: Non-loaded drivers recruit  
676 cognitive control to flexibly adapt their behavior on the wet road to compensate for the assumed longer  
677 stopping distance of the oncoming vehicle, thus overriding the “default” automatized gap acceptance  
678 behavior applied on the dry road. By contrast, cognitively loaded drivers resort to their automatized  
679 routines also on the wet road. The results from the reviewed studies investigating effects of CL on lateral  
680 vehicle control are summarized in Table 4.

681



682 Table 4 Summary of effects of CL on decision making and interpretation in terms of the cognitive control  
 683 hypothesis. Studies that found different effects on CL in different experimental conditions are marked  
 684 with\*

<b><i>Aspect of driving performance/specific measure</i></b>	<b><i>Effect of cognitive load (relative to no-task baseline condition)</i></b>	<b><i>References</i></b>	<b><i>Interpretation in terms of the cognitive control (CC) hypothesis</i></b>
Lane selection in the Lane Change Test (LCT)	Reduced Percent Correct Lane (PCL)	Engström and Markkula (2007), Ross et al. (2014)	Performing commanded lane changes in LCT relies on cognitive control and thus impaired by CL.
Accepted gap when turning at intersection	No difference	Cooper et al. (2003)*	Gap acceptance behavior on dry roads is automatized and thus not affected by CL.
	*Dry road		
	Smaller accepted gap than for non-loaded subjects (same as for dry road)	Cooper et al. (2003)*	Non-loaded subjects can utilize cognitive control to adapt to unusual conditions (increasing the gap on wet pavement) while cognitively loaded subjects fall back on their automatized routines.
	*Wet road		

685 *Summary*

686 Existing experimental results were reviewed and re-interpreted in terms of the cognitive control  
687 hypothesis. It was shown that several apparent discrepancies in the experimental literature may be  
688 resolved when the results are interpreted in terms of the control hypothesis and the underlying GAT  
689 model. Tasks that may appear functionally similar (such as lane keeping and artificial tracking, or  
690 responding to unexpected looming objects and responding to artificial light pulses), may differ critically  
691 in the degree by which they rely on cognitive control. Thus, the effect of CL on these tasks will also  
692 differ, sometimes even leading to opposite effects (such as improving lane keeping and impairing  
693 tracking, or reduced or increased speed depending on the experimental instruction given). This implies an  
694 interaction between the effects of cognitive load and degree of automaticity, which has been  
695 experimentally demonstrated for all the main aspects of driving performance: object and event detection  
696 (e.g., Muttart et al., 2007; Baumann et al., 2008; Engström, 2011, paper III); lateral control (Medeiros-  
697 Ward et al., 2014); longitudinal control (Recarte and Nuñez, 2002; Lewis-Evans et al., 2011) and decision  
698 making (Cooper et al., 2003). Moreover, the bulk of studies reviewed above offer partial support for the  
699 cognitive control hypothesis by consistently reporting performance decrements during CL for artificial,  
700 non-practiced or variably mapped (and thus non-automatized) tasks but null effects or even improved  
701 performance for well-practiced and consistently mapped (hence automatized) tasks such as lane keeping  
702 and braking responses to looming. Hence, it seems useful to think about effects of CL on driving in terms  
703 of a *resort to automatized routines* rather than a general performance impairment.

704 In the remainder of this paper, we first address the relation between our model and other models  
705 that have been proposed to account for effects of cognitive load on driving. We then outline some further  
706 specific predictions that can be tested in future experiments and discuss the implications of the cognitive  
707 control hypothesis in terms of the generalizability of experimental results to real-world driving. We also  
708 outline a proposal for how the present account may be extended to account for the pervasive lane keeping  
709 improvement effect, and the associated effects on steering and gaze reviewed above. Finally, we address  
710 potential implications of our model for the relation between cognitive load and road safety.

711

712 **Relation to existing models**

713           The most common approach taken to explain and model effects of CL on driving performance is  
714 in terms of limited capacity information processing (IP) models. Such models come in different varieties,  
715 such as single (Moray, 1969) and multiple resource models (Wickens, 2002) or central bottleneck models  
716 (Welford, 1952; Pashler and Johnston, 1998). More recently, detailed, IP-based, computational models of  
717 multitasking have been developed (e.g., Meyer and Kieras, 1997; Salvucci and Taatgen, 2011). Such  
718 models have also been applied to modeling the effect of CL on driving, in particular in the work of  
719 Salvucci and colleagues (Salvucci and Taatgen, 2008, 2011, Chapter 3; Salvucci and Beltowska, 2008)  
720 based on the ACT-R architecture (e.g., Andersson, 2007). The common underlying assumption behind  
721 these models in explaining effects of CL on driving is that the processing demands imposed by a  
722 cognitive task overlap with the processing demands of driving and, since processing capacity is limited,  
723 driving performance will be impaired during performance of a concurrent cognitively loading task.

724           IP models thus seem to be generally in line with the present account when only considering  
725 effects of CL on *non-automatized* aspects of driving relying on cognitive control. Non-automatized tasks  
726 will compete for cognitive resources (cognitive control in our terms) which leads to performance  
727 decrements on one or both tasks. However, when these models have been applied to the modeling of  
728 effects of CL on driving, they have generally failed to account for the lack of effect of CL (or  
729 performance improvement, as in the case of lane keeping) for strongly automatized tasks. This is, for  
730 example, clearly evident from the debate between single- and multiple resource theorists (Moray, 1999  
731 and Wickens 1999), where the two authors appear to agree that phone conversation should induce a  
732 general impairment on driving but differ on what type of resource model (single vs. multiple resources)  
733 best accounts for this effect (an effect which, however, based on the present review, is misconceived).  
734 Another example concerns the effect of CL on lane keeping as modeled by Salvucci and Beltowska  
735 (2008). This ACT-R model is based on the notion of a procedural resource demanded by both the  
736 cognitive task and steering. Thus, when performing the two tasks concurrently, they need to be  
737 interleaved in a serial fashion. The model thus predicts that CL would temporarily disrupt steering,  
738 leading to impaired lane keeping performance. However, as reviewed above (and also pointed out by

739 Medeiros-Ward et al., 2013), these predictions contradict the large body of accumulated evidence  
740 suggesting that CL rather increases steering activity (more specifically, small steering reversals) and  
741 improves lane keeping.

742 This failure to account for empirical findings should not be seen as an inherent limitation of IP  
743 models, however. For example, it may be suggested that multiple resource models (Wickens, 2002)  
744 actually do predict a lack of effect of CL on automatized tasks, given that such tasks do not demand  
745 cognitive resources (although this is not the interpretation offered in Wickens, 1999). Moreover, the  
746 ACT-R modeling framework includes a mechanism for how tasks become increasingly automatized  
747 through reinforcement learning, which generally appears similar to the present account (Salvucci and  
748 Taatgen, 2011, Ch. 6). However, these mechanisms are not included in the specific ACT-R models  
749 addressing effects of CL on driving (Salvucci and Taatgen, 2011, Chapter 3; Salvucci and Beltowska,  
750 2008).

751 Thus, there is nothing in principle that prevents IP models to postulate some parallel processing  
752 channel that bypass the assumed cognitive control bottleneck (thus accounting for automatic  
753 performance). One example of this approach is Hierarchical Control Theory (HCT), originally developed  
754 by Logan and Crump (2009) to explain skilled typewriting, adopted by Medeiros-Ward et al. (2014) to  
755 explain their observed interaction between cognitive load and lane keeping difficulty (reviewed above).  
756 This model postulates an outer, resource-demanding and effortful control loop needed to deal with novel  
757 and difficult tasks. With practice, some of this work can be offloaded to an inner loop, which is more  
758 automatic and requires little effort for efficient performance. With extensive practice, performance gets  
759 encapsulated by the inner loop and almost completely automatized. On the assumption that normal lane  
760 keeping is automatized and thus mainly governed by the inner loop, and lane keeping in difficult  
761 conditions requires the capacity-limited outer loop, HCT accounts for the interaction effect observed by  
762 Medeiros-Ward et al. (2014), as well as the general pattern of results reviewed above. As described  
763 above, the idea that CL selectively affects non-automatized driving tasks has also been independently  
764 proposed by Cooper et al. (2003), Lewis-Evans et al. (2013) and Recarte and Nuñez (2002).

765 While the theories and models proposed by Medeiros-Ward et al. (2014), Cooper et al. (2003),  
766 Lewis-Evans et al. (2013) and Recarte and Nuñez (2002) are generally compatible with the cognitive  
767 control hypothesis, the present GAT-based model goes one step further in outlining an explicit,  
768 neuroscientifically grounded explanation for the development of automaticity and cognitive control, based  
769 on the gradual strengthening of neural pathways with frequent and consistent exposure. As outlined  
770 above, this enables clear-cut a-priori predictions of which tasks that are expected to be impaired by  
771 cognitive load based on the amount of exposure (degree of practice) and inherent task structure  
772 (consistent vs. variable mapping). Furthermore, while the previous accounts were developed to explain  
773 the results of specific studies, the present framework represents a more generalized account that applies  
774 across a variety of driving sub-tasks (including, but not limited to, object/event detection-response, lateral  
775 control, longitudinal control and decision making).

776 Finally, the idea that the development of automaticity depends on inherent statistical uncertainty  
777 in task structure makes contact with contemporary *predictive processing* accounts in cognitive science  
778 and computational neuroscience (e.g., Clark, 2016). Such models suggest that a key role of attention (or  
779 precision-weighting) is to regulate the balance between top-down expectations and bottom-up sensory  
780 evidence by means of modulating the gain of prediction errors based on the estimated uncertainty of the  
781 top-down prediction. While, the present account (based on the GAT model) seems amenable to a  
782 predictive processing interpretation, this is not further pursued here. However, the predictive processing  
783 framework represents an interesting direction for future development of the present model. A general  
784 predictive processing account of driving is outlined in Engström et al. (in review).

785

### 786 **Novel predictions**

787 The cognitive control hypothesis, and the underlying GAT-model, leads to a variety of novel  
788 predictions, all based on the key notions that (1) CL selectively impairs performance on tasks relying on  
789 cognitive control and (2) whether a task relies on cognitive control depends on individual exposure  
790 (degree of practice) and task structure (i.e., the consistent versus variable mapping of sensorimotor  
791 contingencies).

792           One general implication of the cognitive control hypothesis is that the effect of CL is expected to  
793 be strongly idiosyncratic, depending on the driver's individual history and the resulting repertoire of  
794 automatized behaviors developed through exposure to the traffic environment. In particular, all other  
795 things being equal, it can be predicted that novice drivers should be more susceptible to task interference  
796 from CL than experienced drivers. However, the individual driver's history will also depend on the type  
797 of traffic environment and traffic culture that the driver has been exposed to. Thus, the effects of  
798 cognitive load will not only depend on the amount of driving experience, but also on the *type* of  
799 experience (as determined, for example, by the local traffic culture), since this would be expected to  
800 critically shape the repertoire of automatic behaviors that a driver falls back upon when cognitively  
801 loaded. In addition, it may be speculated that not only driving experience, but the more general  
802 sensorimotor experience matters. For example, basic aspects of steering (such as optical flow changes in  
803 response to steering input) learned early in life from other forms of locomotion such as walking, driving  
804 toy cars and cycling, may influence the later acquisition of automatized driving skills (we thank an  
805 anonymous reviewer for this suggestion).

806           Regarding task structure, a general implication of the present account is that the development of  
807 automaticity will depend on the inherent (statistical) variability (or uncertainty) of the task as well as the  
808 frequency at which a task is encountered in the real world. Thus, frequent and consistently mapped tasks  
809 such as lane keeping are expected to become automatized relatively quickly, while the development of  
810 automaticity of more complex, and/or less frequent, tasks such as visual scanning at an intersection may  
811 take substantially longer (it should be kept in mind that, according to the present account, automaticity is  
812 viewed as a gradual process where completely controlled and automatic tasks are just endpoints on a  
813 scale). This further implies that the predicted interaction between driving experience and CL will be  
814 strongly task-dependent. For example, lane keeping may be relatively automatized even for novice drivers  
815 while visual scanning may not. The precise relations between CL, driving experience and task variability  
816 (uncertainty) have not been systematically investigated to date and thus constitute an important avenue for  
817 further research.

818           When driving experience is controlled for, the present account yields a number of more specific  
819 predictions. Several of these have been partly confirmed by existing results reviewed above, but have not  
820 yet been tested in a single experiment. For example, in a lead-vehicle braking study, CL should mainly  
821 impair braking in response to expected brake lights (e.g., Alm and Nilsson, 1995) but should only have a  
822 minor effect (or no effect at all) on braking reactions to looming when brake lights are turned off (e.g.,  
823 Muttart et al., 2007). Furthermore, CL should impair lane keeping if the steering wheel is replaced by a  
824 non-standard steering device (e.g., a joystick or trackball, as in Just et al., 2008) but not when a standard  
825 steering wheel is used and the lane keeping task is otherwise benign (rather, in the latter case, the lane  
826 keeping improvement effect is expected, for which possible explanations are discussed below).

827           With respect to longitudinal control, cognitively loaded drivers are predicted to revert to their  
828 “default” safety margins, in terms of speed and headway. As reviewed above, this prediction has been  
829 confirmed for speed (Lewis-Evans et al., 2011; Recarte and Nuñez, 2002) but similar predictions apply to  
830 headway control. Thus, as outlined above, if participants in an experiment are instructed to maintain a  
831 specified headway, the magnitude as well as the direction of the effect of CL should depend on the  
832 difference between the instructed headway and the driver’s “default” (automatized) headway in the given  
833 scenario.

834           Another prediction is that extensive practice on simple, consistently mapped, artificial tasks  
835 commonly used for CL evaluation (such as the DRT or ConTRe, reviewed above), would reduce, and  
836 finally eliminate, sensitivity of such tasks to cognitive load. However, the amount of practice needed for  
837 this to happen would likely by far exceed the amount of practice given in typical DRT or ConTRe  
838 experiments (and, hence, this may not threaten the sensitivity of these CL evaluation methods in practice).

839           Finally, the cognitive control hypothesis suggests that the ability to adopt flexible scanning  
840 strategies to deal with novel, uncertain situations (e.g., when entering into a complex non-signalized  
841 intersection), should be impaired under CL. By contrast, routine scanning in situations with low  
842 uncertainty, for example, when driving through a familiar signalized intersection with a green light,  
843 should be relatively unaffected by CL.

844

## 845 **Explaining the lane keeping improvement effect**

846           As reviewed above, one of the most reliable effects of cognitive load on driving performance is  
847 the lane keeping improvement effect, typically accompanied by increased steering activity and sometimes  
848 by a gaze concentration towards the road center. While this does not speak against the cognitive control  
849 hypothesis, the present account, as outlined so far, does not offer any clear explanation for these effects.  
850 In this section we discuss different explanations proposed in the literature and offer a suggestion for how  
851 the GAT model outlined above may be extended to account for the lane keeping improvement, steering  
852 and gaze concentration effects.

853           He (2012) and He et al. (2014) review a number of proposed explanations for the lane keeping  
854 improvement effect. The *rigidified steering hypothesis* (e.g., Reimer, 2009) suggests that shifting  
855 attention away from driving to the cognitive task results in more intermittent and unresponsive steering,  
856 implying that observed reduced lane keeping variability actually represents an impairment rather than  
857 performance improvement. A similar interpretation is suggested by Salvucci and Beltowska (2008), as  
858 discussed above. However, the common finding that steering activity increases (rather than reduces)  
859 during cognitive load (e.g., Markkula and Engstrom, 2006) speaks strongly against this idea. Other  
860 authors who observed increased steering activity under CL have suggested that it represents more “noisy”  
861 or more abrupt steering (Boer, 2000; Liang and Lee, 2011). However, the common result that lane  
862 keeping variability is reliably reduced during CL and the further finding by He et al. (2014) that CL  
863 increases the coherence between steering corrections and lateral perturbations offer strong evidence for  
864 the idea that the observed effect actually represents more precise, or focused, steering resulting in  
865 improved lane keeping.

866           Several other hypotheses start from this assumption. *The automatic steering hypothesis* (Kubose  
867 et al., 2006; Medeiros-Ward et al., 2014) is based on the common observation that skilled performance,  
868 such as a golf swing, becomes impaired when explicitly attended to (Beilock et al., 2002). Thus, during  
869 normal (baseline) driving, the driver may consciously focus on the lane keeping task, leading to  
870 disruption of (the more precise) automatic lane keeping performance. However, this explanation faces  
871 several challenges. First, on the assumption that lane keeping (as opposed to golf!) is normally performed



872 in satisficing mode (Engström, 2011, Paper III), it seems unclear why drivers would attend consciously to  
873 lane keeping if not explicitly instructed to. Second, the automatic steering hypothesis implies that  
874 instructing drivers to maintain a central lane position would impair performance. However, as reviewed  
875 above, this prediction is contradicted by Engström (2011, Paper III) who found that explicit instructions  
876 to focus on lane keeping significantly *improved* lane keeping performance. Finally, it is not clear how this  
877 explanation would account for the observed increased frequency of steering corrections or the gaze  
878 concentration effect.

879 *The visual enhancement hypothesis*, originally put forward by the present authors (see e.g.,  
880 Engström, 2011; Engström et al., 2005; Victor, 2006) suggests that CL causes gaze to “lock” to the road  
881 ahead, thus leading to the gaze concentration effect. According to this account, this happens because  
882 active visual exploration relies on cognitive control resources which are occupied by the cognitive task.  
883 The resulting increased visual input from the road ahead enhances the already strongly automatized lane  
884 keeping task, thus leading to more frequent steering corrections and, as a consequence, improved lane  
885 keeping. Hence, according to this explanation, the lane keeping improvement effect is *mediated* by gaze  
886 concentration. This mechanism is further illustrated by a quantitative driver model presented in Boer et al.  
887 (2016).

888 However, the visual enhancement hypothesis is challenged by the results from Cooper et al.  
889 (2013), reviewed above, who reported a lane keeping improvement effect even when gaze was fixed to a  
890 specified point on the forward roadway. In line with this, as also reviewed above, He et al. (2014)  
891 observed lane keeping improvement under CL without any gaze concentration and Liang and Lee (2010)  
892 found that gaze concentration explained only 5 percent of the lane position variation. This clearly speaks  
893 against the idea that the lane keeping improvement effect of CL is mediated by gaze concentration, as  
894 suggested by the visual enhancement hypothesis. Rather, these results suggest that the gaze concentration  
895 and the improved lane keeping are independently caused by some other factor.

896 What could this factor be? One possibility is *the lateral prioritization hypothesis*, advocated by  
897 He et al. (2014) and previously proposed by Engström et al. (2005). This hypothesis suggests that the lane  
898 keeping improvement occurs due to a strategic prioritization of the lateral control task, in order to

899 compensate for the increased perceived risk associated with the dual task situation. However, this leaves  
900 it open why drivers chose to protect lane keeping in response to CL, rather than reducing speed (see the  
901 review of CL effects on longitudinal control above), as this would seem a less energetically costly way to  
902 increase safety margins. Such speed reductions are reliably observed during performance of visual-  
903 manual tasks (Antin, Dingus, Hulse, and Wierwille, 1990; Curry, Hieatt, and Wilde, 1975; Engström et  
904 al., 2005; Östlund et al., 2004) but not under CL. Hence, if drivers do self-regulate also in response to  
905 cognitive load to increase safety margins, it is unclear why they would not prefer the same strategy as for  
906 visual tasks (i.e., reduce speed).

907         Here we briefly outline a novel explanation which can be viewed as an extension of the GAT  
908 model outlined above. A computational implementation of this model is presented in Markkula and  
909 Engström (forthcoming), including a demonstration of how the increased steering and lane keeping  
910 improvement effects can be reproduced in simulation. The general idea is that the lane keeping  
911 improvement under CL occurs due to a global enhancement in neural responsiveness (i.e., targeted  
912 neurons become more easily activated) associated with the deployment of cognitive control. There is  
913 substantial neuroscientific evidence for such global enhancement effects during the deployment of  
914 cognitive control, and that such effects are related to neuromodulatory processes originating in the  
915 reticular activation system in the brainstem, in particular noradrenergic modulation from the nucleus locus  
916 coeruleus (Aston-Jones and Cohen, 2005; Gilzenrat, Nieuwenhuis and Jepma, 2010; Posner and Fan,  
917 2008). More specifically, it has been proposed that the key effect of noradrenergic modulation is to  
918 increase the *gain* in cortical neurons, thus making them more responsive to stimulus input (Shea-Brown,  
919 Gilzenrat and Cohen, 2008; Servan-Schreiber, Prinz and Cohen, 1990). These effects, which have been  
920 referred to as *cortical arousal* (Kent, 2007), also seem to correlate with physiological arousal, as  
921 indicated, for example, by the finding that neural activity in locus coeruleus is closely tracked by pupil  
922 dilation (Gilzenrat, Nieuwenhuis and Jepma, 2010). Moreover, based on laboratory studies it has been  
923 proposed that neural sensitivity (conceived in terms of the rate of neural evidence accumulation) scales up  
924 and down with increases (Jepma et al., 2009) and decreases (Ratcliff and van Dongen, 2011) in arousal.

925           Thus, when cognitive control is allocated to support a non-automatized task, governed by weak  
926 neural pathways, this is associated with a global enhancement of neural responsiveness with the primary  
927 purpose to protect the non-automatized task from interference. The key proposal here is that this global  
928 neural enhancement will also enhance other ongoing, non-interfering, automatized tasks governed by  
929 strong pathways. In other words, ongoing automatized tasks may be enhanced as a side-product of the  
930 enhancement of the weak pathways governing the (non-automatized) cognitive task.

931           In the case of lane keeping, the key proposal is thus that the enhanced responsiveness of neurons  
932 in the strong lane keeping pathway leads to an increased sensitivity to visual stimuli representing lane  
933 keeping error. This results in more frequent steering corrections which, in turn, lead to reduced variability  
934 in lane position. Such an explanation would thus accommodate the results of Cooper et al. (2013),  
935 allowing for the observed steering and lane keeping effects also when gaze is already fixed by instruction.  
936 The gaze concentration effect can then be understood as an independent effect of CL (though often  
937 correlating with the steering and lane keeping enhancement), resulting mainly from the blocking of other  
938 visual activities relying on cognitive control (this part of the theory is thus in line with the visual  
939 enhancement hypothesis mentioned above).

940           One way to test this model would be to induce arousal experimentally, for example by exposing  
941 participants to loud noise (Hockey, 1970), in which case the model predicts similar effects on driving as  
942 observed for cognitive load (i.e., an increase in small steering reversals and improved lane keeping).  
943 These predictions do not seem to be implicated by any of the other accounts proposed to explain the lane  
944 keeping improvement phenomenon reviewed above.

945           A further implication of this model is that the task improvement effect of CL should only occur  
946 for tasks *that are normally performed in a non-optimal fashion*, meaning that there is room for  
947 improvement. As reviewed above, evidence suggests that lane keeping is indeed normally performed non-  
948 optimally, that is, in satisficing mode (Engström, 2011, Paper III)). This may explain why the  
949 improvement effect has not been found for automatized emergency responses such as braking to looming  
950 (since such behaviors would be expected to be performed in a more optimized fashion). It may well be the  
951 case that lane keeping in driving is a rare example of a driving sub-task that satisfies both the requirement

952 of being strongly automatized and normally being performed in satisficing mode. Interestingly, effects of  
953 CL similar to the lane keeping improvement effect have been found in the field of human posture control  
954 (Andersson et al., 2002; Fraizer and Mitra, 2008), a naturalistic task which seems to share both the  
955 automaticity and satisficing criteria with lane keeping.

956

### 957 **Implications for generalization from experimental studies**

958         The cognitive control hypothesis implies that detrimental effects of cognitive load will only be  
959 expected when participants are asked to do something that is not part of their repertoire of automatized  
960 skills. While most laboratory tasks used in psychological experiments are of this sort, driving is a prime  
961 example of a natural task where participants typically bring a repertoire of existing automatized skills into  
962 the laboratory. As reviewed above, the most clear-cut examples of this are lane keeping and avoidance  
963 responses to looming objects. It follows that great caution is needed when generalizing from experimental  
964 CL studies to real-world, naturalistic, driving. Thus, while artificial tasks, such as the DRT and ConTRe,  
965 may be very useful as tools for measuring the cognitive demands of secondary tasks with high sensitivity  
966 and specificity (Young, 2013), they cannot be regarded as valid surrogates for aspects of real-world  
967 driving that are automatized for experienced drivers. The same argument holds for more realistic driving  
968 studies involving artificial experimental tasks not usually performed in naturalistic driving, such as  
969 responding as fast as possible to expected brake light onsets or steering with a trackball.

970

### 971 **Relation between cognitive load and road safety**

972         What can the cognitive control hypothesis tell us about the relation between cognitive load and  
973 crash risk? A general implication of the cognitive control hypothesis is that it is difficult to address this  
974 question solely based on the results of experimental dual task experiments. First, as discussed in the  
975 previous section, the measured performance on artificial, non-automatized tasks such as the DRT or  
976 responses to expected brake light onsets cannot be validly used as surrogates for emergency avoidance  
977 reactions in the real-world. Second, the performance decrements typically found in existing studies are  
978 relatively small (e.g., response delays up to 300 ms in DRT studies or lead vehicle braking studies with

979 more urgent scenarios) and thus seem unlikely to represent a critical mechanism behind crashes. By  
980 contrast, response delays due to glances off the forward roadway are often on the order of seconds,  
981 indicating a much more direct relation to crash causation (see Victor et al., 2015, for a detailed analysis of  
982 naturalistic data, showing how looking away from the road causes rear-end crashes in the real world).

983         Moreover, relating the present account to the findings from naturalistic driving (ND) studies  
984 investigating the relation between engaging in cognitively loading tasks (in particular phone conversation)  
985 and crash risk is not straightforward, partly since the reported estimated risk associated with CL differs  
986 between existing ND studies (as reviewed in the Introduction). Moreover, these risk estimates cannot be  
987 used to infer underlying causal mechanisms. Thus, it seems critical to conduct more detailed, in-depth  
988 analyses of naturalistic crashes involving phone conversation (or other cognitively loading tasks) in order  
989 to understand if and, if so, how these crashes were actually caused by cognitive load (in a similar vein as  
990 the analysis carried out in Victor et al., 2015, on the causal relation between crashes and eyes taken off  
991 the forward roadway). The present account offers some theoretical guidance for such an analysis. First,  
992 crash-causation mechanisms associated with CL would not be expected to involve decrements in basic  
993 operational control such as delayed emergency reactions or impaired lateral control. Rather, CL would be  
994 expected to contribute to crashes in situations where the automatized routines that the cognitively loaded  
995 driver relies on fail to match the actual driving situation. For example, a cognitively loaded driver may be  
996 particularly prone to what Norman (1981) refers to as *capture errors*, where a partial match to a familiar  
997 situation triggers an inappropriate behavior (in this case, a behavior that induces a crash). This may, for  
998 example, be the case when approaching a signalized intersection with a red light, but other salient cues  
999 (for example a green light for vehicles in the adjacent lane and the fact that these vehicles are moving  
1000 forward) suggest to the driver that she has the right of way. If these cues capture the habit of moving  
1001 forward into the intersection, the outcome may be very serious if vehicles with the right of way are  
1002 approaching fast from the intersecting road.

1003         Another subtle type of error potentially induced by cognitive load relates to the inability of  
1004 cognitively loaded drivers to flexibly adapt to novel or unusual driving situations. This includes the  
1005 proper use of predictive cues (Baumann et al, 2008; Muttart et al., 2007), in which case the cognitive

1006 control hypothesis suggests that CL will prevent the flexible use of novel cues that are not part of the  
1007 driver's repertoire of automatized behaviors (i.e., cues that are infrequent or variably mapped to the  
1008 intended response, thus requiring cognitive control to be utilized). Such cues may include road signs  
1009 (Baumann et al., 2008) or some unusual activity on the road further ahead that a non-loaded driver can  
1010 use to infer a need to take action (e.g., a vehicle backing up onto the road further ahead causing a lead  
1011 vehicle in front of the driver to brake). This also relates to the significant impairments of cognitively  
1012 loaded drivers in following explicit roadside instructions, as reported by Engström and Markkula (2007).  
1013 Similarly, as indicated by the results by Cooper et al. (2003), CL may impair drivers' ability to properly  
1014 adapt to unusual road conditions, in this case adjusting gap acceptance in intersections to compensate for  
1015 a wet (and potentially slippery) road. A similar, but potentially even more serious, case would be a  
1016 cognitively loaded driver failing to adapt speed under conditions of black ice. This may lead to a loss of  
1017 traction potentially resulting in a road departure or a high-speed crash with oncoming traffic.

1018 While such potential CL-induced errors may be very infrequent (and difficult to recreate in  
1019 controlled experiments), they may still be a key component cause in the rare circumstances that lead to  
1020 severe crashes such as entering a main road with high-speed traffic, hitting a vulnerable road user,  
1021 running off the road or crashing with an oncoming vehicle. Thus, the performance effects of cognitive  
1022 load relevant for crash causation may be subtle, and not primarily related to the performance measures  
1023 traditionally used in dual task studies, but it is still possible that these effects play a key role in the rare  
1024 sets of circumstances that lead to severe crashes. However, in the absence of a detailed analysis of the  
1025 causal mechanisms of crashes involving cognitive tasks, these suggestions remain speculative.

1026

## 1027 **Conclusions**

1028 The present paper outlined a novel framework for understanding effects of cognitive load on  
1029 driving performance, formulated in terms of the cognitive control hypothesis suggesting that cognitive  
1030 load selectively impairs (non-automatized) aspects of driving relying on cognitive control, but leaves  
1031 automatized tasks unaffected, and sometimes even improves performance. From this perspective, it is  
1032 useful to think about performance effects of cognitive load in terms of a resort to a repertoire of

1033 automatized routines (specific for the individual driver) rather than as a general decrement in dual task  
1034 performance.

1035 An extensive literature review suggested that existing experimental results generally align with  
1036 the cognitive control hypothesis. This hypothesis, and the underlying GAT model, also leads to several  
1037 novel predictions that could be tested in future studies. A key implication of the present account is that  
1038 performance effects of cognitive load obtained in experimental dual task studies using artificial surrogate  
1039 tasks or unnatural (non-practiced) driving tasks cannot be validly generalized to real-world driving. Thus,  
1040 the safety implications of such findings are unclear. However, it is possible that cognitive load has other,  
1041 more subtle, effects that play a key role in the genesis of severe crashes but further research, combining  
1042 experimental studies and naturalistic crash data, is needed to establish this.

1043 Finally, implementing the key mechanisms underlying the cognitive control hypothesis in  
1044 computational simulation models yields more specific quantitative predictions which can be tested against  
1045 human data. As mentioned above, we have initiated the development of such models and initial results are  
1046 presented in Engström et al. (forthcoming) and Markkula and Engström (forthcoming).

1047

#### 1048 **Key points**

- 1049 • The proposed *cognitive control hypothesis* suggests that cognitive load selectively impairs driving  
1050 sub-tasks that rely on cognitive control but leaves automatic performance unaffected.
- 1051 • Automaticity can be understood in terms of the strength of neuronal pathways which develops  
1052 gradually through exposure to driving situations/tasks.
- 1053 • The development of automaticity depends on exposure and statistical task structure, where  
1054 automaticity develops for frequent tasks that are consistently as opposed to variably mapped.
- 1055 • The reviewed literature aligns well with the cognitive control hypothesis and resolves several  
1056 apparent discrepancies between results reported in the literature.
- 1057 • Effects of cognitive load can be viewed as a resort to a repertoire of automatized routines (specific for  
1058 the individual driver) rather than as a decrement in dual task performance. This has strong  
1059 implications for the use of surrogate driving tasks in the context of cognitive load evaluation.

1060

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