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The indirect CO₂ emission implications of energy system pathways: Linking IO and TIMES models for the UK

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1 **Keywords**

2 Energy system, modelling, consumption emissions, GHG

3 **Abstract**

4 Radical changes to the current national energy systems – including energy efficiency and
5 the decarbonisation of electricity – will be required in order to meet challenging carbon
6 emission reduction commitments. Technology explicit energy system optimisation
7 models (ESOMs) are widely used to define and assess such low-carbon pathways, but
8 these models only account for the emissions associated with energy combustion and
9 either do not account for or do not correctly allocate emissions arising from
10 infrastructure, manufacturing, construction and transport associated with energy
11 technologies and fuels. This paper addresses this shortcoming, through a hybrid
12 approach that estimates the upstream CO₂ emissions across current and future energy
13 technologies for the UK using a multi-regional environmentally extended input output
14 model, and explicitly models the direct and indirect CO₂ emissions of energy supply and
15 infrastructure technologies within a national ESOM (the UK TIMES model). Results
16 indicate the large significance of non-domestic indirect emissions, particularly coming
17 from fossil fuel imports, and finds that the marginal abatement cost of mitigating all
18 emissions associated with UK energy supply is roughly double that of mitigating only
19 direct emissions.

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23

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26 improvement of this paper, and three anonymous reviewers for their comments.

27 **1 Introduction**

28 **1.1 Background**

29 Global and national climate policies rely on accounting systems that measure carbon
30 dioxide (CO₂) and other greenhouse gas (GHG) emissions at the point of production. For
31 the energy system, emissions are accounted for in the sector or country where fuel is
32 burned, and the lifecycle emissions of goods are not considered. However, up to a
33 quarter of global CO₂ emissions are from the production of exported goods. In the UK,
34 around 50% of consumption-based CO₂ was emitted overseas in 2009, and the gap
35 between production- and consumption-based GHG emissions is rising¹. This increasing
36 quantity of emissions embedded in traded goods from developing to developed
37 countries is offsetting territorial emissions reductions achieved by countries with
38 commitments to reducing GHG emissions². Developing countries, in particular China and
39 other manufacturing intensive and export dependent economies, are resisting national
40 climate targets based on production emissions³.

41 Well-designed environmental policies should as far as possible internalise all
42 externalities, otherwise a polluter's impact on other actors is not accounted for. The
43 concept of externalities can be applied to globally traded emissions. Net emission
44 importing economies drive more emissions outside their territory than they regulate
45 for. Therefore, in the absence of a global cap on emissions and with large variations
46 between national mitigation ambitions, climate change policy can be undermined⁴.

47

48 This point is increasingly being recognised in policy and the academic literature: In
49 the UK, the Department of Environment, Food and Rural Affairs (DEFRA) and the

50 Committee on Climate Change (CCC) acknowledge imported and indirect emissions, and
51 provide complementary information on the UK's global impact. Looking across the
52 opportunities for emission reduction strategies, imported emissions have been gaining
53 stature in UK climate policy.^{1, 6, 7}

54

55 Consumption-based accounting of emissions has not typically focussed on energy, but
56 materials and trade. Decarbonising the supply of energy is a necessary step in achieving
57 ambitious climate targets, but energy systems analyses generally focus on direct
58 emissions. All technologies, even those that produce carbon-free energy, have energy
59 and emissions embedded in the production process and material⁸⁻¹¹. These indirect
60 emissions are relatively modest compared with the impact of combustion in fossil fuel-
61 based systems, but will become dominant in very low-carbon scenarios.

62

63 The tools to measure indirect emissions are mature. Consumption-based accounting,
64 which attributes GHG emissions to the final end user of a product, rather than at the
65 point at which it is produced, has effectively been used to calculate the global impact of
66 national trade and consumption, but has not yet been used to look at the indirect
67 impacts of the energy system^{12, 13}.

68

69 This paper addresses this issue and for the first time includes the indirect CO₂
70 emissions of energy supply in a full energy system analysis. We define indirect
71 emissions as the emissions generated along the energy supply chain up to the point of
72 operation (direct energy combustion emissions are excluded), often referred to as
73 embedded emissions. Our approach soft-links two models, the UK TIMES model
74 (UKTM), a bottom-up energy system optimisation model (ESOM) of the UK energy

75 system¹⁴, and an environmentally extended multi-region input-output (EE-MRIO)
76 model, which calculates the global environmental impact associated with UK economic
77 activity. The approach is applied to a UK case study, which has set out an ambitious
78 target of an 80% reduction in territorial GHG emissions by 2050, based on 1990 levels.
79 By developing a hybrid approach it combines the greater detail of the energy system
80 whilst capturing the energy system dependencies on the global economy. Using this
81 novel approach, the following five questions are addressed, the first two focusing on
82 inclusion of domestic indirect CO₂ emissions, and the latter three also including non-
83 domestic indirect emissions:

- 84 1. What proportion of the UK's 2050 carbon budget is needed to build and
85 maintain an energy system to deliver an 80% reduction on 1990 emissions,
86 and to what extent are emissions transferred from the UK industrial sector to
87 the energy supply sector?
- 88 2. Should domestic indirect emissions be a determining factor in energy system
89 decarbonisation pathways?
- 90 3. Which energy supply vectors and technologies are most responsible for (both
91 direct and indirect) indirect emissions?
- 92 4. What are the carbon leakage implications of cost-optimal energy system
93 pathways which do not take all indirect emissions into account?
- 94 5. Can the UK meet a 2050 target which includes all indirect emissions related to
95 UK energy consumption?

96 **1.2 Literature review**

97 Bottom-up ESOMs have a long track record of underpinning the analysis of long-term
98 decarbonisation policies and targets¹⁵⁻¹⁸. The TIMES/MARKAL family of ESOMs have
99 been used extensively in research and policy analysis, at country, regional and global

100 scales¹⁹⁻²¹. An established link between ESOMs and the macro-economy is exists, for
101 example with the MARKAL-MACRO framework²²⁻²⁴. A weakness of the approach to date,
102 however, has been a focus on direct impacts of the energy system: In general only
103 emissions from fuel combustion are accounted for, and the impact of an energy system
104 is only considered on the basis of emissions at the point of production, neglecting the
105 global element, which can be termed as externalities in the context of international
106 climate mitigation.

107

108 Indirect impacts have been included in systems models to an extent, mainly by
109 assigning a cost to external impacts, for example by adding the external costs of
110 environmental burdens into the ESOM objective function. Several studies use the results
111 of life cycle analysis (LCA) to derive external costs, and apply these costs to energy
112 models²⁵⁻²⁹.

113

114 Beyond LCA, input-output (IO) analysis, described in the Supporting Information, has
115 also been used to calculate indirect impacts in energy-economy models. Weinzettel et al.
116 ³⁰ created an indicator using electricity trade data from input-output analysis to allocate
117 external costs of electricity production to electricity consumption. While the link
118 between direct emissions and energy-economic models is well-established, the
119 application of indirect emissions to energy technologies and imported fuels, to bottom-
120 up energy system optimisation analysis has been very limited. Klaassen, et al. ³⁷ link an
121 IO model with a MARKAL model, the only other study the authors know of which takes
122 this approach. However, the rationale for doing so is to introduce economic realism to
123 the MARKAL model, rather than representing indirect or lifecycle impacts. A second
124 report, Kypreos, et al. ³⁸, describes a project aiming to integrate lifecycle emissions and
125 external cost data of energy technologies from an LCA database with the Pan-European

126 TIMES model, however does not go beyond a theoretical framework for the approach.
127 Vögele et al.³⁹ uses an IO model to project energy service demands, particularly in the
128 industry and services sectors for a MARKAL model.

129 The methodologies described above largely use technology-detailed bottom-up
130 energy-economy models. Top-down models have also to a limited extent quantified and
131 internalised indirect impacts³¹.

132

133 A further set of LCAs studies^{10, 32-36} on the other hand, typically measure the indirect
134 emissions of a process or product, not looking at energy system or economy-wide
135 emissions, with a few exceptions where the wider electricity system is considered

136

137 Applied approaches have mixed bottom-up and top-down models to account for
138 upstream and indirect emissions associated with energy technologies: Wiedmann et al.
139 developed an integrated hybrid model combining bottom-up technology detail with top-
140 down MRIO data to estimate the supply chain impacts of renewable wind energy.⁴⁰ This
141 study, however, is the first to apply domestic and international indirect emissions
142 separately to all energy supply and infrastructure technologies in an energy system
143 model.

144 **2 Methodology**

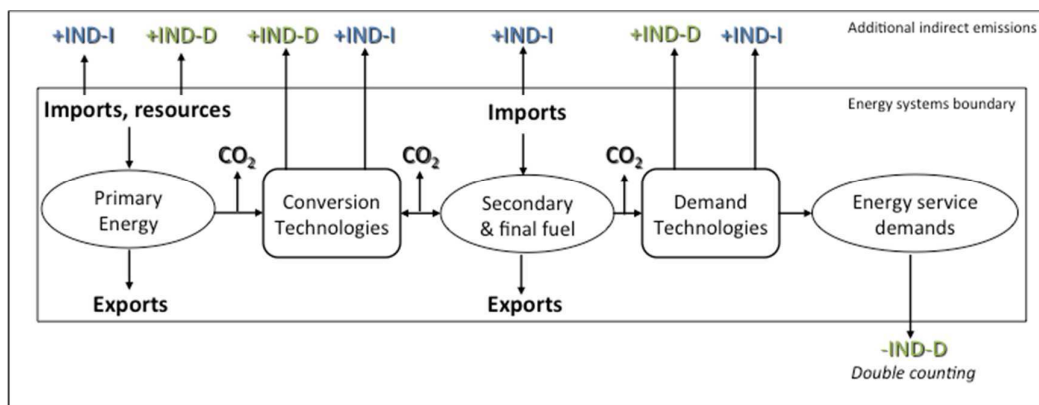
145 **2.1 Overview**

146 To understand how cost-optimal pathways for the UK energy system would change
147 when indirect emissions are internalised, this paper develops a soft link between two
148 UK models: the UK TIMES model (UKTM) and a UK environmentally-extended input-
149 output (EE-MRIO) model. Each model and corresponding methodology is described in

150 the supporting information. The following summarises the steps followed to achieve a
151 soft link. The rest of this section details these steps.

- 152 1. Energy system technologies and fuel inputs in UKTM are associated with an
153 economic sector in the EE-MRIO;
- 154 2. The EE-MRIO model generates indirect emission factors (IEFs) associated with
155 the economic output of 224 economic sectors in 2008 for domestic and
156 directly imported sectors separately, distinguishing within those supply chain
157 emissions that occur inside the UK (domestic) and outside the UK and double
158 counting is removed from emission factors where upstream emissions are
159 already accounted for in UKTM;
- 160 3. Domestic and RoW (rest-of-world) IEFs for 2010 are calculated for energy
161 system technologies and traded fuels, from tCO₂/m£ to tCO₂/GW on the basis
162 of installed capacity or fuel flow;
- 163 4. CO₂ emissions are reduced in the industrial sector to balance the energy
164 system emissions assumed generated (i.e. emissions generated in UK industry
165 to manufacture UK energy system components are transferred from the
166 industry sector to the energy system);
- 167 5. Scenarios on the future emissions intensities for domestic and RoW economic
168 activity and the import dependency of the UK economy are developed and run
169 through scenarios in UKTM.

170 **Figure 1** describes UKTM's simplified reference energy system and the points at
171 which domestic and non-domestic indirect emissions are added and removed from the
172 system.



CO₂: Direct emissions from combustion
 IND-D: Domestic indirect emissions
 IND-I: International indirect emissions

173

174 **Figure 1:** Simplified UKTM energy system with addition (+) and removal (-) of indirect
 175 emissions (domestic and international)

176 2.2 Modelling scope

177 Ideally, indirect emissions would be applied to each energy system technology,
 178 including end-use, supply and conversion technologies. This study applies indirect
 179 emissions to energy supply and infrastructure, and not to end-use technologies (i.e.,
 180 technologies in the transport, industrial, services or residential sectors). This is because
 181 the economic sectors in the EE-MRIO model do not distinguish in detail between
 182 different potential mitigation technologies (e.g., between different car types) and
 183 therefore the difference in indirect emissions between such competing technologies is
 184 due to the difference in investment costs. Further, because the technology investment
 185 cost per energy used in end-use sectors tends to be higher than in supply sectors,
 186 including indirect emissions from the demand side dominates overall indirect
 187 emissions. The uncertainty in this assumption is therefore considered to be too high to
 188 include in the analysis. This leads to an imbalanced portrayal of indirect emissions,
 189 giving energy supply technologies a larger mitigation cost: It is therefore not possible to
 190 draw conclusions about the consequences of indirect emissions on the optimum level of

191 mitigation from the demand side versus the supply side, and results must be interpreted
192 in this light.

193 **2.3 Model harmonization**

194 Products in EE-MRIO models are defined by the economic sector which produces
195 them, according to the 2003 Standard Industrial Classification (SIC). The SIC defines 123
196 sectors, which Wiedmann et al.⁴⁰ disaggregated into 224 sectors, including a
197 disaggregation of the electricity sector. 224 sectors are available for both the UK and an
198 average 'Rest of World' (RoW) region (giving 448 sectors in total). Considering the
199 millions of different products produced, their aggregation into 448 sectors results in
200 relatively homogenous sectors, and does lead to modelling uncertainty (discussed in
201 section 4.2.). However, the method presents a complete system in which full supply
202 chain impacts are captured, and such integration of technology-rich bottom-up data
203 with input-output factors applied to model the background economy has been shown to
204 be desirable over selecting one method or the other^{47, 48}.

205

206 IEFs need to be assigned to each stage of the energy supply chain defined in UKTM.
207 Therefore we need to align economic sectors (SIC) to the energy system categories; two
208 disparate classifications. UKTM specifies fuels that are directly imported which are
209 assigned a RoW IEF; otherwise the energy system component is aligned to a domestic
210 sector. For each sub-system in UKTM, we selected the SIC sector thought to be most
211 representative (which is subject to interpretation). The detailed allocation of
212 classifications is described in the supporting information. Some sectors will not directly
213 correspond to UKTM categories. For example, Natural Gas-fired Combined Cycle CHP
214 plants in UKTM will include the construction, machinery and equipment in the plant,
215 whereas these are separate categories in the SIC system. Whilst the indirect emission

216 multipliers are not dissimilar within these sectors, we selected a single sector and
217 ensured consistency in the policy for alignment.

218 Models must be further aligned to remove double counting, which can arise when the
219 IEF for a sector encompasses the entire supply chain of that sector, and UKTM accounts
220 for the upstream emissions separately. The process of removing double counting and an
221 illustration is described in the Supporting Information.

222 **2.4 Calculating IEFs**

223 **2.4.1 Calculating IEFs from EE-MRIO analysis**

224 This study employs a two region global input-output model ⁴⁰ updated to 2008 (the
225 latest data year available at project commencement) to generate indirect emission
226 factors (IEFs). A linear production function relates direct inputs used to produce 1 unit
227 of industries' product output, which when inverted using the Leontief inverse shows the
228 direct and indirect requirements of one unit of industries' output – the total input
229 coefficient. By attaching a direct emission intensity to industry sectors and propagating
230 it through the trade transactions in the MRIO model, the method generates direct and
231 indirect emission factors (IEFs, also referred to as multipliers, coefficients and factors)
232 measured in terms of emissions per unit of economic output ($\text{CO}_2/\text{£}$). These account for
233 the full supply-chain emissions embodied in a sector's product (defined by its economic
234 output). An illustration of how IEFs are calculated using the IO model is included in the
235 SI.

236

237 **2.4.2 Calculating capacity-based IEFs for UKTM**

238 The EE-MRIO model calculates emission factors on the basis of economic activity
239 ($\text{gCO}_2/\text{£}$) for each economic sector. We convert this for UKTM using the capital cost of
240 technologies in m£ per unit of capacity (MW) divided by the technology lifetime, so that

241 $\varepsilon_t = em_{s(t)} \times C_t \div L_t$

242 where ε_t is the IEF in MtCO₂/MW of technology t , $em_{s(t)}$ is the IEF of the EE-MRIO
243 sector associated with technology t in MtCO₂/m£, and C_t and L_t are the capital cost in
244 m£/MW and the lifetime of technology t (years). The IEF projected forward is also based
245 on the assumed future cost of a technology, so that technologies assumed to decrease in
246 cost over time are also assumed to have lower associated indirect emissions. This
247 implies that indirect emissions from technology capacity are annualised over the
248 lifetime and not applied at the year of installation. Existing technologies are also
249 represented in this way. This approach has some limitations, as most indirect emissions
250 are embedded at the construction phase of building. This approach does however
251 capture the embedded emissions of the existing UK energy system which is modelled.

252 **2.4.3 Fuel mining and trading IEFs**

253 Fuel mining, export and import processes in UKTM are modelled on the basis of
254 annual energy flows as opposed to technology capacities, as is the rest of the energy
255 system. IEFs representing annual emissions per unit (£) of output for the equivalent
256 mining or traded sector are multiplied by the cost flow. It is not determined by capacity,
257 but is solely based on the cost of the trade flow.

258

259 Negative RoW indirect emissions should be applied when running consumption-based
260 emissions accounting scenarios to compensate for the indirect emissions added to
261 UKTM for the manufacturing of exported fuels, which should be counted in the country
262 of consumption. However, no RoW IEFs are applied to the model at the optimisation
263 stage, because the indirect emissions associated with exported fuels are dependent on
264 the mixture of inputs to their production, and the type of process used to produce each
265 fuel. For example, petrol could be produced from one of three types of refinery, with
266 different associated indirect emissions, and from either imported or domestically mined

267 oil. Similarly, the IEF associated with electricity exports are dependent on the
 268 generation mixture, which are an outcome of the model solution. Therefore it is
 269 impossible to calculate the IEF for exported fuels without iterating model results. In
 270 order to circumvent this, RoW indirect emissions are calculated post-hoc.

271 **2.5 Balancing domestic indirect emissions**

272 UKTM accounts for all energy related CO₂ emissions and is calibrated to the national
 273 emissions inventory for 2010. As our approach adds indirect emissions related to
 274 energy system technologies and infrastructure, some of which are emitted from UK
 275 industries, a further stage in removing double counting and balancing emissions
 276 correctly in UKTM requires the removal of an equivalent level of energy system
 277 emissions from the model's industry accounts. In order to calculate the level of direct
 278 emissions in UKTM that need to be removed for balancing the model, we calculate base-
 279 year domestic indirect emissions and project this amount forward using the average
 280 carbon intensity of the industrial sector. This profile varies according to the assumed
 281 level of decarbonisation of the entire energy system. This is based on the assumption
 282 that energy system related emissions are accounted for implicitly in UKTM, and are
 283 mainly accounted for in the industrial sector.

284 **2.6 Future IEF trajectories**

285 The domestic (*D*) IEF $\mathcal{E}_{s(t)}^D$ of a technology *t* in year *y* in ktCO₂/capacity is calculated by
 286 the following:

$$287 \quad \mathcal{E}_{t,y}^D = \phi_{s(t)}^D \times C_{t,y} \times \frac{1}{L_t} \times \pi_{s(t),y}^D \times i_{s(t),y}^D$$

288 Where

- 289 • *s(t)* is the EEIO model sector applied to technology *t*

- 290 • $\phi_{s(t)}^D$ is the domestic emission intensity of sector $s(t)$ (the EEIO model sector
291 applied to technology t , adjusted for double counting) in 2010;
- 292 • $C_{t,y}$ is the capital cost of technology t in year y ;
- 293 • L_t is the lifetime of technology t in years;
- 294 • $\pi_{s(t),y}^D$ is the proportionate change in the proportion of domestically sourced
295 emissions in sector $s(t)$ compared with the base year;
- 296 • $i_{s(t),y}^D$ is the proportionate change in the emissions intensity of sector $s(t)$
297 compared with the base year. We assume that the intensity change of each
298 MRIO sector is the same for each scenario.

299 Non-domestic RoW IEFs ($\varepsilon_{t,y}^R$) are generated in a similar way.

300

301 IEFs in ktCO₂ per capacity unit are applied to all technologies in UKTM's resource,
302 processing and electricity sectors. A list of technologies, corresponding EEIO model
303 sectors and calculated IEFs is contained in the Supporting Information.

304 **2.6.1 Projecting domestic indirect intensities**

305 Static input-output coefficients describing technological change can be projected
306 using past trends or expert judgement⁵⁰, with the latter being suggested as more
307 realistic. Domestic indirect emissions in the real world are a function of the emissions
308 intensity of the economy as a whole, with the industrial sector being the most important
309 component. Our approach estimates the future emissions intensity of the UK economy
310 as an output of a UKTM run, depending on scenario assumptions, and therefore to fully
311 endogenise domestic IEFs in UKTM requires either a non-linear feedback mechanism in
312 the model or an iteration step to ensure that projected domestic IEFs are consistent with

313 the scenario run for UKTM. We take the latter step, and project future domestic
314 emissions intensity, $\phi_{s(t)}^D$, based on the industrial sector emissions trajectory of UKTM
315 depending on the scenario in question. Hence, this considers both expert knowledge in-
316 built into UKTM²⁴, and has a temporal link with the energy system.

317

318

319 **2.6.2 Projecting non-domestic indirect intensities**

320 For projecting the future emissions intensity of non-domestic IEFs, we assume a single
321 scenario for the carbon intensity of UK imports, an annual decarbonisation rate of 1%,
322 which assumes production efficiencies in the rest of the world progress at the global
323 average of 1% per year. This is within the range referenced in the literature e.g. see ⁵¹.

324 **2.6.3 Import/export split**

325 The share of UK imports is changing constantly. In order to project the changing
326 proportion of imports and exports in each sector, $\pi_{s(t),y}^D$, we project the percentage of
327 each product which will be sourced domestically up to 2050 using recent trends from
328 available annual MRIO tables, available from 2004 to 2008. The exponential growth
329 function is applied to the share of a sector's direct expenditure on domestic compared to
330 imported products to produce its output.

331 **3 Results**

332 This section presents the overall direct and indirect emissions of the energy system
333 under different scenarios, and describes the impact of including indirect emissions on
334 the achievement of a scenario which decarbonises the 2050 UK energy system by 80%
335 on 1990 levels by 2050. Figure 1 in the Supporting Information summarises the values
336 obtained for indirect emissions by technology and fuel.

337 **3.1 Scenario descriptions**

338 The purpose of modelling indirect emissions within UKTM is to illustrate the
339 consequences of not counting, and of counting, indirect emissions when designing low-
340 carbon energy system trajectories.

341 To that end, this paper details results for the following scenarios:

342 *S1. No Target:* The UK energy system is optimised on the basis of cost, with no
343 emissions constraint. This scenario illustrates the indirect emission
344 consequences of the energy trajectory undertaken in the absence of mitigation
345 policies.

346 *S2. Target – direct only:* The UK energy system is optimised on the basis of cost, with
347 total direct CO₂ emissions between 2020 and 2050 constrained to meet an 80%
348 reduction target on 1990 by 2050. This is a standard UKTM run to examine
349 mitigation pathways to reaching the 2050 target.

350 *S3. Target – Direct & UK emissions:* As above, with domestic indirect emissions
351 included in the target. The purpose of this scenario is to illustrate the difference
352 in mitigation cost and source of emissions when domestic indirect emissions are
353 reallocated from the end-use sectors to the energy sector.

354 *S4. Target – All emissions:* As above, with non-domestic indirect emissions also
355 included in the target. This scenario illustrates a consumption-based accounting
356 approach to setting the 2050 mitigation target, with all global emissions
357 associated with the UK energy consumption counted.

358 *S4(a). Target – direct only; consumption accounting:* The previous scenario includes
359 non-domestic indirect emissions, and therefore both extends the boundary of
360 what is counted for the target, and changes the composition of the target. This
361 analysis wishes to distinguish between the effects of increasing the burden of the

362 target and of including a different element into the target (indirect emissions).

363 This scenario distinguishes these two effects by imposing a target on direct

364 emissions only, at the level obtained in S4, and does not constrain indirect

365 emissions.

366 Table 3 of the Supporting Information describes the CO₂ constraint applied to each

367 scenario.

368 For each scenario we report the level and source of direct, domestic indirect and non-

369 domestic indirect emissions, and the marginal abatement cost of meeting the 2050

370 target in S2-S4(a).

371 **3.2 Overall emissions**

372 **Figure 2** displays all emissions resulting from the UK energy system from UKTM run

373 under these scenarios. Domestic indirect emissions (IED) in 2010 are calculated to be

374 2.7% of overall emissions (17 MtCO₂), and fall in the future across all scenarios, both

375 absolutely and as a share of overall emissions. In 2050, with no target in place (S1), they

376 account for 0.9% of overall emissions (5.4 Mt). With a target in place this share

377 increases to 1.3%. When accounted for in the target, (S3) the level of IED reduces from

378 4.2 Mt when not accounted for (S2) to 3.9 Mt.

379

380 Non-domestic indirect emissions (IEN) play a much more significant role: In 2010, 98

381 Mt of IEN is emitted (15% of overall emissions). With no target in place (S1) this rises to

382 163Mt (29% of overall emissions) in 2050. With a target in place and not constraining

383 IEN (S2, S3, S4a), this level increases to 167-200Mt, and the share of emissions increases

384 to between 57% and 75% of overall emissions. The scenario with the largest level of IEN

385 is S2.

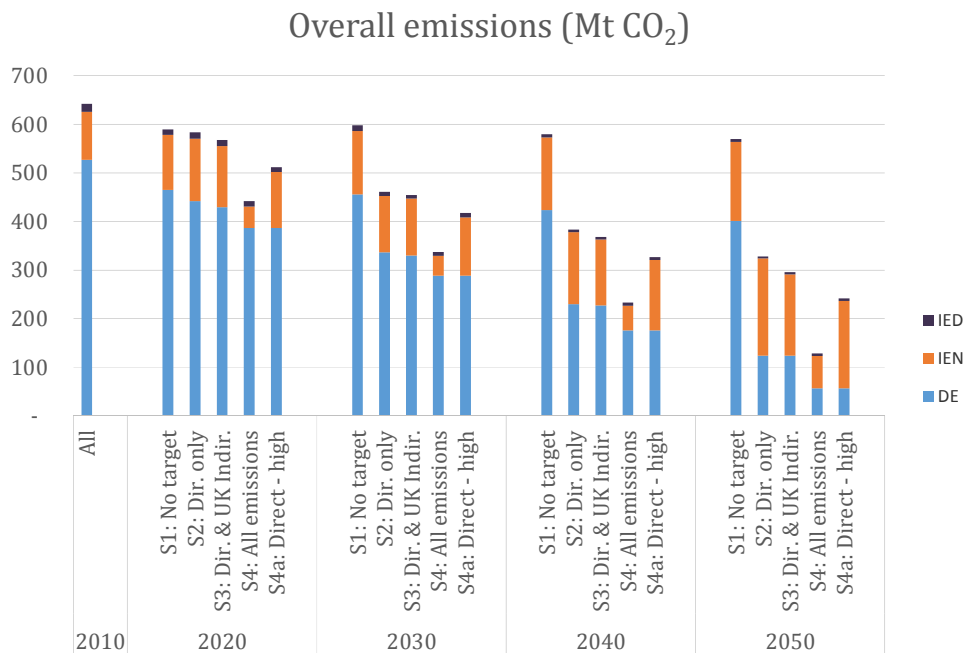
386

387 The effect of including indirect emissions in the target is clearly a reduction in their
388 level, as the model seeks to mitigate their impact. Compared with a scenario where only
389 DE are accounted for in the 2050 target (*S2*), including all indirect emissions (*S4*) lowers
390 overall emissions by 61% in 2050. This reduction comes from DE (68 Mt) and IEN (133
391 Mt), whereas IED rise slightly. The share of indirect emissions is lower when they are
392 accounted for (57% in *S4* compared with 62% in *S2*), suggesting that there are better
393 mitigation options for non-domestic indirect emissions than for direct emissions at that
394 level of abatement.

395

396 Scenario *4a* tests what are the additional cost of including non-domestic indirect
397 emissions to the target separately by fixing the target for direct emissions at the level
398 attained in *S4* and optimising the energy system with no constraint on indirect
399 emissions. Indirect emissions are 2.7 times greater in *S4a* than in *S4*.

400



401

402 **Figure 2:** Overall direct emissions (DE), indirect emissions – domestic (IED) and
 403 indirect emissions – non-domestic (IEN) between 2010 and 2050 in five scenarios

404 3.3 Marginal abatement cost

405 **Table 1** shows the shadow price of CO₂, representing the marginal abatement cost
 406 (MAC) for each scenario. The MAC rises to 173 £/tCO₂ in 2050 in S2, and including the
 407 abatement of domestic indirect emissions (S3) increases this cost to 242 £/tCO₂,
 408 however, is lower than the cost in S2 for much of the period up to 2040. Including all
 409 indirect emissions in the target (S3) increases the abatement significantly to 566 £/tCO₂.

410 **Table 1:** Marginal abatement cost of CO₂

Scenario		2020	2025	2030	2035	2040	2045	2050
Carbon shadow price (£/tCO ₂)	S2: Direct only	131	115	224	207	186	178	173
	S3: Direct & domestic indirect	42	60	92	193	194	186	242
	S4: All emissions	298	182	303	221	195	268	566
	S4a: Direct only - higher target	338	164	256	230	215	227	555

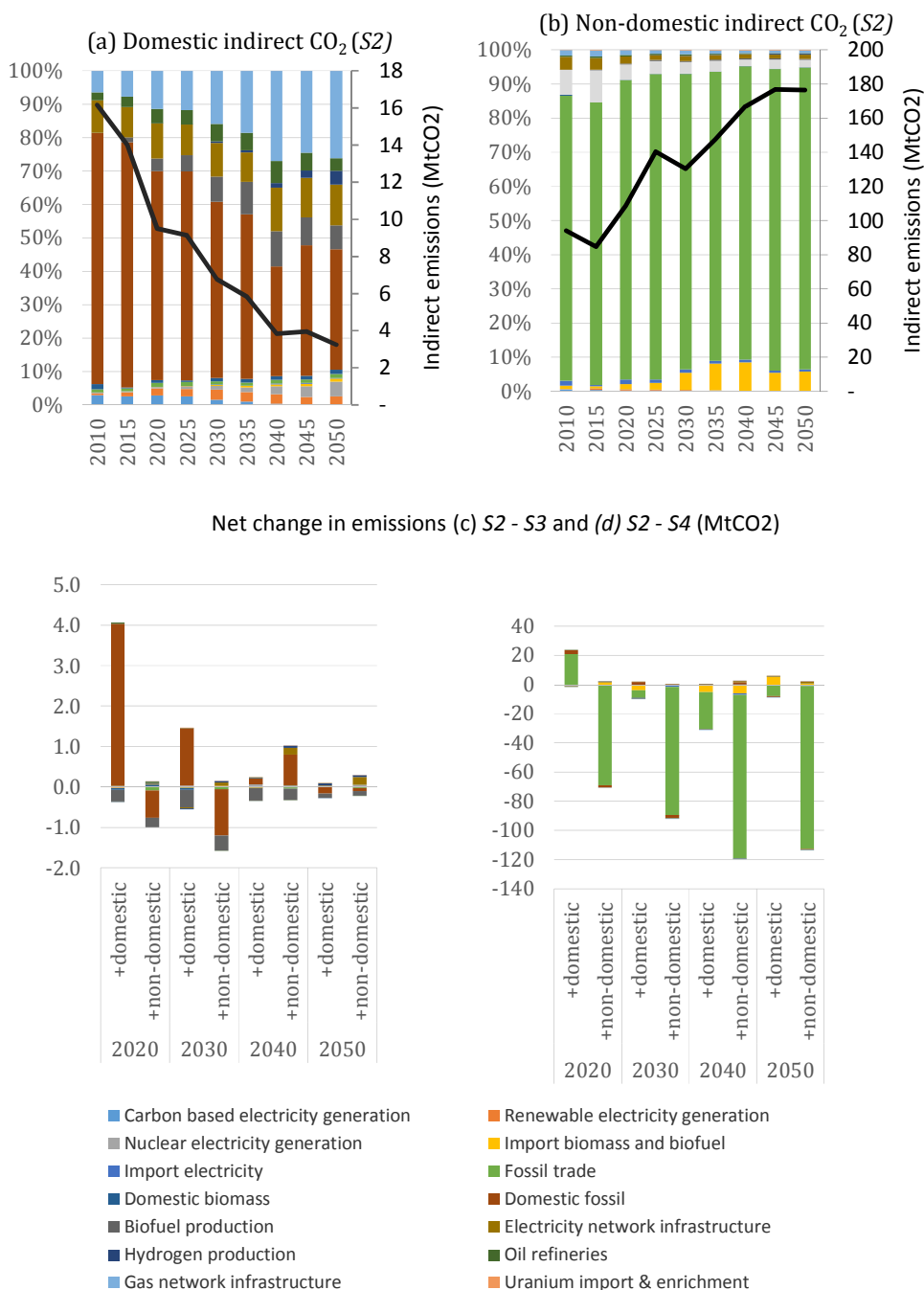
411 **3.4 Sectoral indirect emissions**

412 In this subsection we analyse the trend and source of indirect emissions from the
413 energy system when indirect emissions are not taken into account in the 2050 target.
414 We examine which sectors of the energy system account for domestic and non-domestic
415 indirect emissions and how this changes over time across the scenarios.

416

417 **Figure 3** (a) and (b) show the trend and source of domestic and non-domestic
418 indirect emissions over time, in a scenario where only direct emissions are taken into
419 account in the optimisation solution (S2). Domestic indirect emissions represent a small
420 share of overall emissions, and therefore do not change significantly from one scenario
421 to the next, and do not influence the overall level of emissions greatly. Total domestic
422 indirect emissions in this scenario fall by 80% over the period 2010 to 2050, a decrease
423 which is driven by a reduction in indirect emissions from domestic fossil fuel
424 production, which fall by 90% over the period. Gas and electricity network
425 infrastructure together account for 3.1MtCO₂ in 2010 and 1.74MtCO₂ in 2050, growing
426 relatively in significance compared with fossil production. The relative significance of
427 imported electricity (which causes domestic indirect emissions mainly via

428 interconnection infrastructure) and biofuel production also grows, but biofuel import,
 429 production and processing are the only categories that grow absolutely over the period.



434 **Figure 3:** Total domestic and non-domestic indirect emissions (Mt) and share according
 435 to source in S2, and net changes in IEDs and IENs when mitigating for domestic and non-
 436 domestic emissions, in S3 and S4 respectively.

437

438 **Figure 3** (b) shows the trend and shares for IEN, which is also dominated by fossil
439 fuels, in this case the indirect emissions from domestic production abroad and imported
440 to the UK. Significantly, non-domestic indirect emissions grow substantially in this
441 scenario, from 94 MtCO₂ in 2010 to 176 MtCO₂ in 2050. This is caused primarily by an
442 increase in the impact of fossil imports, and also the impact of imported biomass and
443 biofuels, which cause 10 MtCO₂ to be produced abroad in 2050 for UK consumption.

444

445 **3.5 Impact of including indirect emissions in abatement target**

446 **Figure 3** (c) and (d) show the impact on indirect emissions (domestic and non-
447 domestic, respectively) of including them to the target (comparing *S3* and *S4* with *S2*).
448 Including domestic indirect emissions, representing approximately 1% of overall
449 emissions, does not create a large difference in emissions, but does cause a reduction in
450 emissions from biofuel production and fossil imports and production. Non-domestic
451 indirect emissions account for a far greater proportion of overall emissions, up to 75%
452 with a 2050 target, when they are not taken into account. The impact of including non-
453 domestic emissions to the target is large, leading to a reduction in non-domestic
454 emissions by 96 MtCO₂ in 2050 compared with not abating them. This impact is largely
455 due to a reduction in domestic fossil imports – this is compensated somewhat by
456 increases in domestic fossil imports.

457 **4 Discussion**

458 ESOMs have played an important role in visioning and planning energy system
459 pathways within policy analysis, and indeed UKTM has been undertaken by the UK
460 government for critical carbon budget analysis in 2016⁵², putting it at the forefront of
461 policy-relevant whole-systems tools in the UK. However, ESOMs to date have only
462 minimally addressed the issue of embedded carbon in the energy system, which is

463 sourced both from domestic industry and other end-use sectors, and from abroad.
464 Lifecycle emissions analyses show that national carbon footprints vary dramatically
465 depending on the boundary of the analysis, and consumption-based accounting
466 approaches have showed that the UK's apparent success in reducing carbon emissions
467 can be called into question, when counting all emissions associated with UK
468 consumption.

469

470 **4.1 Research questions**

471 In concluding, we refer to the research questions posed in the introduction:

- 472 1. *What proportion of the UK's 2050 carbon budget is needed to build and maintain the*
473 *energy system, and to what extent are emissions transferred from the UK industrial*
474 *sector to the energy supply sector?*

475 According to the modelling results, domestic indirect emissions are not significant to
476 the UK meeting its 2050 carbon budget, accounting for 1.3% of 2050 CO₂ emissions in a
477 scenario where the UK meets its commitment to reaching 80% GHG reductions on 1990
478 levels by 2050. Redistributing these emissions from the end-use sectors to the relevant
479 energy technologies and fuels does not significantly alter the cost or level of carbon
480 abatement. The reduction in domestic indirect emissions is due in part to the assumed
481 decarbonisation of the industrial sector, and therefore domestic indirect emissions, in
482 the base case. Results suggest that the optimal energy system pathway with no target in
483 place becomes less carbon intensive, particularly when looking at direct and domestic
484 emissions alone.

- 485 2. *Should domestic indirect emissions be a determining factor in energy system*
486 *decarbonisation pathways?*

487 The model indicates that mitigating domestic indirect emissions is marginal, yet
488 chosen by the model as a mitigation option when it is given the option. The average
489 marginal abatement cost of CO₂ reduces when this option is allowed.

490 3. *Which energy supply vectors and technologies are most responsible for (both*
491 *domestic and non-domestic) indirect emissions?*

492 Despite the decarbonisation of the UK energy system in these scenarios, fossil fuels
493 still are predominantly responsible for indirect emissions. While indirect emissions
494 from infrastructure and electricity generation still play a role, the modelling suggests
495 that reducing fossil fuel domestic production and imports are the key potential
496 mechanisms for reducing indirect emissions.

497 4. *What are the carbon leakage implications of cost-optimal energy system pathways*
498 *which do not take indirect emissions into account?*

499 The cost-optimal pathway resulting from our model runs lead to substantial carbon-
500 leakage. Non-domestic indirect emissions represent a major share of overall emissions,
501 15% (98 MtCO₂) in 2010, which increases in share and magnitude to 61% (200 MtCO₂)
502 in 2050, when not abated. The most substantial impact on indirect emissions is in fossil
503 trade and fossil mining.

504 5. *Can the UK meet a 2050 target which includes all indirect emissions related to UK*
505 *energy consumption?*

506 The UK can meet a 2050 target which includes all indirect emissions related to energy
507 supply are counted. However, the marginal cost of abating all emissions is roughly twice
508 that of only counting domestic emissions.

509

510 This paper shows that indirect emissions play an important role in decarbonisation
511 pathways, showing strongly the caution that is needed when formulating policies
512 targeting domestic emissions only – global impacts can be highly significant, diluting the
513 impact of a national target. For countries interested in extending the boundaries of
514 emission targets to include those emitted in other countries to serve consumption
515 domestically, these results indicate the scale of the challenge to achieving this target.

516 **4.2 Uncertainties and sensitivities**

517 This study is the first to combine a technology-rich energy system model and a multi-
518 regional IO model to study the indirect emissions associated with future energy system
519 transitions. The methodology is novel and has produced new interesting insights,
520 especially on the implications of taking non-domestic indirect emissions into account in
521 developing national mitigation targets.

522 The methodological focus of this paper on model soft-linking and harmonisation, gives
523 four main areas for sensitivity analysis to fully explore the robustness of the findings.
524 Firstly, in balancing the technology-rich detail of the energy system with the aggregated
525 but global coverage of the input-output model -- we employed a UK-centric two-region
526 model with the greatest economic sector disaggregation (448 sectors), particularly for
527 energy, available at the time of study. An extension would have a disaggregated RoW
528 region with different country characteristics. This would make a significant difference to
529 the results only if key energy related indirect emissions came predominately from
530 different regions and if these regions still had different emissions characteristics
531 through the model horizon.

532 Secondly, sectoral aggregation is a significant source of uncertainty, as sectors with
533 very different carbon intensities inevitably end up being grouped together, which
534 potentially can poorly represent the emissions profile of some sectors. The input-output
535 model employed had disaggregated its economic sectors as much as possible based on

536 Lenzen's⁵³ recommendation that the disaggregation of economic sectors was
537 preferential to an aggregation to fit with the available environmental data. An
538 uncertainty analysis on further sectoral disaggregation would only make a significant
539 difference to the results if particular energy system components are significantly more
540 impacted by indirect emissions to change the structure of the future energy system
541 itself.

542 Thirdly: As the EE-MRIO model is static and its outputs are restricted to 2009, we
543 projected forward indirect emission factors based on an assumption that global
544 emissions intensity will decrease by 1% annually, following historical patterns. The
545 future trade balance of UK imports also critically determines the share of domestic and
546 non-domestic indirect emissions, which is projected in this analysis according to
547 historical trends. A sensitivity analysis on this assumption would require an clear
548 underpinning logic – for example, some analysis suggests that the potential for
549 efficiency gains has peaked and overall emissions reductions will need to come from
550 demand-side management⁵⁵. An alternate uncertainty analysis would examine the
551 variation in the indirect emissions of different fuels produced abroad, and an
552 improvement on this approach would be to include biofuels from different sources at
553 different costs and indirect emissions.

554 Fourthly and lastly, a further important area for future research is the effect of energy
555 demand. IEFs in this analysis are only applied to energy supply and infrastructure; end-
556 use technologies are omitted, although captured in UKTM. On average one half of UK
557 consumption emissions are produced abroad, and with manufactured technologies up to
558 80% is emitted abroad. A sensitivity analysis that included the indirect emissions from
559 energy consuming technologies, such as vehicles and household appliances, will likely
560 strengthen the main conclusion of this paper, that – if they are not mitigated – non-

561 domestic indirect imported emissions play a key role in the costs and characteristics of
562 future national decarbonisation pathways,

563

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711 Supporting Information

712 S1 – Modelling context

713 S2 – Illustration of generation of IEFs and removing double counting

714 S3 – Domestic IEF emissions intensity trajectories

715 S4 – CO₂ constraint imposed on each scenario

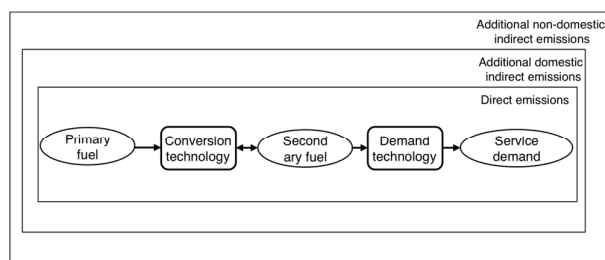
716 S5 – Indirect emissions of different technologies and energy vectors

717 S6 – Calculated IEFs for UKTM technologies (attached spreadsheet)

718 S7 – Detailed allocation of UKTM technologies to SIC classifications (attached spreadsheet)

719 This material is available free of charge via the Internet at <http://pubs.acs.org>.720 *For table of contents only*

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