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Unpaid caring within and outside the carer's home in England and Wales

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ABSTRACT

Unpaid caring is defined as any help or support provided to family members, friends, neighbours or others because of their long-term physical or mental health or disability, or problems related to old age. It is estimated that there are over 5.2 million unpaid carers in England and Wales (2001 Census). Using the Small Area Microdata from the 2001 Census Samples of Anonymised Records we examine geographic and socio demographic variations in unpaid caring across England and Wales at local authority level with a particular focus on carers aged 40 and over comparing those who provide unpaid care within their own household and outside their household. The distinction between care within and outside the household is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness.

We find a strong geographical relationship between levels of illness and of unpaid care. However, when this is disaggregated by whether the care is provided within or outside of the household we find that care away from the home is likely to be outside the geographical area in which the carer lives. Our individual level analyses suggest associations between rates of unpaid caring and a person's age, gender, ethnicity, social class and the carer's own health status. Moreover, these relationships are different for people who provide care within or outside of their own household.

Our findings have important implications for our understanding of the dynamics of caring and for service providers at a national and local level and also for government focus on independent living for people with social care needs and those in later old age. Unpaid carers who do not live with people they care for are likely to face different demands. Support is needed both for themselves and for the people for whom they care.

Keywords: Unpaid care; informal care; UK Census; Sample of Anonymised Records; Small Area Microdata

Unpaid caring within and outside the carer's home in England and Wales

INTRODUCTION

Unpaid caring is defined as any help or support provided to family members, friends, neighbours or others because of their long-term physical or mental health or disability, or problems related to old age. The 2001 Census found that there are over 5.2 million unpaid carers in England and Wales of whom 1.6 million persons provide over 20 hours of care per week. Around one in five households in Britain have at least one person who is an unpaid carer (Carers UK, 2009; Maher and Green, 2002).

In this article we examine geographic and socio demographic variations in the amount of unpaid caring at the local authority level and compare unpaid caring that takes place within the unpaid carers home and outside their home. Using the Small Area Microdata (SAM) from the 2001 Census Samples of Anonymised Records Samples of Anonymised Records we investigate subnational geographical and social variations in unpaid caring in England and Wales. Our focus is on the question of who is doing the unpaid caring in terms of age, gender, ethnic group, social class and housing type and whether unpaid caring varies geographically. We make a distinction in terms of whether an unpaid carer provides care within or outside of their own household since there might be different geographies and characteristics of carers. This distinction is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness.

The primary statutory responsibility for caring for people in need in England and Wales lies with the local authority (LA) in which the person lives and specifically the social services department. The care itself is however often delivered by a range of partners and service providers across the public, private and voluntary sector. LAs in England and Wales use a national framework from the Department of Health (2010) to decide the eligibility criteria for the adult social care services it provides. LAs assess care according to four eligibility bands - Critical, Substantial, Moderate and Low. Critical refers to someone's life is or will be threatened; low refers to an inability to carry out one or two personal care or domestic routines; and/or involvement in one or two aspects of work, education or learning cannot or will not be sustained. In the context an economic recession in the UK and reductions in public spending care assessment is under review both nationally and at a local authority level. Moreover there is a further ongoing review of how social care will be funded.

Who Are the Unpaid Carers in England and Wales?

Unpaid caring is a crucial aspect of the welfare infrastructure of England and Wales. Using the General Household Survey, Maher and Green (2002) found that just over half of unpaid carers were

looking after a parent, 18% were caring for their spouse or partner and 8% for their child. 62% of unpaid carers were caring for someone with a physical disability, 18% were caring for someone with both a mental and physical disability. In terms of the type of help, 26% of unpaid carers reported providing help with personal care, 71% provided practical help such as cooking and shopping, 55% provided company and 22% administered medicines. The economic value of unpaid care has been estimated by Buckner and Yeandle (2007) who suggest that unpaid caring is equivalent to £87 billion of paid work which is equivalent to £15,200 for every carer.

Informal caregiving is found to be systematically linked with both age and gender (Dahlberg *et al.*, 2007; Maher and Green, 2002). Overall, women are more likely to be unpaid carers than men, with 20% of women aged between 60 and 64 being unpaid carers. Amongst the 'older old' (aged 75+) this changes and men are more likely to be carers (Buckner & Yeandle, 2005; Young *et al.*, 2005). Generally, as an unpaid carer's age increases so does the amount of care they provide. Over 8,000 unpaid carers are aged 90+; 4,000 of these carers provide 50 or more hours care each week. According to the 2001 Census there are around 229,300 young adult unpaid carers aged 18 to 24. For further discussion see Becker and Becker (2008) and Dearden & Becker, 2004).

Whilst there is a need to account for individual preferences in relation to care needs and choices it is important to understand what shapes these preferences. It is notable that a survey of carers who are also in employment (aged 25-64) highlighted that a substantial proportion of respondents in England (35%) said that they and the person they were supporting were not receiving any formal care service support (Yeandle *et al.*, 2007). The authors argue that these access issues cannot be attributed to very low levels of care need, as the survey respondents were mostly unpaid carers with 'heavy' caring responsibilities. The unpaid carers stated that the main factors limiting use of services were that: services were not flexible enough (almost half of all unpaid carers), not sensitive enough to needs (44%) and that the person cared for did not want to use services (44%). Over a third of unpaid carers stated that their use of services was constrained because they did not know what was available locally. The *Mental Capacity Act 2005* protects an individual's right to decide their own care whereby people should be given as much help as possible to make their own decisions.

At the local authority level there is a correlation between levels of unpaid caring and deprivation and a strong association between the level of unpaid caring and the level of limiting long-term illness after standardising for age, gender, health and socio-economic status (Hutton and Hirst, 2002; Shaw & Dorling, 2004; Young *et al.*, 2005 and 2006).

Evidence also suggests there are variations in the levels of unpaid caring by different ethnic groups. After controlling for age, sex and socio-economic variables, Young *et al.* (2005) identified strong

differences by ethnicity in the propensity to provide unpaid care. Bangladeshi, Pakistani and Indian populations were found to be significantly more likely to provide unpaid care than the White population (see also Maher and Green, 2002). This may be a result of different traditions regarding extended families but may reflect a lack of access to state funded care. The first generation of South Asian migrants to the UK (mainly to England) in the post war period are now entering older age which raises a number of issues in relation to access to and the availability of culturally sensitive care provision.

Caring for another person within or outside a person's own home is likely to raise different challenges both for the carer and the person being cared for. Maher and Green (2002) found using the General Household Survey that around of third of unpaid carers were looking after someone in their own home whilst two thirds were caring for someone outside the carer's home. 63% of those people providing unpaid care for someone in their own home provided more than 20 hours per week of unpaid care compared to 11% of those providing care for someone outside their own home. Those people caring for someone outside their home were more likely to be caring for elderly relatives or friends. They found that those caring for someone in their own household were more likely to provide help with personal and physical tasks. Maher and Green (2002) also found that those people who lived with their unpaid carer were less likely to be receiving support from health, social and voluntary services compared to those people who were living in a different household from their carer. It is believed that one in five unpaid carers has given up work to provide care, especially women (Carers UK, 2001). Providing unpaid care can lead to the deteriorating health of the carer with poor health independently associated with unpaid care provision after controlling for socio-economic factors (Maher and Green 2002; Young *et al.*, 2005).

Only limited research has been conducted which compares unpaid caring within and outside the carers home at local authority level. In this paper, for England and Wales, we compare those who provide unpaid care within or outside of their own home and consider how such caring varies in terms of geography and individual social circumstances. To establish overall levels of care provided and to investigate geographical variations in caring we include all persons aged 16 and over. At individual level we focus in particular on carers aged 40 and older since these persons provide the majority of care and on those persons who are carrying out 20 or more hours per week caring for somebody since this represents a substantial time commitment.

DATA AND METHODOLOGY

We draw on evidence from the UK's 2001 Census Samples of Anonymised Records (SARs), a dataset which allow users to carry out flexible, multivariate analysis at the level of the individual (Dale *et al.*,

2000). SARs were extracted from the 2001 Census and include the Small Area Microdata (SAM), a 5% sample of individuals for all countries in the UK, with 2.96 million cases and with the local authority of each respondent included. Here we use the SAM for England and Wales since this individual level dataset allows both geographical and social dimensions to be investigated.

Key Variables

Unpaid caring and health. The 2001 Census included a question on unpaid care which enables the examination of variations in levels of care by the amount of time spent as well as subnational variations. The 2001 Census also asked all respondents whether they have a limiting long-term illness (LLTI). The question wordings are stated in Box 1. The answers to these questions which are included in the Small Area Microdata allow us to determine whether a person is an unpaid carer and how much care they provide and whether somebody in the household has a long-term illness.

< Box 1 about here >

Whilst not explicitly asked in the Census, to capture the dynamics of unpaid caring the SAM allows us to differentiate between unpaid carers who live with someone who has a limiting long-term illness within their household and those who do not. In our research this differentiation allows us to distinguish between people who provide unpaid care *within* their household and those who provide unpaid care *outside* their household. A similar approach has been used very effectively with the Office National Statistics (ONS) Longitudinal Study (LS) for England and Wales by Young *et al.* (2006: 4) to identify those who they term the “presumed care recipient.”

It is, however, important to note that people who are providing unpaid care who live with a person with a long-term health problem could also be providing care to someone else outside their own household. With the available data we cannot capture this so might be under-estimating levels of care provided away from the carer’s own home.

Geography. For England and Wales, we utilise the local authority geography included in the SAM to allow us to investigate ecological relationships between levels of limiting long-term illness and care, both inside and outside of the carer’s household. In 2001 there were 376 local authorities in England and Wales but in the SAM there are 374 because records for the City of London have been combined with Westminster and those for the Isles of Scilly have been combined with Penwith in Cornwall. We also use the Government Office Region (GOR) of residence. Since demographic related activities vary by area type (see, for example, Norman and Bambra, 2007; Stillwell *et al.*, 2008; Norman, 2010) we use the ONS ‘Supergroups’ (Vickers and Rees, 2006) as a means to characterise areas.

For geographical analyses, we aggregate the individual records in the SAM into the local authorities in which people live and relate levels of unpaid care provided with levels of limiting long-term illness.

We report correlations between 20+ hours per week of care and LLTI and then subdivide the care into that provided within and outside of the carer's own household. We also aggregate the individual records into Government Office Regions and into ONS Supergroups to investigate whether there are patterns for these geographies.

For individual level analyses we use logistic regression (Dale *et al.*, 2000: 165) with the binary outcome of whether or not a person provides 20+ hours per week of unpaid care. For this level of extended care time, three models are report below with outcomes of: (1.) Care; (2.) Care provided within the carer's home; and (3). Care outside of the carer's home. In each model a subset of the SAM is used to create a study sample which comprises non-carers and persons who provide the care of the outcome specified (so other care outcomes are excluded).

The explanatory variables included in the logistic regression models are detailed below but include: age-group, gender, ethnic group, social class, educational achievement, accommodation type, tenure, marital status, general health, access to car as well as the geographical variables noted above. The models are reported using odds ratios (to show how different categories within each variable have different propensities to care compared with a reference category). Later in the discussion section, for clarity, we convert the odds to probabilities (Dale *et al.*, 2000: 174; Boyle *et al.*, 2002: 24).

ANALYSIS AND RESULTS

Geographical Variations in Unpaid Caring

Across England and Wales, at local authority level, we identify a strong positive association between the percentage of persons providing unpaid care and levels of limiting long-term illness in an area ($r = 0.69$; $p < 0.001$). This finding is consistent with research by Shaw and Dorling (2004) and others. Generally then, as would be expected, where there are more people with a limiting long-term illness, there are more people providing unpaid care. This is not the complete picture though.

When we consider the relationship between area levels of limiting long-term illness and the percentage of persons providing unpaid care *within* their household we find a much stronger positive correlation ($r = 0.91$; $p < 0.001$). For the relationship between limiting long-term illness and unpaid caring being provided *outside* the person's household we find that the relationship is reversed as the correlation is negative ($r = -0.33$, $p < 0.001$). This suggests that to some degree there is a different geography for people providing unpaid caring outside the household compared to those providing unpaid caring within their household. The implication of the change in the correlation from positive to negative is that it is possible that much of the unpaid caring outside of the household occurs in a different local authority to where the carer is resident.

In terms of variations across the local authorities in England and Wales, of all persons aged 16 and over the overall percentages of those providing unpaid care vary between 8% (Wandsworth) and 17% (Neath Port Talbot) compared with the England and Wales average of 12.5%. Levels of unpaid care are highest in former industrial areas, particularly in local authorities in Wales. Of all persons age 16 years and over, the percentages of those who provide unpaid care *within* their household vary between 3.7% (Kensington and Chelsea) and 12% percent (Neath Port Talbot again) compared with the England and Wales average of just over 7%. The equivalent figures for those who provide unpaid care *outside* of their household are 3.6% in Lambeth and 7.8% in Chiltern with an average across England and Wales of 5.5%.

In the main, more people provide unpaid care for a person within their own household but in 74 local authorities there are larger percentages of people providing unpaid care outside their household. These local authorities are mainly in London and the South-East. As noted above, the ONS Supergroups (Vickers and Rees, 2006) can be used to analyse results by type of areas. 65 of the 74 local authorities are classified as being of the Prosperous UK area type. Since this represents over 40% of the local authorities in this Supergroup this leads us to suggest that unpaid caring is being carried out differently in these areas.

Since there appear to be regional and area type variations in the levels of unpaid caring, it is useful to summarise by aggregating measures by Government Office Region and by ONS Supergroup. Figure 1a illustrates the percentage of care provided along with the percentage of persons reporting limiting-long term illness. As would be expected, there is a clear relationship between levels of illness and unpaid care provided with the highest levels of both in the GORs which include former industrial areas especially the North East and Wales. Given their apparent health advantage, levels of unpaid care are relatively high in the South East and in the East of England. The lowest levels of unpaid care are in London.

< Figures 1a & 1b about here >

Figure 1b shows levels of LLTI and unpaid care by ONS Supergroup. Similar to the GORs, the area types with the higher levels of LLTI also have higher levels of unpaid care being provided, particularly in Mining & Manufacturing areas. Although levels of LLTI vary little across the area types within London and those LAs classified as Prospering UK, the levels of unpaid care provided are somewhat different. Higher percentages of care are shown in London Suburbs and Prospering UK than in the LAs classified as London Centre and in London Cosmopolitan.

As we have found an indication of different geographies of unpaid caring by whether the caring is carried within or outside of the carer's household, we differentiate the percentages of care across the

GORs and Supergroups. We also provide ‘in-to-out’ ratios to highlight whether the balance varies geographically (a ratio of above 1 indicates more care inside than outside the home). Figure 2a shows that the poorer health areas tend to have a predominance of caring within the carer’s home, particularly in Wales. The better health areas tend to have levels of care circumstance more similar especially in the East of England and the South East where the in-to-out ratios are nearing 1.

< Figures 2a & 2b about here >

For the Supergroups, Figure 2b reveals a similar situation with the poorer health area types, particularly Mining & Manufacturing areas have a large proportion of the unpaid care provided within the home. Different care location circumstances are shown for the Supergroups within London. The areas classified as Cosmopolitan have a greater proportion of care provided within the home than in London Suburbs or London Centre in which the level of care provided outside the household is closer to that within the home. Prospering UK areas have in-to-out ratios near 1 indicating very similar levels of unpaid care provided within and outside of the carer’s household.

In the main, geographical levels of unpaid care have a strong relationship with levels of limiting long-term illness. It would appear though, that in areas where health is particularly poor, there is relatively more care being carried out within the carer’s own home, whereas in better health areas care is provided at more similar levels within and outside of the household. Since classifications like the ONS Supergroups reflect geographic concentrations of persons with similar characteristics, we next investigate sociodemographic associations with care provision.

Sociodemographic Variations in Unpaid Caring

Here we examine a sub-population of those aged 40 years and above, focusing on the carers who provide 20 hours and over per week of unpaid care. After initial descriptive statistics we develop a series of models which investigate the propensity for people to provide 20+ hours per week of unpaid care for someone within or outside their household. We control in these models for a range of sociodemographic characteristics and for geographical variables as identified above.

This study sample comprises nearly 1.2 million persons aged 40 and over, present in England and Wales in the 2001 Census over 5% of whom provide unpaid care for more than 20 hours per week. Figure 3a shows the age profile of carers. For both men and women there is an increase with age in the percentage providing unpaid care from age 40-49 to those aged 50-59 after which the rate declines. For all age groups except those aged 75 and over, the percentage of women providing unpaid care is greater than for males. These findings may reflect longer female life expectancy. Where men do survive to older ages, they are probably providing unpaid care for a partner. Bono *et al.* (2009) have highlighted that differences in the level of unpaid caring amongst older people are largely explained by gender differences in marital status. Older men are more likely to be married and people who are

married are more likely to be unpaid carers. There are large numbers of unpaid carers who are older men (see Young *et al.*, 2006).

< Figures 3a & 3b about here >

Figure 3b illustrates the percentages of persons providing 20+ hours per week of care by ethnic group. The Indian and Pakistani and other South Asian groups have higher percentages of persons providing care than the White group. The Chinese, Black and other groups have lower percentages of persons providing unpaid care. These differences are consistent with previous work (Young *et al.*, 2006).

Propensity to provide 20+ hours of unpaid care per week

Our first model investigates the provision of extended hours of care with no differentiation for the location of the care. Here we control for gender, age, ethnic group and the geographical variables ONS Supergroup and Government Office Region. Table 1 shows the odds ratios and confidence intervals. Females are shown to be significantly more likely to provide care than males and the age pattern is that, compared with the reference category 40-49, those in the next two oldest age-groups are more likely to provide extended care. Persons aged 75 and over provide care at similar levels to those aged 40-49. The likelihood of persons of South Asian origin providing extended care is significantly greater than for the White group. The Chinese and Black groups are less likely than the White group but for the Mixed and other group, there is no difference in the odds of providing care.

< Table 1 about here >

Compared with the reference level Supergroup, Cities & Services, it is only those persons in Mining & Manufacturing areas who are significantly more likely to provide extended care. London Centre and Prospering UK are significantly less likely than the reference category to provide care but for London Suburbs and London Cosmopolitan there is no difference. For the Government Office Regions, only persons in Wales have greater odds of providing extended care than persons in the North East. The North West and West Midlands have similar levels of caring to the North East. All other GORs have odds ratios of less than one indicating lower levels of unpaid care provision than the North East.

Within the carer's household: propensity to provide 20+ hours of unpaid care per week

Our second model focuses on those who provide extended levels of unpaid care within their own household compared with persons who do not provide care. Other caring categories, less than 20 hours per week and care outside of the household, are excluded. In addition to age, gender and ethnicity we now include a range of sociodemographic variables (social class, educational achievement, accommodation type, tenure, marital status, general health, access to car) as well as the geographical variables used above.

As before, Table 2 shows that females are more likely to provide care than males. An increase in likelihood with age is found but in this model, those aged 75 and over are more likely to provide care

compared with persons aged 40-49. This is probably care provided by males of this age-group but a model with the interaction of gender and age had non-significant combinations. The difference between the White group and the South Asians is attenuated with just the Indian group more likely to provide care. This suggests that the differences in the provision of care within the home are largely accounted for by other sociodemographic characteristics. As before, the non-South Asian ethnic groups are less likely to provide care than the White group.

< Table 2 about here >

Social Class and educational achievement are both included in this model. The measure of social class we use is the National Statistics Socio-Economic Classification (NS-SEC). In relation to unpaid caring within the household, the odds of providing unpaid care gradually increase as the categories of NS-SEC move away from the 'large employers and higher professionals' and to the less skilled and routine occupations. The majority of caring within the household would appear to be provided by persons of lower NS-SEC categories¹. Consistent with the relationship between the propensity to provide care and NS-SEC, compared with those persons with no qualifications, persons with increasingly higher educational achievement are less likely to provide unpaid care.

The household tenure, accommodation type and people's marital status may affect where the care is provided. In terms of tenure, persons living in public or private rental property are more likely to provide unpaid care within the home than owner occupiers. Perhaps this reflects ability to pay for formal care since we would expect persons owner occupiers to be financially better off than people who rent their home. Persons in terraced housing are slightly more likely to provide care within the home than those people living in detached or semi-detached housing. Those living in flats are less likely to provide care which perhaps relates to lack of space, though the difference is not significant. In terms of marital status, compared with persons who are single, those who are married, separated, divorced or widowed are less likely to provide extended unpaid care within their household. Motivated by the findings of Bono *et al.* (2009) we investigated the interaction and gender and marital status which suggested that males who were married are slightly more likely to provide care but the relationship is not significant.

Person who do not have access to a car are more likely to provide unpaid care within their household as are those carers who themselves are reporting poor or bad general health. Both of these relationships suggesting a degree of immobility about the carers themselves, especially since they are carrying out over 20 hours per week of caring.

¹ Note that strictly speaking, in relation to occupation, the NS-SEC classes are not ordinal (as was the Registrar General's Social Class) and that here, although differences from the reference category may be significant, differences between adjacent NS-SEC categories may not be significant.

The patterns by Government Office Region and ONS Supergroup are very similar to model 1 above which only otherwise includes variables about gender, age and ethnic group. The GORs and Supergroups associated with poor health have higher odds of providing care than the better health areas but the differences from the reference category are attenuated by the inclusion of the sociodemographic variables included here in model 2.

Outside the carer's household: propensity to provide 20+ hours of unpaid care per week

The third model includes the same variables as model 2 but investigates the likelihood of people providing 20 or over hours per week of unpaid care outside their own household (compared to those who do not provide care and with other care circumstances excluded). In this model (Table 3), females are more than twice as likely than males to provide unpaid care but, whilst persons aged 50-59 are more likely to provide care, the older two age groups are less likely, especially those aged 75 and over. All ethnic groups (except Mixed & Other) are more likely than the White ethnic group to provide care outside of their own household with the highest odds for the Pakistani and other South Asians.

< Table 3 about here >

Similarly to the provision of care within the household, all other NS-SEC categories are more likely to provide care outside their own household than large employers and higher professionals. However, there is not a gradient from higher to lower NS-SEC categories with no significant difference between these. In terms of highest level of educational achievement, there is no apparent difference in the likelihood of providing care outside of the household.

Tenure and accommodation type have little affect on the probability of providing care outside the carer's household. Those persons living in public rented accommodation are more likely to provide care than owner occupiers but for private renters there is no significant difference. Persons living in the three accommodation types are no different in their propensities to provide care away from their home. Compared with persons who are single, those who are married are more likely to provide care outside their household but the separated, divorced or widowed are less likely (which could reflect lack of connection with others).

Access to a car and the carer's general health are likely to relate to their ability to be mobile to provide care away from their home. This seems to be the case since persons who have no access to a car are less likely to provide care. Similarly, those carers who are in poor or health are less likely than those in good health to carry out extended care outside their own household.

Compared with persons living in the Cities & Services area type, only those in London Suburbs are more likely to provide care away from their own household. Persons in Prospering UK and Coastal & Countryside are less likely to carry out extended care outside the home. Within the GORs, persons in

Wales are more likely to care outside the home than those living in the North East. Although not all differences are significant, in the other regions people are less likely to provide extended care, particularly in the South East.

DISCUSSION

We have found here that geographical variations in levels of the provision of unpaid caring relate strongly to levels of limiting long-term illness. This is consistent with previous work by Shaw and Dorling (2004) and Young *et al.* (2005; 2006). When we focus on caring being carried out within the household we find a stronger relationship. This is the case at both local authority and Government Office Region levels. When LAs are aggregated into ONS Supergroups, the area types associated with poor health have higher levels of unpaid care provided within the household. The weaker, but negative relationship we find between the geographies of care provision and levels of limiting long-term illness suggest that to some degree people are providing unpaid care away from the local authority in which they live. In good health areas, the provision of care inside and outside of the home are at more similar levels than in poor health areas where care within the home predominates. A possible explanation then is that some people travel from good to poor health areas to provide care for friends or relatives who live in a different local authority.

As previous research has highlighted (Maher and Green 2002; Young *et al.*, 2005 and 2006), we find that for unpaid care provided within and outside of their household, persons aged 50-59 are significantly more likely to provide unpaid care than all other age-groups. These age profiles are consistent with the scenario that persons aged 50-59 are likely to be looking after elderly persons, perhaps their own parents. Females are significantly more likely to provide unpaid care than males in the unpaid care circumstances investigated here but with less difference when the unpaid care is provided within the household. The largest differences are when the unpaid care is provided outside of the household when the burden of unpaid caring tends to fall on females. Using the General Household Survey, Maher and Green (2002) also found women were more likely to be unpaid carers than men and that women were more likely than men to be providing unpaid care outside their household. Consistent with Dahlberg *et al.* (2007), it is notable that males aged 75 and over provide a relatively high percentage of unpaid care. Here we find that the majority of this care by elderly males is conducted within the home.

We have found that unpaid caring by different ethnic groups is more complex with different patterns for care within and outside of the home. To clarify the situation, we have calculated probabilities (Dale *et al.*, 2000: 174; Boyle *et al.*, 2002: 24) of caring by ethnic group from models 2 and 3. Figure 4a illustrates the probabilities (expressed as percentages) of providing 20 or more hours per week of

unpaid care differentiated by whether the care is provided within or outside of the carer's household; controlling for the sociodemographic and geographic variables listed in Tables 2 and 3. For each ethnic group, more care is provided within than outside the household. For care given within the carer's home, the pattern is consistent with previous work (e.g. Young *et al.*, 2006) with the highest probabilities shown for the South Asian ethnic groups and for the White group and lower levels of care provision by the other ethnic groups. The pattern is different when we look at care provided away from the person's household. Whilst the Pakistani and other South Asians still have the highest probabilities of providing care, the Chinese group are relatively active at providing care, as are the Black groups. The White ethnic group have the lowest probabilities of providing care outside of the household.

Young *et al.* (2006) found that people of lower socio-economic status (using highest educational qualification as an indicator) were the most likely to provide unpaid care. Here we have also investigated educational achievement and find the same pattern of provision when the care is within the household, but no clear relationship when care is away from the home. We also find contrasting patterns by NS-SEC. Figure 4b illustrates the probabilities of care provision derived from models 2 and 3. Consistent with educational achievement, there is an increasing probability of providing care within the home with lower occupational categories, particularly for those classified as 'never worked and long-term unemployed'. Perhaps those who are carrying out extended care are constrained from taking up employment opportunities. Whilst there is no clear pattern, the 'middle ground' of occupations comprises the majority of people who care away from their household. Perhaps the low levels of extended care outside the home for the highest and lowest NS-SEC categories are because the former are too busy (and can pay for others to do the caring) and the latter are tied up with caring within the home. Young *et al.*'s (2006) longitudinal analysis of the employment histories of unpaid carers has highlighted that those with a history of not working or with a low attachment to the labour force were the most likely to be unpaid carers.

We have found contrasting care circumstances in relation to car access and the carer's own health. Persons caring within their household are less likely to have access to a car and are more likely themselves to be of poor general health whereas persons providing care away from their household are enabled by both car access and good general health. Maher and Green (2002) found that 39% per cent of unpaid carers stated that their physical or mental health was affected by their caring role. Young *et al.* (2006) note that male unpaid carers are more likely to report being in poor health than females.

We have not identified any informative patterns regarding accommodation type, tenure and living arrangements. To some extent this is because, in terms of household relationships, the Small Area Microdata from the Sample of Anonymised Records does not provide enough detail on living

arrangements being a file designed to allow both geographical and individual level research. The Household SAR or the ONS Longitudinal Study (as used by Young *et al.*, 2005 and 2006) are probably better sources to enable this focus.

CONCLUSIONS

Whilst the duty of care falls to the local authority where a person lives, unpaid caring is a crucial aspect of the social care infrastructure in England and Wales. Unpaid caring supports the welfare of family members, friends, neighbours or others because of their long-term physical or mental health or disability, or problems relating to old age. Unpaid caring is an increasingly important issue in relation to an ageing population. As Young *et al.* (2006) have highlighted the most effective framework for providing care provision and the role of institutional provision, care delivered at home and unpaid caring is an ongoing policy challenge. Unpaid carers often have needs themselves and their role as unpaid carers can affect their own health and well-being. A developing literature is informing on how levels of illness relate to the geography of the provision of both formal and informal care (notably Shaw & Dorling, 2004) and about unpaid carers themselves (Buckner & Yeandle, 2005; Dahlberg *et al.*, 2007; Young *et al.*, 2005 and 2006; Becker & Becker, 2008; Dearden & Becker, 2004).

We add to the knowledge about geographic and social variations in the amount of unpaid caring across England and Wales by differentiating between the situation within and outside the carer's own household. We find that unpaid care provided within the household relates strongly to the need for care locally. However, a proportion of the people providing unpaid care outside their own household are likely to be carrying out this activity away from their geographical area and are therefore 'commuting' to provide that unpaid care. These geographies of informal care provision can be contrasted with formal care whereby qualified nurses, midwives and health visitors tend to live in the same geographical areas where health is poorer but medical practitioners tend to live in good health areas and commute to provide formal health care (Shaw and Dorling, 2004). As such, there may be geographical mismatches of professional carers and the demand for care meaning that there is substantial work-related commuting and/or an incorrect supply of labour. Parallel to this our findings suggest that there are geographical variations in the location of unpaid carers and where they are providing the care. Thus, there are different geographies of health and of health care providers.

Whilst those people who provide unpaid care for someone within their household may face considerable demands on their time and restrictions on the use of space in their household those people providing unpaid care to people outside their household may involve some travelling and additional resources in terms of time and financial cost. This will include how much overall care they provide. It is also likely that the demand for the unpaid caring they provide will increase as the person

they care for grows older. This is an important social care policy issue as the impact of travelling can affect the quality of care and also the health of the carer. The need to travel to care may reflect different family dispersal patterns and networks across different populations but further research would be required in this area. As Grundy and Shelton (2001) pointed out, those people with higher educational qualifications are less likely to live near their relatives and so have less direct contact. It is also notable that recent research by Shelter (2010) highlighted that many adults are unable to look after their elderly parents because they cannot afford to live near them as a consequence of housing costs.

Our research findings have important implications for our understanding of the dynamics of caring and for service providers at a national and local level and also for government focus on independent living and individual care plans. For those unpaid carers who do not live with, or even live close to, the people they care for there are different demands and potential support needs and resource implications that need to be addressed for both themselves and the people they care for. We must stress that the distinction between people who care within and outside of their home has been estimated. Somebody who is providing unpaid care who live with a person with a long-term health problem may also be providing care to someone else outside their own household. With the available data we cannot capture this so might be under-estimating levels of care provided away from the carer's own home.

Evandrou and Falkingham (2005), in their review of the impact of New Labour's approach to providing for the care of older people, highlight how, as resources become increasingly targeted at those requiring intensive support, those with moderate support needs are receiving less help and as a result are increasingly reliant on *ad hoc* help. The 'State of Social Care in England 2006-07' (CSCI, 2008) acknowledges that the care provided across the UK varies in availability and quality. Although a carer's strategy has been published, (Department of Health, 2010), the UK politics of health services are in something of a hiatus given a change of government, a White Paper and subsequent consultation on the future of the NHS. It is most likely that health geographies will become aligned with local authorities so the geography we use here will have relevance. When the results of the 2011 Census are released, since the question we use here for 2001 has been repeated, a follow-up study will be informative given growth since 2001 in the number of elderly persons who are likely to be in need of, and reliant on, unpaid care (Soule *et al.*, 2005; Carers UK, 2009).

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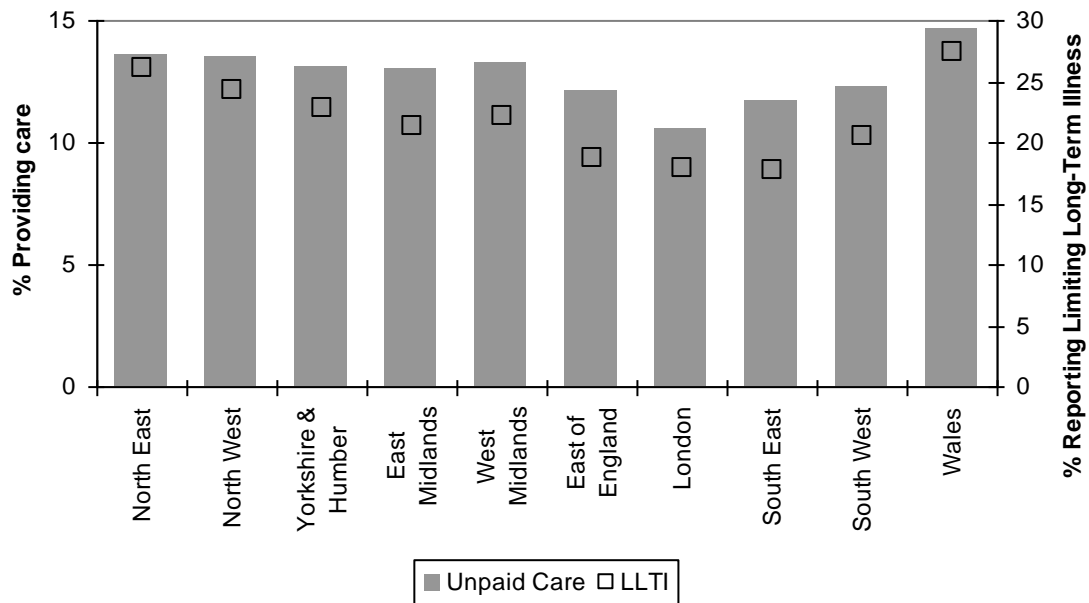
Box 1: 2001 Census questions on 'Unpaid Care' and 'Limiting Long-Term Illness'

| Topic | 2001 Census Question |
|--|---|
| Whether a person is an unpaid carer and how much care they provide | <p>Q12. Respondents are asked: <i>“Do you look after, or give any help or support to family members, friends, neighbours or others because of: long-term physical or mental ill-health or disability, or problems related to old age.</i></p> <p>If so, respondents were asked to indicate whether the time spent in a typical week was 1-19 hours, 20-49 hours or 50+ hours. Caring provided as part of paid employment was not to be included</p> |
| Whether there is someone in the household who has long-term limiting illness | <p>Q13. Respondents are asked: <i>“Do you have a long-term illness, health problem or disability which limits your daily activity or the work you can do? Include problems which are due to old age.</i></p> <p>This question was asked of each person in the household and it is therefore possible to identify if there is a person in the household who has a long-term illness</p> |

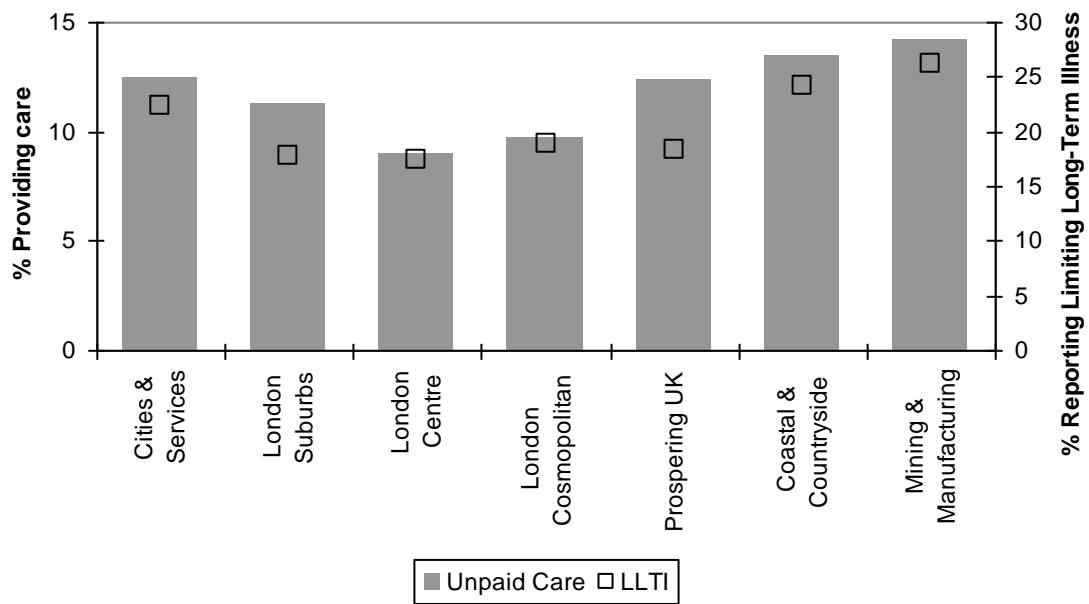
Source: UK 2001 Census

Figure 1: Variations in limiting long-term illness and the provision of unpaid care by Government Office Region and ONS Supergroup: England & Wales, 2001

a.) Government Office Regions



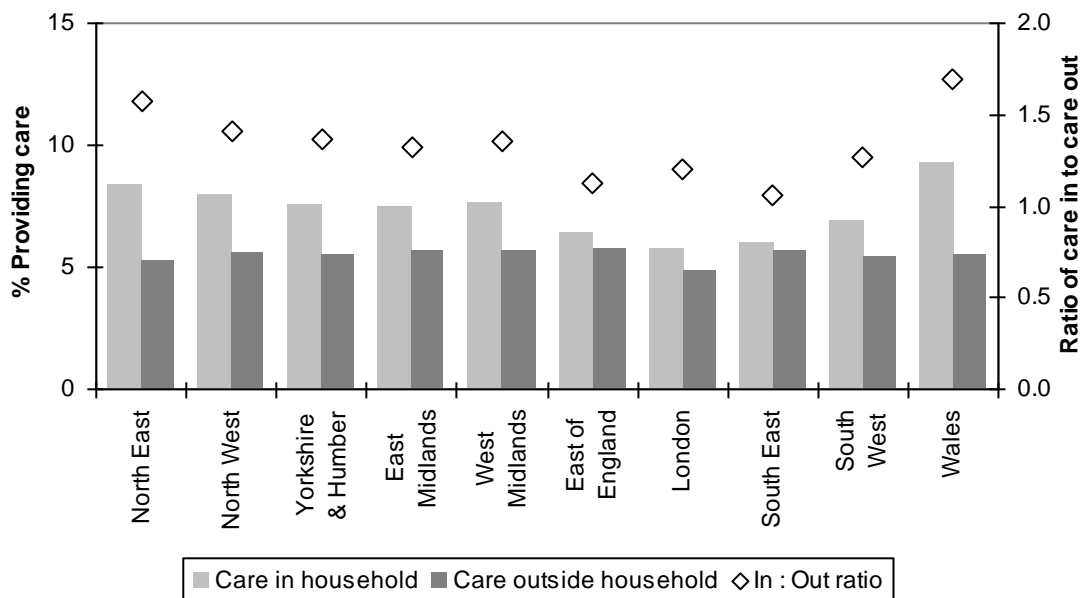
b.) ONS Supergroups



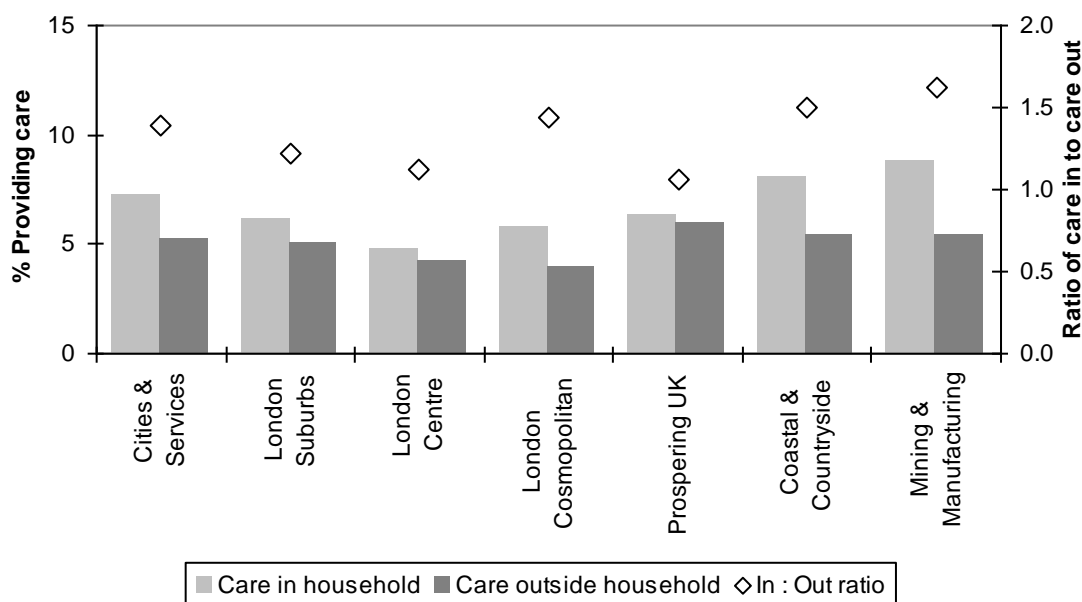
Note: Authors' calculations based on 2001 Census Small Area Microdata

Figure 2: Variations in limiting long-term illness and the provision of unpaid care within and outside of the carer's household by Government Office Region and ONS Supergroup: England & Wales, 2001

a.) Government Office Regions



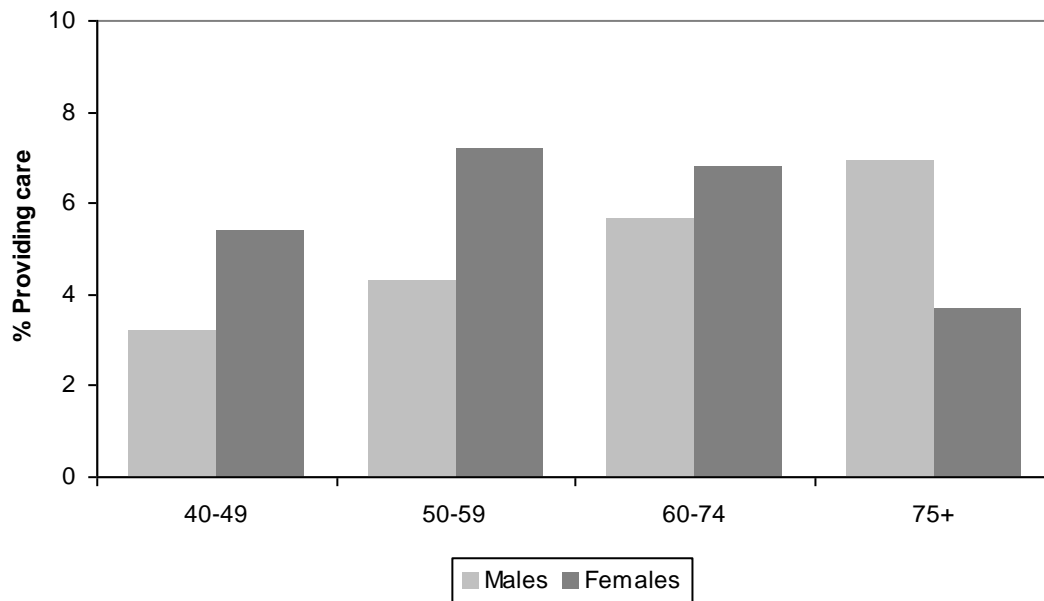
b.) ONS Supergroups



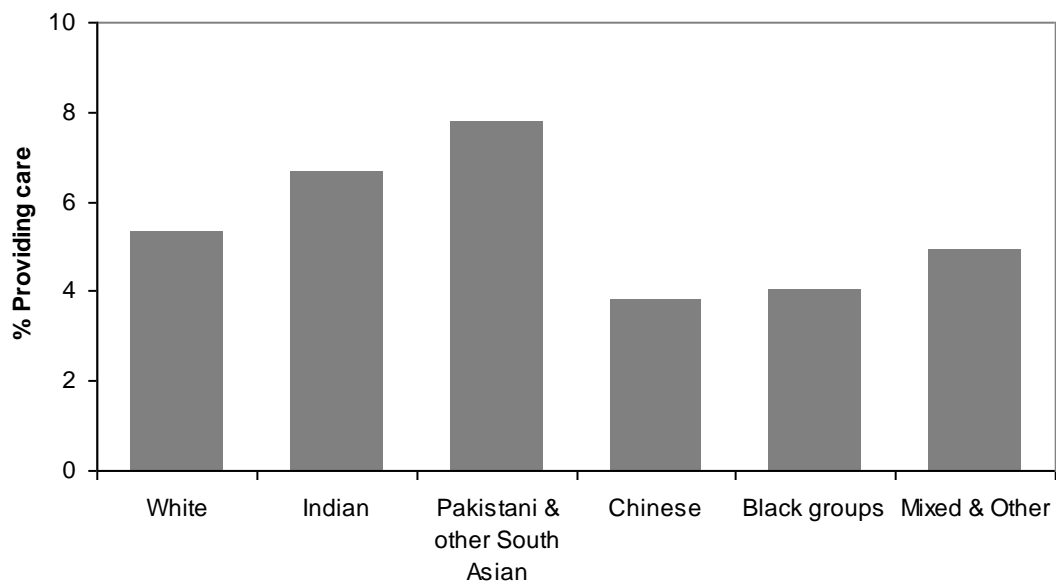
Note: Authors' calculations based on 2001 Census Small Area Microdata. The distinction between care within and outside the household is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness

Figure 3: Levels of unpaid caring for 20 hours and over per week by age, gender and ethnic group: England & Wales, 2001

a.) Unpaid care by age and gender



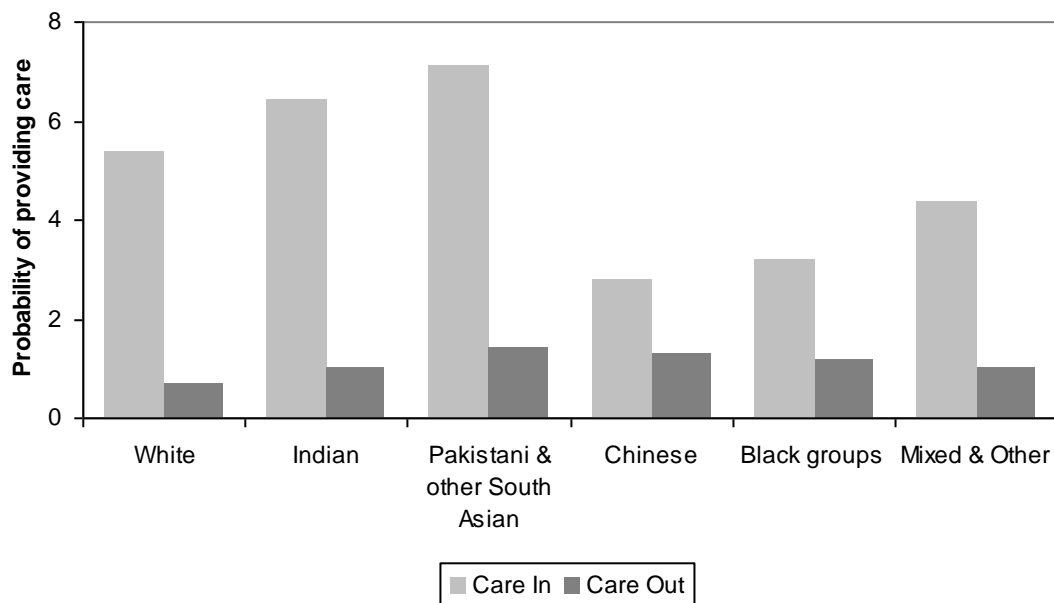
b.) Unpaid care by ethnic group



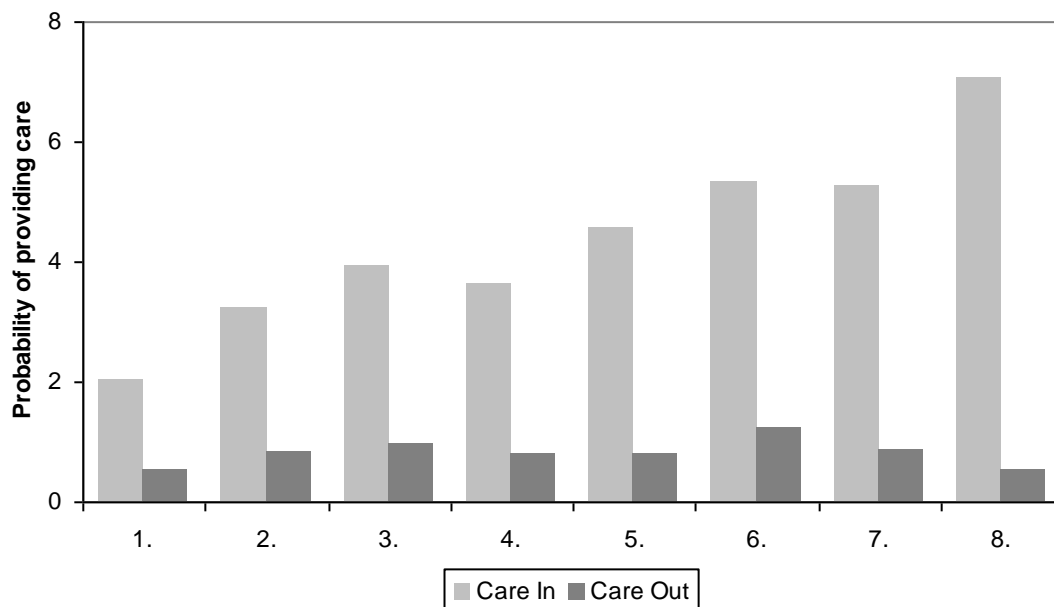
Source: Authors' calculations based on 2001 Census Small Area Microdata

Figure 4: Modelled probabilities of unpaid caring for 20 hours and over per week by ethnic group and National Statistics Socioeconomic Classification: England & Wales, 2001

a.) Unpaid care by ethnic group



b.) Unpaid care by NS-SEC



Note: NS-SEC categories

- | | |
|--|--|
| 1. Large employers & higher professionals | 5. Lower supervisory and technical occupations |
| 2. Lower managerial and professional occupations | 6. Semi-routine occupations |
| 3. Intermediate occupations | 7. Routine occupations |
| 4. Small employers and own account workers | 8. Never worked and long-term unemployed |

Source: Authors' calculations based on 2001 Census Small Area Microdata. The distinction between care within and outside the household is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness

Table 1: Likelihood of persons aged 40+ providing 20+ hours per week unpaid care

| Variable | Categories | Odds ratio | Lower CI | Upper CI |
|--------------------------|-------------------------------|-------------------|-----------------|-----------------|
| Gender | Male (ref.) | 1.00 | | |
| | Female | 1.33 | (1.31 | 1.35) |
| Age group | 40-49 (ref.) | 1.00 | | |
| | 50-59 | 1.44 | (1.40 | 1.47) |
| | 60-74 | 1.44 | (1.41 | 1.47) |
| | 75+ | 1.03 | (1.00 | 1.06) |
| Ethnic group | White (ref.) | 1.00 | | |
| | Indian | 1.30 | (1.23 | 1.39) |
| | Pakistani & other South Asian | 1.48 | (1.39 | 1.58) |
| | Chinese | 0.71 | (0.60 | 0.84) |
| | Black groups | 0.75 | (0.69 | 0.82) |
| | Mixed & Other | <i>0.96</i> | <i>(0.87</i> | <i>1.06)</i> |
| ONS Supergroup | Cities & Services (ref.) | 1.00 | | |
| | London Suburbs | <i>1.01</i> | <i>(0.96</i> | <i>1.07)</i> |
| | London Centre | 0.88 | (0.82 | 0.95) |
| | London Cosmopolitan | <i>1.02</i> | <i>(0.97</i> | <i>1.07)</i> |
| | Prospering UK | 0.84 | (0.82 | 0.86) |
| | Coastal & Countryside | 0.95 | (0.92 | 0.99) |
| | Mining & Manufacturing | 1.13 | (1.10 | 1.16) |
| Government Office Region | North East (ref.) | 1.00 | | |
| | North West | <i>1.00</i> | <i>(0.96</i> | <i>1.04)</i> |
| | Yorkshire & Humber | 0.93 | (0.89 | 0.97) |
| | East Midlands | 0.89 | (0.85 | 0.93) |
| | West Midlands | <i>0.98</i> | <i>(0.94</i> | <i>1.02)</i> |
| | East of England | 0.83 | (0.79 | 0.87) |
| | London | 0.78 | (0.74 | 0.82) |
| | South East | 0.75 | (0.72 | 0.78) |
| | South West | 0.85 | (0.81 | 0.89) |
| Wales | 1.18 | (1.13 | 1.23) | |

Source: 2001 Census Small Area Microdata

Notes:

- The table displays the odds ratios (and 95% confidence intervals) of providing unpaid care
- The likelihood of care is contrasted with people who do not provide care and with other caring categories excluded
- Categories of variables which are not significantly different to the reference category are in italics

Table 2: Likelihood of persons aged 40+ providing 20+ hours per week unpaid care within the household

| Variable | Category | Odds Ratio | Lower CI | Upper CI |
|--------------------------|---|-------------------|-----------------|-----------------|
| Gender | Male (ref.) | 1.00 | | |
| | Female | 1.31 | (1.28 | 1.33) |
| Age group | 40-49 | 1.00 | | |
| | 50-59 | 1.50 | (1.46 | 1.54) |
| | 60-74 | 1.26 | (1.22 | 1.30) |
| | 75+ | 1.12 | (1.08 | 1.17) |
| Ethnic group | White (ref.) | 1.00 | | |
| | Indian | 1.13 | (1.06 | 1.21) |
| | Pakistani & other South Asian | 0.94 | (0.88 | 1.01) |
| | Chinese | 0.51 | (0.41 | 0.63) |
| | Black groups | 0.56 | (0.51 | 0.62) |
| | Mixed & Other | 0.84 | (0.75 | 0.94) |
| NS-SEC | Large employers & higher professionals (ref.) | 1.00 | | |
| | Lower managerial and professionals | 1.39 | (1.31 | 1.48) |
| | Intermediate occupations | 1.45 | (1.36 | 1.56) |
| | Small employers & own account workers | 1.44 | (1.35 | 1.54) |
| | Lower supervisory & technical occupations | 1.68 | (1.57 | 1.80) |
| | Semi-routine | 1.77 | (1.66 | 1.89) |
| | Routine occupations | 1.71 | (1.60 | 1.83) |
| | Never worked & long-term employed | 2.98 | (2.81 | 3.17) |
| Educational achievement | No qualifications (ref.) | 1.00 | | |
| | Level 1 | 0.95 | (0.92 | 0.98) |
| | Level 2 | 0.96 | (0.93 | 0.99) |
| | Level 3 | 0.93 | (0.89 | 0.99) |
| | Level 4/5 | 0.83 | (0.81 | 0.86) |
| Tenure of accommodation | Owner occupiers (ref.) | 1.00 | | |
| | Public rented | 1.00 | (1.50 | 1.58) |
| | Private rented | 1.15 | (1.11 | 1.19) |
| Accommodation type | Detached or Semi-detached | 1.00 | | |
| | Terraced house | 1.08 | (1.06 | 1.10) |
| | Flat | 0.99 | (0.96 | 1.03) |
| Marital Status | Single (never married) (ref.) | 1.00 | | |
| | Married/re-married | 0.70 | (0.67 | 0.73) |
| | Separated/divorced/widowed | 0.33 | (0.31 | 0.34) |
| Access to car | Has access to car (ref.) | 1.00 | | |
| | No access to car | 1.12 | (1.09 | 1.15) |
| General health | Good health (ref.) | 1.00 | | |
| | Poor or bad health | 1.69 | (1.66 | 1.72) |
| ONS Supergroup | Cities & Services (ref.) | 1.00 | | |
| | London Suburbs | 1.02 | (0.96 | 1.09) |
| | London Centre | 0.86 | (0.79 | 0.93) |
| | London Cosmopolitan | 0.95 | (0.90 | 1.00) |
| | Prospering UK | 0.89 | (0.87 | 0.91) |
| | Coastal & Countryside | 1.02 | (0.98 | 1.06) |
| | Mining & Manufacturing | 1.10 | (1.07 | 1.13) |
| Government Office Region | North East (ref.) | 1.00 | | |
| | North West | 1.06 | (1.01 | 1.10) |
| | Yorkshire & Humber | 0.99 | (0.95 | 1.04) |
| | East Midlands | 0.98 | (0.93 | 1.03) |
| | West Midlands | 1.04 | (0.99 | 1.09) |
| | East of England | 0.90 | (0.85 | 0.94) |
| | London | 0.86 | (0.81 | 0.92) |
| | South East | 0.86 | (0.82 | 0.90) |
| | South West | 0.95 | (0.90 | 1.00) |
| | Wales | 1.24 | (1.18 | 1.30) |

Source: 2001 Census Small Area Microdata

Notes:

- The table displays the odds ratios (and 95% confidence intervals) of providing unpaid care
- The likelihood of care is contrasted with people who do not provide care and with other caring categories excluded
- Categories of variables which are not significantly different to the reference category are in italics
- The distinction between care within and outside the household is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness

Table 3: Likelihood of persons aged 40+ providing 20+ hours per week unpaid care outside the household

| Variable | Category | Odds Ratio | Lower CI | Upper CI |
|--------------------------|---|-------------------|-----------------|-----------------|
| Gender | Male (ref.) | 1.00 | | |
| | Female | 2.21 | (2.09 | 2.33) |
| Age group | 40-49 (ref.) | 1.00 | | |
| | 50-59 | 1.36 | (1.28 | 1.44) |
| | 60-74 | 0.65 | (0.60 | 0.71) |
| | 75+ | 0.23 | (0.20 | 0.27) |
| Ethnic group | White (ref.) | 1.00 | | |
| | Indian | 1.31 | (1.11 | 1.54) |
| | Pakistani & other South Asian | 1.83 | (1.56 | 2.14) |
| | Chinese | 1.46 | (1.07 | 1.99) |
| | Black groups | 1.27 | (1.08 | 1.49) |
| | Mixed & Other | 1.14 | (0.91 | 1.43) |
| NS-SEC | Large employers & higher professionals (ref.) | 1.00 | | |
| | Lower managerial and professionals | 1.25 | (1.11 | 1.42) |
| | Intermediate occupations | 1.21 | (1.06 | 1.39) |
| | Small employers & own account workers | 1.50 | (1.31 | 1.72) |
| | Lower supervisory & technical occupations | 1.47 | (1.26 | 1.70) |
| | Semi-routine | 1.70 | (1.50 | 1.94) |
| | Routine occupations | 1.46 | (1.27 | 1.68) |
| | Never worked & long-term employed | 1.48 | (1.30 | 1.68) |
| Educational achievement | No qualifications (ref.) | 1.00 | | |
| | Level 1 | 1.00 | (0.93 | 1.09) |
| | Level 2 | 1.08 | (1.00 | 1.16) |
| | Level 3 | 1.09 | (0.97 | 1.22) |
| | Level 4/5 | 0.97 | (0.90 | 1.05) |
| Tenure of accommodation | Owner occupiers (ref.) | 1.00 | | |
| | Public rented | 1.15 | (1.07 | 1.24) |
| | Private rented | 1.06 | (0.97 | 1.17) |
| Accommodation type | Detached or Semi-detached (ref.) | 1.00 | | |
| | Terraced house | 1.00 | (0.94 | 1.06) |
| | Flat | 1.05 | (0.96 | 1.14) |
| Marital Status | Single (never married) (ref.) | 1.00 | | |
| | Married/re-married | 1.20 | (1.07 | 1.35) |
| | Separated/divorced/widowed | 0.76 | (0.69 | 0.83) |
| Access to car | Has access to car (ref.) | 1.00 | | |
| | No access to car | 0.76 | (0.71 | 0.82) |
| General health | Good health (ref.) | 1.00 | | |
| | Poor or bad health | 0.66 | (0.63 | 0.70) |
| ONS Supergroup | Cities & Services (ref.) | 1.00 | | |
| | London Suburbs | 1.15 | (1.00 | 1.33) |
| | London Centre | 1.09 | (0.91 | 1.31) |
| | London Cosmopolitan | 1.08 | (0.95 | 1.24) |
| | Prospering UK | 0.90 | (0.83 | 0.97) |
| | Coastal & Countryside | 0.88 | (0.79 | 0.99) |
| | Mining & Manufacturing | 1.07 | (0.98 | 1.16) |
| Government Office Region | North East (ref.) | 1.00 | | |
| | North West | 0.92 | (0.82 | 1.04) |
| | Yorkshire & Humber | 0.82 | (0.73 | 0.93) |
| | East Midlands | 0.73 | (0.64 | 0.83) |
| | West Midlands | 0.88 | (0.77 | 1.00) |
| | East of England | 0.75 | (0.66 | 0.86) |
| | London | 0.80 | (0.69 | 0.93) |
| | South East | 0.67 | (0.58 | 0.76) |
| | South West | 0.72 | (0.63 | 0.83) |
| | Wales | 1.14 | (1.00 | 1.29) |

Source: 2001 Census Small Area Microdata

Notes:

- The table displays the odds ratios (and 95% confidence intervals) of providing unpaid care
- The likelihood of care is contrasted with people who do not provide care and with other caring categories excluded
- Categories of variables which are not significantly different to the reference category are in italics
- The distinction between care within and outside the household is based on whether or not the carer lived with a co-resident reporting a limiting long-term illness