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INFORMATION SYSTEMS EVALUATION METHODOLOGIES

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ABSTRACT

Due to the prevalent use of Information Systems (IS) in modern organisations nowadays, evaluation research in this field is becoming more and more important. In light of this, a set of rigorous methodologies were developed and used by IS researchers and practitioners to evaluate the increasingly complex IS implementation used. Moreover, different types of IS and different focusing perspectives of the evaluation require the selection and use of different evaluation approaches and methodologies. This paper aims to identify, explore, investigate and discuss the various key methodologies that can be used in IS evaluation from different perspectives, namely in nature (e.g. summative vs. formative evaluation) and in strategy (e.g. goal-based, goal-free and criteria-based evaluation). The paper concludes that evaluation methodologies should be selected depending on the nature of the IS and the specific goals and objectives of the evaluation. Nonetheless, it is also proposed that formative criteria-based evaluation and summative criteria-based evaluation are currently among the most and more widely used in IS research. The authors suggest that the combines used of one or more of these approaches can be applied at different stages of the IS life cycle in order to generate more rigorous and reliable evaluation outcomes.

KEY WORDS

Information systems evaluation, methodology, formative, summative, criteria-based evaluation, goal-based evaluation

1. INTRODUCTION

Evaluation research can be defined as a form of "disciplined inquiry" (Lincoln and Guba, 1986: 550), which "applies scientific procedures to the collection and analysis of information about the content, structure and outcomes of programmes, projects and planned interventions" (Clarke, 1999: 1). Both quantitative and qualitative methods, or even a mixed-methods approach, can be adopted in evaluation research. Clarke (1999: 2) highlights that the key to distinguish evaluation research from other forms of research is not the data collection methods being employed but the purpose for which these methods are used. In particular, it is

important to note that the primary purpose or objective of evaluation research is not to explore new knowledge as other forms of research do (Clarke, 1999: 2). Rather, it aims at using current knowledge to assess and study the effects, effectiveness and outcomes of "some innovation, intervention, policy, practice or service" (Robson, 2002: 202), and then to inform decision making to guide practical actions (Clarke, 1999: 2; Lagsten and Goldkuhl, 2008).

This type of research started receiving substantial attention from academics since the 1960s (Robson, 2002: 203). Specifically, in the 1960s the US government invested a large amount of money in developing various new social programmes in education, income maintenance, housing, and health (Dart et al., 1998). These vast investments raised the issue and need of evaluating the outcomes and impact of the developed social programmes, which subsequently turned into an interest in evaluation in Social Sciences research (Robson 2002:203; Dart et al., 1998). In other words, evaluation research has its root in the field of Social Sciences.

In terms of Information Systems (IS) research, evaluation is particularly important. In fact, and according to the International Data Corporation 2007 report (IDC, 2008), the global software market reached US\$229,946 million in 2007. This figure clearly indicates the prevalence and heavy investments of IS in modern organisations. However, and despite this apparent success in the IS market, failure rates of IS implementation and exploitation have been continuously high (Chen et al., 2011; Peng and Nunes, 2009; Lycett 2000). For example, and according to a recent Standish Group Chaos Report (Standish Group, 2009), 44% of IS projects were considered as challenged and 24% were identified as a complete failure in 2008. Giving the large investment and high failure rate of IS implementation, evaluation is now recognised as an increasingly important task that can directly contribute to IS success (Ammenwerth et al., 2003; Lycett and Giaglis, 2000).

In particular, Lycett and Giaglis (2000) argue that evaluation is very useful in predicting and assessing potential costs, benefits and risks associated with the development, implementation and use of IS, as well as assisting decision makers to take proper actions to mitigate the identified risks. Moreover, other IS researchers reinforce that in order to inform decision making and increase the possibility of IS success, evaluation should be carried out at different phases throughout the entire system's lifecycle, from feasibility study, to system development, implementation, post-implementation and even system replacement (Willcocks and Lester, 1996; Smithson and Hirschheim, 1998; Seddon et al., 2002).

However, and despite its importance in guaranteeing IS success, evaluation is never an easy and straightforward task (Cronholm and Goldkuhl, 2003a). In particular, there is a range of IS evaluation methodologies, each one having its own strengths and limitations. Moreover, different stages of the IS lifecycle are associated with different goals, changes and outcomes. As a result, the aims and focuses of evaluation at different stages will also vary. Faced with this diversity and complexity, practitioners and evaluators may often find it difficult to select which methodology is the most suitable one for evaluating a particular IS project or a particular stage of the project.

This paper provides a comprehensive summary and an in-depth discussion on the various key methodologies that can be used in IS evaluation, namely in terms of the nature of the evaluation (summative vs. formative) and the strategy to be adopted in the evaluation (goal-based, goal-free and criteria-based). It aims to provide rich insights and practical guidelines in helping practitioners and evaluators to choose and apply a suitable evaluation methodology in their IS development projects.

2. FORMATIVE AND SUMMATIVE EVALUATION IN IS RESEARCH

One of the most prevalent and fundamental classifications between types of evaluation was introduced by Scriven in 1967 as acknowledged by Clarke (1999: 7). In particular, Scriven (1967) used the terms 'formative' and 'summative' to describe the two distinct approaches being applied in the evaluation of educational curricula. Formative evaluation (also known as process or progress evaluation) refers to a particular type of evaluation activity that aims to acquire feedback during the process of development and implementation of the IS, in order to suggest ways of improvement and help in the development of the change, innovation or intervention (Clarke, 1999: 7; Robson, 2002: 208; Bennett, 2003: 10). On the other hand, summative evaluation (also known as outcome or impact evaluation) refers to a different type of evaluation that is carried out after the process of development and implementation is finished, and aims to

gather information and feedback to assess the effects, effectiveness, impacts and outcomes of the developed IS (Clarke, 1999:7; Bennett, 2003:10). A further comparison on the key features and differences between formative and summative evaluation is provided in Table 1.

Dimensions	Formative	Summative		
Target audience	Programme managers, practitioners	Decision-makers, funders or the public		
Focus of data collection	Qualitative evidence to clarify aims,	Quantitative outcome measures		
	content and structure of the programme			
Role of evaluator	Two way interaction	Independent and one-way communication		
Methodology	Heavy use of qualitative design	Experimental and quantitative design		
Frequency of data collection	Continuous monitoring	Limited or one round of data collection		
Reporting procedures	Informal via group discussion and	Formal reports		
	meetings			
Frequency of reporting	During the overall process	After completion of evaluation		
	of evaluation			
Source: adapted from Herman et al. (1087: 26) and Clarke (1000: 8,10)				

Source: adapted from Herman et al. (1987: 26) and Clarke (1999: 8-10)

Since their emergence, the approaches of formative and summative evaluation have been continuously and widely used in many other fields, especially in IS evaluation (Hamilton and Chervany, 1981; Kumar 1990; Kushniruk et al., 1997; Cronholm and Goldkuhl, 2003a; Karoulis et al., 2006). Specifically, and in light of the discussion above, formative evaluation is typically used throughout the IS design, development and implementation process, with the aim to provide systematic feedback and suggestions to system designers and implementers during the project (Hamilton and Chervany, 1981; Cronholm and Goldkuhl, 2003a). In contrast, summative evaluation is normally carried out at the end of the IS project or at the postimplementation stage, in order to inform CEOs or managers about the quality, adequacy and impact of the implemented IS and the overall effectiveness and outcomes of the project (Hamilton and Chervany, 1981; Kumar 1990; Cronholm and Goldkuhl, 2003a).

It clearly emerges from the above discussion that in order to improve the quality of the system and enhance the possibility of success, both formative and summative evaluation should be carried out in IS projects. Nonetheless, it should be highlighted that the selection of the use of either approach is related to actual stages of the IS lifecycle. That is, the use of formative or summative evaluation is closely related to when evaluation is conducted in the IS project.

3. GOAL-BASED, GOAL-FREE AND CRITERIA-BASED EVALUATION **IN IS RESEARCH**

Although formative and summative approaches provide clear indication about when assessment should be carried out, these two methodologies do not contain sufficient guidelines on how evaluation can be done (e.g. what strategy to adopt in the evaluation? what methods to use? should any measurement criteria be set up prior to evaluation? If so, how can these criteria be set up, and more importantly, how can they be applied in the evaluation process?). In response to these limitations, this paper proposes to use an alternative set of evaluation methodologies, as proposed by Cronholm and Goldkuhl (2003a), in conjunction with formative and summative approaches, namely goal-based evaluation, goal-free evaluation, and criteria-based evaluation.

3.1 Goal-based evaluation

Evaluation researchers traditionally believe that "a social welfare programme [or for that sense any programme...] cannot be evaluated without specifying some measureable goals" (Rossi and Williams, 1972: 18). Weiss (1972: 24) reinforces that "the goal must be clear so that the evaluator knows what to look for". The goal-based approach evaluation was first developed by Tyler (1942) as a deductive methodology, in which a set of clear, specific and measurable goals are derived from an organizational context prior to evaluation (Cronholm and Goldkuhl, 2003a; Patton, 2005). The evaluators will then need to measure to which extent these predefined goals are achieved in the program or intervention (Gregory 1992; Cronholm and Goldkuhl, 2003a).

Quantitative data collection methods are traditionally adopted in goal-based evaluation (Patton, 1990: 117; Cronholm and Goldkuhl, 2003a). Nonetheless, it has been extensively criticised (Hirschheim and Smithson, 1988; Cronholm and Goldkuhl, 2003a) since if only quantitative methods are used, goal-based evaluation often mainly focuses on technical and economical aspects, rather than on human and social dimensions. As a consequence, the result of the evaluation may over-emphasise on the quantitative value of the innovation (e.g. a newly implemented IS, but neglect important social, organisational and human effects (Hirschheim and Smithson, 1988). Therefore, Cronholm and Goldkuhl (2003a) suggest that when quantitative methods can be used to assess hard measurable goals, qualitative methods should actually also be adopted in goal-based evaluation in order to examine goals of more social or human nature.

3.2 Goal-free evaluation

In contrast with the traditional goal-based approach, some researchers argue that evaluators may come up with more interesting and unbiased results by "undertaking fieldwork in a programme without knowing the goals of the programme or at least without designing the [evaluation] study with goal attainment as the primary focus" (Patton, 1990: 115-116). A very similar line of thought has led Scriven (1972) to propose much earlier on an alternative evaluation methodology, namely goal-free evaluation.

Goal-free evaluation is an inductive methodology, which aims at gathering data on a large amount of actual effects and then assessing the importance of these effects in meeting demonstrated needs of the sociotechnical environment in which the IS is to produce change or innovation (Scriven, 1972; Patton, 1990: 116; Cronholm and Goldkuhl, 2003a). Both quantitative and qualitative methods can be used in this evaluation approach (Patton, 1987: 36). Scriven (1972) and Patton (1990: 116) highlight a number of reasons and advantages for doing goal-free evaluation, such as avoiding the risk of narrowly studying the pre-specified goals and thus missing unanticipated aspects, eliminating evaluation biases introduced potentially by knowledge of goals, and maintaining evaluator objectivity and independence through goal-free conditions.

3.3 Criteria-based evaluation

Criteria-based evaluation means the evaluation is conducted according to predefined checklists, heuristics, or principles. These criteria mainly stem from some specific theories as well as sets of guidelines, standards or even legal requirements. The selected criteria for evaluation indicate that evaluators emphasize and focus on certain characteristics more than others. Therefore the criteria used for evaluation determine the types of outcomes that can be acquired (Cronholm 2003).

From reviewing previous studies, criteria-based evaluation emerges as one of the most frequently used evaluation approach in the field of IS, namely in usability, accessibility and standard verification studies. Usability usually refers to the assessment of how users react to and interact with the IS (Bertot et al., 2006). On the other hand, accessibility evaluates how well systems allow users with disabilities to have equal or equivalent use of information and services (Jaeger, 2002). Standards emerge from national, international and professional accrediting boards and are usually available in the form of very purposefully structured documents. Evaluation based on one or more of these three types of criteria are increasingly common in the IS field.

One acknowledged major disadvantage of this type of evaluation is that, since the focus is on criteria that aim at evaluating a specific perspective, it is conceivable that some important factors about the IS and its exploitation may be ignored (Cronholm and Goldkuhl, 2003a). Another potential controversy that often surrounds criteria-based evaluation is related to the fact that evaluators with different backgrounds, specializations or even knowledge may differ in opinion on the criteria. This makes the acceptance of the results of criteria-based evaluation more difficult (Jiang 1996).

3.4 Summary of IS evaluation approaches

In summary, IS evaluation research processes may vary in the nature of the process, that is, evaluation may be formative or summative. This distinction results from a difference in the implementation of the evaluation in terms of the point in time in relation to the design and development cycle of the IS: formative during the process of design and development; summative at the end of this process. Nonetheless, each of these types of evaluation can in turn use different strategies, namely goal-free evaluation, goal-based evaluation and criteria-based evaluation depending on the motivation for evaluation. Therefore, this results in six basic types of evaluation methodologies: goal-free summative methodology, goal-free formative methodology, goal-based formative methodology, criteria-based summative methodology and criteria-based formative methodology.

4. DISCUSSION OF THE BASIC TYPES OF IS EVALUATION

As has mentioned before, the field of IS has recently experienced and unprecedented rapid development. Therefore, the study of IS socio-technical environments requires the consideration of increasingly complicated factors that need to be embedded in the evaluation processes. This section of the paper aims to discuss the six basic types of evaluation methodologies mentioned above and presented in Table 2.

Strategy Nature	Goal-based evaluation	Goal-free evaluation	Criteria-based evaluation
Formative	 Joint Application Design Workshops Cognitive Walkthroughs Prototyping Observation Mixed method approaches 	 Joint Application Design Workshops Cognitive Walkthroughs Prototyping Observation 	 Feature inspection Consistency inspection Standard inspection Guideline checklist inspection Cognitive walkthroughs Heuristic evaluation Eye tracking.
Summative	 Cognitive Walkthroughs Formal Specification Testing Observation Mixed method approaches Cost benefit analysis 	Cognitive WalkthroughsObservationSemi-structured interviewsFocus Groups	Cognitive walkthroughsHeuristic evaluation

Table 2. A comparison of key differences between summative and formative evaluation

We will discuss each of these methodologies in detail in the following sections by describing its basic structure and criticising its use and applicability.

4.1 Goal-free formative evaluation

This type of evaluation methodology emerges from combining goal-free evaluation and formative evaluation. It means the evaluation is undertaken without clear goals during the development of information systems. Theoretically, IS can be evaluated using goal-free formative evaluation methods, but this is actually seldom used in practice. When it is used, it is with an exploratory attitude in mind, that is, to detect, identify and explore the possibility of the occurrence of unpredicted events that may have an undesirable impact in the IS under development.

Usually, external evaluators are asked to become involved in goal-free formative evaluation in order to avoid internal evaluators biases, preconceived ideas and even acquired prejudices about the IS under development (Scriven 1991). This type of evaluation can be performed using joint application design workshops, cognitive walkthroughs, prototyping or even interpretive observation.

Joint application design workshops (JAD) involve users and technical developers that work together on a variety of activities related with system design, such as requirements definition, test specification design, and user interface design (Davidson, 1999). The traditional methods of interviewing individual users and writing text specification have been identified as less efficient in understanding user requirements in a complicated

socio-technical environment (Martin, 1991:156). Therefore, JAD workshops are generally carried out in the form of focus group discussion, which is facilitated by a well-trained session leader/moderator (Davidson, 1999). This approach aims to encourage user participation, expedite system development, and lead to better quality of specifications (Davidson, 1999).

Cognitive walkthroughs are traditionally used as usability evaluation methods, with special attention to how well the interface supports "exploratory learning," i.e., first-time use without formal training (Rieman et al., 1995). It focuses on evaluating user interfaces of a system as to attribute ease of learning, particularly by exploration, i.e. guessing what to do using the signals provided by the system. Based on early propositions by Wharton et al. (1994), cognitive walkthrough simulates users performing navigation tasks on a website by assuming that users perform goal-driven exploration (Blackmon, 2002).

Prototyping is an iterative process of design and development that aims to evaluate the design of the IS through asking users' actually trying rather than evaluating according to description (Lycett, 2000). A prototype can serve as a communication vehicle that allows users to get a feeling about what the new IS would be like , as well as to review how users can interact with the system (Martin, 1991:172). It is particular useful in exploring the functions and design of IS, especially when the detailed design of the system is not fully understood and developed (Martin, 1991:172). However, applying this type of empirical testing is expensive in formative evaluation because it requires a number of users involved in the evaluation at different important points in development (Nielsen 1994).

Observation is a naturalistic approach in which activities and interactions with systems are monitored or recorded, using audio or video (Kushniruk, 2002). In the case of goal free evaluation the observation process is designed to be as unobtrusive as possible, with little or no experimental control. Usually this type of evaluation is either performed by free roaming and use of the system or through the use of simulation, that is, the evaluation is conducted through observing the simulative operation by potential users (Lycett, 2000).

4.2 Goal-free summative evaluation

This type of evaluation methodology is a result of the combination of goal-free evaluation and summative evaluation. By adopting this methodology, evaluation is undertaken without clear goals after the IS development process is finished. Summative evaluations are increasingly becoming goal-free in many social sciences project evaluations (Scriven 1991). However, and similar to goal-free formative evaluation, a literature review of the IS field revealed that this type evaluation is scarcely applied.

Methods used in this type of evaluation may be very similar to the ones used in goal-free formative evaluation, that is, cognitive walkthroughs and observation. However, due to the summative nature of this approach methods such as interviews and focus groups are also often used.

Interviews can be defined in very general terms as "conversations with a purpose" (Dexter, 1970:136). They are a very powerful tool for information gathering within organizational human activity environments (Warner, 1996: 183). Interviews used in goal free summative evaluation are usually semi-structured in nature, that is, the questions emerge from lists of themes to be covered in an open conversation, rather using the very closed structured interview script.

A focus group is, in fact, a group semi-structured interview in which a moderator keeps the direction of discussions under control by utilizing a predefined set of questions or script (McPherson and Nunes, 2008). Focus groups are particularly useful in goal-free summative evaluation, since this method offers a unique and comprehensive form of discussion in which IS stakeholders could use the full range of their sensibilities, knowledge and experiences to discuss and negotiate the different understanding and aspects of the implemented IS (McPherson and Nunes, 2008).

4.3 Goal-based formative evaluation

Goal-based evaluation and formative evaluation are combined in this type. The aim of goal-based evaluation is to investigate whether the project has achieved its goals, this means the evaluation is carried out to assess if specific and pre-established business goals are achieved during the development of the IS. When carrying out the information systems design, the functionality of the information systems results from these business goals. These goals are expressed in terms of organizational goal descriptions, requirement specifications and IT specifications. This process of goal-based business modeling is a very important and complex one

(Kueng, 1996) and is necessary before engaging with goal-based evaluation. Therefore this goal-based evaluation is a deductive research approach as discussed above.

In practice, during the development process, a number of information systems development techniques are used to ensure the match of software functionality and business goals. Thus, goal-based formative evaluation is mainly used during the design and development of organizational IS and it provides a crucial contribution to ensure quality, usefulness and acceptance of the IS. This type of evaluation is often connotated with IT and SW centred evaluation processes.

The most useful goal-based formative evaluation methods are prototyping and simulation (Lycett 2000). However, the above mentioned joint application design workshops, observation and interviews are also often used. Cronholm and Goldkuhl (2003b) propose that some of these methods can actually be combined in order to perform the evaluation. By way of an example, observation and interviews could be used, where the evaluator observes users actions and contrasts these with their perceptions in order to evaluate if goals and business actions defined in requirement specifications have been attained. Monk et al. (1993) propose that the "think aloud" observation method would be particularly adequate in this case.

4.4. Goal-based summative evaluation

This type of evaluation results from the combination of goal-based evaluation and summative evaluation. This means the main aim of the evaluation is to assess if the implemented IS fulfils the business goals. A part form evaluating a the attainment of business goals and systems requirements, this type of evaluation is often also used to assess the costs and benefits of implementing the IS in order to assist decision making. Irani (2008) summarises, that in this case, the costs and benefits should be considered including financial and non-financial measures as well as tangible and intangible factors:

- Financial measures: Evaluations with financial measures are carried out in terms of cost-benefit assessment based on the traditional capital investment measure analysis.
- Non-financial measures: Information systems investments contribution can also evaluated in non-financial aspects. It is indicated that decision-makers should consider non-financial costs and benefits of information system implementation along with the rapid development of information systems. Not only the information technology, but also the interaction between users and information systems should be considered in evaluation such as the opinions from the users.
- Tangibles: the tangible performance measures are usually from operation or tactical levels of information systems such as sales in a period, cycle producing time and so on.
- Intangibles: when evaluating organizational information systems, the intangible measures such as the reputation of the company, the technological factors are also need to be considered.

Lycett (2000) mentions various methods for evaluating different types of costs and benefits. The classical financial methods include net present values (NPV), return on investment (ROI) and internal rate of return (IRR). These methods are widely used for investment evaluation through comparing the estimations of cash flow costs and benefits. But, very difficult to perform in the IS field. However, some cost benefit analysis methods have been developed bearing IS specifically in mind, such the index "return on management".

In any case, goal-based summative evaluation methodology mainly depends on the characteristics of the stated business goals (Cronholm and Goldkuhl, 2003). Irani (2008) provides a characterization of the main types of business goals for the implementation of IS as follows:

- Strategic significance: In this aspect, research mainly concerns the evaluation of the contribution of information systems to business strategy in organizations. For example, Wagner (2002) assesses the support of strategic information systems to organization performance and also indicates the new requirements for strategic information systems.
- Tactical impact: IS are evaluated at a tactical level in organizations to help their selection or implementation at tactical and decision making levels. This perspective of evaluations has a positive impact on innovative changes.
- Operational consideration: Evaluations may be carried out on the IS itself from a technological point of view or on user behavior and exploitation of the IS from an operational perspective. The

assessments emphasize on how the information systems are implemented or the contribution of the operational information systems in functional areas, such as sales or human resource areas.

4.5 Criteria-based formative evaluation

This type of evaluation is the combination of criteria-based evaluation and a formative approach. After reviewing the previous studies, the main criteria-based formative evaluation approaches are usability, accessibility and standard verification studies. The criteria standards for evaluation stem from the theories as well as precise guidelines or standards.

Usually, this type of evaluation is better performed by expert evaluators, who in are much more efficient than users with less experience. Experts are much more adept at assessing possibilities, judging problems and proposing solutions (Karoulis, 2006). Moreover, experts in usability, accessibility and specific standards are bound to improve acceptance and quality assurance of the development process. Therefore, rapid and efficient interventions by experts in a formative stage are ideal.

Another advantage of expert-based evaluation is that it can be applied in very early stages of the systems design life cycle. Experts are able to evaluate the systems that are being constructed even if only very basic prototypes are available. Methods used in criteria based formative evaluation include feature inspection, consistency inspection, standard inspection and guideline checklist inspection. All of these are usually performed against very detailed and precisely stated documented criteria using methods such cognitive walkthroughs, heuristic evaluation or eye tracking.

4.6 Criteria-based summative evaluation

This type of evaluation research combines criteria-based principles with a summative approach. Similarly with the previous summative approaches described it is usually carried out after the development of the IS is completed. Similarly to its formative counter-part, this type of criteria-based evaluation also focuses on usability, accessibility and standard verification studies. The summative nature however, gives it a very different character. This type of evaluation usually aims at certification with accrediting bodies, acceptance testing and quality assurance. It is an exercise also mostly undertaken by experts, but with a much less constructive purpose than in the formative stages of the IS design and development. Methods used here are usually methods such cognitive walkthroughs and heuristic evaluation.

5 Conclusions

This paper provides an overview of the main IS evaluation research methodologies. As the result of an extensive literature review and a survey of studies, the paper proposes a classification of these methods divided by their nature - formative evaluation and summative - and the strategy followed - goal-free evaluation, goal-based evaluation and criteria-based evaluation. Consequently, this resulted in the six type classification discussed above. The paper also identified potential methods to be used with each of the types of evaluation. This aimed at providing the reader with the knowledge on how to apply each type of evaluation and of methods that can be used.

Finally, the paper draws three main conclusions. Firstly, both goal-free formative and goal-free summative evaluations are seldom used in IS. Although the researchers who support goal-free evaluation emphasize the capacity to identify unexpected opportunities, impacts and negative effects in the IS under evaluation, goal-free evaluations are still very difficult to implement in practice. Secondly, both goal-based and criteria-based formative evaluation focus on providing constructive feedback that helps in the design and development of the IS. This type of formative evaluation results in IS that are more usable, efficient and compatible with the socio-technical environment where they are to be implemented. Thirdly, a large component of current IS research evaluation focus on criteria-based evaluation. This type of methodology aims at enforcing standards and quality assurance and seems to have grown in importance with current trends and needs for standard and guideline compliance by organizational IS.

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