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Investigating the impact of primary care payments on underdiagnosis in dementia: a difference-in-differences analysis

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<tr>
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<tr>
<td></td>
<td>Liu, Dan; University of York, Centre for Health Economics</td>
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<td>Goddard, Maria; University of York, Centre for Health Economics</td>
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Title: Investigating the impact of primary care payments on underdiagnosis in dementia: a difference-in-differences analysis

Running head: Payments to tackle underdiagnosis in dementia

Keywords: Dementia, Reimbursement, Incentive, Primary Health Care

Key points:

1. Receiving a timely formal diagnosis of dementia can allow patients and their carers to access appropriate care and support packages, prevent avoidable health crises and plan ahead more effectively.

2. The combined effect of two incentive schemes was to increase GP dementia registers nationally by around 40,000 cases; this figure would have been almost 50,000 if all practices had taken part.

3. The schemes had the intended impact on dementia care, suggesting that financial incentives can enhance performance in primary care, and may be useful for other disease areas where underdiagnosis is problematic.

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Abstract

Objective: In 2013, the English government introduced two primary care incentive schemes to increase dementia diagnosis rates to two-thirds of expected levels. The effectiveness of these schemes is unknown.

Methods: We used a difference-in-differences framework to analyse the individual and collective impacts of the incentive schemes: (1) Directed Enhanced Service 18 (DES18: facilitating timely diagnosis of and support for dementia); (2) the Dementia Identification Scheme (DIS). The dataset included 7,529 English general practices, of which 7,142 were active throughout the 10-year study period (April 2006 to March 2016). We controlled for a range of factors, including a contemporaneous hospital incentive scheme for dementia. Our dependent variable was the percentage of expected cases that was recorded on practice dementia registers (the ‘rate’).

Results: From March 2013 to March 2016, the mean rate rose from 51.8% to 68.6%. Both DES18 and DIS had positive and significant effects. In practices participating in the DES18 scheme, the rate increased by 1.44 percentage points more than the rate for non-participants; DIS had a larger effect, with an increase of 3.59 percentage points. These combined effects increased dementia registers nationally by an estimated 40,767 individuals. Had all practices fully participated in both schemes, the corresponding number would have been 48,685.

Conclusion: The primary care incentive schemes appear to have been effective in closing the gap between recorded and expected prevalence of dementia, but the hospital scheme
had no additional discernible effect. This study contributes additional evidence that financial incentives can motivate improved performance in primary care.
Introduction

Dementia is a devastating long-term condition that is projected to place increasing demands on health and care services.\(^1\) In the absence of curative treatments, efforts are focused on reducing risk, timely diagnosis and early intervention.\(^2\) General practitioners (GPs) are uniquely placed to co-ordinate health and social care services for people with dementia and to address the support needs of the family and friends who care for them.

The English Department of Health’s Dementia strategy (2009)\(^3\) and the Dementia Challenge (2012)\(^4\) highlighted the problem of ‘underdiagnosis’: it was estimated that around half of those with dementia did not have a formal diagnosis. The anticipated benefits of a formal diagnosis include improved access to relevant care and support services; empowering patients and their families to plan their lives better; prevention of avoidable health crises and further cognitive decline (when these are due to vascular risk factors);\(^5\) and improvements in the delivery of care and in communication between providers, patients and carers.\(^6\)

NHS England announced a £90m package to improve dementia diagnosis and care.\(^7\) The raft of measures included two financial incentive schemes in primary care and one hospital scheme. The aim of these ‘tools and levers’ was to increase diagnosis rates to the level of 67% of the expected number of people with the condition by March 2015 (the so-called ‘two-thirds ambition’).\(^8\) Whilst some interventions were designed to improve dementia care directly, financial incentives have been shown to be powerful levers in effecting behavioural changes in primary and secondary care.\(^9\)\(^10\) The aim of this study is to evaluate the impact of these financial incentives on diagnostic rates of dementia in primary care.
Incentive schemes

The two primary care schemes for tackling underdiagnosis were the Directed Enhanced Service (DES18) and the Dementia Identification scheme (DIS). The schemes were facilitated by a separate pay-for-performance scheme, the Quality and Outcomes Framework (QOF).

Since 2006, the QOF has incentivised good quality care for people with dementia, primarily via a face-to-face annual review,\textsuperscript{11-13} and requires practices to maintain a dementia register.

The schemes' effectiveness in tackling underdiagnosis is measured by the gap between the 'reported' (recorded) and 'expected' numbers on practices' QOF dementia registers.

DES18 ran from April 2013 to March 2016.\textsuperscript{14} The scheme encouraged a proactive approach to timely assessment of individuals at risk of dementia, followed-up by advanced care planning for newly diagnosed patients and a health check for carers. Participating practices received an upfront payment, and an annual end-of-year payment based on the proportion of national assessments the practice undertook. These payments were funded centrally by annual budgets of £21m for each of the two payments, making a total budget of £126m over the three years DES18 operated.

DIS operated for 6 months from 30 September 2014 to 31 March 2015 and was intended to support and complement DES18.\textsuperscript{15} NHS England paid GP practices £55 for each additional patient included on the QOF dementia register, based on the differential between the register at 30 September 2014 and 31 March 2015. Funding available for this scheme totalled £5m.\textsuperscript{16}

A third scheme that incentivised hospitals (FAIR) ran in parallel with the primary care schemes, and we controlled for this in our analyses.
Methods

Data

Details of the datasets analysed are in Appendix A, and summary statistics for the outcome and control variables in our model are in Table 1.

TABLE 1 HERE

Study sample

To be included in our study, practices had to have a QOF dementia register so that recorded and expected numbers of dementia patients could be calculated. We compiled a panel of all eligible English practices that were open during the study period 2006-07 to 2015-16.

For our base case analyses, our sample was a balanced panel of 7,142 practices that contributed data in all ten years. We undertook two sensitivity analyses. First, we re-estimated using an unbalanced panel of 7,529 practices totalling 74,241 practice-year observations: this includes practices that closed, opened, split or merged during the study period. Second, we tested the implications of assuming that the effect of DES18 persisted after a practice had exited the scheme.

Dependent variable

For two practices with identical dementia registers but with very different ‘expected’ registers, the risk of an ‘event’ (adding a patient to the dementia register) can vary considerably because practices with larger expected registers have greater capacity to improve. We defined our dependent variable as the percentage of expected cases of dementia that was recorded on the dementia register (the ‘rate’). The numerator is the
number of people recorded on GP dementia registers. The denominator is the expected number of patients aged 65 and over with dementia, which we calculated as follows. We derived the expected number of nursing home patients in each age/gender band for each practice by applying national age / gender profiles for the care home population to the number of nursing home patients in each practice, and multiplied this by age/gender specific dementia prevalence estimates for care home settings. We then estimated the number of patients with dementia living in the community by subtracting these nursing home patients from the relevant practice’s age / gender bands, and multiplying the remainder in each band by the appropriate dementia community prevalence values. The expected register is the sum of expected numbers with dementia in both settings. Appendix A details the data sources used for these calculations.

**Defining Participation**

Our key explanatory variables are practice participation into the two schemes. We used the following rules to define participation.

Practices were deemed to have participated in DES18 in a particular year in the period 2013-14 to 2015-16 if they reported data on the number of dementia assessments undertaken that year, even if that number was zero. Practices not reporting assessment data were deemed to be non-participants.

Practices participating in DIS were required to report monthly data on recorded dementia diagnoses for September 2014 and for at least one month from October 2014 to March 2015. However, some practices that submitted monthly data did not take part in DIS.
NHS England provided us with a DIS participant list based on information collected by Local Area Teams for payment purposes.

_Covariates_

One of the Commissioning for Quality and Innovation (CQUIN) national targets, the hospital incentive scheme ‘FAIR’ was also designed to increase diagnostic rates for dementia.

For all patients aged 75 and over who had an emergency admission involving a hospital stay of at least 72 hours, FAIR rewarded hospitals according to their performance on three indicators (1) **Find**, (2) **Assess & Identify** and (3) **Refer** individuals for specialist diagnosis and follow up. Each indicator was scored 0-100%, with payment triggered by achieving at least 90% on all three indicators in any consecutive three months.

To control for the effect of FAIR on QOF dementia registers, we derived a measure of hospital effort based on the first two FAIR indicators only, because the third indicator (‘Refer’) was defined differently in the final year and its performance data were not published.

We converted the two trust scores to weighted GP practice average values. To match the CQUIN target population, we extracted Hospital Episode Statistics (HES) data on the number of emergency admissions in each GP practice for all people 75 and over with inpatient stays of at least 72 hours. We attributed hospital ‘effort’ to the practice as the weighted average CQUIN scores, where the weights are the share of each practice’s emergency admissions (as defined above) to each hospital. The CQUIN scheme operated from 2012-13 but data were
not collected that year. Therefore, this variable was set to zero for all practices for the period before 2013-14.

As dementia registers are affected by factors other than incentive schemes, the analysis also adjusted for the following practice characteristics: practice list size (i.e. number of registered patients); the proportion of patients aged 65 and over; a weighted measure of overall achievement on the QOF clinical domains,\textsuperscript{19} with the maximum points for each indicator used as weights; whether or not the practice had a GMS contract; deciles of the practice doctor-patient ratio (full time equivalent (FTE) GPs per 1000 registered patients); practice deprivation (the percentage of practice patients living in the 20% most deprived small areas in England); and a measure of access (the percentage of patients living in urban areas).

To adjust for regional effects, we included variables for each practice’s Clinical Commissioning Group (CCG) using NHS England’s list of active practices. CCGs for inactive practices were identified by linking an NAO (National Audit Office) mapping file to the ONS Postcode Directory.

**Statistical modelling**

Our unit of analysis is the GP practice. We modelled the two practice schemes, DES18 and DIS, as binary participation indicators and evaluated their impact on the rate as defined above. Our econometric design needs to accommodate multiple incentive schemes as well as the different times the schemes were introduced and taken up.

We identified different types of participants for the 3-year DES18 scheme and for the 6-month DIS scheme, distinguishing practices into 8 categories by the number and order of
years of participation (Table 2). For example, a practice that only participated in the first
two years of DES18 (but not the third year) is categorised as 'Y/Y/N'.

TABLE 2 HERE

Our methodological framework is a ‘difference-in-differences’ (DID) design. We compared
the difference in rates before and after the introduction of the schemes between cases
(participants in the incentive scheme) and controls using linear random effects models.
These models assume that, in the absence of the intervention, outcome differences
between cases and controls are constant over time. Therefore, any differences in rates
observed for the cases in the post-intervention period over and above the time trend can be
attributed to the incentive scheme. We apply a DID model with multiple periods (technical details are in Appendix B).

The post-estimation ‘predict’ function was used to derive predicted rates under
hypothetical participation scenarios, enabling us to estimate the national impact on
dementia registers. All analyses were undertaken in Stata v14.2.

Results

Descriptive analysis

From March 2013 to March 2016, the total number of people listed on GP dementia
registers in England increased from 309,461 to 432,727, i.e. a net rise of 123,266 individuals.
The number diagnosed will be higher than this figure, because some newly diagnosed
patients replaced individuals on the register who died.
Figure 1 shows how the gap between the mean expected and mean recorded dementia registers varies over time. There was an upward trend in recorded dementia disease registers, whereas the rate of increase in expected values was lower. Consequently, the gap between recorded and expected registers has narrowed. The periods when DES18 and DIS were active are shown as shaded areas.

**FIGURE 1 HERE**

From March 2013 to March 2016, the mean percentage of expected cases that was recorded on GP dementia registers increased from 51.8% to 68.6%. Figure 2 shows how this rate varied by participation in (a) DES18 and (b) DIS. By March 2016, practices participating in DES18 in all three years had a smaller gap between recorded and expected registers (i.e. higher outcome rate) on average than other practices. When comparing participation in DIS, the unadjusted data show a distinct divergence in trends around the time the intervention was introduced.

**FIGURE 2 HERE**

**Regression analysis**

While the unadjusted data suggest that practices participating in the schemes closed the gap between their recorded and expected registers at a faster rate than non-participants, the difference-in-differences analysis tests whether the observed differences are explained by confounding factors.

**TABLE 3 HERE**
Table 3 shows results from the linear random effects regression model applied to the balanced panel. The upward trend in the rates shown in Figure 2 is reflected in the increasing coefficients of the year dummies (beta coefficients, Appendix B). Relative to its value in 2006-07, the rate increased by 0.35 percentage points in 2007-08, by 16.4 percentage points by 2012-13 and by 31.0 percentage points by 2015-16.

The estimates for the DES18 participation groups show that there was no difference between the rates of practices that never participated in DES18 and the other practice groups in the pre-intervention period (gamma coefficients, Appendix B). Similarly, the rates for DIS participants did not differ significantly from those of non-participants in the pre-intervention period.

The policy variable (delta coefficients, Appendix B) for DES18 was positive and significant. The DES18 scheme increased the rate for the intervention practices by 1.44 percentage points more than the increase in the rate for non-participating practices. DES18 had a significant effect in reducing the gap between recorded and expected registers. The effect of DIS was larger with an estimated 3.59 percentage points increase in the rate (P < 0.001).

The effect of the hospital scheme (FAIR) was not statistically significant. Higher overall achievement rates on the QOF clinical domain presumably reflect better overall practice quality which helped close the gap between the recorded and expected prevalence of dementia. Practices with larger proportions of patients living in urban areas and practices with more disadvantaged patients had smaller gaps between recorded and expected dementia registers (i.e. higher rates). Practices with a higher proportion of individuals aged 65 and above had significantly lower rates (P < 0.001), as did practices with a GMS contract (P < 0.05).
To quantify the added value of the schemes, we predicted the rates under hypothetical participation scenarios. Figure 3 shows the effects of the schemes for the 4,594 practices that participated in DES18 in all three years and that also participated in DIS. The black line shows the mean recorded rate. The other four lines depict the predicted rates under four scenarios of practice participation: i) both in DES18 and DIS; ii) only in DIS; iii) only in DES18; iv) neither in DES18 nor in DIS.

The first scenario is the mean predicted rate assuming practices participated fully in both DES18 and DIS (as they did in this subsample). The last three scenarios are hypothetical (predicted) counterfactuals: for instance, the fourth scenario predicts the rates that would have been observed had these practices not participated in either scheme.

Had all practices in the unbalanced panel participated fully in both schemes, these predicted values suggest that national dementia registers would have increased by 48,685. As participation levels were suboptimal, the net effect of the schemes was to increase registers by 40,767 (59% of which was attributable to DES18).

FIGURE 3 HERE

Sensitivity analysis

The results were robust to two sensitivity analyses (results shown in Appendix C). First, we applied the model to the unbalanced panel of 7,529 practices totalling 74,241 practice-year observations. Both policy variables remained significant with the size of the effects very similar to the estimates from the balanced panel analysis.

Second, the base case analysis assumes that the effects of the schemes do not persist beyond the period of active participation. We therefore estimated a model that instead
assumes that once a practice participates in DES18, the effect of the scheme persists after
the practice exits the scheme. In this specification there are four types of practices, defined
by the year in which the practice entered the scheme (if at all). Under this design, the
change in rate between 2012-13 and 2015-16 for each of the participating groups relative to
the change in rate for the non-participating group is the same rather than varying by
participation status each year, as in our base model. The DES18 policy effect (1.38) was
significant and similar in size to the effect estimated in our base model (1.44).

Discussion

This national study of two primary care financial incentive schemes provides evidence that
they helped to tackle the problem of underdiagnosis in dementia. On average, a practice’s
QOF dementia register rose from 28 individuals (March 2007) to 42 prior to the first
scheme’s introduction (March 2013), and stood at 59 when the schemes ended (March
2016). Participation in DES18, which incentivised timely assessment and support by general
practice, contributed to these numbers by increasing dementia registers amongst
participating practices by 1.17 individuals each year on average. Participation in the
Dementia Identification Scheme (DIS), which paid practices £55 for each ‘net’ addition to
the dementia register over a 6-month period, had an even larger impact, delivering an
average net increase in registers of 2.98.

In common with most evaluations of pay-for-performance schemes, this study faced several
methodological challenges\textsuperscript{9,10} which we discuss below.

Ideally, participation in the schemes would have been randomly allocated to minimise the
risk of known and unknown biases affecting results. However, difference-in-differences
(DID) analysis is a good alternative when randomisation is not possible because policies have been rolled out nationally. DID assumes the groups have a common trend, and the regression analysis (participation coefficients) provides evidence to support that assumption. We controlled for practice characteristics we believed could affect diagnosis rates, but we cannot rule out the possibility that other unknown factors may have influenced results.

A key challenge in this study was defining participation in the schemes. Some practices can be clearly identified as participants or non-participants, but there were also ‘grey’ practices that signed up to the DES18 scheme but then, apparently, did nothing – or so the assessments data suggest. Are these practices ‘failed’ participants (as we assumed) or non-participants? This matters because our models presuppose a clear distinction between the intervention and control groups. For DIS, we were provided with a list of participants by NHS England. The list was based on data provided by their Local Area Teams for payment purposes and was subject to numerous checks.

Our study relied on administrative datasets which are subject to the usual challenges in relation to coding errors and missing data. Data on FAIR were only available for two of the three indicators in 2015/16, so our measure only partially captures hospitals’ efforts in diagnosing dementia patients. For approximately 15% of practices that had fewer than six patients in nursing homes, data were suppressed to prevent disclosure. We imputed these missing data with random values between 1 and 5.¹ In addition, the age distribution of

¹ Numbers of practices with imputed random value: 2009/10: 1085 (15.2%); 2010/11: 1107 (15.5%); 2011/12: 1102 (15.4%).
nursing home patients in practices is unknown so we imputed national distributions (Appendix A).

We do not know of any previous studies quantifying the impact of schemes to boost diagnosis rates of dementia. However, the targeting of financial incentives on GPs in order to achieve quality improvements underpins the major policy initiative of the QOF programme. Research on the QOF suggests that overall this policy has been successful in promoting quality improvements – although at relatively modest levels which tend to reduce over time – in the incentivised conditions.\(^{12,13,24,25}\) In our study, both DES18 and the DIS schemes appeared effective. The impact of DIS is unsurprising given the direct and time-limited nature of the incentive, which was designed to focus attention on the issue of underdiagnosis of dementia. There were calls from doctors for DIS to be withdrawn,\(^{26}\) criticising it as “cash for diagnosis”,\(^{27}\) and “unethical and dangerous for patients”;\(^{28}\) nonetheless, over three-quarters of practices opted in. We also found evidence suggesting the effects of both schemes persisted after practices had exited the schemes, which supports findings from an evaluation of the withdrawal of QOF indicators.\(^{29}\)

The hospital CQUIN scheme, ‘FAIR’, appears not to have had the expected trickledown effect on GP registers. Previous research has found little evidence of any effect of CQUIN schemes aside from those involving hip fracture.\(^{30}\)

NHS England achieved its two-thirds ambition for dementia in November 2015.\(^{5}\) During the years when the schemes were active, total numbers on the dementia registers increased by 123,266. However, only one third (40,767) of these additional cases are attributable to the two schemes. The schemes’ effect on the number of newly diagnosed individuals will be
higher than this figure, because some additions to the register replace individuals who have died.

The total cost of the schemes has not been published, but we estimate the budget to be around £131m, comprising £5m for DIS and £42m available in each of the three years for DES. Despite the controversy over DIS, our results illustrate that direct, targeted and time-limited financial incentives for GPs work and, as a result, quality of care has likely been enhanced for those individuals whose dementia was identified through the schemes. We also found evidence suggesting that the impact of the schemes persists after they ended, although our evaluation had limited follow-up. Policy makers may consider repeating this approach either for dementia or for other disease areas where early diagnosis is considered beneficial.

Remaining gaps in the evidence base include the wider benefits and unintended consequences of the schemes, and the true cost of delivering the schemes, as opposed to the budgeted expenditure. Thus although our study demonstrates that the schemes were successful in closing the diagnosis gap, a comprehensive assessment of the cost-effectiveness of using financial incentives to improve diagnosis rates would require further research in these two key areas.
References


27. Kmietowicz Z. Doctors condemn "unethical" £55 payment for every new dementia diagnosis. *Bmj* 2014;349:g6424.


Acknowledgements

We thank participants at the Health Economics Study Group (HESG) meeting in Birmingham (January 2017) for helpful comments on an earlier draft of this paper; our advisory groups for valuable insights and advice; and NHS England for providing the list of DIS participants.

Conflict of interest

The authors have no financial or personal conflicts to declare.

Ethical approval

Not required
Table 1: Descriptive statistics for the outcome and explanatory variables: Balanced panel, 2006-07 to 2015-16

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<th>Max</th>
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<td>39.75</td>
<td>36.46</td>
<td>0</td>
<td>631</td>
<td>71,420</td>
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<td>Expected dementia register</td>
<td>80.91</td>
<td>64.34</td>
<td>0.02</td>
<td>1135.91</td>
<td>71,420</td>
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<td>Mean ‘rate’ (100*recorded / expected)</td>
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<td>21.28</td>
<td>0</td>
<td>100</td>
<td>71,420</td>
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<td></td>
<td></td>
<td></td>
<td>71,420</td>
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<td>DES18 participation (%): 2 years</td>
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<td></td>
<td></td>
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<td>71,420</td>
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<td></td>
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<td>DIS participation (%)</td>
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<td>Hospital effort (2013-14 to 2015-16 only)</td>
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<td>0.01</td>
<td>60.38</td>
<td>71,420</td>
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<td>% practice patients 65 or older</td>
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<td>0.00</td>
<td>47.99</td>
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<tr>
<td>Weighted achievement on the QOF clinical domain</td>
<td>80.73</td>
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<td>0.05</td>
<td>99.79</td>
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<td>GMS contract</td>
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<td>% patients living in 20% most deprived areas</td>
<td>23.12</td>
<td>26.20</td>
<td>0.00</td>
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<td>% patients living in urban areas</td>
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*Hospital effort assumed to be zero from 2006-07 to 2012-13

†excluding retainers/registrar's
Table 2: Participation in DES18 or DIS: balanced panel, 2006-07 to 2015-16

<table>
<thead>
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<th>DES18 participation</th>
<th>Practice-Percent-Mean dementia</th>
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<tr>
<td>Years of participation: 3</td>
<td>56,500</td>
<td>79.11</td>
<td>42.67</td>
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<tr>
<td>Y/Y/Y</td>
<td>56,500</td>
<td>79.11</td>
<td>42.67</td>
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<td>Years of participation: 2</td>
<td>11,380</td>
<td>15.93</td>
<td>29.29</td>
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<td>Y/Y/N</td>
<td>1,280</td>
<td>1.79</td>
<td>33.08</td>
</tr>
<tr>
<td>Y/N/Y</td>
<td>1,420</td>
<td>1.99</td>
<td>28.31</td>
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<tr>
<td>N/Y/Y</td>
<td>8,680</td>
<td>12.15</td>
<td>28.89</td>
</tr>
<tr>
<td>Years of participation: 1</td>
<td>2,450</td>
<td>3.43</td>
<td>25.54</td>
</tr>
<tr>
<td>Y/N/N</td>
<td>440</td>
<td>0.62</td>
<td>31.82</td>
</tr>
<tr>
<td>N/Y/N</td>
<td>700</td>
<td>0.98</td>
<td>22.85</td>
</tr>
<tr>
<td>N/N/Y</td>
<td>1,310</td>
<td>1.83</td>
<td>23.63</td>
</tr>
<tr>
<td>No participation</td>
<td>1,090</td>
<td>1.53</td>
<td>31.09</td>
</tr>
<tr>
<td>N/N/N</td>
<td>1,090</td>
<td>1.53</td>
<td>31.09</td>
</tr>
<tr>
<td>Total</td>
<td>71,420</td>
<td>100</td>
<td>39.75</td>
</tr>
<tr>
<td>DIS participation</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>No</td>
<td>17,190</td>
<td>24.07</td>
<td>34.45</td>
</tr>
<tr>
<td>Yes</td>
<td>54,230</td>
<td>75.93</td>
<td>41.43</td>
</tr>
<tr>
<td>Total</td>
<td>71,420</td>
<td>100</td>
<td>39.75</td>
</tr>
</tbody>
</table>
Table 3: Linear random effects results: Balanced panel, 2006-07 to 2015-16

<table>
<thead>
<tr>
<th>Variable</th>
<th>Coefficient</th>
<th>95% CI</th>
</tr>
</thead>
<tbody>
<tr>
<td>FY is 2006-07 (ref.)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>FY is 2007-08</td>
<td>0.345**</td>
<td>[0.096, 0.593]</td>
</tr>
<tr>
<td>FY is 2008-09</td>
<td>2.397***</td>
<td>[2.073, 2.721]</td>
</tr>
<tr>
<td>FY is 2009-10</td>
<td>5.795***</td>
<td>[5.427, 6.162]</td>
</tr>
<tr>
<td>FY is 2010-11</td>
<td>7.908***</td>
<td>[7.508, 8.307]</td>
</tr>
<tr>
<td>FY is 2011-12</td>
<td>12.556***</td>
<td>[12.121, 12.992]</td>
</tr>
<tr>
<td>FY is 2012-13</td>
<td>16.419***</td>
<td>[15.934, 16.903]</td>
</tr>
<tr>
<td>FY is 2013-14</td>
<td>19.022***</td>
<td>[17.563, 20.482]</td>
</tr>
<tr>
<td>FY is 2015-16</td>
<td>30.977***</td>
<td>[29.329, 32.624]</td>
</tr>
</tbody>
</table>

Practice participation in DES18 in 2013-14/2014 to 15/2015-16
(participation is indicated by Yes (Y), non-participation by No (N))

<table>
<thead>
<tr>
<th>Variable</th>
<th>Coefficient</th>
<th>95% CI</th>
</tr>
</thead>
<tbody>
<tr>
<td>N/N/N (ref.)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Y/Y/Y</td>
<td>2.010</td>
<td>[-0.638, 4.658]</td>
</tr>
<tr>
<td>Y/Y/N</td>
<td>1.275</td>
<td>[-2.411, 4.960]</td>
</tr>
<tr>
<td>Y/N/Y</td>
<td>-0.207</td>
<td>[-3.562, 3.148]</td>
</tr>
<tr>
<td>Y/N/N</td>
<td>-0.909</td>
<td>[-5.114, 3.295]</td>
</tr>
<tr>
<td>N/Y/Y</td>
<td>-0.720</td>
<td>[-3.523, 2.082]</td>
</tr>
<tr>
<td>N/Y/N</td>
<td>-1.843</td>
<td>[-6.382, 2.695]</td>
</tr>
<tr>
<td>N/N/Y</td>
<td>-3.438*</td>
<td>[-6.843, -0.033]</td>
</tr>
</tbody>
</table>

Participation in DIS | 0.770 | [-0.030, 1.570] |
Policy variable (DES18) | 1.439*** | [0.669, 2.210] |
Policy variable (DIS) | 3.594*** | [2.785, 4.403] |
Hospital effort (FAIR) | 0.008 | [-0.007, 0.024] |
Practice list size (in 1,000) | 0.255*** | [0.172, 0.338] |
% of practice patients 65 or older | -0.559*** | [-0.651, -0.467] |
QOF achievement in the clinical domain | 0.301*** | [0.253, 0.349] |
GMS contract | -0.650* | [-1.187, -0.112] |
Deciles of FTE GPs per 1,000 patients
Decile 1 (ref.) |  |  |
Decile 2 | 0.096 | [-0.590, 0.781] |
<table>
<thead>
<tr>
<th>Variable</th>
<th>Coefficient</th>
<th>95% CI</th>
</tr>
</thead>
<tbody>
<tr>
<td>Decile 3</td>
<td>-0.013</td>
<td>[-0.702, 0.675]</td>
</tr>
<tr>
<td>Decile 4</td>
<td>0.077</td>
<td>[-0.609, 0.764]</td>
</tr>
<tr>
<td>Decile 5</td>
<td>-0.066</td>
<td>[-0.756, 0.624]</td>
</tr>
<tr>
<td>Decile 6</td>
<td>0.182</td>
<td>[-0.515, 0.879]</td>
</tr>
<tr>
<td>Decile 7</td>
<td>0.294</td>
<td>[-0.397, 0.985]</td>
</tr>
<tr>
<td>Decile 8</td>
<td>0.168</td>
<td>[-0.534, 0.871]</td>
</tr>
<tr>
<td>Decile 9</td>
<td>0.385</td>
<td>[-0.348, 1.118]</td>
</tr>
<tr>
<td>Decile 10</td>
<td>0.518</td>
<td>[-0.287, 1.322]</td>
</tr>
<tr>
<td>% of practice patients living in 20% most deprived areas</td>
<td>0.033**</td>
<td>[0.012, 0.054]</td>
</tr>
<tr>
<td>% of practice patients living in urban areas</td>
<td>0.019**</td>
<td>[0.007, 0.031]</td>
</tr>
<tr>
<td>Within R-squared</td>
<td>0.489</td>
<td></td>
</tr>
<tr>
<td>Between R-squared</td>
<td>0.196</td>
<td></td>
</tr>
<tr>
<td>Overall R-squared</td>
<td>0.360</td>
<td></td>
</tr>
</tbody>
</table>

95% confidence intervals in brackets; *p < 0.05, **p < 0.01, ***p < 0.001; Models also adjust for CCG (results not shown); R2=36%
Figure 1: Gap between mean recorded dementia register and mean expected dementia register

FIGURE-1-HERE

Figure 2: Trends in mean practice outcome rates by years of participation in (a) DES18 (b) DIS

FIGURE-2-HERE

Figure 3: Trends in mean of the recorded and predicted practice outcome rates: DES18 and DIS

FIGURE-3-HERE
Figure 1: Gap between mean recorded dementia register and mean expected dementia register

101x73mm (300 x 300 DPI)
Figure 2: Trends in mean practice outcome rates by years of participation in (a) DES18 (b) DIS

101x73mm (300 x 300 DPI)
Figure 3: Trends in mean of the recorded and predicted practice outcome rates: DES18 and DIS

101x73mm (300 x 300 DPI)