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Title: Cost-effectiveness analysis of PET-CT guided management for locally advanced head and neck cancer

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Abstract

Background: A recent large UK clinical trial demonstrated that positron-emission tomography–computed tomography (PET-CT)- guided administration of neck dissection in patients with advanced head and neck cancer after primary chemo-radiotherapy treatment produces similar survival outcomes to planned neck dissection (standard care) and is cost-effective over a short-term horizon. Further assessment of long-term outcomes is required in order to inform a robust adoption decision. Here we present results of a lifetime cost-effectiveness analysis of PET-CT guided management from a UK secondary care perspective.

Methods: Initial 6-month cost and health outcomes were derived from trial data; subsequent incidence of recurrence and mortality was simulated using a de novo Markov model. Health benefit was measured in quality adjusted life years (QALYs) and costs reported in 2015 British pounds. Model parameters were derived from trial data and published literature. Sensitivity analyses were conducted to assess the impact of uncertainty and broader NHS & personal social services (PSS) costs on the results.

Results: PET-CT management produced an average per-person lifetime cost saving of £1,485 and an additional 0.13 QALYs. At a £20,000 willingness-to-pay per additional QALY threshold there was a 75% probability that PET-CT was cost-effective, and the results remained cost-effective over the majority of sensitivity analyses. When adopting a broader NHS & PSS perspective, PET-CT management produced an average saving of £700 and had an 81% probability of being cost-effective.

Conclusions: This analysis indicates that PET-CT guided management is cost-effective in the long-term and supports the case for wide scale adoption.
**MESH Headings:** Positron Emission Tomography Computed Tomography; Head and Neck Neoplasms; Technology Assessment, Biomedical; Cost-Benefit Analysis; Models, Economic

**Ethics:** Ethical approval for the PET-Neck clinical trial was provided by the Oxfordshire Multi-Research Ethics Committee in May 2007 (Ref No: 07/Q1604/35).

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Introduction

Chemo-radiotherapy has become a mainstay of primary treatment for many patients with squamous-cell carcinoma of the head and neck. However, for patients with advanced nodal disease (stage N2 or N3) there remains variation in subsequent treatment management. Evidence of persistent disease in nodes after neck dissection in up to 40% of patients, combined with some evidence of a survival advantage resulting from surgery, has led to many centres maintaining neck dissection as the preferred treatment strategy [1-3]. However, in the 30-45% of patients exhibiting complete response on imaging after chemo-radiotherapy, less than 10% go on to experience disease recurrence [4, 5]; combined with recent improvements in imaging technology, this has led to the sporadic adoption of image-guided treatment strategies in some countries as a means of sparing low-risk patients from the morbidity and expense of unnecessary surgery.

A recent UK clinical trial (PET-Neck) was conducted to assess the clinical utility and cost-effectiveness of a combined 18F-fluorodeoxyglucose (FDG) positron-emission tomography and computed tomography (PET-CT) guided management for patients with advanced squamous cell carcinoma [6]. The study found that, over the trial 2-year follow-up period, overall survival was similar among patients in the PET-CT arm compared to those who underwent planned neck dissection (84.9% vs. 81.5% respectively). In addition, mainly as a result of fewer operations (54 vs. 221), the intervention was associated with a 2-year cost-saving of £1,492. Combined with a small increase (+0.08) in quality-adjusted life years (QALY), PET-CT guided management was found to be cost-effective over the 2-year trial horizon.

Uncertainty remains over the long-term cost-effectiveness of image-guided management. Initial cost-savings associated with PET-CT (largely attributable to the lower procedural cost
compared to neck dissection; currently £649 vs. £3,548 respectively in the UK \(^7\)) may not translate into long term cost savings if surgery is merely delayed or if the rate of late-stage recurrence events requiring more aggressive treatments is increased. Wide-scale adoption of new and potentially expensive technologies requires robust evidence on both long term clinical effectiveness and cost-effectiveness, and local decision makers need to have a clear idea of financial implications. Full consideration of the downstream cost consequences of PET-CT, as well as the impact on patient mortality and quality of life, therefore needs to be addressed.

Here we report results of the PET-Neck study lifetime cost-effectiveness analysis, which, together with previously published clinical outcomes \(^6\), provides vital evidence for the viability of a PET-CT guided management strategy for this patient group.

**Methods**

Clinical trial

The PET-Neck study was a UK pragmatic multi-centre phase III randomised non-inferiority trial (ISRCTN 13735240). Full details of the trial have been previously published \(^6\). Briefly, between October 2007 and August 2012, 564 adult patients with head and neck (including oropharyngeal, laryngeal, oral, hypopharyngeal or occult) squamous cell carcinoma with nodal stage N2 or N3 and no distant metastasis (stage M0) disease were recruited across 43 UK National Health Service (NHS) hospitals. Patients were randomised 1:1 to receive either (a) standard care, consisting of planned neck dissection either before (within 4-weeks of randomisation) or after (within 4-8 weeks of chemo-radiotherapy completion) primary chemo-radiotherapy treatment, or (b) PET-CT management, consisting of chemo-radiotherapy followed by PET-CT scan after 10-12 weeks, with neck dissection administered within 4 weeks of a positive or equivocal PET-CT scan. No surgery was undertaken if patients did not have evidence of residual disease. All patients received subsequent ongoing follow-up including
regular clinical examinations. The primary outcomes of the trial were overall survival and cost-effectiveness, and all patients were followed up for a minimum of 2 years post randomisation. Requests for survival and recurrence status at the end of the trial provided additional follow-up up to 5 years. Ethical approval for this trial was provided by the Oxfordshire Multi-Research Ethics Committee in May 2007 (Ref No: 07/Q1604/35).

Health economic analysis

The PET-Neck health economic evaluation consisted of two components: (i) a previously reported within trial (2-year) analysis [6]; and (ii) a lifetime analysis (the focus of this paper), in which the cost-effectiveness of PET-CT management versus planned neck dissection is assessed over a lifetime horizon using a modified Markov model.

The primary analysis was conducted from an UK NHS secondary care perspective (i.e. including hospital costs only); sensitivity analyses were conducted including wider NHS and personal social services (PSS) costs. Patient health benefit was measured in quality adjusted life years (QALYs): a composite measure of patient health-related quality of life - ranging from perfect health (1) to death (0) - and patient life-years. Costs are reported in 2015 British pounds (£) and future cost and health outcomes (beyond one year) were discounted at an annual rate of 3.5% as per the National Institute of Health and Care Excellence (NICE) guidance [8]. All analyses were conducted in R (version 3.1.2) [9].

Lifetime decision model

A de novo decision analytical model was constructed to estimate cost-effectiveness over a lifetime horizon (truncated at 100 years). The model is split into two phases (see Error! Reference source not found.: Simplified lifetime decision model structure). In the initial 6-month treatment phase, patients in the standard care arm (arm A) receive planned neck dissection (ND) either before or after chemo-radiotherapy (CRT), whilst patients in the PET-
CT management arm (arm B) receive chemo-radiotherapy followed by a PET-CT scan at 10-12 weeks post-chemo-radiotherapy which dictates whether or not patients go on to receive neck dissection. Costs and QALYs for the treatment period of the model were derived using individual participant data from the first 6 months of the trial. After 6 months, a Markov model was used to capture the health and cost implications of disease recurrence, for which the trial provided limited data.

Treatment period

Over the initial 6-month treatment period, patient health-related quality of life was measured using patient responses to the EQ-5D-3L questionnaire (collected at baseline, 2 weeks post chemo-radiotherapy and at 3, 6, 12, and 24 months post-randomisation). Multiple imputation was used to impute missing EQ-5D values, and patient utility scores were assigned to each of the EQ-5D defined health states using standard UK tariffs [10]. QALYs were calculated by combining utility values with overall survival data, using the Kaplan-Meier method to account for loss to follow-up.

Patients’ use of hospital resources (e.g. surgical procedures, radiotherapy, chemotherapy, severe adverse events, patient follow-up assessments and recurrence events) was determined using the trial case report forms. National unit costs (reported in online supplementary material, Table S1) were applied to each of the resource items and any costs reported in 2014 prices were inflated to year 2015 using a consumer price index inflation value of 1.005 [7][11-13]. Bootstrap analysis (i.e. data sampling with replacement) was conducted to assess the impact of sampling uncertainty around the 6-month cost and QALY results.

Markov model

Outcomes beyond the 6-month treatment period were simulated using a cohort Markov-model. The model consisted of four health states: Disease Free (DF), Local Recurrence (LR),
Distant (or unresectable) Recurrence (DR), or Death. Patients could transition between each of the model health states over monthly model cycles.

Model parameters were derived directly from trial data or from the literature using targeted searches where necessary (see Table 1: Markov model parameters). The proportion of patients beginning in each state of the model was taken directly from the trial data on overall survival and recurrences after 6 months. The cost and utility of the disease free state was based on the average monthly cost and utility values for patients who remained disease-free over the trial follow-up period (6-24 months), and the cost of initial treatment for recurrences was based on trial data on treatments administered upon recurrence. For patients who recovered from local recurrences, ongoing costs were assumed to be equal to those in the disease free state, whilst for patients remaining in the distant recurrence state an ongoing cancer supportive care cost was applied, derived from the literature. Utilities for local and distant recurrence states were similarly taken from the literature. Mortality within the disease free and local recurrence states were assumed equal to general population mortality (taken from Office of National Statistics), multiplied by a factor of 20% derived from the literature. Mortality within the distant recurrence state was determined by calibrating the model survival curve against the Kaplan Meier overall survival curve from the trial.

A key parameter in the model concerns the rate of primary recurrence over time. In the base case analysis, recurrence data from the trial extended follow-up was used to directly inform recurrence rates up to year five, with subsequent recurrence assumed to drop to zero in both arms (since recurrence at 5 years was observed to be approaching zero in both arms of the trial; see online supplementary material, Figure S1). Uncertainty around the rate of recurrence was captured by simulating 10,000 bootstrap data samples from the trial Kaplan Meier
survival data. In addition, a sensitivity analysis was conducted to explore the impact of allowing recurrences beyond year 5 by fitting parametric survival curves to the within-trial Kaplan Meier recurrence survival plots (full details in online supplementary material; see Table S2 and S3, and Figures S2-S4). Subsequent recurrence rates (i.e. secondary recurrence onwards) were derived from the literature [18].

Analysis

Cost-effectiveness was determined using the Incremental Cost-Effectiveness Ratio (ICER), which represents the additional cost required to be spent on a new intervention in order to gain an additional unit of health (i.e. QALY). Treatments are considered cost-effective if the mean ICER falls below a given decision-makers willingness-to-pay per additional health unit; here we adopt NICE’s lower willingness-to-pay per additional QALY threshold of £20,000 per QALY. An intervention that is more effective and less costly than standard care is considered dominant and in such cases the ICER is meaningless (as there is no trade-off between additional costs and health benefits to consider) and is therefore not reported.

All primary analyses used probabilistic sensitivity analysis to capture the impact of joint parameter uncertainty on the results, based on 10,000 Monte-Carlo simulations. Model parameters were represented by appropriate probability distributions, with a different set of parameter values randomly selected within each model simulation to produce a distribution of 10,000 cost and QALY results. A series of one-way sensitivity analyses (altering individual model parameters by +/- 25% of their base case mean value) were also conducted.

A further sensitivity analysis was conducted adopting a broader NHS and PSS perspective. This analysis used data on patients’ use of secondary care outside of their enrolled hospital, as well as primary and community care, and was derived from patient reported resource-use forms used within the trial on a subset (n=42) of participants (full details in online
supplementary data; results presented in figures S5 and S6). Since this analysis relied on data from a small subset of patients it is considered as exploratory only.

Results

PET-CT guided management was associated with a per-patient lifetime NHS secondary care cost saving of £1,485 [$2,133] (95% CI: -2,815 to 159) and a health gain of 0.13 (95% CI: -0.49 to 0.79) QALYs compared to planned neck dissection (see Table 2: lifetime cost-effectiveness results and Figure 2: scatter plot). At a £20,000 [$28,736] per QALY threshold PET-CT was cost-saving 96% of the time, more effective than planned neck dissection 66% of the time, and the most cost-effective strategy 75% of the time.

The level of uncertainty around the cost-effectiveness of PET-CT management over different willingness-to-pay per additional QALY thresholds is illustrated in the cost-effectiveness acceptability curve (CEAC) shown in Figure 3. The probability that the PET-CT management strategy is cost-effective remains above 67% up to a £150,000 [$215,517] per QALY threshold.

Broadening the analysis to an NHS and PSS perspective resulted in substantial increases in the overall costs in both arms, with an average saving of £700 in favour of PET-CT, and an 81% probability that PET-CT management is cost-effective at a £20,000 per QALY threshold (see Table 2). Allowing secondary and subsequent recurrences to occur beyond 5 years in the model led to a slight reduction in the expected additional QALYs to +0.10 (95% CI: -0.56 to 0.56).

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1 Figure 2 shows the incremental cost and quality adjusted life year (QALY) results for PET-CT management versus standard care for each of the 10,000 model simulations (i.e. the scattered dots). The diagonal line represents a willingness-to-pay per additional QALY threshold of £20,000 per QALY. Points below this line are considered cost-effective; points above this line are not considered cost-effective. The triangle indicates the mean incremental cost and QALY result.

2 Figure 3 shows the probability that PET-CT management is cost-effective versus standard care (i.e. the proportion of points lying under the willingness-to-pay per additional QALY threshold in figure 2) over alternative threshold values.
0.80), but PET-CT remained dominant with a 71% probability of being cost-effective (results presented in online supplementary material).

One-way sensitivity analysis

Results of the one-way sensitivity analysis are presented in Figure 4. The results are most sensitive to changes in relative rate of primary recurrences in each arm.

Discussion

In addition to verifying the effects on survival and recurrence rates, research into long-term health economic implications is critical in order to determine the overall value of treatment strategies by weighing up both cost and health outcomes at all points along the patient pathway. This evaluation provides the first confirmation that PET-CT guided management is likely to provide a cost-effective alternative to planned neck dissection within a randomised setting in the longer term, and from a UK healthcare perspective. This adds support to the previous body of studies in favour of adopting PET-CT into routine clinical practice.

We found that, on average, PET-CT guided management is expected to produce long-term cost savings and improve patient outcomes, similar to results of the previously reported within-trial analysis [6]. The main difference is an increased level of uncertainty (with the probability that PET-CT management is cost-effective dropping from 99% to 75%), which is an expected consequence of any model attempting to extrapolate from short-term to long-term outcomes. The findings are also in line with previous economic evaluations undertaken in non-randomised studies: in a recent study Pryor et al. found that a similar PET-CT guided strategy was a safe

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3 Figure 4 shows the change in the base case model results when changing individual model parameters by +/-25%. The cost-effectiveness of PET-CT management is presented in terms of the overall Incremental Net Health Benefit (INHB), which is a composite measure of incremental cost and quality adjusted life years (QALYs): additional costs are converted into lost QALYs by dividing by the willingness-to-pay per additional QALY threshold (£20,000), and this is subtracted from the additional QALYs associated with PET-CT management. INHB values above zero are considered to be cost-effective, whilst values below zero (indicated by the shaded region) are not considered to be cost-effective. Note: only parameters with the highest impact are shown.
and significantly less costly alternative strategy to planned surgery from an Australian health service perspective [19], and three studies have demonstrated cost-effectiveness from a United States health care perspective [20-22].

The results remained cost-effective over a range of sensitivity analyses. The notable exception is when considering changes to the rate of primary recurrence. In the base case analysis, as a result of non-significantly different recurrence-free survival observed between treatment arms in the trial and zero primary recurrences assumed beyond five years, there was no resulting long-term negative consequences from averting surgery. Artificially raising the rate of recurrence in the intervention arm, however, has a predictably detrimental impact on the expected cost-effectiveness, with PET-CT management no longer being cost-effective when the rate of recurrence is increased by 25% in that arm.

A key limitation of our analysis concerns the limited NHS secondary care perspective adopted in the base case analysis. For patients with advanced nodal disease, it is highly probable that subsequent treatment management will take place in hospital, and we therefore expect this analysis to capture the key cost elements; it is preferable however that cost-effectiveness assessments should account for all resources which will be consumed as a result of implementing the new intervention. This restricted perspective was adopted as a result of a lack of sufficient data within the trial upon which to derive full NHS or societal costs and is a frequent problem encountered in cancer trials. We conducted a sensitivity analysis looking at potential impact on broader NHS costs using data on a subset of patients in whom additional resource use data was collected. It is encouraging that these exploratory results support the main findings; however these results need to be interpreted with caution due to the small sample size.
Further limitations of the analysis relate to the quality of evidence from the literature used to inform several of the model parameters. As with any model, uncertainty is introduced when using disparate sources to inform model inputs, and finding quality sources to inform post-recurrence outcomes is a particular issue in such analyses due to the difficulty of capturing such data. We conducted a range of sensitivity analyses in order to identify any key uncertain parameters. As discussed, the results were found to be largely robust.

In conclusion, our study indicates that the use of PET-CT guided management for patients with advanced head and neck cancer after primary chemo-radiotherapy reduces lifetime costs and improves patient health outcomes. Whilst our analysis focuses on the UK, the results are likely to be relevant to international healthcare settings where clinical pathways and procedural costs are similar.

**Conflict of interest statement:** The authors have declared no conflicts of interest.

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### Tables

**Table 1. Markov model parameters**

<table>
<thead>
<tr>
<th>Parameter</th>
<th>Mean</th>
<th>Standard Deviation</th>
<th>Distribution</th>
<th>Source</th>
</tr>
</thead>
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<td></td>
<td></td>
</tr>
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<td>Discount rate</td>
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<td>Fixed</td>
<td>NICE guidance [8]</td>
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<tr>
<td>Start Age</td>
<td>57</td>
<td>-</td>
<td>Fixed</td>
<td>PET-Neck trial data [this study]</td>
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<tr>
<td>Proportion Male</td>
<td>0.82</td>
<td>-</td>
<td>Fixed</td>
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<td><strong>Markov model health state starting distributions (end of trial 6 month treatment period)</strong></td>
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<tr>
<td>Planned ND: Recurrence</td>
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<td>0.015</td>
<td>Beta</td>
<td>PET-Neck trial data [this study]</td>
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<td>Planned ND: Proportion of recurrences local vs. distant</td>
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<td>0.069</td>
<td>Beta</td>
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<tr>
<td>Planned ND: Dead</td>
<td>0.03</td>
<td>0.01</td>
<td>Beta</td>
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<tr>
<td>PET-CT: Recurrence</td>
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<td>0.066</td>
<td>Beta</td>
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<td>PET-CT: Dead</td>
<td>0.02</td>
<td>0.008</td>
<td>Beta</td>
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<td><strong>Monthly health state costs</strong></td>
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<td>DF</td>
<td>£71</td>
<td>£106</td>
<td>Gamma</td>
<td>PET-Neck trial data [this study] on DF (n=439) and LR (n=39) patients</td>
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<td>LR initial treatment</td>
<td>£4,080</td>
<td>£4,386</td>
<td>Gamma</td>
<td>Assumed equivalent to DF cost</td>
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<tr>
<td>DF after LR</td>
<td>£71</td>
<td>£106</td>
<td>Gamma</td>
<td>PET-Neck trial data [this study] on DR patients (n=63)</td>
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<tr>
<td>DR initial treatment</td>
<td>£3,726</td>
<td>£3,205</td>
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<td>DR ongoing care</td>
<td>£140</td>
<td>£32</td>
<td>Gamma</td>
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<td>Terminal-month cost</td>
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<td>£115</td>
<td>Gamma</td>
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<td><strong>Health state utilities</strong></td>
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<tr>
<td>DF</td>
<td>0.70</td>
<td>0.03</td>
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<td>LR decrement</td>
<td>-0.11</td>
<td>0.12</td>
<td>Beta</td>
<td>Almeida et al. 2008 [15]</td>
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<tr>
<td>DF after LR</td>
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<td>0.03</td>
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<td>Assumed equivalent to DF utility</td>
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<td>0.2</td>
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<td>Dead</td>
<td>0</td>
<td>-</td>
<td>Fixed</td>
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<td><strong>Transition probabilities/ effects</strong></td>
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<td>Recurrence over first 5 years</td>
<td>10,000 bootstrap simulations of Kaplan Meier recurrence-free survival curves, in each arm</td>
<td>PET-Neck trial data [this study]</td>
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<td>0.069</td>
<td>Beta</td>
<td>Assumed equivalent to rate observed within PET-Neck trial</td>
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<td>0.066</td>
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<td>Matoscevic et al. 2014 [18]</td>
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<td>0.003</td>
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Baseline mortality in DF/ LR
Life Table - Fixed
Office for National Statistics, 2013 age- and sex- standardized rates [16]

Excess mortality factor for DF and LR
1.2 - Fixed
Van der Schroeff et al. 2010 [17]

DR mortality
0.3 0.3 Beta
Calibration of model survival curve against PET-Neck trial survival data

ND= Neck Dissection; PET-CT= positron-emission tomography and computed tomography; DF= Disease Free; LR= Local Recurrence; DR= Distant Recurrence.

Table 2. Lifetime cost-effectiveness results

<table>
<thead>
<tr>
<th>Strategy</th>
<th>Total Cost (95% CI)</th>
<th>Total QALY (95% CI)</th>
<th>Incremental Cost (95% CI)</th>
<th>Incremental QALY (95% CI)</th>
<th>ICER (95% CI)</th>
<th>Probability cost-effective</th>
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</tr>
<tr>
<td>Planned ND</td>
<td>£24,074 (12,947 – 63,200)</td>
<td>9.01 (7.87 – 10.46)</td>
<td>-</td>
<td>-</td>
<td>-</td>
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</tr>
<tr>
<td>PET-CT</td>
<td>£22,589 (11,319 – 62,155)</td>
<td>9.14 (8.05 – 10.55)</td>
<td>-£1,485 (–2,815 – 159)</td>
<td>0.13 (-0.49 – 0.79)</td>
<td>Dominant 75%</td>
<td></td>
</tr>
<tr>
<td><strong>NHS &amp; PSS perspective (sensitivity analysis)</strong></td>
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<tr>
<td>Planned ND</td>
<td>£99,898 (68,360 – 139,654)</td>
<td>9.01 (7.87 – 10.46)</td>
<td>-</td>
<td>-</td>
<td>-</td>
<td></td>
</tr>
<tr>
<td>PET-CT</td>
<td>£99,198 (67,304 – 139,049)</td>
<td>9.13 (8.05 – 10.54)</td>
<td>-£700 (–6,190 – 5,362)</td>
<td>0.13 (-0.49 – 0.79)</td>
<td>Dominant 81%</td>
<td></td>
</tr>
</tbody>
</table>

CI = confidence interval; QALY= quality adjusted life year; ICER= incremental cost-effectiveness ratio; ND= neck dissection; PET-CT= positron-emission tomography and computed tomography; NHS= National Health Service; Dominant= more effective and less costly than standard care (ICER not reported in these cases).
Figures

Figure 1. Simplified lifetime decision model structure

Figure 2. Scatter plot of base case lifetime cost-effectiveness results using an NHS secondary care perspective
Figure 3. Cost-effectiveness acceptability curve (CEAC) for the base case lifetime cost-effectiveness results using an NHS secondary care perspective

Figure 4. One-way sensitivity analyses for lifetime cost-effectiveness results using an NHS secondary care perspective
References


